

Phil Norrey Chief Executive

To: The Chairman and Members of

the Investment and Pension

**Fund Committee** 

County Hall Topsham Road Exeter Devon EX2 4QD

(See below)

Your ref : Date : 7 September 2017

Our ref: Please ask for: Gerry Rufolo 01392 382299

Email: gerry.rufolo@devon.gov.uk

### INVESTMENT AND PENSION FUND COMMITTEE

Friday, 15th September, 2017

A meeting of the Investment and Pension Fund Committee is to be held on the above date at 10.30 am in the Committee Suite - County Hall to consider the following matters.

P NORREY Chief Executive

### AGENDA

### **PART I - OPEN COMMITTEE**

- 1 Apologies for Absence
- 2 Minutes (Pages 1 4)

Minutes of the meeting held on 16 June 2017, attached

3 <u>Items Requiring Urgent Attention</u>

Items which in the opinion of the Chairman should be considered at the meeting as matters of urgency.

4 Pension Fund Annual Report and Accounts 2016/17 (Pages 5 - 182)

Report of the County Treasurer (CT/17/70) attached

5 <u>Brunel Pension Progress Report</u> (Pages 183 - 194)

Report of the County Treasurer (CT/17/71) attached

6 Markets in Financial Instruments Directive II (Pages 195 - 202)

Report of the County Treasurer (CT/17/72) attached

- 7 <u>Investment Strategy Statement</u> (Pages 203 226)
  Report of the County Treasurer (CT/17/73) attached
- 8 <u>Investment Management Report</u> (Pages 227 234)
  Report of the County Treasurer (CT/17/74) attached
- 9 Pension Fund Risk Register (Pages 235 254)
  Report of the County Treasurer (CT/17/75) attached
- 10 <u>Committee Training</u> (Pages 255 256)
   Report of the County Treasurer (CT/17/76) attached
- 11 Applications for Admitted Body Status

The following applications for admitted body status have been approved since the last meeting of the Committee:

- (a) Parkwood Leisure has won a contract with Torbay council to run the velopark. A total of 4 staff will transfer on 1st October 2017.
- (b) Petroc College has entered into a contract with Taylor Shaw Ltd to provide catering services. 23 staff transferred on 1st September 2017.
- (c) Creative Connected Communities, a new charity based in Plymouth will be working with Peninsula Dental School. 1 member of staff has transferred on 1st September.

All three admission agreements are on a closed basis.

### 12 <u>Dates of Future Meetings</u>

The Committee will meet at 10.30am on Friday, 17 November 2017 and Friday, 23 February 2018.

The County Council's Calendar is available at

http://democracy.devon.gov.uk/mgCalendarMonthView.aspx?GL=1&bcr=1

# PART II - ITEMS WHICH MAY BE TAKEN IN THE ABSENCE OF PRESS AND PUBLIC ON THE GROUNDS THAT EXEMPT INFORMATION MAY BE DISCLOSED Nil

Members are reminded that Part II Reports contain confidential information and should therefore be treated accordingly. They should not be disclosed or passed on to any other person(s). Members are also reminded of the need to dispose of such reports carefully and are therefore invited to return them to the Democratic Services Officer at the conclusion of the meeting for disposal.

#### Membership

**Devon County Council** 

Councillors R Gilbert (Chairman), Y Atkinson, C Channon, A Connett, R Edgell, R Gilbert and R Hosking

#### **Unitary and District Councils**

Councillors P Edwards (Exeter - LGA Devon), L Parker-Delaz-Ajete (Plymouth City Council), J O'Dwyer (Torbay Council), M Hicks (Exeter LGA) and M Lowry (Plymouth City Council)

#### Other Employment Rep

D Healy (Datmoor National Park Authority)

Union and Retired Members: Observers Non-Voting

R Franceschini, C Lomax and J Rimron

### **Declaration of Interests**

Members are reminded that they must declare any interest they may have in any item to be considered at this meeting, prior to any discussion taking place on that item.

### Access to Information

Any person wishing to inspect any minutes, reports or lists of background papers relating to any item on this agenda should contact Gerry Rufolo 01392 382299.

Agenda and minutes of the Committee are published on the Council's Website at

http://www.devon.gov.uk/index/your\_council/decision\_making/cma/index\_exc.htm and can also be accessed via the Modern.Gov app, available from the usual stores.

### Webcasting, Recording or Reporting of Meetings and Proceedings

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Members of the public may also use Facebook and Twitter or other forms of social media to report on proceedings at this meeting. An open, publicly available Wi-Fi network (i.e. DCC) is normally available for meetings held in the Committee Suite at County Hall. For information on Wi-Fi availability at other locations, please contact the Officer identified above.

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In the event of the fire alarm sounding leave the building immediately by the nearest available exit, following the fire exit signs. If doors fail to unlock press the Green break glass next to the door. Do not stop to collect personal belongings, do not use the lifts, do not re-enter the building until told to do so.

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Please switch off all mobile phones before entering the Committee Room or Council Chamber

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Induction loop system available

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### Access to County Hall and Public Transport Links

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The nearest mainline railway stations are Exeter Central (5 minutes from the High Street) and St David's and St Thomas's both of which have regular bus services to the High Street. Bus Service H (which runs from St David's Station to the High Street) continues and stops in Wonford Road (at the top of Matford Lane shown on the map) a 2/3 minute walk from County Hall, en route to the RD&E Hospital (approximately a 10 minutes walk from County Hall, through Gras Lawn on Barrack Road).

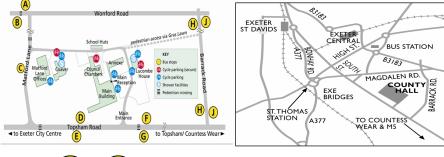
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As indicated above, parking cannot be guaranteed and visitors should allow themselves enough time to find alternative parking if necessary. Public car parking can be found at the Cathedral Quay or Magdalen Road Car Parks (approx. 20 minutes walk). There are two disabled parking bays within the visitor car park. Additional disabled parking bays are available in the staff car park. These can be accessed via the intercom at the entrance barrier to the staff car park.



NB (A



Denotes bus stops

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#### First Aid

Contact Main Reception (extension 2504) for a trained first aider.

INVESTMENT AND PENSION FUND COMMITTEE 16/06/17

### INVESTMENT AND PENSION FUND COMMITTEE

16 June 2017

Present:-

**Devon County Council** 

Councillors Y Atkinson, C Channon, R Gilbert (Chairman), and R Hosking.

Other Employers

P Edwards, J O'Dwyer and L Parker Delaz Ajete

Unison and Retired Members: Non Voting Observers

R Franceschini, C Lomax and J Rimron

Apologies:-

Councillors D Healy, A Connett and R Edgell, and D Healy

Also in attendance

Mr A Bowman (Devon Pension Board)

### \* 1 Minutes

**RESOLVED** that the minutes of the meeting held on 24 February 2017 be signed as a correct record

### \* 2 Items Requiring Urgent Attention

There was no item raised as a matter of urgency.

### \* 3 Internal Audit Report for 2016/17 and Internal Audit Plan for 2017/18

The Committee considered the Report of the County Treasurer (CT/17/51) on the Annual Internal Audit Report 2016/17 and Internal Audit Plan 2017/18.

Internal Audit was able to provide reasonable assurance on the adequacy and effectiveness of the Devon Pension Fund's internal control environment during 2016/17. The Internal Audit Plan for 2017/18 allowed for up to 40 days of internal audit support for the Pension Fund and 45 days of internal audit support for Peninsula Pensions and will be delivered by the Devon Audit Partnership.

It was MOVED by Councillor Gilbert, SECONDED by Councillor Parker Delaz-Ajete and

### **RESOLVED**

- (a) that the Annual Internal Audit Report for 2016/17 be accepted;
- (b) that the Internal Audit Plan for 2017/18 be approved;
- (c) that the Assistant County Treasurer be authorised to execute the Service Level Agreement relating to the Internal Audit Plan.

INVESTMENT AND PENSION FUND COMMITTEE 16/06/17

### \* 4 Training Review 2016/17 and Training Plan 2017/18

The Committee considered the Report of the County Treasurer (CT/17/52) outlining the training to be provided over the next year which would ensure that both the Investment & Pension Fund Committee and the Pension Board had the knowledge and skills required in accordance with the CIPFA Code of Practice on Public Sector Pensions Finance Knowledge and Skills.

The Chairman emphasised the importance of Members attending training to ensure that they were fully equipped to consider the business of the Committee, and urged all Members of the Committee to make attending these sessions a priority.

Members were advised that a visit to the Peninsula Pensions Offices at Great Moor House would take place following the meeting on 15 September 2017 and the next training event would take place in October 2017.

It was MOVED by Councillor Gilbert, SECONDED by Councillor Hosking and

**RESOLVED** the 2017/18 Training Plan be approved and adopted.

### \* 5 <u>Investment Management Report</u>

The Committee considered the Report of the County Treasurer (CT/17/53) on the current Fund Value and Asset Allocation.

The County Treasurer reported that the value of the fund as at 31 March 2017 stood at £3,928,800,000 an increase of £150,000,000 over the last quarter and a total increase of £593,000,000 over the financial year. The County Treasurer highlighted that the Fund had an over-exposure to the UK market and significant under-exposure to North America and Japan markets. The Fund would look to reduce its overweight to UK equities by reallocating to overseas equities predominantly in the US and Japan, by moving up to an initial £100,000,000 from UK passive equities to overseas passive equities if market conditions provided the opportunity and if trigger points were met.

It was MOVED by Councillor Gilbert, SECONDED by Councillor Parker Delaz Ajete and

#### **RESOLVED**

- (a) that the Report and compliance with the 2017/18 Treasury Management Strategy be noted;
- (b) that the County Treasurer, in consultation with the Chairman, be authorised to move up to £100,000,000 from UK passive equities to overseas passive equities (North America and Japan) if market conditions provided an opportunity and the appropriate trigger points were hit.

### \* 6 Funding Strategy Statement

The Committee received the Report of the County Treasurer (CT/17/54) outlining the revised Funding Strategy Statement following the outcome of the recent Actuarial Valuation and updated regulations, practice and actuarial assumptions. It set out the Pension Fund's policies relating to the Pension Fund's funding objectives and management of the cost of the benefits provided under the Local Government Pension Scheme and the objectives/strategy for setting employer contribution rates, prepared in accordance with Regulation 58 of the Local Government Pension Scheme Regulations 2013.

It was MOVED by Councillor Gilbert, SECONDED by Councillor Channon, and

INVESTMENT AND PENSION FUND COMMITTEE 16/06/17

**RESOLVED** that the Report be noted and the Funding Strategy be endorsed.

### \* 7 Actuarial Services Contract Review

The Committee received the Report of the County Treasurer (CT/17/55) outlining the expiration of the Pension Fund's current Actuarial Services Contract with Barnett Waddingham and the need to review and re-tender the contract. The current provider had been awarded the contract in February 2010 which had been extended in February 2014 and February 2016 respectively, and would now expire in February 2018. The main function of the Fund Actuary was to carry out the statutory triennial actuarial valuation of the Pension Fund and set out the Fund's assets and liabilities, based on actuarial assumptions. It also reviewed the financial position of the Fund and set out the contribution rates for each employer in the Fund for the following three years.

It was MOVED by Councillor Atkinson, SECONDED by Councillor O'Dwyer, and

#### **RESOLVED**

- (a) that the use of the National LGPS Framework Agreement to secure a new contract for Actuarial Services be approved;
- (b) that the appointment process and final decisions be delegated to the County Treasurer in consultation with the Chairman.

### \* 8 Applications for Admitted Body Status

The Committee noted that the following applications for admitted body status had been approved under delegated powers:

(a) North Tawton Primary and Holsworthy Primary Schools had awarded catering contracts to Compass Contract Services with effect from February 2017. Two separate admission agreements would be entered into in order for a total of four staff to remain in the LGPS. Both admission agreements were on a closed basis.

### \* 9 Dates of Future Meetings

Friday 15 September 2017, Friday 17 November 2017 and Friday 23 February 2018 all at 10.30am.

[Dates of future meetings can be found on the Council's website at: <a href="http://democracy.devon.gov.uk/ieListMeetings.aspx?Act=earlier&Cld=187&D=201802231030">http://democracy.devon.gov.uk/ieListMeetings.aspx?Act=earlier&Cld=187&D=201802231030</a> &MD=ielistmeetings ]

### \* 10 Exclusion of the Press and Public

**RESOLVED** that the press and public be excluded from the meeting for the following items of business under Section 100(A)(4) of the Local Government Act 1972 on the grounds that they involve the likely disclosure of exempt information as defined in Paragraph 3 of Schedule 12A of the Act, information relating to the financial or business affairs of an individual other than the County Council and, in accordance with Section 36 of the Freedom of Information Act 2000, by virtue of the fact that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

### 11 Brunel Pension Partnership - Progress Report

(An item taken under Section 100A(4) of the Local Government Act 1972 during which the press and public were excluded, no representations having been received to such

# INVESTMENT AND PENSION FUND COMMITTEE 16/06/17

consideration under Regulation 5(5) of the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012).

The Committee received the Report of the County Treasurer (CT/17/56) outlining the progress made to form the Brunel Pension Partnership Limited company.

It was then MOVED by Councillor Gilbert, SECONDED by Councillor Channon, and

### **RESOLVED**

- (a) the progress with establishing the Brunel Pension Partnership Limited company be noted;
- (b) that the County Treasurer, as the Section 151 Officer, be authorised to act as the nominated Shareholder Representative for the Brunel Pension Partnership.

### \* 12 Private Debt

(An item taken under Section 100A(4) of the Local Government Act 1972 during which the press and public were excluded, no representations having been received to such consideration under Regulation 5(5) of the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012).

The Committee received the Report of the County Treasurer (CT/17/57) outlining allocations of the Pension Fund to private debt.

It was then MOVED by Councillor Gilbert, SECONDED by Councillor Hosking, and

### **RESOLVED**

- (a) that an allocation of 3% of the Pension Fund to the private debt asset class be agreed and an initial sum of £150,000,000 be allocated;
- (b) that Bluebay be appointed to provide European exposure to the private debt asset class through the Bluebay Senior Loan Fund I;
- (c) that Golub be appointed to provide a US exposure to the private debt asset class through the Golub Capital Partners International Fund 11;
- (d) that the Fund's Strategic allocation to private debt should be split 60% to Bluebay and 40% to Golub.

### \*DENOTES DELEGATED MATTER WITH POWER TO ACT

The Meeting started at 10.00 am and finished at 11.50 am

CT/17/70 Investment & Pension Fund Committee 15 September 2017

### PENSION FUND ANNUAL REPORT AND ACCOUNTS 2016/17

### **Report of the County Treasurer**

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

Recommendation: that the Pension Fund Annual Report and Accounts for 2016/17 be adopted

### 1. Introduction

- 1.1. The Pension Fund Annual Report, including the Statement of Accounts, is brought to the Committee each year for approval. The draft report for 2016/17 is enclosed.
- 1.2. The Pension Fund Accounts will have been considered for approval along with the County Council accounts by the Devon County Council Audit Committee on 14 September. The Investment and Pension Fund Committee's role is to approve the full Annual Report which contains the statement of accounts together with other information about the Fund's performance during the year.

### 2. Annual Report and Statement of Accounts

- 2.1. As in previous years the Annual Report includes:
  - An introduction from the County Treasurer outlining the major issues during the year.
  - Details of the training that members have received as required by the CIPFA Code of Practice on Knowledge and Skills.
  - A market update from the Fund's Independent Advisor.
  - An annual report detailing the work of the Pension Board.
  - The Fund's key risks from the Risk Register and the mitigating controls.
  - A summary of the performance of the Fund's external managers, followed by reports from each manager outlining their performance, stewardship activity and their market outlook going forward.
  - The Statement of Accounts.
  - More detailed information about the operation of the Fund.
  - The Fund's statutory statements.
- 2.2. The general principles in compiling the Pension Fund accounts are those recommended by the Chartered Institute of Public Finance and Accountancy (CIPFA). The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2016/17 which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

2.3. The external auditor's report is not issued until after the Committee have adopted the Annual Report, but a copy of the Audit Findings report for the Devon Pension Fund produced by Grant Thornton is attached at Appendix 2.

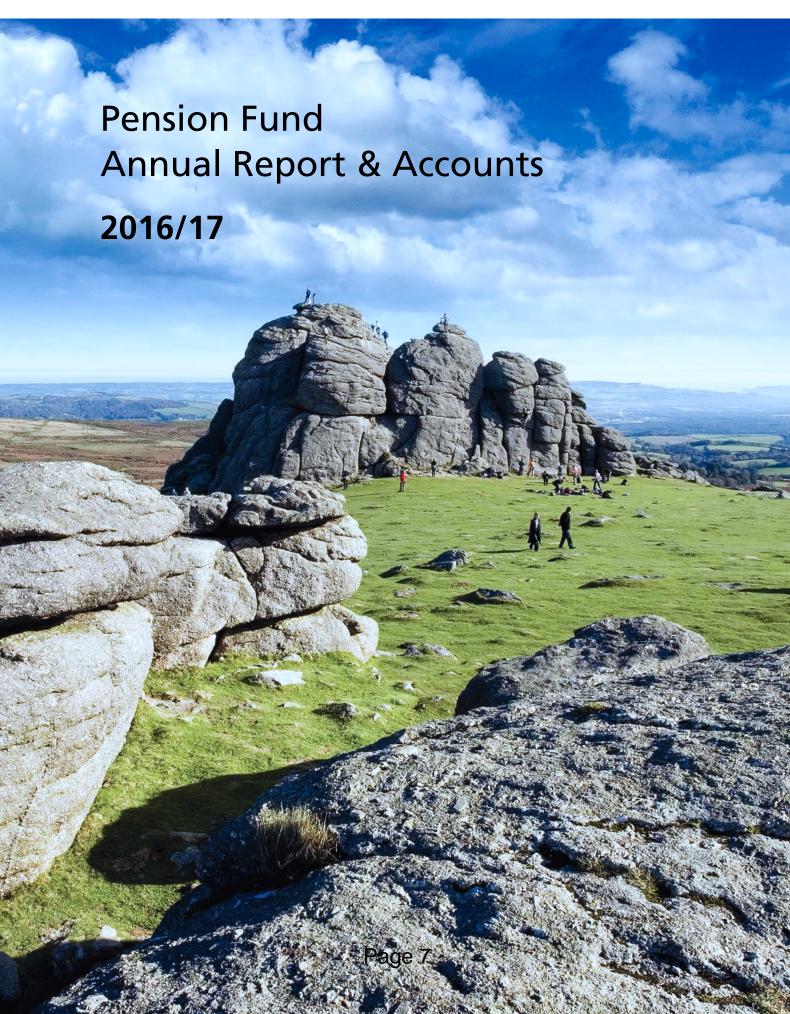
### 3. Conclusion

3.1. The Committee is asked to adopt the Pension Fund Annual Report and Accounts for 2016/17.

Mary Davis

Electoral Divisions: All
Local Government Act 1972
List of Background Papers - Nil
Contact for Enquiries: Mark Gayler
Tel No: (01392) 383621 Room G97





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# **Report of the County Treasurer**

2016/17 was a good year for the Devon Pension Fund. The value of the fund increased from £3.336 billion (as at 31 March 2016) to £3.929 billion as at 31 March 2017, an increase of just under £600 million. The Devon Pension Fund's investment return for the year, net of fees, was +18.0%, ahead of the Fund's bespoke benchmark target of +16.6%. This was a significantly better performance than in the previous year as investment markets delivered positive returns and the fall in the value of Sterling significantly increased the value of the Fund's overseas assets. The Fund's maturing cashflow profile saw a deficit between the contributions received during the year and the benefit payments and management costs paid out of £18.6 million.

In December, the Investment and Pension Fund Committee approved the business case to set up the Brunel Pension Partnership Ltd. The Devon Pension Fund has been working with nine other LGPS funds to form the partnership to meet the Government's agenda that funds should pool investment assets, with the intention of achieving cost savings, maintaining or improving investment performance, and providing the capacity for funds to invest in infrastructure. Significant progress has been made during the year, and the project is on target for the Brunel Pension Partnership to achieve regulatory approval by the Financial Conduct Authority and to begin managing assets from April 2018. Once the partnership becomes operational, the Devon Pension Fund will continue to decide on the allocation between different asset classes to meet local investment objectives, but the Brunel Pension Partnership will be responsible for selection and monitoring of the external investment managers who will manage the investments.

Pension administration continues to be challenging area with high volumes of work to be processed as overall membership numbers continue to grow. Various amendments to the LGPS regulations surrounding Fair Deal and implementing Freedom and Choice rules to AVC benefits remain outstanding as DCLG resources are limited. The overall performance of the team did show a slight improvement on 2015/16 although a large backlog in amalgamation cases remains due to delays in regulations.

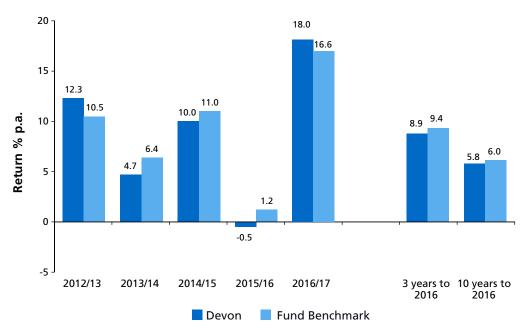
### Investment Performance

As indicated above the asset value of the fund at the end of the 2016/17 financial year was £3.929 billion. This represents a positive investment return of +18.0% net of fees, above the Fund's internally set benchmark target of +16.6%. The most significant event of the year was the referendum on the UK's membership of the European Union and the decision to leave. Following the referendum result there was a significant fall in the value of Sterling. This has had a positive effect of increasing the value of the Fund's overseas assets in Sterling terms and pushing up the value of UK shares where companies benefit from overseas earnings. In the period following the referendum bond values also rose as a flight to quality and fears about growth and inflation compressed yields yet further.

The above benchmark performance largely resulted from the diversified growth funds (DGFs) outperforming their cash plus benchmarks at a time of positive returns in equity and bond markets, and good performance from the infrastructure investments over the year. The active equity managers delivered strong positive returns, but marginally below their benchmarks.

Pension fund investment management has to consider the long term, and the Investment and Pension Fund Committee's principal aim for the Fund is therefore to maintain high performance over the longer term. The chart below presents the investment returns achieved by the Devon Fund compared to the Fund's benchmark over each of the last five years, plus the total annualised return over the last three years and the last ten years. Performance Figures for 2014/15 onwards are shown net of fees, the previous years' figures are gross.

### **Investment Performance**



### **Fund Solvency**

The Fund is required to have an actuarial valuation conducted every three years. The most recent triennial valuation, as at 31 March 2016, has been carried out by the Fund Actuary, Barnett Waddingham, over the last year and determined that the Devon Pension Fund had a funding level of 84%.

The results of the 2016 actuarial valuation have been prepared in accordance with the current legislative arrangements for the Fund, taking into account revised assumptions, longevity projections and the move to a career average scheme. The Actuary has determined that the Devon Fund has a funding level of 84%, compared with 83% at the previous 2013 valuation. The Fund's assets were valued at £3,311m against future pension liabilities assessed at £3,939m, giving a deficit for this Valuation of £628m. The deficit recovery period for the Fund as a whole has been set at 22 years, which is a reduction from the 25 year deficit recovery period set at the last Valuation. The approach adopted for the Valuation should result in contribution rates that ensure the long term cost efficiency of the fund and achieve solvency over an appropriate period.

The 2016 Valuation demonstrates that the Fund is making progress towards the long term objective of 100% solvency, with the funding level increasing from 83% to 84%, and the deficit recovery period reducing from 25 to 22 years. The reduction in the average recovery period will help to reduce the cost of pensions in the longer term.

# **Summary of Financial Statements**

The financial statements and their purpose are summarised as follows:

• Fund Account – The Fund Account sets out the Pension Fund's incoe and expenditure for the year to 31 March 2017. The first section sets out the income received from contributions from employers and employees, and the expenditure on pension benefit payments. In the past income from contributions has exceeded the annual expenditure on benefit payments, resulting in a significant surplus to invest. This has not been the case over the last few years, and the gap between contributions received and benefits paid out will continue to grow. The second section of the Fund Account shows the income received from the Fund's investments and the cost of managing those investments. The majority of investment income is retained by the external investment managers for re-investment, but income from property and infrastructure is returned as cash, and can be used to offset any shortfall between contributions and benefit payments. The growi

payments means that a larger proportion of investment income will now need to be used to meet the shortfall, rather than being reinvested. The Fund Account also shows that there has been an increase in the capital values of the Fund's investment assets of £571.7million over the last year.

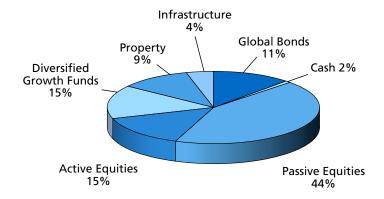
• Net Asset Statement – The Net Asset Statement sets out the net assets of the Fund, in line with the IFRS Based Code of Practice on Local Authority Accounting in the United Kingdom (the Code) and the latest Statement of Recommended Practice (SORP). Pooled and Managed Funds represent investments into pooled Equity, Fixed Interest, Property and Infrastructure Funds and they are incorporated into those categories in reviewing the Asset Allocation of the Fund in the following section of my report. As reported above, the value of the Fund's assets is now £3.929 billion.

### **Asset Allocation**

The Investment and Pension Fund Committee is charged with the responsibility for governance and stewardship of the Fund and making decisions about strategic asset allocation policy.

The Committee's strategic asset allocation to the major asset classes remained unchanged throughout the year. However, the allocation to fixed interest remained below target through the year, as the Committee determined that it would not be in the Fund's best interests to rebalance the fixed interest allocation back to target. Equities remained above the target allocation during the year, despite reallocating £50m to the diversified growth funds to bring them back up to target.

The Fund's actual asset allocation as at 31 March 2017 is shown below:



A comparison of the actual allocation with the Fund's target allocation is shown in the table below:

٦	Target allocation	Fund asset allocation	Variation from Target
	%	%	%
Global Bonds	14.0	11.0	
Cash	2.0	2.2	
Total Fixed Interest	16.0	13.2	-2.8
Passive Equities	40.0	43.6	
Active Equities	15.0	15.2	
Total Equities	55.0	58.8	+3.8
Diversified Growth Fu	nds 15.0	14.8	-0.2
Property	10.0	9.2	
Infrastructure	4.0	4.0	
Total Property and Infr	astructure 14.0	13.2	-0.8

### REPORT OF THE COUNTY TREASURER

In the latter half of the year a review of the Fund's strategic asset allocation was undertaken by Mercer investment consultants, and results of the review were considered by the Committee in February 2017. As a result the target allocation to equities will be increased to 58% for 2017/18, with the fixed interest allocation reducing to 13%. Looking ahead, the Committee also agreed to investigate opportunities to collaborate with other Brunel LGPS funds to make a small allocation to private debt.

### Conclusion

The investment return of 18% over the year was a good return for the Fund, reflecting the positive market conditions that existed during the year. The Actuarial Review saw a small increase in the Fund's funding level from 83% to 84%, and the reduction in the deficit recovery period shows that the Fund is continuing to make progress towards achieving a 100% funding level in the longer term. The strategic review undertaken by Mercer has seen some small changes in the asset allocation for 2017/18, and has also provided a direction of travel to reducing risk while maintaining investment returns as the Fund begins to pool its assets through the Brunel Pension Partnership over the next few years.

Work on establishing the Brunel Pension Partnership company continues to progress. This will result in short term costs, but should provide opportunities for improved investment performance and reduced costs in future years. The Fund remains committed to ensuring that it provides an excellent service to pension fund members and value for money for both pension fund members and local taxpayers.

### **Mary Davis**

**County Treasurer** 

# Market Commentary from the Independent Investment Advisor

### **Economic background**

The rate of economic growth in the UK and US slowed in 2016 to 2.0% and 1.6% respectively. China defied earlier fears by reporting growth of 6.7% - only slightly down on 2015 – while Japan improved to 0.9% and the Eurozone to 1.6%. The oil price continued to recover from the low of \$28 reached in January 2016, and spent most of the year in the \$50-55 range. Base metal prices also strengthened.

The vote in the June Referendum for the UK to leave the EU was a major surprise, and initially caused sharp falls in UK Equities. The value of sterling fell significantly. While the equity market recovered lost ground after the rapid replacement of David Cameron as Prime Minister by Theresa May, the pound remained depressed, falling below \$1.25 by the end of 2016 – a 15% decline on its pre-Referendum level. The Bank of England responded to the economic uncertainty by cutting UK interest rates from 0.5% to 0.25% in early August, and UK growth remained steady in the second half of the year. Elsewhere, the European Central Bank and the Bank of Japan continued their programmes of quantitative easing.

In another unexpected outcome, Donald Trump was elected President of the United States in November. Again, markets' initial reaction was nervous, but this was soon replaced by optimism about his plans to cut taxes, deregulate energy, healthcare and financial services, and to offer tax incentives for infrastructure. In the event, his tax proposals look likely to be delayed into the autumn, and the extent of any significant boost to infrastructure is in doubt. In December the Federal Reserve raised US interest rates by 0.25% and again in March 2017, and indicated that they expect to make further rises during 2017.

### Market returns

Global Equities gave an exceptional return of 33.1% in sterling terms during the year to March. While this return was boosted by the weakness of the pound, the UK market itself rose by a very creditable 23.1%. The gains in North America, Japan, Pacific Basin and Emerging Markets were all in the 32-37% range, while Continental Europe gained 28.5%. [Source of equity market returns: FTSE All-World Total Return series (£)]

The pound fell by some 13% against both the dollar and the yen during the year, and by 6% against the euro. Conventional UK government bonds ended the year showing modest gains, after reaching record low yields in the summer of 2016, while Index Linked Gilts gained 22 % as inflation expectations rose after the drop in sterling and private sector pension schemes bought them in great quantity. Yields on US government bonds rose after the Presidential Election, on anticipation of expansionary moves by the new administration, and in recognition of the likely rise in short-term US interest rates, but have begun to fall back again recently. [Source: FTSE-A Index Linked (over 5 years), total return]

The strong growth seen since 2013 in UK Commercial Property values had begun to slow down ahead of the EU Referendum, and sentiment in the Central London rental market deteriorated after June on the potential weakness in demand from overseas occupiers. The fall in sterling, however, increased the attraction of the UK for foreign buyers of property, and for the year to March the All Property total return was a modest +3.8%. [Source: IPD Monthly Index of Total Returns]

### **Economic and market outlook**

With equity markets having taken the surprise outcomes of the EU Referendum and the US Presidential Election in their stride, it is tempting to downplay the degree of influence exercised on markets by political events. This, however, would be too sanguine a view to take. Whether prompted by the various elections taking place in Europe, the Brexit negotiations, the course of President Trump's trade and foreign policy or the Syrian conflict, we must expect some disruption to the smooth upward path which equities have travelled in the past year. With further increases in US short-term interest rates predicted for 2017 and 2018, yields on medium-dated US government bonds seem unlikely to fall from their present levels. Any signs of a slowdown in the pace of quantitative easing in Europe or Japan could also have an adverse effect those bond markets.

This is likely to be a challenging period for future investment returns. However, we have a diversified portfolio strategy, and seek to ride out periods of volatility. In the very long term, we seek to capture the excess returns that arise from investing in equities and real assets.

The Pension Fund has a long term horizon and the investment priority remains long term returns rather than short term risk mitigation.

After the fall in sterling, the fund increased its hedging of overseas currencies, to partially protect the value of the overseas holdings. The fund also commenced reducing the global bond portfolio in favour of the existing multi sector credit portfolio where the expected returns are higher.

Following the 2016 triennial actuarial valuation, the fund conducted an investment strategy review and an allocation to private debt is currently taking place.

### **Steve Tyson**

# **Devon Pension Board Annual Report**

The Devon Pension Board was established in 2015, following the introduction of new governance arrangements under by the Public Sector Pensions Act 2013. The Board is composed of four members representing scheme members, four representatives of scheme employers and one non-voting independent member.

The role of the Devon Pension Board is to provide scrutiny of the governance and administration of the pension fund, assisting the Administering Authority in securing:

- compliance with LGPS and any other relevant legislation;
- compliance with requirements imposed by the Pensions Regulator in relation to the LGPS;
- the effective and efficient governance and administration of the LGPS.

The Board makes recommendations to the Investment and Pension Fund Committee and to officers to improve governance standards.

Some of the key areas of work undertaken by the Board during 2016/17 are detailed below:

- Review of the internal audit reports for 2015/16 and the Internal Audit Plan for 2016/17. Additional information was requested regarding the process used to appoint the Independent Advisor and plans to implement performance monitoring in this area. The Board also requested greater clarity in future reports, in order to determine which organisation had commissioned individual audit reviews.
- Consideration of the External Audit report covering the Pension Fund Annual Report and Statement of Accounts 2015/16. While the External Audit Findings Report did not identify any control weaknesses and an unqualified opinion was provided, the Board questioned the financial levels of 'materiality' specified by auditors set out in the annual report. The Board accepted that that Council is unable to dictate or force any change to these levels.
- Adoption of a statement on impartiality, recognising the need to avoid conflicts of interest. The Board recommended that the Investment and Pension Fund Committee should also adopt the statement, and this was agreed at the meeting of the Committee in September.
- In reviewing the Pension Fund Risk Register, the Board identified the following additional risks for inclusion:
  - Brunel Pension Partnership Pooling Arrangements.
  - General reference to staffing issues (sickness), where relevant.
  - The impact of 'Brexit' and consequential changes to regulatory frameworks and legislation.

These were implemented in a revised risk register approved by the Investment and Pension Fund Committee in September 2016.

- A full review of the Statutory Statements, with the aim of making suggestions for improvements where necessary.
- Monitoring minutes from the Investment & Pension Fund Committee meetings held during 2016/17 to ensure that all decisions have been made in accordance with the terms of reference of the Committee.
- A review of the performance statistics of Peninsula Pensions.
- A review of the Pension Fund Annual Report and Accounts for 2015/16, making recommendations regarding more effective means of summarising fund performance in future annual reports.

### PENSION BOARD ANNUAL REPORT

• Consideration of the Annual Training Plan and reviewing the attendance of Committee and Board members at meetings and training events. Suggestions from the Board were incorporated into the final Training Plan approved by the Investment and Pension Fund Committee in June.

It is a legislative requirement that Pension Board members have the capacity to take on the role, and it is expected that members should receive relevant training. Training sessions are provided throughout the year and details of the events held and attendance can be found on pages 12-13.

Members are also in the process of undertaking self-assessments covering the 6 areas of the CIPFA Code of Practice on Public Sector Pensions Finance Knowledge and Skills. The results of this exercise will influence future training sessions and ensure that Board members have sufficient knowledge and skills to carry out their role effectively.

More information on the work of the Devon Pension Board can be found on the Peninsula Pensions website, including links to minutes, agendas and reports from meetings of the Board and the contact details of Board members:

www.peninsulapensions.org.uk/pension-fund-investments/devon-county-council-investments/pension-board/

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# **Knowledge and Skills**

The Devon Pension Fund has had a longstanding commitment to training for Committee members to ensure that they have the skills and understanding required to carry out their stewardship role. This has included regular events to cover the latest developments in the LGPS, investment strategy and performance monitoring.

In February 2014 the Investment and Pension Fund Committee adopted the CIPFA Code of Practice on Public Sector Pensions Finance Knowledge and Skills, which requires the Annual Report to describe how the training needs of the Committee have been assessed, and what training has been provided in response.

In addition Section 248A of the Pensions Act 2004 imposes requirements on members of the Local Pension Board. Under the Act, every individual who is a member of a Local Pension Board must:

- Be conversant with the rules of the LGPS;
- Be conversant with any document recording policy about the administration of the Fund which is for the time being adopted in relation to the Fund;
- Have knowledge and understanding of the law relating to pensions;
- Have knowledge and understanding of such other matters as may be prescribed.

There are six areas of knowledge and skills that have been identified as the core requirements for those with decision making responsibility for LGPS funds. They are:

- Pensions legislative and governance context.
- Pensions accounting and auditing standards.
- Financial services procurement and relationship management.
- Investment performance and risk management.
- Financial markets and products knowledge.
- Actuarial methods, standards and practices.

The Fund has taken two approaches to assess the needs of committee members for further training. Work has been undertaken with the Devon County Council Member Development Officer to conduct development interviews with members of the Committee which have addressed the six areas outlined. In addition a self-assessment tool will be provided to members of the Committee and Board, to enable them to measure their understanding and plan their development. The method of self-assessment is currently being reviewed by officers and will be issued during 2017-18.

Four training sessions were arranged during the 2016/17 financial year, including two events held jointly with other South West LGPS funds that included briefings on the Brunel Pension Partnership pooling proposals. The subjects covered at each of the training sessions are shown below:

### Joint Pension Fund Training Event (Devon/Cornwall/Somerset/Dorset), 27 May 2016

- Guide to the markets
- Pension Committee and Pension Board roles and responsibilities
- Greenfield infrastructure
- Brunel Pension Partnership update

### **Devon Performance Training Session, 16 September 2016**

- Long term performance
- Strategic asset allocation review objectives and methodology

### **Brunel Pension Partnership Engagement Event, 7 October 2016**

- Brunel company and governance structures
- FCA authorisation requirements
- Portfolio specifications
- Costs and savings
- Services and reporting
- Risk management, benefits and success factors

### **Devon Training and Engagement Event, 3 February 2017**

- Admission agreements and risk management of Admitted Bodies
- Transition management and costs
- Responsible investment
- Strategic Investment Review

Attendance of the training events is shown in the table below:

Name	27 May 2016	16 September 2016	7 October 2016	3 February 2017
Investment and Pension Fund Committee				
Cllr Rufus Gilbert (Chairman)	<b>V</b>	V	V	V
Cllr Ray Radford (Vice-Chairman)	<b>✓</b>	<b>V</b>	~	
Cllr Richard Edgell	V	V	V	V
Cllr Des Hannon	<b>✓</b>			
Cllr Roy Hill	V	V	V	
Cllr Richard Hosking	<b>✓</b>	<b>V</b>	~	<b>✓</b>
Cllr Peter Edwards	V	V	V	
Cllr Lorraine Parker Delaz Ajete	<b>✓</b>	<b>V</b>	~	<b>✓</b>
Cllr James O'Dwyer			V	
Donna Healy	<b>✓</b>	<b>V</b>	~	
Cllr Mike Fox (substitute)				
Cllr Michael Hicks (substitute)	<b>✓</b>			
Colin Lomax (Observer)	V	<b>V</b>	<b>✓</b>	<b>✓</b>
Roberto Franceschini (Observer)	<b>✓</b>	<b>v</b>	<b>✓</b>	<b>✓</b>
Jo Rimron (Observer)	V	V	V	<b>✓</b>
Pension Board				
Cllr Brian Greenslade	V	V	V	<b>✓</b>
Cllr Sara Randall Johnson (from July 2016)	N/A	~	<b>~</b>	<b>V</b>
Carl Hearn	V	<b>✓</b>	V	<b>V</b>
Graham Smith		<b>✓</b>	<b>✓</b>	<b>V</b>
Andrew Bowman			<b>✓</b>	<b>✓</b>
Heather Keightley	<b>✓</b>	<b>✓</b>	~	
Cheryl Lewis (resigned October 2016)		V	N/A	N/A
Colin Shipp	~	<b>✓</b>		
William Nicholls	✓ Pa	ige 19	<b>✓</b>	~

# **Risk Management**

Effective risk management is an essential part of any governance framework as it identifies risks and the actions required to mitigate their potential impact. For the Devon Pension Fund, those risks will come from a range of sources including the funding position, investment performance, membership changes, benefits administration, costs, communications and financial systems. Good information is important to help ensure the complete and effective identification of significant risks and the ability to monitor those risks.

Risk disclosures are included in the Pension Fund Statement of Accounts. In addition the Fund maintains a risk register, which is monitored and reviewed on a regular basis. Risks are assessed in terms of the potential impact of the risk event should it occur, and in terms of the likelihood of it occurring. Each risk is initially scored assuming that no mitigating controls exist, and is then scored again on the basis of the mitigation in place. A summary of the Fund's most significant risks during the 2016/17 financial year is shown in the table below.

### **Description of Risk and Potential Impact**

# Market crash leading to a failure to reduce the deficit, resulting in:

- Financial loss.
- Increased employer contribution costs.

# **Mitigating Controls**

- The fund is well diversified and consists of a wide range of asset classes which aims to mitigate the impact of poor performance from an individual market segment.
- Investment performance reporting and monitoring arrangements exist which provide the committee and investment officers with the flexibility to rebalance the portfolio in a timely manner.
- The long term nature of the liabilities provides some mitigation, in that markets tend to bounce back after crashes, such that the impact is significantly reduced.

The Pension Fund has insufficient assets to meet its long term liabilities.

The Pension Fund's investment strategy and /or Fund Managers fail to produce the required returns, or organisational changes / manager departures at a Fund Manager damage performance, resulting in:

- Financial loss.
- Insufficient funds available to meet future obligations.
- Triennial actuarial valuations provide periodic indications of the growth in assets against liabilities.
   Employer contribution rates are set in response to this.
- The 2016 actuarial valuation includes provision for the fund to achieve full funding over 22 years.
- The investment strategy is reviewed annually by the Investment and Pension Fund Committee with advice from the External Investment Advisor to determine whether any action needs to be taken to amend the fund's asset allocation strategy. Mercers investment consultants undertook a strategic review which was presented to the Committee in February 2017.
- The Fund's investments are diversified across a range of different types of assets to minimise the impact of losses in individual markets.
- Fund assets are kept under regular review as part of the Fund's performance management framework.
- Fund managers are thoroughly vetted prior to appointment and performance is reviewed regularly against the benchmark and performance objectives. Appropriate action may be taken if it is considered that an Investment Manager is underperforming.

### **Description of Risk and Potential Impact**

# Pay and price inflation are higher than anticipated.

• An increase in liabilities which exceeds the previous valuation estimate.

### **Mitigating Controls**

- The triennial actuarial valuation review focuses on the real returns on assets, net price and pay increases.
- Employers pay for their own salary awards and are reminded of the geared effect on pension liabilities of any bias in pensionable pay rises towards longer serving employees.
- The Fund has recently made new investments in infrastructure funds with inflation linked returns, to act as a hedge against inflation increases.
- The Committee has received training on understanding liabilities and potential approaches to Liability Driven Investment.

The Committee Members and Investment Officers make inappropriate decisions as a result of insufficient knowledge of financial markets and inadequate investment and actuarial advice received, resulting in:

- Poor Fund performance/financial loss.
- Increased employer contribution costs.
- The Investment Strategy is set in accordance with LGPS investment regulations.
- The Investment Strategy is reviewed, approved and documented by the Investment and Pension Fund Committee.
- The Investment Strategy takes into account the Fund's liabilities.
- DCC employ an external investment advisor who provides specialist guidance to the Investment and Pension Fund Committee regarding the investment strategy.
- An Annual Training Plan was agreed for 2016/17.
   Training programmes are available for Committee Members and Investment Staff.
- Members and Officers are encouraged to challenge advice and guidance received when necessary.

The Devon Pension Fund has insufficient resources available to deliver the investment pooling proposal within the required timescale, without impacting the day-to-day management of the fund.

- The management of the Pension Fund is adversely affected due to existing resources concentrating on the pooling proposal, resulting in underperformance and failure to meet statutory obligations.
- The pool structure is not established within the required timescale and the Devon Pension Fund faces the risk of alternative measures being imposed by Government.

- A project manager has been appointed to oversee the creation of the Brunel Pension Partnership and will monitor progress against timescales to ensure that deadlines are achieved.
- Officers from each fund involved with the pooling project are maintaining timesheets in order to monitor the amount of time spent on the project.
- Regular update meetings are held between the County Treasurer and Assistant County Treasurer, as well as update meetings within the Devon Investment Services team, to review progress, workloads in order to identify and address any areas of concern.

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Description of Risk and Potential Impact	Mitigating Controls
<ul> <li>The average life expectancy of pensioners is greater than assumed in actuarial assumptions.</li> <li>An increase in liabilities which exceeds the previous valuation estimate.</li> </ul>	<ul> <li>Life expectancy assumptions are reviewed at each valuation.</li> <li>Mortality assumptions include some allowance for future increases in life expectancy.</li> </ul>
An employer ceases to exist with insufficient funding available to settle any outstanding debts, or refuses to pay the cessation value.  Departing employer not fully meeting its liabilities which leads to increased costs across the remaining scheme employers.  Concentration of knowledge in a small number of officers and risk of departure of key staff.  The risk of losing key staff could lead to a breakdown in internal processes and service delivery, causing financial loss and potential risk to reputation.	<ul> <li>Vetting of prospective employers before admission and ensuring that they fully understand their obligations. Applications for admission to the Fund are considered carefully and a bond or guarantee is put into place if required.</li> <li>Outstanding liabilities will be assessed and recovered from any successor bodies or spread amongst remaining employers.</li> <li>The actuarial valuation attempts to balance recovery period with risk of withdrawal.</li> <li>If necessary, appropriate legal action will be taken.</li> <li>An Employer Covenant Risk Assessment has been undertaken by the Fund Actuary, Barnett Waddingham.</li> <li>The Deputy Investment Manager is able to cover in the absence of the Assistant County Treasurer.</li> <li>Knowledge of all tasks shared by at least two team members and can in addition be covered by senior staff.</li> <li>Training requirements are set out in job descriptions and reviewed annually with team members through the appraisal process.</li> </ul>
	<ul> <li>A procedure manual is in place which sets out work instructions for the majority of crucial tasks undertaken.</li> </ul>
Non-compliance with legislation and failure to correctly implement new legislation and regulations, resulting in:  Incorrect benefit payments being made.  Risk of financial loss and damage to reputation.	<ul> <li>LGA/External training.</li> <li>Project work approach to implementation of legislative changes.</li> <li>In house training for all staff.</li> </ul>
<ul> <li>Peninsula Pensions suffers a system failure.</li> <li>Loss of sensitive data.</li> <li>Reputation risk.</li> <li>Financial loss arising from legal action.</li> </ul>	<ul> <li>The system is backed-up daily. System is hosted by Heywoods.</li> <li>A full disaster recovery plan is in place and tested annually.</li> </ul>
Failure to issue Annual Benefit Statements to active and deferred members by 31st August.  Reputation risk and complaints.  Fines.	<ul> <li>Project management approach.</li> <li>Regular contact with employers to get data.</li> <li>Monthly interfacing to reduce workload at year end.</li> </ul>

The current version of the full risk register can be found on the Peninsula Pensions website at: www.peninsulapensions.org.uk/pension-fund-investments/devon-county-council-investments/devon-fund-key-documents/

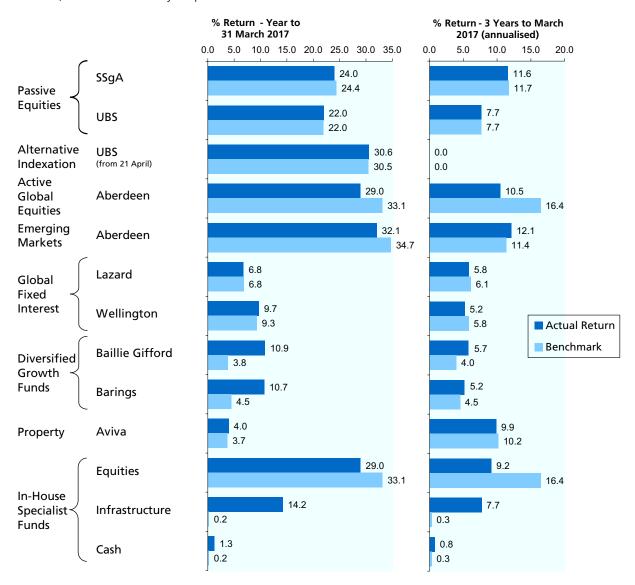
# **Management of Fund**

There were no changes to the Fund's main external managers during 2016-17. The following table lists the managers in place as at 31st March 2017 together with their mandates and the targets they have been set in relation to the benchmarks shown:

Manager	Mandate	Target	Benchmark
State Street Global Advisors Ltd	Passive Equities	Performance in line with benchmark	FTSE World - market specific indices
UBS Global Asset Management (UK) Ltd	Passive Equities	Performance in line with benchmark	FTSE All Share
UBS Global Asset Management (UK) Ltd	Alternative Indexation	Performance in line with benchmark	FTSE RAFI/MSCI Quality/ MSCI Minimum Volatility
Aberdeen Asset Managers Ltd	Global Equity	Outperform benchmark by 3% per annum over rolling 3 and 5 year periods	FTSE World Index
Aberdeen Asset Managers Ltd	Global Emerging	Outperform benchmark by 2-4% per annum over rolling 3 year periods	MSCI Emerging Markets Index
Lazard Asset Management LLC	Global Fixed Interest	Outperform benchmark by 1% per annum	Barclays Capital Global Aggregate Bond Index
Wellington Management International Ltd	Global Fixed Interest	Outperform benchmark by 1% per annum	Barclays Capital Bond Index/ Multi Sector Credit Bespoke
Baillie Gifford and Co	Diversified Growth	Outperform benchmark	Bank of England Base Rate plus 3.5%
Baring Asset Management Ltd	Diversified Growth	Outperform benchmark	3 Month LIBOR plus 4%
Aviva Investors	Property	Outperform benchmark	IPD UK PPF All Balanced Funds
DCC Investment Team	Specialist Equities	Outperform benchmark	FTSE World Index
DCC Investment Team	Infrastructure	Outperform benchmark	7 Day LIBID (Cash benchmark used as proxy)
DCC Investment Team	Cash	Outperform benchmark	7 Day LIBID

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The Investment and Pension Fund Committee regularly reviews the performance of each of the investment managers during the year. The following graph highlights the performance of each manager during 2016/17, and for the three year period to 31st March 2017:



# Manager Performance to 31 March 2017

In a year of strong returns for equities, Aberdeen's global equity mandate again performed below benchmark during the year, as did the emerging markets mandate. The Specialist Equity Funds were also below benchmark. Of the two fixed interest managers, Wellington performed ahead of benchmark, with the majority of funds they manage for Devon now invested in their multi-sector credit fund. Lazard performed in line with the benchmark. Both Diversified Growth Fund managers outperformed their cash plus benchmarks at a time of positive returns in equity and bond markets. Property has seen reductions in capital values as a result of uncertainty following the EU referendum result, but the income yield has resulted in an overall positive return over the year. Infrastructure investments have performed well over the year, providing both capital growth and significant income distributions to the Fund.

The In-House managed Specialist Funds have been separated out into equities, infrastructure and cash to give a more accurate representation of their performance.

Further detail on the performance of the individual managers can be found in their individual reports on pages 19-29. All of the managers have proper in their commentary, which provides further detail on their performance over the past year, their engagement with the companies in which they invest, and their outlook going forward.

# **Managers' Reports**

### **State Street Global Advisors Ltd**

Mandate – Passive Global Equity & Emerging Markets

### Performance Review – 12 months to 31st March 2016

The FTSE All-Share Index was up by 22.0%\* for the 12-month period ending 31st March 2017. Performance for the Europe ex-UK Index was also up (28.0%\*) as was the performance for the Japan Index (32.8%). The strongest regions during the period were Emerging Markets (35.3%) and North America (+35.0%). Source: SSGA. Performance figures above have been rounded. (\*net index returns, pound sterling).

The regional equity funds all tracked their respective benchmarks closely during the twelve months to 31st March 2017. The non-UK performance figures shown below represent the impact of the dynamic and static currency hedging overlays:

UK Equity	22.2%
North America (Dynamic Currency Hedged)	23.1%
North America (Static Currency Hedged) *	26.9%
Europe ex-UK (Dynamic Currency Hedged)	23.2%
Europe ex-UK (Static Currency Hedged) *	22.5%
Japan (Dynamic Currency Hedged)	30.7%
Japan (Static Currency Hedged) *	21.6%

<sup>\*</sup>Switched from 50% to 100% hedged in December 2016.

During the 12 month period Sterling fell significantly following the EU Referendum in June 2016. This weakness led to significant outperformance in the case of the MPF Japan Equity (GBP Dynamic Currency Hedged) Index sub-Fund as the hedge against the Japanese yen was less than the 50% hedged benchmark, allowing the sub-fund to benefit from Japanese yen strength – the hedge was increased during the year, so partially locking in the gains – although, at 30%, the hedge is still below the benchmark. In the case of MPF North America Equity (GBP Dynamic Currency Hedged) Index sub-Fund and MPF Europe ex UK Equity (GBP Dynamic Currency Hedged) Index sub-Fund, however, Sterling weakness led to underperformance as the sub-Funds started slightly overhedged relative to the 50% hedged benchmark (both U.S. dollar and euro starting at 60% hedge). Sterling is now significantly undervalued especially against the dollar, meaning that hedge ratios had been significantly increased by the end of the period: to 90% in the case of the U.S. Dollar and 70% against the euro, in anticipation of medium-term weakness in those currencies.

## Stewardship

During the year SSGA engaged with a total of 1,631 companies, of which 1,020 engagements were through a letter writing campaign and 611 meetings were in-person meetings or via conference calls on various environmental, social or governance issues. 76% of these engagements were actively targeted by SSGA. We voted at 17,337 meetings across 82 countries. This represents an increase both in number and in the range of topics discussed.

SSGA's asset stewardship program continues to be foundational to our mission of investing responsibly to enable economic prosperity and social progress on our clients' behalf.

### Outlook

Looking ahead in our tactical positioning, our view of global equity markets is cautiously optimistic, although we are cognizant that geo-political instability still serves as a threat to the improving growth backdrop. We hold a positive view towards large cap developed equities across both US and non-US markets. In the shorter term, as BREXIT negotiations progress, there will inevitably be volatility in Sterling exchange rates which may give further opportunity reades 5 bedges.

## **UBS Asset Management (UK) Ltd**

Mandates – Passive UK Equity and Global Equities Alternative Indexation

### **Performance Review**

	Fund %	Benchmark %		
UK Equities				
1 Year	+22.0%	+22.0%		
3 Years (p.a.)	+7.7%	+7.7%		
5 Years (p.a.)	+9.7%	+9.7%		
Since Inception (01 Mar 2004)	+8.3%	+8.2%		
Global Equities - Alternative Indexation				
1 Year	+30.7%	+33.0%		
Since Inception (21 April 2015)	+15.4%	+14.4%		

Twelve months that began with investors remaining cautious amidst fears about a slowdown in China and a possible US recession, as well as the ongoing impact of a slumping oil price on global demand, ended with a surge in bond yields and a number of equity markets at all-time highs amid improving economic data and resurgent investor confidence. With a vote for 'Brexit' and Donald Trump's US election victory, geopolitical surprises were the defining feature of 2016 and the aftershocks continued to be felt into 2017.

For most of 2016, market participants did not regard low interests rates, anaemic demand growth or low inflation, all of which had been features of the economic background in recent years, as particularly likely to change. But even prior to the Trump election victory, policymakers worldwide had begun to question whether the structural imbalances and unintended consequences caused by low policy rates and quantitative easing were now outweighing the benefits. The US economy was relatively strong, coupled with the potential for expansionary fiscal policies coming into play under the leadership of President Trump with the focus on an "America first" policy. However, by March there was a first major legislative failure on healthcare reform which may have negative implications for the ambitious comprehensive tax reforms.

March 2017 saw the UK formally begin the process of withdrawal from the European Union and at least two years of uncertainty as the divorce shapes the country's relationship with its largest trading partner. The Bank of England implemented a broad package of monetary stimulus measures last August cutting interest rates to 0.25%, resuming its quantitative easing program and expanded asset purchases to include corporate bonds in an effort to counter the impact of 'Brexit'. Sterling declined sharply, providing support for companies with overseas earnings. The rise of anti-establishment political parties in Europe was also a key feature.

# Stewardship

In the year to 31 March 2017, we voted on a total of 35,575 proposals at 2,791 company meetings. We declined to support management on 2,196 proposals over matters relating to executive remuneration, capital allocation plans, company strategy including acquisitions and governance, board succession planning, environmental disclosures and reporting. We also engaged with 55 companies in the portfolio specifically relating to ESG matters.

### Outlook

While overall sentiment towards equities remains quite positive, markets continue to be sensitive to new economic data as global growth concerns remain in the forefront of investors' minds. The low interest rate environment and Central Bank monetary accommodation generally remains very supportive although there are increasing sign of a very gradual PageP 26 al risks remain high in the UK following the recent Election and geo-political events pose an unhelpful background.

# **Aberdeen Asset Management Ltd**

Mandate – Global Equities

### **Performance Review**

Despite the period including a host of unexpected political and economic events and outcomes, from Brexit to Trump, investment returns have been spectacular, dominated by equities, which is perhaps surprising, given the continued backdrop of insipid economic growth across developed economies and doubts over China and developing markets. Overall, equity performance was led by international markets, which were boosted by sterling weakness, with the US leading the way. The story of the year however is more nuanced, with a marked turn in investor sentiment through the second half of 2016, as the US Presidential election affected sentiment towards developing economies. We began to see a turnaround through the early part of 2017 which has continued.

Within the portfolio the performance story was mixed, with a handful of individual stocks recording disappointing trading, notably Perrigo, a US healthcare business that saw a new CEO sharply revise sales forecasts that impacted sentiment; and CVS Health, which fell back as uncertainty around President Trump's policies hit share prices. Limited exposure to Tech and Banks, particularly in the US, had a negative impact, while Japan Tobacco was affected by poor sentiment towards their Russian activities. Conversely, there were positive effects from the overweight and stock selection within Asia, Japan and Other International, which includes Brazil. Basic Materials and Energy names that topped the performance list included Shin-Etsu Chemical from Japan and EOG Resources from the US. Korea's Samsung Electronics, despite various adverse publicity regarding their Samsung 7 handset, was also a top performer, along with domestic banks Banco Bradesco from Brazil and M&T Bank in the US.

### Stewardship

Aberdeen's integrated ESG process has continued to develop over the past year. We now have ESG and corporate governance specialists on our regional equity teams. This means that the consideration of risks from a holistic perspective – financial as well as ESG issues – are taken into account when we assess the quality and value of an asset. During the quarter, we engaged Shell on its recent allegations of corruption in Nigeria and also on its efforts to reduce its carbon footprint. We also continued our engagement with Standard Chartered on its approach to risk management, including the progress the group has made in combatting bribery & corruption and money laundering. Also, with MTN, we spoke about the issue of digital human rights and were encouraged by the clear evidence of progress made in recent years.

### **Outlook**

Globally markets retain an air of optimism: while economic data continues to point to steady if underwhelming growth picture by historic standards, sentiment indicators, particularly in the US, reflect growing expectations of future improvement, albeit that this will prompt further gradual policy tightening from the Federal Reserve. In Europe recovery continues, but in the UK growth is slowing and inflation is picking up; coupled with the start of Brexit, there is scope for uncertainty and a weakening picture, which could affect sentiment. China is at the heart of improving prospects for the Asian emerging markets, though a number of risks remain, not only to the local region but to global momentum if we see weakening in Chinese growth. Investment is supporting decent growth prospects in Japan.

# **Aberdeen Asset Management Ltd**

Mandate - Global Emerging Markets

### **Performance Review**

Emerging markets climbed strongly in the period after the more challenging previous 12 months. Investor sentiment was more buoyant, although the final quarter of 2016 was tricky, as markets adjusted to the possibility and then the reality of a Trump presidency and the range of policy measures that were initially feared to be damaging to developing economies and Mexico in particular. Markets recovered well through the final quarter to deliver 35% in sterling terms for the year. The portfolio trailed the benchmark, as the country and sector allocation was only partially offset by the positive stock selection effect.

Investment decisions through Latin America, led by Brazil, were positive, with iron ore produce Vale recovering after earlier weakness, to climb almost 190%; Banco Bradesco, a domestic lender in Brazil and Lojas Renner, a retailer, were both up over 70%. We have also maintained exposure to Mexican stocks Banorte, a bank; and FEMSA, a retailer, as we remain positive about the valuations and outlook for Mexico. However, European markets lagged, and a handful of holdings struggled. In Turkey, domestic banks Akbank and Turkiye Garanti Bank dipped, to reflect the tougher economic picture, which was also reflected in the performance of retailer Bim Birlesik, while Bank Pekao in Poland also fell. Although Russian oil group Lukoil performed strongly, as energy prices recovered, retailer Magnit failed to keep pace with emerging markets overall. China now represents over 25% of the index, but our approach is cautious, with exposure only 7%, as we concentrate on higher quality companies. In the period we introduced the Aberdeen China A Share fund to gradually gain exposure to good quality mainland Chinese names. However, we didn't have exposure to Chinese tech stocks, Tencent, an internet provider; and Alibaba, an e-commerce company, which both rose sharply but fail our quality threshold.

### Stewardship

As both corporate governance and ESG specialists are integrated fully on our GEM team, our conversations with companies take all risks into account. During the quarter, we engaged with both Russian retailer, Magnit, and Turkish retailer, Bim Birlesik, on the quality of both groups' ESG reporting and provided some advice on best practice regarding the disclosure of ESG related data. We also spoke with Multiplan on its oversight of planning and environmental approvals when conducted by a third party – a risk that we will continue to monitor with the group. We also engaged the Board of Chile's Falabella about board tenure, independence, and the remuneration for non-executive directors. Previous engagement with the company on financial disclosure achieved success as we saw a marked improvement in the 1Q17 earnings release.

### Outlook

Interest in emerging markets is likely to remain, as the improved earnings outlook is supported by easing concerns that Donald Trump's protectionist stance could hurt global trade. Emerging markets' growth potential remains attractive, supported by favourable demographics and an increasingly affluent middle class. Sensible policymaking and robust balance sheets further strengthen the case that emerging economies are well prepared to weather any major downturn. US interest rate policy and subsequent dollar strength remain key issues to watch, we are unfazed by possible short-term volatility. We also find comfort from a valuation standpoint, with emerging markets still trading at a healthy discount to their developed counterparts.

## **Lazard Asset Management Ltd**

Mandate – Global Fixed Interest

### **Performance Review**

For the twelve-month period from 1 April 2016 to 31 March 2017, the portfolio increased in value by 6.8%, net of fees, in line with its custom benchmark over the period. Overall, our sector allocations helped relative returns, primarily through an overweight exposure relative to the index in global credits. Additionally, an underweight exposure to government bonds also added value during this time.

From a country perspective, security selection in the United States, Australia, and Canada also helped relative returns. However, our overall country allocation and related duration exposure were modest detractors from performance. Meanwhile, our currency management proved to be positive overall for relative returns. In particular, our positions in the Australian dollar and Japanese yen helped, while positions in the Swedish krona and the British pound sterling hurt returns.

### Stewardship

We are committed to maintaining an investment approach that is consistent with high standards of environmental, social and corporate governance (ESG). For fixed income, ESG factors are evaluated at both the corporate and sovereign level.

### **Outlook**

Thus far in 2017 markets have priced in stronger global growth, inflationary pressures, and expectations of US policy stimulus. Interest rate and growth differentials and commodity price trends should continue to drive currencies and debt valuations.

Currently, we expect between one to two US rate hikes in 2017 and believe markets may be underestimating the possibility the Fed will taper its balance sheet reinvestments. Any such action should have a tightening effect, which is likely to influence yield curve and government bond movements, and could result in fewer Fed fund hikes. We believe the Japanese and European central banks will also eventually have to wind down stimulus as inflationary pressures increase, especially in Europe.

In currency markets, a new dynamic could result from a growing realization by US officials that trade protectionism could further strengthen the dollar and hurt US exports. In this backdrop, Mexico and China are among the countries with incentives to stabilize or strengthen their currencies. We believe China will promote a strong renminbi to some degree to reverse domestic capital outflows and avoid US allegations that it is maintaining an artificially weak currency. We also expect Mexico to continue to stabilize the peso to contain inflation, which surfaced following persistent peso weakness from November through early January. Similarly, we believe Norway could temper inflationary pressures by maintaining a slightly stronger currency, given that its central bank appears to be on hold.

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# **Wellington Management International Ltd**

Mandate – Global Fixed Interest

### **Performance Review**

### **Global Bonds**

The Global Aggregate (unhedged to GBP) portfolio posted a return of 12.26%, underperforming the benchmark return of 12.76% by 50 bps over the year to 31 March 2017. The Global Aggregate (hedged to GBP) portfolio posted a return of 0.18%, underperforming the benchmark return of 0.59% by 41 bps.

Positive performance came from Credit strategies, with Macro and Quantitative strategies underperforming over the 12 month period.

Macro performance contributed at the beginning of the period driven by duration strategies. As global yields largely fell over the quarter, overweight duration positions in Germany 10- and 30-year and intermediate UK rates contributed. Into the end of 2016, currency strategies detracted as underweight EUR positions in the third quarter and an overweight in JPY versus a basket of currencies (primarily EUR, GBP & USD) in the fourth quarter weighed on returns. Through the start of 2017 underweight duration positions in the US and UK were the primary detractors. Increasing doubts over the ability of the new US administration to deliver on expansionary fiscal policies led to a reversal of some of the post-election sell-off in global Treasuries.

Credit strategies were a positive contributor over the period. At the beginning of the year, aggregate overweight positions in investment grade corporates, particularly financials, contributed. These were later partially offset from security selection in the government-related sector, specifically USD-denominated EM sovereign exposure. Towards the end of 2016 an aggregate overweight position in investment grade corporates, in which most cyclical sectors, including financials and energy, delivered positive excess returns. An overweight to financials, focused on US banks, was a strong source of active returns as steeper government yield curves and potential deregulation bolstered the profit outlook and credit fundamentals in this sector. Into the start of 2017, credit strategies were neutral, as an aggregate overweight in IG credit contributed. However, this was offset by an underweight to EM-domiciled corporates which detracted over the first quarter.

### **Multi Sector Credit Portfolio**

Over the 12 months ending 31 March 2017, the portfolio returned 11.40 %, net of operating expenses and investment management fees. For comparison, the portfolio's reference benchmark of equally-weighted Global High Yield, Bank Loans and Emerging Markets Debt returned 10.48% over the same period.

Exposure to Global High Yield and Bank Loans were significant contributors to the portfolio's performance, as both sectors were supported by the broader rally in risk assets.

Positioning in Emerging Market Debt (primarily hard-currency sovereigns) was another important contributor to performance. As commodity prices have stabilized, EM balance sheets on the whole are looking healthier, with improved trade balances and domestic economic activity. The exception to this theme was in Q4, when EMD returns were broadly negative due to trade-related fears following the U.S. presidential election. During this period, tactical hedges, expressed through EM CDX, partially offset the negative contribution from EMD holdings.

Structured finance in general was also a major driver of performance, including allocations to residential credit and CMBS.

The fund's long inflation breakeven position (long US TIPS vs. duration-equivalent Treasuries) was a positive contributor to performance particularly in the second half of 2016, as the "breakeven" spread between TIPS and nominal US Treasuries widened to reflect higher market inflation expectations.

Tactical duration positions contributed modestly to outperformance.

### Stewardship

Within your portfolio, our portfolio managers, analysts and ESG analysts engaged with various corporate issuers on environmental, social, and governance topics. More specifically, we engaged with companies on the following topics: environmental management systems, carbon emissions, water scarcity, project financing and environmental assessments, sustainable palm oil, health and safety management, environmental expertise at the board level, employee compensation, board composition, executive compensation, combined Chair/CEO, cybersecurity, anti-corruption.

### **Outlook (Multi Sector Credit)**

### **Market Outlook / Interest Rates**

- US economy expected to maintain positive growth. European growth prospects improving; Moderately pro-cyclical risk posture
- Capacity constraints will continue to support inflation at or moderately above current levels; continue to position for an increase in inflation expectations
- Diverging global monetary policies will continue to be a source of market volatility

### **Global High Yield**

- High yield is priced for more onerous default assumptions than are likely to be realized; Favor BB rated issuers, which we believe have the most attractive valuations
- Elevated shareholder-friendly activities, including mergers and acquisitions, are unlikely to affect default rates over the near to medium term
- European banks are deleveraging and reducing risk; Hold contingent convertibles ("CoCos") of large European banks

### **Bank Loans**

- Bank loans have strong risk-adjusted return potential; Largest portfolio allocation is to loans; favour loans over high yield, given more attractive valuations and potential for better loss protection
- Relative appeal of loans is enhanced by their diversification benefits and floating-rate structure, particularly given low absolute yields prevailing across most fixed income sectors
- Reduced collateralized loan obligation (CLO) issuance has curbed demand somewhat

### **Emerging Markets Debt**

- EM fundamentals have improved, but valuations less compelling; Maintain exposure to EM hard currency sovereign debt
- Local rates benefit as inflation pressures fade; Moderate allocation to unhedged-currency EM local debt

### **Structured Finance**

- Commercial mortgage-backed securities valuations attractive, and markets appear to be overpricing retail default risk in BBB and BB tranches; own CMBS
- Housing market improves further; Own select legacy non-agency mortgages and Agency Credit Risk Transfer (CRT) securities.

### Baillie Gifford and Co.

Mandate - Diversified Growth Fund

### **Performance Review**

The Fund delivered strong performance over the year with the main positive contributors being economically-exposed asset classes such as listed equities, high yield credit and emerging market bonds. The allocation to infrastructure also boosted performance as did active currency where selected positions in emerging market currencies and the US dollar helped.

Within emerging market government bonds, we invested in a basket of hard currency (US-dollar denominated) bonds. We sold our Greek bonds, which had performed well, and reinvested some of the proceeds in Argentinian bonds, where a positive reform story is underway.

In credit we trimmed the high yield and structured finance weightings as prospective returns became less attractive. We kept some of the proceeds of these reductions in cash and short-term T-Bills in anticipation of future opportunities. We also made an investment in US index-linked government bonds in order to achieve a better rate of interest than we receive on cash while also aiming to benefit from any pick-up in US inflation.

In commodities we decided to sell palladium which had experienced a sharp price rally despite little change in fundamentals. Finally, we removed the remainder of our very successful short sterling position, which had been established prior to the UK's referendum on EU membership as a partial hedge for the portfolio in case the decision in the referendum was to leave the EU.

### Stewardship

We actively engaged with and voted shares in the underlying holdings in your fund during the year. Examples of this include Amazon (tax, working conditions), the Foresight Solar Fund (investment policy and capital raising), British Land (equity issuance), Tritax Big Box (alignment of interests with management), Tesla (governance and the SolarCity acquisition) and Hibernia (fees).

### Outlook

Our outlook for the global economy remains moderately optimistic. This view is based on both developed and emerging economies continuing on their upward growth trajectory. Having said this, valuations are at or above their long-term fair value across a broad range of assets. Therefore, despite reasonably robust growth figures, in the face of interest rate normalisation and political uncertainties, higher levels of market volatility than we have seen in the past few years appear likely. As a result, we maintain a well-diversified portfolio invested across a range of attractive asset classes.

# **Baring Asset Management Ltd**

Mandate - Diversified Growth Fund

# **Performance Review**

The Fund returned 10.7%, during the twelve months period ending 31 March 2017. This was ahead of its performance comparator which returned 4.5% for the same period.

Long held themes have been working well with particular bright spots over the period being our allocation to the emerging markets, European equities, and high yield. All three of these delivered strong gains. On top of this the funds saw strong gains coming from foreign currencies in the portfolio. Here we had built up significant positions in the US Dollar and the Japanese Yen ahead of the UK Brexit referendum, where we saw the result being much closer to call than was priced into the level of Sterling. On the losing side of the ledger was our allocation in UK property funds, though the losses here were very modest as we had cut these positions ahead of the referendum.

One of the largest themes within the portfolio is our position in European equities. This gave a significant boost to returns with highlights being both our European small cap holdings and our allocation to the broader market. The small cap theme is very much designed to capture what we believe is a strong cyclical upswing within Europe. The position in European Real Estate Investment Trusts was a slightly more challenging position, and has been hindered by German bund yields rising but nevertheless we believe these are cheap assets with growing dividends in a world where income is hard to come by. We remain supporters.

# Stewardship

We take our responsibility to engage with companies seriously, meeting with company management regularly. Our policy is to vote at all general meetings where practicable and we use ISS, a proxy voting service, to help advise on meeting resolutions. From 1st April 2016 to 31st March 2017 we voted on a total of 24 meetings, comprising of 149 separate resolutions for companies held in your portfolio. We voted against management 2 times and voted on all resolutions. Issues of particular concern to us included the appointment of directors, and executive remuneration. From time to time, especially when it comes to remuneration policies, we will follow ISS and vote against the company. We voted against the ISS recommendation once in respect of the distinction between independent and non-independent directors for Investment Trusts. In this case we voted for the non-independent director in line with management recommendation.

# Outlook

2017 has so far been a benign year for markets. While political risk continues to attract a lot of comment, the economic reality has been pretty decent. While this doesn't offer any certainties for the future it is a promising enough start. For us, the economic momentum began accelerating in the spring of last year. This acceleration was not triggered by the election of Donald Trump, but from the oil price rebounding from its \$25 low. We are content to believe economic momentum will continue, at least for the time being.

Importantly, inflation remains well behaved. Of course at this point in the cycle inflationary pressures are building. It would be strange if they were not. But it is a slow and steady build up, not a picture of pricing pressures. The result is that even in the US, where the recovery is most entrenched core inflation is not screeching higher, but moving up only gently. This will continue to allow the Fed to 'go slow' in terms of interest rate hikes, which should give some comfort to markets.

In conclusion, the economic backdrop is good. Corporates can expect to see decent earnings growth this year. Policymakers remain supportive. The main risk continues to be valuations. Here the worst examples are to be found in the US. Far better prices can be paid for assets just as good elsewhere in the world, most notably in Europe or Japan. These areas are also likely to experience earnings growth every bit as strong as the US, which is far more likely to be an upside surprise. For now we remain content to engage with equities, but remain alert to the risks which will of properties at some stage, as they always do.

# **Aviva Investors**

Mandate - Property

# **Performance Review**

Following the EU referendum vote there was clear un-certainty in the UK real estate market, amid the plunging prices of property company shares and REITs and a concern on how corporates would react to the changes that would ensue. By late 2016 an element of normality had descended on the real estate market; albeit capital values had by then fallen by around 4%. There has subsequently been a small recovery in values from Q4 2016 onwards, as the occupier market has been more resilient than predicted and investor sentiment has firmed up.

The index returned 3.7% over the period, a healthy return in some respects, following the headwinds that impacted the market over the year; but markedly lower than the past few years. The real estate mandate recorded a return of 4.0% net of fees, just ahead of the benchmark.

During the year we re-positioned the portfolio in light of our views on the market and the economic backdrop. With general concerns about a slowing UK economy and commercial property market, we then increased the allocation to overseas real estate holdings, principally in Poland and the Republic of Ireland. We also increased the portfolio's allocation to the alternatives sector in the UK, which is considered to be defensive; through a specialist healthcare fund and a UK Private Rented Sector ('PRS') Fund. Immediately following the EU referendum we increased the cash position in the fund, taking a defensive position; this was subsequently unwound later in 2016.

The key sale transactions were the total exits from the Royal London Property Fund and the Morgan Stanley Prime Property Fund. The former dis-investment was due to portfolio restructuring and being over-weight to high street retail; the latter was due to an attractive dis-investment price being achieved, with the holding having generated annualised returns of over 14%pa during the hold period.

Investments that contributed positively to performance over the year included the non UK holdings that all out-performed the UK market on a local level. Stand out performers included the Polish Debt Fund, Irish Property Unit Trust and the M&G Asia Property Fund. Specialist funds in the UK also performed well, especially in the South East Office market, student accommodation and high yielding industrial.

The weakest performers principally included specialist retail funds in the UK, which were particularly impacted by Brexit and a general slow down in UK consumer spending. There was also some under-performance from a core UK open ended fund, this was following a change of investment strategy and underlying investment manager; albeit we expect that this should see an improvement from mid 2017 onwards, as the new strategy starts to bear fruit.

# Stewardship

Aviva fully supports the UK Stewardship Code and complies with all its principles. Aviva has supported the development of good governance in the UK and beyond for many years and hope that the Stewardship Code achieves its purpose of enhancing the quality of engagement between institutional investors and companies to help improve long term returns to shareholders and the effective exercise of governance responsibilities. We also support and are a signatory to the UN Principles for Responsible Investment (UN PRI).

We believe that environmental, social, and corporate governance (ESG) issues can affect the performance of investment portfolios and so recognise that applying these principles may better align investors with broader objectives of society.

# Outlook

The occupational market in the UK appears to be holding up and there are clear pockets of rental growth, especially in the industrial and logistics markets and regional offices. Logistics is performing extremely well, due principally to the effects of the internet on shopping patterns. The general weakness of Sterling has also seen a number of overseas investors look to invest in real estate in the UK, taking advantage of Sterling's weakness.

We expect capital growth to be relatively muted over the next few years in the UK, but the high running yield on commercial property of between 4-5% makes it a relatively attractive investment class.

Whilst Brexit issues will continue to take the headlines, we expect that central London offices will be the real estate sector most likely to see capital value sections and to that extent we will continue to hold a very clear under-weight allocation, preferring to be over-weight in the alternatives space and also in non UK markets.

# **Devon County Council In-House Team**

Mandate – Specialist Funds

The Specialist Funds mandate comprises investments into a number of more concentrated pooled funds, which as a consequence may carry higher risk. It also includes management of the Fund's unallocated cash balances.

# **Performance Review**

- Activism Funds The RWC European Focus Fund performed extremely well during the year delivering a return of +46.4%, significantly above benchmark. The RWC UK Fund returned +22.3%. This was also ahead of benchmark, although the FTSE250 and FTSE Small Cap indices both returned less than the FTSE All Share, as smaller companies with domestic earnings fared less well than larger companies with overseas earnings as a result of the fall in the value of Sterling that followed the result of the EU Referendum.
- **European Smaller Companies** The Montanaro European Smaller Companies Fund delivered a return of +22.0% against a benchmark of +23.9% during a year in which small cap companies performed less well than large cap.
- **Emerging Markets** It was a positive year for emerging markets, with the MSCI benchmark up by 34.7%. Against this the FPP Emerging Markets Fund had a good year with a return of +42.3%. The SSgA Passive Index Tracker did less well, with a return of +27.1%, which was 7.6% below the MSCI Emerging Markets Index. The SSgA Fund is equally weighted between the emerging market countries, so will do less well when the larger countries outperform the small countries in the index.
- Infrastructure The Fund's infrastructure investments yielded a return of +14.2% during the year. The First State European Diversified Infrastructure Fund delivered a total return of +19.7% helped by an increase in the value of the Euro against Sterling. The UBS Infrastructure Fund also saw a growth in the capital value as a result of the fall in the value of Sterling, and also provided significant distributions to achieve a total return of +17.5%. The Hermes and Aviva funds also delivered good returns, but benefited less from the devaluation in Sterling, as a result of being UK focused.

# Stewardship

It is expected that all the individual funds that specialist funds have been allocated to will engage with the companies that they are invested in. The Activism Funds in particular look to drive performance by active involvement in the companies in which they invest. In addition the Devon Pension Fund is a member of the Local Authority Pension Funds Forum (LAPFF) who conduct engagement on behalf of their membership comprising 72 pension funds. LAPFF has a strong record of engagement.

LAPFF's activity over the last year includes: Meetings with Rolls Royce and Rio Tinto to discuss a range of issues, including climate change, strategic resilience and corruption charges that have been filed with the UK's serious Fraud Office; continuing engagement with Sports Direct over poor employment standards; lack of gender diversity on the board of Euromoney, a FTSE 350 company; attendance at company AGMs including Sainsbury, BT, SSE and Vedanta, which have led to further engagements with the companies.

# **Outlook**

- Although equity returns were high in 2016/17, as a result of the depreciation of the pound in the wake
  of the EU referendum result and business confidence in the US following the election of Donald Trump,
  there remains significant uncertainty about future UK economic growth, and the "Trump bounce"
  has begun to fade in the US. However, the economic prospects of continental Europe appear to be
  improving, which will support the investments in the RWC European Focus Fund and the Montanaro
  Small Companies Fund.
- The infrastructure commitments should continue to provide steady returns and income distributions, providing some diversification of risk should equita (4.5).

# Financial Statements 2016/17

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# Statement of Responsibilities for the Statement of Accounts

# The Authority's Responsibilities

# The Authority is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its Officers has the responsibility for the administration of those affairs. In this Authority, that Officer is the County Treasurer;
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- approve the Statement of Accounts.

# **Responsibilities of the County Treasurer**

The County Treasurer is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA / LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code of Practice').

- In preparing this Statement of Accounts, the County Treasurer has:
- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the Code of Practice;
- The County Treasurer has also:
- kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

# **Certificate of the County Treasurer**

I hereby certify that this Statement of Accounts for the year ended 31 March 2017 has been prepared in accordance with the Accounts and Audit Regulations 2015 and that it presents a true and fair view of the financial position of the Pension Fund as at 31 March 2017 and its income and expenditure for the year ended 31 March 2017.

# **Mary Davis**

County Treasurer 4th September 2017

# **Approval of the Statement of Accounts**

I confirm that these accounts were approved by the Audit Committee at its meeting on 14th September 2017.

Chairman of the Audit Committee 14th September 2017

# **Summary of Scheme and its Management**

The Local Government Pension Scheme (LGPS) is one of the oldest public sector schemes in operation, having been established as a national scheme in 1922. The LGPS is managed by administering authorities in accordance with regulations approved by Parliament. In the county area of Devon, Devon County Council is the administering authority of the Fund. Each administering authority is responsible for its own Fund, into which all contributions are paid. Rules by which the administering authorities must operate - the LGPS Regulations - are determined by the Government after consultation with representatives for both employees (trade unions) and employers (Local Government Association, Local Government Pensions Committee).

The scheme is governed by the Public Service Pensions Act 2013. The fund is administered in accordance with the following secondary legislation:

- The Local Government Pension Scheme Regulations 2013 (as amended)
- The Local Government Pension Scheme (Transitional Provisions, Savings and Amendment) Regulations 2014 (as amended)
- The Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009.

Each LGPS administering authority pays its benefits from a dedicated pension fund. Both the scheme member and their employer pay into this fund in order to provide retirement benefits for the member once they reach retirement age (or earlier if the situation demands). Before this time arrives however, the contributions paid into the scheme are invested in a variety of suitable investments. By investing the contributions in this way the fund can build up enough assets to cover any payments it may be expected to make regarding its scheme members retirement benefits. Please visit the website **www.peninsulapensions.org.uk** for further information.

As at 31st March 2017, the net assets of the Devon Pension Fund were valued at £3,929 million. The fund currently has 38,506 actively contributing members, employed by 211 employers of various descriptions (Unitary, District, Town & Parish Councils, Education Establishments and Admitted Bodies)

Scheduled Body - An employer explicitly defined in the Regulations. As listed on page 72.	Admitted Body - As listed on page 73.
No employing body discretion on membership.	Employing body discretion on membership
No employer discretion on who can join.	Employer discretion on who can join
Restricted to geographical area of fund.	May operate outside geographical area of fund, and potentially participate in more than one fund (separate admission agreement required).
No parent guarantee or bond.	May require an indemnity or bond

Pensions are paid to 31,787 pensioners (and/or dependants) every month. There are currently 47,140 members with rights to deferred benefits, frozen memberships pending refunds and those undecided pending resolution.

# FINANCIAL STATEMENTS

Further contributions are made by Fund employers, which are set based on triennial actuarial funding valuations. The contributions for 2016/17 were set by the valuation as at 31 March 2013. Employer contributions comprise a future service rate, which represents the employers' share of the cost of future benefits, and a deficit contribution, to meet any shortfall on past service liabilities. Currently, employer future service rates range from 8.2% to 28.7% of pensionable pay. The deficit contribution is expressed as a cash sum, and ranges from £0 to £13.1 million.

From 1 April 2014, the scheme became a career average scheme, whereby members accrue benefits based on their pensionable pay in that year at an accrual rate of 1/49th. Accrued pension is uprated annually in line with the Consumer Prices Index. There are a range of other benefits provided under the scheme including early retirement, disability pensions and death benefits.

	Service before 1 April 2008	Service 1 April 2008 to 31 March 2014	Service from 1 April 2014
Pension	Each year worked is worth 1/80 x final pensionable salary.	Each year worked is worth 1/60 x final pensionable salary.	Each year worked is worth 1/49 x pensionable salary in that year which will then be uprated for future inflation.
Lump sum	Each year worked is worth 3/80 x final pensionable salary. In addition, part of the annual pension can be exchanged for an additional oneoff tax-free cash payment. A lump sum of £12 is paid for each £1 of pension given up.	No automatic lump sum. Part of the annual pension can be exchanged for a one- off tax-free cash payment. A lump sum of £12 is paid for each £1 of pension given up.	No automatic lump sum. Part of the annual pension can be exchanged for a one-off tax-free cash payment. A lump sum of £12 is paid for each £1 of pension given up.

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# Management Structure

**Administering** Devon County Council

**Authority** County Hall Exeter

EX2 4QD

**Your Pension Fund Representatives** 

Investment and Pension Fund Committee (at 31 March 2017)

Representing Devon Councillor Rufus Gilbert (Chairman)
County Council Councillor Christine Channon (Vice Chairman)

Councillor Richard Edgell Councillor Des Hannon Councillor Roy Hill

Councillor Richard Hosking

Representing Devon Councillor Peter Edwards (Devon Districts Councils)
Unitary & District Councillor Lorraine Parker Delaz Ajete (Plymouth)

Councils Councillor James O'Dwyer (Torbay)

Representing Other

**Employers** 

Donna Healy (Dartmoor National Park Authority)

**Observers** 

Representing the Roberto Franceschini

Contributors Jo Rimron
Representing the Colin Lomax

**Beneficiaries** 

Adviser Steve Tyson (AllenbridgeEpic)

**Devon Pension Board (at 31 March 2017)** 

Representing Fund Councillor Brian Greenslade (Devon County Council)

Employers Councillor Sara Randall Johnson (Devon County Council)

Carl Hearn (Tavistock Town Council)
Graham Smith (Devon and Cornwall Police)

Granam Smith (Devon and Cornwall Police)

Representing Fund Andrew Bowman
Members Heather Keightley

Heather Keightley Colin Sharp One Vacancy

Independent Member William Nicholls

**Investment** Devon County Council Investment Team

Managers Aberdeen Asset Managers Ltd

Aviva Investors Global Services Ltd

Baillie Gifford and Co

Baring Asset Management Ltd Lazard Asset Management LLC State Street Global Advisors Ltd

UBS Global Asset Management (UK) Ltd Wellington Management International Ltd

County Council
Officers

Phil Norrey Chief Executive
Mary Davis County Treasurer

Angie Sinclair Deputy County Treasurer
Mark Gayler Assistant County Treasurer
Martin Oram Assistant County Treasurer
Charlotte Thompson Head of Peninsula Pensions

Fund Actuary Barnett Waddingham LLP

# **For More Information**

Copies of the full Annual Report, Statutory Published Statements and abridged Members Leaflet can be found on-line at: www.peninsulapensions.org.uk/lgps/pension-fund-investments/devon-county-council-investments/devon-fund-key-documents

Requests for information about the accounts or investments should be made in writing to Mark Gayler, Assistant County Treasurer - Investments and Treasury Management, Devon County Council, Room G99, County Hall, Exeter, EX2 4QD

# **Financial Statements**

# **Background**

Employees of the Council are entitled to become members of three separate pension schemes:

- The Local Government Pension Scheme, administered by Devon County Council.
- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DFE).
- The NHS Pension Scheme, administered by the NHS Business Service Authority.

All three schemes provide defined benefits to members earned as employees. The arrangements for the teachers' and NHS schemes mean that liabilities for these benefits fall on the NHS and DFE respectively and do not form part of the Devon Pension Fund. The fund also extends to cover employees of unitary and district councils, civilian employees of the Devon and Cornwall Police Authority and Devon and Somerset Fire & Rescue Authority and employees of a number of other admitted member bodies.

The accounts of the Fund are set out in line with the IFRS Based Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

The accounts reflect the assets that are available to the Fund, and the current liabilities. Future contributions are matched to future liabilities through an actuarial valuation.

All employers' contribution rates are decided by the Fund's Actuary every three years after an actuarial valuation of the fund. The statutory triennial actuarial valuation of the fund was undertaken in 2016 and was signed by the Actuary on 31 March 2017.

The Accounts are set out in the following order:

- **Fund Account** discloses the income to and expenditure from the Fund relating to scheme members and to the investment and administration of the Fund. The account also reconciles the Fund's net assets at the start of the year to the net assets at the year end.
- Net Asset Statement discloses the type and value of all net assets at the year end.
- **Notes to the Accounts** provides supporting details and analysis of the figures in the Fund Account and Net Asset Statement.

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# **Fund Account**

2015/16 £'000		Notes	2016/17 £'000
	Dealings with members, employers and others directly		
	involved in the fund		
(117.070)	Contributions	_	(122.164)
(117,079)		5	(123,164)
(36,201)		5 & 7	(36,709)
0	Transfers in from other pension funds:		0
(4.766)	Group Transfers Individual Transfers		(8.205)
(4,766)	individual transfers		(8,205)
(158,046)			(168,078)
122 425	Benefits	c	126 540
132,435	Pensions	6	136,549
30,035	·	6	27,716
3,777	•	6	3,751
440	Payments to and on account of leavers	6	40.4
443	3 · · · · · · · · · · · · · · · · · · ·		494
	Payments for members joining state scheme		225
960	Group Transfers		0
6,026	Individual Transfers		5,684
173,676			174,419
15,630	Net (additions)/withdrawals from dealings with members		6,341
13.945	Management expenses	9	12,286
-,-	Net (additions)/withdrawals including fund management		,
29,575	expenses		18,627
29,575			18,627
29,575	expenses		18,627
29,575	Returns on investments		18,627
<b>29,575</b> (282)	Returns on investments Investment Income: Income from Bonds		<b>18,627</b> (23)
	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds		
(282)	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds		(23)
(282) (5,195)	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds Overseas Government Bonds		(23) (5,229)
(282) (5,195) (24)	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds Overseas Government Bonds Overseas Government Index Linked Bonds		(23) (5,229) (30)
(282) (5,195) (24) (568)	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds Overseas Government Bonds Overseas Government Index Linked Bonds UK Corporate Bonds		(23) (5,229) (30) (320)
(282) (5,195) (24) (568)	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds Overseas Government Bonds Overseas Government Index Linked Bonds UK Corporate Bonds Overseas Corporate Bonds		(23) (5,229) (30) (320)
(282) (5,195) (24) (568) (3,569)	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds Overseas Government Bonds Overseas Government Index Linked Bonds UK Corporate Bonds Overseas Corporate Bonds Income from Equities (Listed)		(23) (5,229) (30) (320) (2,868)
(282) (5,195) (24) (568) (3,569)	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds Overseas Government Bonds Overseas Government Index Linked Bonds UK Corporate Bonds Overseas Corporate Bonds Income from Equities (Listed) U.K.		(23) (5,229) (30) (320) (2,868) (925) (7,871)
(282) (5,195) (24) (568) (3,569) (1,055) (6,707)	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds Overseas Government Bonds Overseas Government Index Linked Bonds UK Corporate Bonds Overseas Corporate Bonds Income from Equities (Listed) U.K. Overseas		(23) (5,229) (30) (320) (2,868) (925)
(282) (5,195) (24) (568) (3,569) (1,055) (6,707) (3,728)	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds Overseas Government Bonds Overseas Government Index Linked Bonds UK Corporate Bonds Overseas Corporate Bonds Income from Equities (Listed) U.K. Overseas Pooled Investments - Unit Trusts and Other Managed Funds Pooled Property Investments		(23) (5,229) (30) (320) (2,868) (925) (7,871) (8,814)
(282) (5,195) (24) (568) (3,569) (1,055) (6,707) (3,728) (14,542)	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds Overseas Government Bonds Overseas Government Index Linked Bonds UK Corporate Bonds Overseas Corporate Bonds Income from Equities (Listed) U.K. Overseas Pooled Investments - Unit Trusts and Other Managed Funds		(23) (5,229) (30) (320) (2,868) (925) (7,871) (8,814) (14,550)
(282) (5,195) (24) (568) (3,569) (1,055) (6,707) (3,728) (14,542) (1,072)	Returns on investments  Investment Income:     Income from Bonds     U.K. Public Sector Bonds     Overseas Government Bonds     Overseas Government Index Linked Bonds     UK Corporate Bonds     Overseas Corporate Bonds     Income from Equities (Listed)     U.K.     Overseas Pooled Investments - Unit Trusts and Other Managed Funds Pooled Property Investments Interest on Cash and Short Term Deposits Taxes on income:		(23) (5,229) (30) (320) (2,868) (925) (7,871) (8,814) (14,550) (396)
(282) (5,195) (24) (568) (3,569) (1,055) (6,707) (3,728) (14,542)	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds Overseas Government Bonds Overseas Government Index Linked Bonds UK Corporate Bonds Overseas Corporate Bonds Income from Equities (Listed) U.K. Overseas Pooled Investments - Unit Trusts and Other Managed Funds Pooled Property Investments Interest on Cash and Short Term Deposits Taxes on income: Withholding Tax - Fixed Interest securities		(23) (5,229) (30) (320) (2,868) (925) (7,871) (8,814) (14,550)
(282) (5,195) (24) (568) (3,569) (1,055) (6,707) (3,728) (14,542) (1,072)	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds Overseas Government Bonds Overseas Government Index Linked Bonds UK Corporate Bonds Overseas Corporate Bonds Income from Equities (Listed) U.K. Overseas Pooled Investments - Unit Trusts and Other Managed Funds Pooled Property Investments Interest on Cash and Short Term Deposits Taxes on income: Withholding Tax - Fixed Interest securities Withholding Tax - Equities		(23) (5,229) (30) (320) (2,868) (925) (7,871) (8,814) (14,550) (396)
(282) (5,195) (24) (568) (3,569) (1,055) (6,707) (3,728) (14,542) (1,072)	Returns on investments Investment Income: Income from Bonds U.K. Public Sector Bonds Overseas Government Bonds Overseas Government Index Linked Bonds UK Corporate Bonds Overseas Corporate Bonds Income from Equities (Listed) U.K. Overseas Pooled Investments - Unit Trusts and Other Managed Funds Pooled Property Investments Interest on Cash and Short Term Deposits Taxes on income: Withholding Tax - Fixed Interest securities		(23) (5,229) (30) (320) (2,868) (925) (7,871) (8,814) (14,550) (396)
(282) (5,195) (24) (568) (3,569) (1,055) (6,707) (3,728) (14,542) (1,072) 355 644	Returns on investments  Investment Income:     Income from Bonds     U.K. Public Sector Bonds     Overseas Government Bonds     Overseas Government Index Linked Bonds     UK Corporate Bonds     Overseas Corporate Bonds     Income from Equities (Listed)     U.K.     Overseas     Pooled Investments - Unit Trusts and Other Managed Funds     Pooled Property Investments     Interest on Cash and Short Term Deposits  Taxes on income:     Withholding Tax - Fixed Interest securities     Withholding Tax - Equities  Profit and losses on disposal of investments and changes in market		(23) (5,229) (30) (320) (2,868) (925) (7,871) (8,814) (14,550) (396) 369 805
(282) (5,195) (24) (568) (3,569) (1,055) (6,707) (3,728) (14,542) (1,072) 355 644	Returns on investments  Investment Income:     Income from Bonds     U.K. Public Sector Bonds     Overseas Government Bonds     Overseas Government Index Linked Bonds     UK Corporate Bonds     Overseas Corporate Bonds     Income from Equities (Listed)     U.K.     Overseas     Pooled Investments - Unit Trusts and Other Managed Funds     Pooled Property Investments     Interest on Cash and Short Term Deposits  Taxes on income:     Withholding Tax - Fixed Interest securities     Withholding Tax - Equities  Profit and losses on disposal of investments and changes in market value of investments:     Realised (profit)/loss		(23) (5,229) (30) (320) (2,868) (925) (7,871) (8,814) (14,550) (396) 369 805
(282) (5,195) (24) (568) (3,569) (1,055) (6,707) (3,728) (14,542) (1,072) 355 644 (121,546) 166,225	Returns on investments  Investment Income:     Income from Bonds     U.K. Public Sector Bonds     Overseas Government Bonds     Overseas Government Index Linked Bonds     UK Corporate Bonds     Overseas Corporate Bonds     Income from Equities (Listed)     U.K.     Overseas Pooled Investments - Unit Trusts and Other Managed Funds Pooled Property Investments     Interest on Cash and Short Term Deposits  Taxes on income:     Withholding Tax - Fixed Interest securities     Withholding Tax - Equities  Profit and losses on disposal of investments and changes in market value of investments:		(23) (5,229) (30) (320) (2,868) (925) (7,871) (8,814) (14,550) (396) 369 805
(282) (5,195) (24) (568) (3,569) (1,055) (6,707) (3,728) (14,542) (1,072) 355 644 (121,546) 166,225	Returns on investments  Investment Income:     Income from Bonds     U.K. Public Sector Bonds     Overseas Government Bonds     Overseas Government Index Linked Bonds     UK Corporate Bonds     Overseas Corporate Bonds     Income from Equities (Listed)     U.K.     Overseas     Pooled Investments - Unit Trusts and Other Managed Funds     Pooled Property Investments     Interest on Cash and Short Term Deposits  Taxes on income:     Withholding Tax - Fixed Interest securities     Withholding Tax - Equities  Profit and losses on disposal of investments and changes in market value of investments:     Realised (profit)/loss     Unrealised (profit)/loss  Net Returns on Investments		(23) (5,229) (30) (320) (2,868) (925) (7,871) (8,814) (14,550) (396) 369 805
(282) (5,195) (24) (568) (3,569) (1,055) (6,707) (3,728) (14,542) (1,072) 355 644 (121,546) 166,225 <b>8,936</b>	Returns on investments  Investment Income:     Income from Bonds     U.K. Public Sector Bonds     Overseas Government Bonds     Overseas Government Index Linked Bonds     UK Corporate Bonds     Overseas Corporate Bonds     Income from Equities (Listed)     U.K.     Overseas     Pooled Investments - Unit Trusts and Other Managed Funds     Pooled Property Investments     Interest on Cash and Short Term Deposits  Taxes on income:     Withholding Tax - Fixed Interest securities     Withholding Tax - Equities  Profit and losses on disposal of investments and changes in market value of investments:     Realised (profit)/loss     Unrealised (profit)/loss     Unrealised (profit)/loss  Net Returns on Investments  Net (increase)/decrease in the net assets available for benefits		(23) (5,229) (30) (320) (2,868)  (925) (7,871) (8,814) (14,550) (396)  369 805  (166,764) (404,990) (611,606)
(282) (5,195) (24) (568) (3,569) (1,055) (6,707) (3,728) (14,542) (1,072) 355 644 (121,546) 166,225 <b>8,936</b>	Returns on investments  Investment Income:     Income from Bonds     U.K. Public Sector Bonds     Overseas Government Bonds     Overseas Government Index Linked Bonds     UK Corporate Bonds     Overseas Corporate Bonds     Income from Equities (Listed)     U.K.     Overseas     Pooled Investments - Unit Trusts and Other Managed Funds     Pooled Property Investments     Interest on Cash and Short Term Deposits  Taxes on income:     Withholding Tax - Fixed Interest securities     Withholding Tax - Equities  Profit and losses on disposal of investments and changes in market value of investments:     Realised (profit)/loss     Unrealised (profit)/loss  Net Returns on Investments		(23) (5,229) (30) (320) (2,868) (925) (7,871) (8,814) (14,550) (396) 369 805

# **Net Asset Statement**

INVESTMENTS AT MARKET VALUE Investment Assets Bonds 1,981 U.K. Public Sector Bonds 129,023 Overseas Government Bonds 2,029 Overseas Index Linked Bonds 7,067 UK Corporate Bonds 66,531 Overseas Corporate Bonds		£'000
Investment Assets Bonds 1,981 U.K. Public Sector Bonds 129,023 Overseas Government Bonds 2,029 Overseas Index Linked Bonds 7,067 UK Corporate Bonds	14 & 15	
Bonds 1,981 U.K. Public Sector Bonds 129,023 Overseas Government Bonds 2,029 Overseas Index Linked Bonds 7,067 UK Corporate Bonds	14 0 13	
1,981 U.K. Public Sector Bonds 129,023 Overseas Government Bonds 2,029 Overseas Index Linked Bonds 7,067 UK Corporate Bonds		
129,023 Overseas Government Bonds 2,029 Overseas Index Linked Bonds 7,067 UK Corporate Bonds		1,572
2,029 Overseas Index Linked Bonds 7,067 UK Corporate Bonds		141,928
7,067 UK Corporate Bonds		0
		5,150
		68,242
Equities (Listed)		00/2 12
28,085 U.K.		38,140
253,669 Overseas		321,015
2,438,204 Pooled Investments - Unit Trusts and Other Managed Funds	16	2,945,420
358,863 Pooled Property Investments	16	306,140
Derivative Assets	19	
1,418 Forward Currency Contracts		2,777
Cash deposits		,
2,156 Foreign Currency		2,812
0 Short Term Deposits		50,116
21,296 Cash Equivalents		0
12,168 Cash & Bank Deposits		31,776
4,518 Investment income due		5,054
880 Amounts receivable for sales		202
Investment Liabilities		
Derivatives	19	
(4,961) Forward Currency Contracts		(2,564)
(475) Amounts payable for purchases		0
3,322,452 Total Net Investments		3,917,780
Non Current Assets and Liabilities	21	
7,288 Non Current Assets		5,154
(7,520) Non Current Liabilities		(6,016)
Current Assets and Liabilities	20	
19,418 Current Assets		18,984
(5,723) Current Liabilities		(7,008)
Net assets of the fund available to fund benefits at 31 8,335,915 March		2 020 004
0,232,212 Ligicii	_	3,928,894

# **Notes to the Net Asset Statement**

The financial statements summarise the transactions and net assets of the Fund but they do not take account of liabilities to pay pensions and other benefits which fall due after the end of the Fund's accounting year. These obligations are summarised in Note 22 on page 55.

# Notes to the Accounts

# 1. Accounting Policies

The Statement of Accounts summarises the fund's transactions for the 2016/17 financial year and its position at year-end as at 31 March 2017. The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2016/17 which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

The accounts summarise the transactions of the fund and report on the net assets available to pay pension benefits. The accounts do not take account of obligations to pay pensions and benefits which fall due after the end of the financial year.

The Devon Pension Scheme is a defined benefit scheme which provides pensions for County, Unitary and District Council staff not in other schemes, together with staff at certain other admitted bodies.

Devon County Council is the designated Administering Authority. The Investment and Pension Fund Committee comprising of County Councillors together with representatives of the Unitary and District Councils and other employers (with observers representing the staff and retired members) control the investments with advice from specialists. Employing body details are shown on pages 72 and 73.

# Fund account – revenue recognition

#### **Contribution income**

Normal contributions, both from the members and from the employer, are accounted for on an accruals basis at the percentage rate recommended by the fund actuary in the payroll period to which they relate.

Employer deficit funding contributions are accounted for on the due dates on which they are payable under the schedule of contributions set by the scheme actuary or on receipt if earlier than the due date.

Employers' augmentation contributions and pensions strain contributions are accounted for in the period in which the liability arises. Any amount due in year but unpaid will be classed as a current financial asset. Amounts not due until future years are classed as long-term financial assets.

# Transfers to and from other schemes

Transfer values represent the amounts received and paid during the year for members who have either joined or left the fund during the financial year and are calculated in accordance with The Local Government Pension Scheme Regulations.

Individual transfers in/out are accounted for when received/paid, which is normally when the member liability is accepted or discharged.

Transfers in from members wishing to use the proceeds of their additional voluntary contributions to purchase scheme benefits are accounted for on a receipts basis and are included in Transfers In.

Bulk (group) transfers are accounted for on an accruals basis in accordance with the terms of the transfer agreement.

# **Investment income**

- Interest income is recognised in the fund account as it accrues
- Dividend income is recognised on the date the shares are quoted ex-dividend.
- Distributions from pooled funds are recognised at the date of issue.

Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset.

Changes in the net market value of investments (including investment properties) are recognised as income and comprise all realised and unrealised properties are recognised as income and comprise all realised and unrealised properties.

# FINANCIAL STATEMENTS

# Fund account – expense items

# Benefits payable

Pensions and lump-sum benefits payable include all amounts known to be due as at the end of the financial year. Any amounts due but unpaid are disclosed in the net assets statement as current liabilities.

#### **Taxation**

The fund is a registered public service scheme under section 1(1) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Income from overseas investments suffers withholding tax in the country of origin, unless exemption is permitted. Irrecoverable tax is accounted for as a fund expense as it arises.

# **Management expenses**

The Code does not require any breakdown of pension fund administrative expenses. However, in the interests of greater transparency, the Authority discloses its pension fund management expenses in accordance with the CIPFA guidance on Accounting for Local Government Pension Scheme Management Costs (Note 9).

Management Expenses recharged from Devon County Council to the Pension Fund are accounted for in accordance with Devon County Council's accounting policies. In particular the full cost of employees is charged to the accounts for the period within which the employees worked.

Administrative expenses; oversight and governance costs; and investment management expenses are accounted for an accruals basis.

#### **Net assets statement**

#### **Financial assets**

Financial assets are included in the net assets statement on a fair value basis as at the reporting date. A financial asset is recognised in the net assets statement on the date the Fund becomes party to the contractual acquisition of the asset. From this date any gains or losses arising from changes in the fair value of asset are recognised in the fund account.

The values of investments as shown in the net assets statement have been determined as follows:

- Market-quoted investments. The value of an investment for which there is a readily available market price is determined by the bid market price ruling on the final day of the accounting period.
- Fixed interest securities are recorded at net market value based on their current yields.
- Unquoted investments. The fair value of investments for which market quotations are not readily available is determined as follows:
  - o Investments in unquoted property and infrastructure pooled funds are valued at the net asset value or a single price advised by the fund manager.
  - o Investments in private equity funds and unquoted limited partnerships are valued based on the fund's share of the net assets in the private equity fund or limited partnership using the latest financial statements published by the respective fund managers in accordance with the guidelines set out by the British Venture Capital Association.
  - o Limited partnerships. Fair value is based on the net asset value ascertained from periodic valuations provided by those controlling the partnership.
  - o Pooled investment vehicles are valued at closing bid price if both bid and offer prices are published; or if single priced, at the closing single price. In the case of pooled investment vehicles that are accumulation funds, change in market value also includes income which is reinvested in the fund, net of applicable withholding tax.

# Agenda Item 4

# PENSION FUND ANNUAL REPORT & ACCOUNTS

# Foreign currency transactions

Dividends, interest and purchases and sales of investments in foreign currencies have been accounted for at the spot market rates at the date of transaction. End-of-year spot market exchange rates are used to value cash balances held in foreign currency bank accounts, market values of overseas investments and purchases and sales outstanding at the end of the reporting period.

#### **Derivatives**

The fund uses derivative financial instruments to manage its exposure to specific risks arising from its investment activities. The fund does not hold derivatives for speculative purposes.

Derivative contract assets are fair valued at bid prices and liabilities are fair valued at offer prices. Changes in the fair value of derivative contracts are included in change in market value.

The value of futures contracts is determined using exchange prices at the reporting date. Amounts due from or owed to the broker are the amounts outstanding in respect of the initial margin and variation margin.

The future value of forward currency contracts is based on market forward exchange rates at the year-end date and determined as the gain or loss that would arise if the outstanding contract were matched at the year-end with an equal and opposite contract.

A bond forward is an agreement to trade a bill or bond at an agreed time and place in the future. The value of a bond forward is derived from the spot market of the underlying bond adjusted for the cost of carry and accrued interest.

# Cash and cash equivalents

Cash comprises cash in hand and demand deposits and includes amounts held by the fund's external managers.

Cash equivalents are short-term, highly liquid investments that are readily convertible to known amounts of cash and that are subject to minimal risk of changes in value.

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in 90 days or less from date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

# **Financial liabilities**

The fund recognises financial liabilities at fair value as at the reporting date. A financial liability is recognised in the net assets statement on the date the fund becomes party to the liability. From this date any gains or losses arising from changes in the fair value of the liability are recognised by the fund.

#### Actuarial present value of promised retirement benefits

The actuarial present value of promised retirement benefits is assessed on a triennial basis by the scheme actuary in accordance with the requirements of IAS 19 and relevant actuarial standards.

As permitted under the Code, the fund has opted to disclose the actuarial present value of promised retirement benefits by way of a note to the net assets statement (Note 22).

# **Additional voluntary contributions**

The Additional Voluntary Contributions Investments are not included in the Pension Fund Accounts in accordance with regulation 5(2)(c) of the Pension Scheme (Management and Investment of Funds) Regulations 2009, but are instead disclosed within the notes to the accounts (Note 8). The fund has two appointed AVC providers; Equitable Life and Prudential.

# **Events after the Reporting Date**

Events after the reporting date have been considered up to the time the Pension Fund Accounts were authorised for issue on 15 June 2017.

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# FINANCIAL STATEMENTS

Where an event after the reporting date occurs which provides evidence of conditions that existed at the reporting date the Statement of Accounts is adjusted. Where an event occurs after the reporting date which is indicative of conditions that have arisen after the reporting date, adjustments are not made.

# **Financial Instruments**

The Financial Instruments of the Pension Fund are classified into the following categories:

- Financial assets and liabilities at fair value through profit or loss:
  - The Pension Fund classifies financial instruments that are 'held for trading' as at fair value through profit or loss when the financial instrument is:
    - Acquired or incurred principally for the purpose of selling or repurchasing it in the near term, or
    - Part of a portfolio of identified financial instruments that are managed together and for which there is evidence of a recent actual pattern of short-term profit taking, or
    - A derivative.
  - o Financial assets and liabilities at fair value through profit or loss are initially recognised at fair value excluding transaction costs and carried at fair value without any deduction for transaction costs that would be incurred on sale or disposal.

Loans and receivables:

o Financial Instruments have been classified as loans and receivables when they have fixed or determinable payments and are not quoted in an active market.

Loans and receivables are initially recognised at Fair Value and carried at historic cost as they are all short term with the exception of capital payment due from the Devon & Cornwall Magistrates Courts Service (see note 21 - Non-Current Assets and Liabilities).

- Financial liabilities:
  - The liabilities of the Pension Fund consist of creditors and derivative liabilities. Derivative liabilities are classified as financial liabilities at fair value through profit or loss and carried at fair value.

# Value Added Tax (VAT)

Income and expenditure excludes any amounts relating to VAT except to the extent that it is irrecoverable.

# 2. Critical judgements in applying Accounting Policies

In applying the accounting policies set out in Note 1 the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The critical judgements made in the Statement of Accounts are:

• These accounts have been prepared on a going concern basis. The concept of a going concern assumes that the Pension Fund will continue in operational existence for the foreseeable future.

Pension fund liability. The net pension fund liability is recalculated every three years by the appointed actuary, with annual updates in the intervening years. The methodology used is in line with accepted guidelines. This estimate is subject to significant variances based on changes to the underlying assumptions which are agreed with the actuary and have been summarised in Note 22. These actuarial revaluations are used to set future contribution rates and underpin the fund's most significant investment management policies, for example in terms of the balance struck between longer term investment growth and short-term yield/return.

Note 26 Additional Financial Risk Management Disclosures details the Fund's investment strategy and approach to managing risk. None of the Authority's investments are impaired.

• The Fund's significant contracts have been reviewed and no embedded finance leases or service concessions found.

# 3. Assumptions made about the future and other major sources of estimation uncertainty

The Pension Fund Accounts contain estimated figures that are based on assumptions made by the Fund about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

#### Item

#### **Uncertainties**

# Market Value of investments

The Fund's investments are revalued on a monthly basis. Investments are valued using quoted prices in active markets or by reference to markets which are not considered to be active but are valued based on quoted market prices, dealer quotations or alternative pricing sources supported by observable inputs with the exception of the UBS International Infrastructure Fund LLP £31.116 millions (£27.913 millions as at 31 March 2016), the Hermes GPE Infrastructure Fund LLP 37.060 millions (£28.920 millions as at 31 March 2016) and the Aviva Investors Infrastructure Fund 20.383 millions (£19.65 millions as at 31 March 2016). While market values are not estimates, the method of valuation does mean that future values may fluctuate (see note 4).

# Actuarial present value of promised retirement benefits (Note 22)

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. Barnett Waddingham, a firm of consulting actuaries, is engaged to provide the authority with expert advice about the assumptions to be applied.

# Effect if actual results differ from assumptions

For every 1% increase in Market Value the value of the Fund will increase by £39.178 millions with a decrease having the opposite effect.

The effects on the actuarial present value of promised retirement benefits (the Funded Obligation) of changes in individual assumptions can be measured. For instance:

- a 0.1% increase in the discount rate assumption would result in a decrease in the Funded Obligation of £134.430 millions
- a 0.1% increase in assumed earnings inflation would increase the value of liabilities by approximately £18.095 millions
- a one-year increase in assumed life expectancy would increase the liability by approximately £267.458 millions.

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# 4. Estimates

The Devon Pension Fund is a limited partner in the UBS International Infrastructure Fund LLP, the Hermes GPE Infrastructure Fund LLP and the Aviva Investors Infrastructure Fund. UBS, Hermes and Aviva (the fund managers to the partnerships) provide the Pension Fund with quarterly financial statements indicating the value of these investments. These statements are audited annually. For all other investments market values are available from an active market and as such no assumptions have been made in their valuation.

Where actual costs were not known or could not be calculated, year-end debtors and creditors are based on the last received payment or invoice.

# 5. Contributions receivable

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_,				,

2015/16 Restated £'000		2016/17 £'000
(47,139)	Administering Authority	(46,474)
(95,543)	Scheduled bodies	(102,610)
(160)	Admitted bodies	(298)
(3,625)	Community admission body	(2,950)
(6,017)	Transferee admission body	(6,649)
(796)	Resolution body	(892)
(153,280)		(159,873)
By type		
2015/16 £'000		2016/17 £'000
(36,201)	Employees' normal contributions	(36,709)
(85,500)	Employers' normal contributions	(89,870)
(31,579)	Employers' deficit recovery contributions	(33,294)
(153,280)		(159,873)

# 6. Benefits Payable

# By authority

2015/16 Restated £'000		2016/17 £'000
62,178	Administering Authority	62,679
96,032	Scheduled bodies	97,173
280	Admitted bodies	309
4,476	Community admission body	4,209
2,812	Transferee admission body	3,234
469	Resolution body	412
166,247		168,016

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# 7. Contribution Rates

Scheme members (employees) paid variable percentages of their total pensionable pay into the fund as set out below.

Whole Time Pay Rate 2014/15	Member contribution rate	Whole Time Pay Rate 2015/16	Member contribution rate
f0 to f13,600	5.5%	£0 to £13,600	5.5%
£13,601 to £21,200	5.8%	£13,601 to £21,200	5.8%
£21,201 to £34,400	6.5%	£21,201 to £34,400	6.5%
£34,401 to £43,500	6.8%	£34,401 to £43,500	6.8%
£43,501 to £60,700	8.5%	£43,501 to £60,700	8.5%
£60,701 to £86,000	9.9%	£60,701 to £86,000	9.9%
£86,001 to £101,200	10.5%	£86,001 to £101,200	10.5%
£101,201 to £151,800	11.4%	£101,201 to £151,800	11.4%
£151,801 or more	12.5%	£151,801 or more	12.5%

# 8. Additional Voluntary Contributions (AVC) Investments

The Fund has two AVC providers; Equitable Life and Prudential. The value of employees' AVC investments is shown below.

Value at 31 March 2016	Contributions	Investment Return	Paid Out	Vlaue at 31 March 2017
£000	£000	£000	£000	£000
6,244	797	731	(959)	6,813
Value at 31 March 2015	Contributions	Investment Return	Paid Out	Vlaue at 31 March 2016
£000	£000	£000	£000	£000
6,530	633	97	(1,016)	6,244

These amounts are not included in the Pension Fund Accounts in accordance with regulation 5(2)(c) of the Pension Scheme (Management and Investment of Funds) Regulations 2009.

# 9. Management Expenses

2015/16	2016/17
£000	£000
1,523 Administrative costs	2,059
1,523	2,059
Investment management expenses	
7,685 Management fees (a)	9,097
551 Performance fees (a)	1,428
140 Custody fees	107
3,508 Transaction costs (b)	1,370
0 Reversal of accrual estimate	(2,471)
(94) Stock Lending Income & Commission Recapture	(109)
50 Other Investment management expenses	50
11,840	9,472
Oversight and governance costs	
29 Audit Fees (c)	29
553 Other Oversight and governance costs	726
582	755
13,945	12,286

# FINANCIAL STATEMENTS

- a. The majority of current managers' fees are on a fixed fee basis, calculated using the market value of the portfolio. The cost of external fund management varies with the value of investments under management. A small proportion of the current managers' fees is based on performance and will be paid where the manager outperforms an agreed target level of return.

  The fund's investment in pooled property funds is via a fund of funds arrangement managed by Aviva. In addition the diversified growth funds managed by Baillie Gifford and Barings will also invest in underlying funds. The Devon Pension Fund does not have day to day involvement over the investment decisions made by Aviva, Baillie Gifford or Barings, and therefore the investment costs incurred by the underlying funds are not included in the management costs disclose.
- b. In addition to these costs, indirect costs are incurred through the bid-offer spread on investments sales and purchases. These are reflected in the cost of investment acquisitions and in the proceeds from the sales of investments (see Note 15).
- c. Audit fees include an amount of £28,603 (£28,603 in 2015/16) in relation to Grant Thornton UK LLP, the auditors appointed by the Audit Commission for external audit services under the Code of Audit Practice.

# 10. Agency Services

The Pension Fund pays discretionary awards to the former employees of other bodies. The amounts paid are not included within the Fund Account but are provided as a service and fully reclaimed from the employer bodies. The sums are disclosed in the following table.

arch 2016	31 March 2017
£'000 Body	£'000
8,516 Payments on behalf of Devon County Council	8,258
1,083 Payments on behalf of Plymouth City Council	1,053
617 Payments on behalf of Torbay Council	601
382 Payments on behalf of Teignbridge District Council	375
343 Payments on behalf of University Of Plymouth	340
279 Payments on behalf of Exeter City Council	273
242 Payments on behalf of North Devon District Council	240
203 Payments on behalf of South Hams District Council	195
211 Payments on behalf of Dorset, Devon and Cornwall Rehabilitation Service	207
104 Payments on behalf of Torridge District Council	103
568 Payments of less than £100,000 on behalf of other bodies	558
12,548	12,203

# 11. Related Party Transactions

The Devon Pension Fund is administered by Devon County Council. During the reporting period, the council incurred costs of £2.529m (2015/16: £1.971m) in relation to the administration of the fund and was subsequently reimbursed by the fund for these expenses. Devon County Council and its employees contributed £46.389m to the fund in 2016/17 (2015/16: £44.979m). In 2016/17 £4.373m was owed to the fund (2015/16: £3.836m) and £2.387m was due from the fund (2015/16: £2.073m).

The Investment and Pensions Fund Committee is the decision making body for the fund and Devon County Council nominates 6 of the 10 voting committee members.

Each member of the pension fund committee is required to declare their interests at each meeting.

In accordance with IAS 24 'Related Party Disclosures' material transactions with related parties not disclosed elsewhere are detailed below:

No members of the Investment & Pension Fund Committee receive pension benefits from the Fund.

No senior officers responsible for the administration of the Fund have entered into any contract, other than their contract of employment with the Council, for the supply of goods or services to the Fund.

# 12. Key Management personnel

The Key Management Personnel of the Fund are those persons having the authority and responsibility for planning, directing and controlling the activities of the fund, including the oversight of these activities. The Key Management Personnel of the Fund are the County Council Treasurer, the Deputy County Treasurer, the Assistant County Treasurers, the Head of Pension Services and the Members of the Devon Pension Board. Remuneration payable to Key Management Personnel that is chargeable to the Pension Fund is set out in the following table:

2015/16	2016/17	
£'000	£'000	
<u>271</u> Remuneration	<u> </u>	
<u>271</u> Total	274	

# 13. Stock Lending

The Local Government Pension Scheme (Management & Investment of Funds) Regulations 2009 allow the Fund to lend stock provided that the total value of the securities to be transferred does not exceed 25% of the total fund value. Northern Trust Company has acted as custodian for the Fund since 1 September 2014 and were authorised to lend both UK and Overseas stocks. A summary of the stock on loan as at 31 March 2017 is shown below.

Northern Trust is authorised to invest and reinvest all or substantially all cash collateral. The cash collateral shown in the above table reflects its fair value as at the 31st March. It is not the policy of Northern Trust or the Devon Pension Fund to sell or repledge collateral held in the form of securities. Such securities are shown in the above table at fair value as at 31st March. In the event of default by the borrower Northern Trust will liquidate the non-cash collateral and will repurchase the original lent securities. If this is not possible (due to liquidity issues), Northern Trust will arrange an acceptable solution with the Devon Pension Fund.

31 March 2016 £'000	% of Fund %		31 March 2017 £'000	% of Fund %
25,399	0.8	Stock on Loan	36,835	0.9
10,621 16,094 <b>26,715</b>		<b>Collateral</b> Cash Securities	3,088 35,954 <b>39,042</b>	

# 14. Investment Management Arrangements

The Pension Fund is currently managed by 8 external managers (8 in 2015/16) and the in-house Investment Team in the following proportions:

31 March	2016			31 March	2017
£'000	%	Manager	Mandate	£'000	%
174,215	5.2	Aberdeen Asset Managers Ltd	Global Equity	225,362	5.8
136,970	4.1	Aberdeen Asset Managers Ltd	Global Emerging	181,795	4.6
549,209	16.5	State Street Global Advisors Ltd	Passive Equities	625,987	16.0
876,318	26.4	UBS Global Asset Management (UK) Ltd	Passive Equities	1,087,130	27.7
208,203	6.3	Lazard Asset Management LLC	Global Fixed Interest	222,975	5.7
194,035	5.8	Wellington Management International Ltd	Global Fixed Interest	212,820	5.4
247,811	7.5	Baillie Gifford & Co	Diversified Growth Fund	295,710	7.5
238,268		Baring Asset Management Ltd	Diversified Growth Fund	285,493	7.3
366,555	11.0	Aviva Investors Global Services Ltd	Property	363,040	9.3
330,868	10.0	DCC Investment Team	Specialist Funds	417,468	10.7
3,322,452	100			3,917,780	100

# 15. Investment Movements and Transactions

The change in market value of investments during the year comprises all increases and decreases in the market value of investments held at any time during the year, including profits and losses realised on sales of investments during the year.

	Value at 31 March 2016	Reclassification	Purchases at cost & Derivative Payments	Sale proceeds & Derivative Receipts		Value at 31 March 2017
	£000	£000	£000	£000	£000	£000
Investment Assets						
Bonds						
U.K. Public Sector Bonds	1,981	0	1,572	(1,999)	18	1,572
Overseas Government Bonds	129,023	(1,140)	63,282	(60,955)	11,718	141,928
Overseas Government Index Linked Bonds	2,028	0	0	(2,088)	60	0
UK Corporate Bonds	7,067	0	0	(1,862)	(55)	5,150
Overseas Corporate Bonds	66,531	1,140	13,850	(21,462)	8,183	68,242
Equities (Listed)	22.225		44.540	(0.006)	6 500	20.440
U.K.	28,085	0	11,542	(8,086)	6,599	38,140
Overseas	253,669	0	32,321	(38,060)	73,085	321,015
Pooled investments	2,438,204	0	116,996	(97,638)	487,858	2,945,420
Pooled property investments	358,863	0	47,653	(104,146)	3,770	306,140
Derivative contracts	(2 E42)	0	42 752	(20.620)	(10.260)	213
Forward currency contracts	(3,542)	0	43,753	(20,630)	(19,368)	
Foreign Currency	2,156 880	0	2,192 0	(1,426) (668)	(110)	2,812 202
Amount receivable for sales of investments	(475)	0	470	(000)	(10)	202
Amounts payable for purchases of investments	3,284,470	0	333,631	(359,020)	571,753	3,830,834
Other Investment Balances	3,204,470	U	333,031	(339,020)	371,733	3,030,034
Short Term Deposits	0					50,116
Cash Equivalents	21,296					0
Cash & Bank Deposits	12,168					31,776
Investment income due	4,518					5,054
Net investment assets	3,322,452			_	571,753	3,917,780

Investment Assets	Value at 31 March 2015 - Restated	Reclassification	Purchases at cost & Derivative Payments	Sale proceeds & Derivative Receipts	-	Value at 31 March 2016
Bonds			-			
U.K. Public Sector Bonds	15,362	0	10,094	(23,348)	(127)	1,981
Overseas Government Bonds	177,602	1,020	247,202	(297,361)	560	129,023
Overseas Government Index Linked Bonds	0	0	2,064	(110)	74	2,028
UK Corporate Bonds	16,644	0	421	(9,479)	(519)	7,067
Overseas Corporate Bonds	122,222	(1,020)	30,386	(83,706)	(1,351)	66,531
Equities (Listed)						
U.K.	33,346	0	4,309	(3,547)	(6,023)	28,085
Overseas	264,294	0	41,763	(35,198)	(17,190)	253,669
Pooled investments	2,340,286	0	477,746	(345,690)	(34,138)	2,438,204
Pooled property investments	334,997	0	30,983	(29,937)	22,820	358,863
Derivative contracts						
Futures	13	0	0	62	(75)	0
Purchased/written options	0	0	0	0	0	0
Forward currency contracts	1,400	0	45,746	(41,553)	(9,135)	(3,542)
Bond Forwards	471	0	14,376	(14,872)	25	0
Foreign Currency	5,257	0	4,984	(8,461)	376	2,156
Amount receivable for sales of investments	38,446	0	0	(37,215)	(351)	880
Amounts payable for purchases of investments	(45,794)	0	44,944	0	375	(475)
	3,304,546	0	955,018	(930,415)	(44,679)	3,284,470
Other Investment Balances						
Short Term Deposits	0					0
Cash Equivalents	30,258					21,296
Cash & Bank Deposits	22,686					12,168
Investment income due	4,862					4,518
Net investment assets	3,362,352			- -	(44,679)	3,322,452

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# **16. Analysis of Pooled Funds**

2015/16		2016/17
£'000		£'000
	UK	
583,657	Unit Trusts	740,575
308,845	Property Funds	263,792
611,454	Unitised Insurance Policies	740,961
149,143	Other Managed Funds (Equities)	183,226
	Overseas	
105,695	Unit Trusts	116,936
50,018	Property Funds	42,348
264,864	Unitised Insurance Policies	346,170
530,141	Other Managed Funds (Equities)	604,732
193,250	Other Managed Funds (Fixed Interest)	212,820
2,797,067	Total Pooled Funds	3,251,560

# 17. Analysis of Fund Assets

The following analysis is provided to comply with CIPFA guidance on preparing the annual report, to provide a consistent analysis across LGPS funds to assist in the production of the scheme annual report compiled by the LGPS scheme advisory board.

2016/17				
	UK	Non UK	Global	Total
	£'000	£'000	£'000	£'000
Equities	952,907	1,015,364	348,235	2,316,506
Bonds	6,722	210,170	212,820	429,712
Alternatives	383,715	35,848	80,835	500,398
Cash and cash equivalents	87,148	2,812	0	89,960
Other	0	0	581,204	581,204
Total	1,430,492	1,264,194	1,223,094	3,917,780

# 2015/16

	UK	Non UK	Global	Total
	£'000	£'000	£'000	£'000
Equities	811,748	818,028	266,447	1,896,223
Bonds	9,048	197,583	193,250	399,881
Alternatives	381,775	50,018	67,934	499,727
Cash and cash equivalents	38,387	2,156	0	40,543
Other _	0	0	486,078	486,078
Total	1,240,958	1,067,785	1,013,709	3,322,452

# 18. Analysis of Investment Income

The following analysis is provided to comply with CIPFA guidance on preparing the annual report, to provide a consistent analysis across LGPS funds to assist in the production of the scheme annual report compiled by the LGPS scheme advisory board.

2016/17				
	UK	Non UK	Global	Total
	£'000	£'000	£'000	£'000
Equities	925	7,646	0	8,571
Bonds	343	8,092	0	8,435
Alternatives	16,813	1,097	4,540	22,450
Cash and cash equivalents	396	0	0	396
Total	18,477	16,835	4,540	39,852
2015/16				
2015/16				
	UK	Non UK	Global	Total
	£'000	£'000	£'000	£'000
Equities	1,055	6,384	0	7,439
Bonds	850	8,433	0	9,283
Alternatives	12,573	2,529	2,847	17,949
Cash and cash equivalents	1,072	0	0	1,072
Total	15,550	17,346	2,847	35,743

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# **19. Derivative Contracts**

Derivative receipts and payments represent the realised gains and losses on futures contracts. The scheme's objective is to decrease the risk in the portfolio by entering into future positions to match current assets that are already held in the portfolio without disturbing the underlying assets.

# **Forward currency contracts**

i Oi waia cari	ency contracts					
Settlements	Currency bought	Local value £'000	Currency sold £'000	Local value £'000		-
Un to one month	USD	4,320	INR	(290,494)	<b>£′000</b> O	<b>£′000</b> (122)
Up to one month						
Up to one month	USD	4,169	RON	(17,347)	73	0
One to six months		5,854	USD	(241)	0	(5)
One to six months		3,995		(2,611,316)	59	0
One to six months		2,681	PHP	(134,706)	5	0
One to six months		396,201	USD	(3,556)	5	0
One to six months		2,708,840	GBP	(19,325)	130	(1.46)
One to six months		7,653	SGD	(13,637)	0	(146)
One to six months		11,279	GBP	(9,600)	58	0
One to six months		142,941	EUR	(166,651)	0	(1,337)
One to six months		4,432	MXN	(114,609)	0	(392)
One to six months		250	GBP	(143)	0	(3)
One to six months		9,101	NZD	(15,960)	201	0
One to six months		71,302	USD	(89,445)	42	(187)
One to six months		42,919	GBP	(3,873)	0	(24)
One to six months		22,408	GBP	(2,576)	4	0
One to six months		926	GBP	(743)	0	(1)
One to six months		4,394		(1,585,525)	0	0
One to six months		6,372	PLN	(32,248)	0	(127)
One to six months		9,327	NOK	(97,723)	234	0
One to six months		17,653	AUD	(28,781)	131	0
One to six months		11,593	CAD	(18,953)	234	0
One to six months		23,942	GBP	(2,285)	0	(57)
One to six months	s MXN	49,040	USD	(2,467)	94	0
One to six months	S USD	5,027	GBP	(4,107)	0	(91)
Up to one month	USD	1,680	ZAR	(22,604)	0	(1)
One to six months	s EUR	7,434	USD	(7,951)	17	(3)
One to six months	s USD	3,966	JPY	(442,314)	5	(15)
One to six months	s USD	2,807	MXN	(54,211)	0	(40)
One to six months	S USD	1,486	AUD	(1,932)	11	0
One to six months	S AUD	932	GBP	(581)	0	(13)
One to six months	S USD	3,780	EUR	(3,489)	32	0
Up to one month	KRW	1,900,131	USD	(1,623)	61	0
Up to one month	ZAR	22,604	USD	(1,646)	28	0
Up to one month	GBP	17,582	USD	(21,234)	607	0
Up to one month	GBP	25,795	EUR	(29,279)	746	0
Open formated so	irroner contracts of	t 21 March 3	0016		2 777	(2 564)

Open forward currency contracts at 31 March 2016	2,777	(2,564)	
Net forward currency contracts at 31 March 2016		213	
Prior year comparative: Open forward currency contracts at 31 March 2015	 1,419	(4,961)	_
Net forward currency contracts at 31 March 2015	_	3,542	

#### Notes

Forward Currency Contract. A forward conpetingly a forward) is a non-standardized contract between two parties to buy or sell an asset at a specified future time at a price agreed today.

# 20. Current Assets and Liabilities

The Analysis of Current Assets and Liabilities does not include purchases and sales of investments not yet due for settlement or investment income due. They are included within net investment assets and liabilities. Current assets and liabilities are valued at the fair value approximation of historical cost. Current assets and liabilities are all short term and there is no active market in which they are traded.

# a) Analysis by nature of asset or liability

31 March 2016	31 March 2017
£000	£000
Current Assets	
Debtors and Prepayments	
Contributions Receivable	
10,136 Employers	11,110
Current portion of non current assets	
3,008 (Employers contributions)	3,008
2,857 Employees	2,865
55 Interest on Cash & Bank Deposits	0
3,362 Other debtors	2,001
19,418	18,984
Current Liabilities	
Creditors and Receipts in Advance	
(2,073) Devon County Council	(2,387)
(3,650) Other creditors	(4,621)
(5,723)	(7,008)

# b) Analysis by type of debtor or creditor

31 March 2016 £000	31 March 2017 £000
Current Debtors	
4,915 Central Government Bodies	4,758
12,473 Other Local Authorities	11,862
73 NHS Bodies	22
O Public Corporations and Trading Funds	0
1,957 Other entities and individuals	2,342
19,418	18,984
Current Creditors	
(1,561) Central Government Bodies	(1,543)
(2,114) Other Local Authorities	(2,643)
(1) NHS Bodies	(2)
(2,047) Other entities and individuals	(2,820)
(5,723)	(7,008)

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# 21. Non-Current Assets and Liabilities

At 31 March 2005 all staff employed by the Devon & Cornwall Magistrates Courts Service who were members of the Devon (LGPS) Fund transferred to the Principal Civil Service Pension Scheme (PCSPS). No further contributions were received from that employer. All affected staff subsequently had 12 months to elect whether to leave their accrued pension entitlement with the Devon Fund (as a deferred benefit) or transfer their 'pension pot' to the PCSPS. Under the transfer protocol issued by the Department for Constitutional Affairs the total capital payment of £15.04 millions due to the Devon Pension Fund would be repaid in ten annual instalments of £1.504 millions. The first instalment was received during 2011/12. The 2016/17 instalment was received in April 2017 and is included within current assets (Other debtors). The next instalment is disclosed as part of current assets with the remaining 3 instalments disclosed as part of long term creditors.

# a) Analysis by nature of asset or liability

31 March	31 March
2016	2017
£000	£000
Non Current Assets Debtors and Prepayments 7,288 Contributions Receivable - Em 7,288	5,154 5,154
Non Current Liabilities	
Creditors and Receipts in A	dvance
(7,520) Deferred Income	(6,016)
(7,520)	(6,016)
b) Analysis by type of debtor or creditor	
31 March	31 March
2016	2017
£000	£000
Non current Debtors	
6,161 Central Government Bodies	4,538
1,032 Other Local Authorities	575
95 Other Entities and Individuals	
7,288	5,154
Non current Creditors	
(7,520) Central Government Bodies	(6,016)
(7,520)	
(7,320)	(6,016)

# 22. Funded Obligation

The actuarial present value of promised retirement benefits (the Funded Obligation) amounts to £7,118 millions as at 31 March 2017 (£5,744 millions as at 31 March 2016). The Funded Obligation consists of £6,864 millions (£5,513 millions as at 31 March 2016) in respect of Vested Obligation and £254 millions (£231 millions as at 31 March 2016), of Non-Vested Obligation.

These figures have been prepared by the Fund Actuary (Barnett Waddingham LLP) in accordance with their understanding of IAS 26. In calculating the disclosed numbers the Actuary has adopted methods and assumptions that are consistent with IAS 19.

# **Actuarial Methods and Assumptions**

# **Valuation Approach**

To assess the value of the Fund's liabilities at 31 March 2017, the actuary has rolled forward the value of Fund's liabilities calculated for the funding valuation as at 31 March 2013, using financial assumptions that comply with IAS19.

The full actuarial valuation involved projecting future cashflows to be paid from the Fund and placing a value on them. These cashflows include pensions currently being paid to members of the Fund as well as pensions (and lump sums) that may be payable in future to members of the Fund or their dependants. These pensions are linked to inflation and will normally be payable on retirement for the life of the member or a dependant following a member's death.

It is not possible to assess the accuracy of the estimated liability as at 31 March 2017 without completing a full valuation. However, we are satisfied that the approach of rolling forward the previous valuation data to 31 March 2016 should not introduce any material distortions in the results provided that the actual experience of the Fund has been broadly in line with the underlying assumptions, and that the structure of the liabilities is substantially the same as at the latest formal valuation. From the information we have received there appears to be no evidence that this approach is inappropriate.

# **Demographic/Statistical Assumptions**

The Actuary has adopted a set of demographic assumptions that are consistent with those used for the funding valuation as at 31 March 2016. The post retirement mortality tables adopted are the S1PA tables with a multiplier of 100% for males and 90% for females. These base tables are then projected using the CMI 2015 Model, allowing for a long term rate of improvement of 1.5% per annum.

The assumed life expectations from age 65 are:

Life Expectancy from 65 (years)	31 March 2015	31 March 2016
Retiring Today Males Females	22.9 26.2	23.4 25.5
Retiring in 20 years Males Females	25.2 28.6	25.6 27.8

The Actuary has also assumed that:

- Members will exchange half of their commutable pension for cash at retirement;
- Members will retire at one retirement age for all tranches of benefit, which will be the pension weighted average tranche retirement age; and
- It is assumed that members opted-in to the 50:50 section at the previous valuation date will continue in this section.

# **Financial Assumptions**

The financial assumptions used for the purposes of the calculations are as follows:

Assumptions as at	ptions as at 31 March 2017 31 Ma		31 March 2015
	% p.a	% p.a	% p.a
Discount rate	2.8%	3.7%	3.3%
Pension Increases	2.7%	2.4%	2.4%
Salary Increases	4.2%	4.2%	4.2%

These assumptions are set with reference to market conditions at 31 March 2017.

The Actuary's estimate of the duration of the Fund's liabilities is 20 years.

The discount rate is the annualised yield at the 20 year point on the Merrill Lynch AA-rated corporate bond yield curve which has been chosen to meet the requirements of IAS19 and with consideration of the duration of the Fund's liabilities. This is consistent with the approach used at the last accounting date except that the estimate of the duration of the Fund's liabilities was 19 years.

The Retail Prices Index (RPI) increase assumption is set based on the difference between conventional gilt yields and index-linked gilt yields at the accounting date using data published by the Bank of England (BoE), specifically the 20 year point on the BoE market implied inflation curve. The RPI assumption is therefore 3.6% p.a. This is consistent with the approach used at the last accounting date.

As future pension increases are expected to be based on the Consumer Prices Index (CPI) rather than RPI, the Actuary has made a further assumption about CPI which is that it will be 0.9% p.a. below RPI i.e. 2.7% p.a. The Actuary believes that this is a reasonable estimate for the future differences in the indices, based on the different calculation methods and recent independent forecasts. This is consistent with the approach used at the last accounting date.

Salaries are assumed to increase at 1.5% p.a. above CPI in addition to a promotional scale. However, the Actuary has allowed for a short-term overlay from 31 March 2016 to 31 March 2020 for salaries to rise in line with CPI. This has been updated since the last accounting date when salaries were assumed to increase at 1.8% p.a. above CPI in addition to a promotional scale.

# 23. Taxation

**Value Added Tax** The Fund is reimbursed by H.M.Revenue & Customs, and the accounts are shown exclusive of this tax.

Income Tax

The Pension Fund is an exempt fund, and where permitted U.K tax on interest and dividends is recovered from H.M.Revenue & Customs. The Pension Fund cannot reclaim

the 10% tax credit attached to U.K. company dividends which are included net of the

tax credit.

**Withholding Tax** This is payable on income from overseas investments. This tax is recovered wherever

local tax law permits.

# **24. Financial Instrument Disclosures**

The Net Assets of the Fund disclosed in the Net Asset Statement are made up of the following categories of financial instruments:

Fair value	Loans	Financial		Fair value	Loans	Financial
through	and	liabilities		through	and	liabilities
profit and	receivables	at amortised		profit and	receivables	at amortised
loss		cost		loss		cost
	2015/16				2016/17	
£'000	£'000	£'000		£'000	£'000	£'000
			Financial assets			
206,631	0	0	Bonds	216,892	0	0
281,754	0	0	Equities (Listed)	359,155	0	0
2,438,204	0	0	Pooled investments	2,945,420	0	0
358,863	0	0	Pooled property investments	306,140	0	0
1,418	0	0	Derivative contracts	2,777	0	0
0	35,620	0	Cash	0	84,704	0
5,398	0	0	Other investment balances	5,256	0	0
0	26,706	0	Debtors	0	24,138	0
3,292,268	62,326	0		3,835,640	108,842	0
			Financial Liabilities			
(4,961)	0	0	Derivative contracts	(2,564)	0	0
0	0	(475)	Other investment balances	0	0	0
0	0	(13,243)	Creditors	0	0	(13,024)
(4,961)	0	(13,718)		(2,564)	0	(13,024)
3,287,307	62,326	(13,718)		3,833,076	108,842	(13,024)

As all investments are disclosed at fair value, carrying value and fair value are therefore the same.

The gains and losses recognised in the Fund Account in relation to financial instruments are made up as follows:

31 March 2016	31 March 2017
£000	£000
Financial assets (10,142) Designated at Fair value through profit and loss 1,096 Loans and receivables (9,046)	608,928 276 <b>609,204</b>
Financial liabilities (265) Fair value through profit and loss 375 Loans and receivables 110	2,397 5 <b>2,402</b>

The total changes in fair value represent unrealised profit or loss. The difference in unrealised profit / (loss) figures between 2015/16 and 2016/17 reflects the prevailing economic conditions during each of the two years and the impact on the specific assets held by the Fund.

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# 25. Fair Value - Basis of Valuation

The basis of the valuation of each class of investment asset is set out below. There has been no change in the valuation techniques used during the year. All assets have been valued using fair value techniques which represent the highest and best price available at the reporting date.

		·	_	
Description of Asset	Fair Value Hierarchy	Basis of Valuation	Observable and unobservable inputs	Key sensitivities affecting the valuations provided
Market quoted investments	Level 1	Published bid market price ruling on the final day of the accounting period	Not required	Not required
Quoted bonds	Level 1	Fixed interest securities are valued at a market value based on current yields	Not required	Not required
Pooled investments  - Quoted UK and overseas unit trusts	Level 1	Published bid market price ruling on the final day of the accounting period	Not required	Not required
Pooled investments - UK and overseas property funds, unitised insurance policies and other managed funds	Level 2	"* Closing bid price where bid and offer prices are published * Closing single price where single price published"	NAV-based pricing set on a forward pricing basis	Not required
Forward Currency Contracts	Level 2	Market forward exchange rates at the year-end	Exchange rate risk	Not required
UK and Overseas Unit Trusts (Venture Capital and Partnerships)	Level 3	Based on cash flow analysis and comparable transaction multiples in accordance with the International Private Equity and Venture Capital Valuation Guidelines	<ul> <li>Market conditions</li> <li>Company business plans</li> <li>Financial projections</li> <li>Economic outlook</li> <li>Performance of the investments</li> <li>Business analysis</li> </ul>	Valuations could be affected by material events occurring between the date of the financial statements provided and the pension fund's own reporting date, by changes to expected cashflows and interest rates that are inputs to the valuation models, such as the discounted cash flow models used in the valuation of unlisted investments.

# Sensitivity of assets valued at level 3

Having analysed historical data and current market trends, and consulted with independent investment advisors, the fund has determined that the valuation methods described above are likely to be accurate to within the following ranges, and has set out below the consequent potential impact on the closing value of investments held at 31 March.

As at 31 March 2017	Assessed valuation range (+/-)	Value at 31 March 2017 £'000	Value on increase £'000	Value on decrease £'000
Investment Assets				
UK Unit Trusts (Venture Capital and Partnerships)	6.05%	57,443	60,918	53,968
Overseas Unit Trusts (Venture Capital and Partnerships)	6.05%	31,116	32,999	29,233
Total		88,559	93,917	83,201
As at 31 March 2016	Assessed valuation	Value at 31	Malara an	
	range (+/-)	March 2016 £'000	Value on increase £'000	Value on decrease £'000
Investment Assets	range (+/-)	March 2016	increase	decrease
Investment Assets UK Unit Trusts (Venture Capital and Partnerships)	range (+/-) 8.85%	March 2016	increase	decrease
UK Unit Trusts (Venture Capital and		March 2016 £'000	increase £'000	decrease £'000

# Fair Value Hierarchy

Asset and liability valuations have been classified into three levels, according to the quality and reliability of information used to determine fair values. Transfers between levels are recognised in the year in which they occur.

#### Level 1

Assets and liabilities at level 1 are those where the fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities. Products classified as level 1 comprise quoted equities, quoted fixed securities, quoted index linked securities and unit trusts.

#### Level 2

Assets and liabilities at level 2 are those where quoted market prices are not available; for example, where an instrument is traded in a market that is not considered to be active, or where valuation techniques are used to determine fair value.

#### Level 3

Assets and liabilities at level 3 are those where at least one input that could have a significant effect on the instrument's valuation is not based on observable market data.

The UBS International Infrastructure Fund LLP, the Hermes GPE Infrastructure Fund LLP and the Aviva Investors Infrastructure Fund have been classified as level 3 financial instruments.

The values of the investments in infrastructure funds are based on valuations provided by the fund managers. These valuations are prepared in accordance with the International Private Equity and Venture Capital Valuation Guidelines, which follow the valuation principles of IFRS and US GAAP. Valuations are usually undertaken annually at the end of December. Cash flow adjustments are used to roll forward the valuations to 31 March as appropriate.

The total amount of the change in fair value calculated based on these valuations that was recognised in the Fund Account is detailed below:

	2015/16	2016/17
	£'000	£'000
UBS International Infrastructure Fund LLP	(1,644)	3,203
Hermes GPE Infrastructure Fund LLP	2,932	1,176
Aviva Investors REaLM Infrastructure Fund	(320)	574
	968	4,953

The following table provides an analysis of the financial assets and liabilities of the pension fund grouped into levels 1 to 3, based on the level at which the fair value is observable.

At 31 March 2017				
	Quoted market price	Using observable inputs	With Significant unobservable inputs	
	Level 1	Level 2	Level 3	Total
Investment Assets	£'000	£'000	£'000	£'000
Fixed Interest				
U.K. Public Sector Bonds	1.572	_	_	1.572
Overseas Government Bonds	141,928	_	_	141,928
UK Corporate Bonds	5,150	_	_	5,150
Overseas Corporate Bonds	68,242	_	_	68,242
Equities ( Listed )				,
Ú.K.	38,140	-	_	38,140
Overseas	321,015	-	-	321,015
Pooled investments	837,677	2,019,184	88,559	2,945,420
Pooled property investments	-	306,140	-	306,140
Derivative Assets				
Forward Currency Contracts	-	2,777	-	2,777
Cash Deposits				
Foreign Currency	-	2,812	-	2,812
Short Term Deposits	-	50,116	-	50,116
Cash & Bank Deposits	31,776	-	-	31,776
Investment income due	5,054	-	-	5,054
Amounts receivable for sales	202	-	-	202
Investment Liabilities Derivatives				
Forward Currency Contracts		(2,564)		(2 5(4)
Assets and Liabilities	-	(2,304)	-	(2,564)
Non current Assets	5.154			5,154
Non current Liabilities	(6,016)	_	-	(6,016)
Current Assets	18,984	_	-	18,984
Current Liabilities	(7,008)	_	_	(7,008)
Net Assets of the Fund at 31 March 2016	1,461,870	2,378,465	88,559	3.928.894

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At 31 March 2016				
	Quoted	Using	With	
	market price -	observable	Significant	
	Restated	inputs -	unobservable	
		Restated	inputs	
	Level 1	Level 2	Level 3	Total
	£'000	£'000	£'000	£'000
Investment Assets				
Fixed Interest				
U.K. Public Sector Bonds	1,981	-	-	1,981
Overseas Government Index Linked Bonds	2,029	-	-	2,029
Overseas Government Bonds	129,023	-	-	129,023
UK Corporate Bonds	7,067	-	-	7,067
Overseas Corporate Bonds	66,531	-	-	66,531
Equities ( Listed )				
U.K.	28,085	-	-	28,085
Overseas	253,669	-	-	253,669
Pooled investments	689,352	1,672,363	76,489	2,438,204
Pooled property investments	-	358,863	-	358,863
Derivative Assets				
Forward Currency Contracts	-	1,418	-	1,418
Cash Deposits				
Foreign Currency	-	2,156	-	2,156
Cash Equivalents	-	21,296	-	21,296
Cash & Bank Deposits	12,168	-	-	12,168
Investment income due	4,518	-	-	4,518
Amounts receivable for sales	880	-	-	880
Investment Liabilities				-
Derivatives				
Forward Currency Contracts	-	(4,961)	-	(4,961)
Amounts payable for purchases	(475)	-	-	(475)
Assets and Liabilities		-	-	-
Non current Assets	7,288	-	-	7,288
Non current Liabilities	(7,520)	-	-	(7,520)
Current Assets	19,418	-	-	19,418
Current Liabilities	(5,723)	-	-	(5,723)
Net Assets of the Fund at 31 March 2015	1,208,291	2,051,135	76,489	3,335,915

There were no transfers between levels 1, 2 or 3 of the fair value hierarchy in either year.

#### Reconciliation of Fair value Measurements within Level 3

	Value at 31 March 2016		Sales during the year and derivative receipts	Unrealised gains/(losses)	Value at 31 March 2017
Investment Assets	£000	£000	£000	£000	£000
UK Unit Trusts (Venture Capital and Partnerships) Overseas Unit Trusts (Venture Capital	48,576	8,504	(1,387)	1,750	57,443
and Partnerships)	27,913	0	0	3,203	31,116
	76,489	8,504	(1,387)	4,953	88,559

	Value at 31 March 2015		Sales during the year and derivative receipts	Unrealised gains/(losses)	Value at 31 March 2016
Investment Assets UK Unit Trusts (Venture Capital and Partnerships) Overseas Unit Trusts (Venture Capital and Partnerships)	£000	£000	£000	£000	£000
	25,752	31,249	(11,037)	2,612	48,576
	30,025 <b>55,777</b>	0 <b>31,249</b>	(468) <b>(11,505)</b>	(1,644) <b>968</b>	27,913 <b>76,489</b>

Unrealised and realised gains and losses are recognised in the profit and losses on disposal and changes in the market value of investments line of the fund account.

# 26. Additional Financial Risk Management Disclosures

The activities of the Pension Fund are exposed to a variety of financial risks; market risk (price risk, currency risk and interest rate risk), credit risk and liquidity risk.

The Fund's investments are managed on behalf of scheme members by the Investment Managers. Each investment manager is required to invest the assets managed by them in accordance with the terms of a written investment mandate or duly authorised prospectus.

The Investment and Pension Fund Committee has determined that appointment of these managers is appropriate for the Fund and is in accordance with its investment strategy.

The Investment and Pension Fund Committee obtains regular reports from each investment manager on the nature of the investments made and associated risks.

The Fund is exposed to interest rate risk, currency risk and other price risk due to its underlying assets and liabilities. The analysis below is provided to meet the disclosure requirements of IFRS 7 Financial Instruments disclosures and should not be used for any other purpose. The analysis is not intended to constitute advice and is not guaranteed.

# **Market Risk**

Market risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in market prices. The Fund is exposed, particularly through its equity portfolio, to market risk influencing investment valuations. In addition to the effects of movements in interest rates, the Fund is exposed to currency risk and other price risk. The objective of market risk management is to manage and control market risk exposure within acceptable parameters, while optimising the return on risk.

In general, excessive volatility in market risk is managed through the diversification of the portfolio in terms of exposure to different markets through different Investment Managers. Risk of exposure to specific markets is limited by applying strategic targers blocation, which are monitored by the Investment and Pension Fund Committee.

#### Other Price Risk

Other price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting all instruments in the market.

The Fund is exposed to price risk which arises from investments for which the prices in the future are uncertain. All securities investments present a risk of loss of capital, the maximum risk resulting from financial instruments is determined by the fair value of the financial instruments. The investment managers mitigate this risk through diversification in line with their own investment strategies.

#### **Other Price Risk - Sensitivity Analysis**

Following analysis of data by the Northern Trust Company (2015/16 figures from WM Performance Services), it has been determined that the following movements in market price risk were reasonably possible for the reporting period:

	Percentage Change	Percentage Change
Asset Class	2015/16	2016/17
Equities	9.50%	9.66%
Bonds	6.00%	5.98%
Cash	0.01%	0.22%
Pooled Property Investments	2.59%	2.46%
Infrastructure	8.85%	6.05%
Pooled Multi Asset	4.97%	4.71%

A price change disclosed above is broadly consistent with a one-standard deviation movement in the value of the assets based on movements over the previous 3 years. This analysis assumes that all other variables, in particular foreign currency exchange rates, and interest rates remain constant.

An increase or decrease in the market price of the investments of the Fund by the percentages given at 31 March would have increased or decreased the net assets available to pay benefits by the amount shown below:

As at 31 March 2017				
	Value	Percentage	Increase	Decrease
Asset Class	£'000	Change	£'000	£'000
Equities	2,316,506	9.66%	223,774	(223,774)
Bonds	429,712	5.98%	25,697	(25,697)
Cash	90,173	0.22%	198	(198)
Pooled Property Investments	306,140	2.46%	7,531	(7,531)
Infrastructure	194,045	6.05%	11,740	(11,740)
Pooled Multi Asset	581,204	4.71%_	27,375	(27,375)
Total	3,917,780	_	296,315	(296,315)

AS at 31 March 2010				
	Value	Percentage	Increase	Decrease
Asset Class	£'000	Change	£'000	£'000
Equities	1,896,223	9.50%	180,141	(180,141)
Bonds	399,881	6.00%	23,993	(23,993)
Cash	37,000	0.01%	4	(4)
Pooled Property Investments	358,863	2.59%	9,295	(9,295)
Infrastructure	144,407	8.85%	12,780	(12,780)
Pooled Multi Asset	486,078	4.97%_	24,158	(24,158)
Total	3,322,452	_	250,371	(250,371)
		_		

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#### **Interest Rate Risk**

The Fund invests in financial assets for the primary purpose of obtaining a return on investments on behalf of scheme members. These investments are subject to interest rate risks, which represent the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

Interest rates are monitored during the year, both by the Fund's Investment Managers and by the Devon County Council Investments team. Short term deposits are made at fixed rates and monitored against a target rate for the year, with the aim of maximising interest within risk parameters set by the Investment and Pension Fund Committee.

The Fund's exposure to interest rate movements on those investments at 31 March 2016 and 2017 are provided below. These disclosures present interest rate risk based on underlying financial assets (at fair value).

	As at 31 March 2016 £'000	As at 31 March 2017 £'000
Cash and cash equivalents	33,464	31,776
Short term Deposits	-	50,116
Fixed Interest	399.881	429,712
Total	433,345	511,604

#### **Interest Rate Risk - Sensitivity Analysis**

Interest rates vary and can impact on the value of the net assets available to pay benefits to scheme members. This analysis assumes that all other variables, in particular foreign currency rates, remain constant.

The sensitivity of bond prices to interest rate changes depends upon both the maturity of the fixed interest security and the size and frequency of its coupon payments. Duration is used to measure interest rate risk and is the weighted average maturity of a bond, where the weights are the relative discounted cash flows in each period. Duration can then be adapted with reference to the yield of a bond to calculate modified duration, which is the percentage change in a bond's price for a 1% change in yields. Modified duration can be calculated for a portfolio of bonds, and modified duration figures have been provided by the Devon Pension Fund's two bond managers (Lazard and Wellington) for the portfolios that they manage. A weighted average has been used in the tables opposite.

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An increase or decrease of 1% in interest rates at the reporting date would have increased or decreased the change for the year in net assets available to pay benefits by the amount shown below:

	Carrying	Modified		
	value at 31	Duration of		
As at 31 March 2017	March 2017	Portfolio	Effect on Ass	
	41000	51000	+1%	-1%
Cook and cook assistate	£'000	£'000	£'000	£'000
Cash and cash equivalents	31,776	-	-	-
Short term Deposits	50,116 429,712	3.33%	- (14.221)	-
Fixed Interest Total	511,604	3.33%	(14.331) (14,331)	14.331 <b>14,331</b>
Total	311,004	3.3370	(14,551)	14,331
	Carrying	Modified		
	value at 31		Effect on Asse	t Values -
As at 31 March 2016	March 2016	Portfolio	Restat	
AS at 31 March 2010	Mai Cii 2010	Portiono	+1%	-1%
	£'000	£'000	£'000	£'000
Cash and cash equivalents	33,464	-	-	-
Short term Deposits	-	_	_	_
Fixed Interest	399,881	3.86%	(15,435)	15,435
Total	433,345	3.86%	(15,435)	15,435
	Amount receivable in year ending 31 March			
As at 31 March 2017	2017	Effect on Inc		
		+1%	-1%	
Cook and each equivalents	£'000	<b>£'000</b>	£'000	
Cash and cash equivalents Short term Deposits	352 44	0	(4) (0)	
Fixed Interest	8,470	-	(0)	
Total	8,866	4	(4)	
	Amount receivable in year ending 31 March			
As at 31 March 2016	2016	Effect on Inc	ome Values	
		+1%	-1%	
	£'000	£'000	£'000	
Cash and cash equivalents Short term Deposits	1,072	11	(11)	
Fixed Interest	9,638			
Total	10,710	11	(11)	

This analysis demonstrates that a 1% increase in interest rates will not affect the interest received on fixed interest assets but will reduce their fair value, and vice versa. Changes in interest rates do not impact on the value of cash/cash equivalent or short term deposit balances but they will affect the interest income received on those balances. Changes to both the fair value of assets and the income received from investments impact on the net assets available to pay benefits.

#### PENSION FUND ANNUAL REPORT & ACCOUNTS

#### **Currency Risk and Sensitivity Analysis**

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The Fund is exposed to currency risk on financial instruments that are denominated in a currency other than the functional currency (Pound Sterling) of the Fund. The Fund holds both monetary and non-monetary assets denominated in currencies other than Pounds Sterling.

The following table summarises:

- a. The Fund's exposure at 31 March 2017 to currency exchange rate movements on its investments based on movements over the previous 3 years.
- b. A sensitivity analysis based on historical data (provided by State Street Global Advisors) of the likely volatility associated with foreign currency rate movements (as measured by one standard deviation). A strengthening or weakening of the pound against the various currencies by one standard deviation (measured in percentages) at 31 March 2017 would have increased or decreased the change for the year in net assets available to pay benefits by the amount shown. These changes in the currencies are considered to be reasonable based on historical movements in exchange rates over the past three years.

This analysis assumes that all other variables, in particular interest rates, remain constant. The analysis is performed on the same basis for the year ended 31 March 2016.

As at 31 March 2017	Assets held at fair value	FX Contracts	Total	Percentage Change	Change for to net assets a pay ben + 1 - Standard	vailable to
					Deviation	
	£'000	£'000	£'000		£'000	£'000
Australian Dollar	19,515	118	19,633	11.82%	2,320	(2,320)
Brazilian Real	13,386	0	13,386	17.82%	2,385	(2,385)
Canadian Dollar	16,747	234	16,981	9.41%	1,598	(1,598)
Swiss Franc	20,609	(1)	20,608	10.72%	2,209	(2,209)
Chilean Peso	4,866	0	4,866	11.92%	580	(580)
Czech Republic Koruna	0	(5)	(5)	8.91%	0	0
Danish Krona	0	4	4	8.24%	0	0
Euro	241,461	(520)	240,941	8.13%	19,580	(19,580)
Hong Kong Dollar	28,262	0	28,262	8.83%	2,495	(2,495)
Hungarian Forint	6,434	0	6,434	9.88%	635	(635)
Indonesian Rupiah	9,061	0	9,061	13.54%	1,227	(1,227)
Indian Rupee	3,560	0	3,560	11.01%	392	(392)
Japanese Yen	38,211	135	38,346	14.35%	5,503	(5,503)
South Korean Won	14,250	61	14,311	10.03%	1,435	(1,435)
Mexican Peso	11,388	(299)	11,089	12.28%	1,362	(1,362)
Malaysian Ringit	1,632	0	1,632	11.84%	193	(193)
Norwegian Krone	6,868	177	7,045	10.66%	751	(751)
New Zealand Dollar	10,105	198	10,303	12.77%	1,316	(1,316)
Philipines Peso	9,683	0	9,683	9.40%	910	(910)
Polish Zloty New	9,146	(127)	9,019	10.18%	918	(918)
Polish Zloty New	3,338	0	3,338	6.61%	221	(221)
Swedish Krone	4,081	(24)	4,057	8.39%	340	(340)
Singapore Dollars	10,136	(146)	9,990	8.57%	857	(857)
Thailand Baht	11,589	0	11,589	9.74%	1,129	(1,129)
New Turkish Lira	6,759	0	6,759	13.92%	941	(941)
New Taiwan Dollar	9,436	0	9,436	8.51%	803	(803)
US Dollars	444,438	380	444,818	8.85%	39,360	(39,360)
South African Rand	9,823	28	9,851	15.59%	1,536	(1,536)
	964,784	213	964,997	_	90,996	(90,996)

#### FINANCIAL STATEMENTS

	Assets held at fair	FX		Percentage	Change for to net assets a	•
As at 31 March 2016	value	Contracts	Total	Change	pay be	nefits
					+ 1 -	- 1 Standard
					Standard	Deviation
					Deviation	
	£'000	£'000	£'000		£'000	£'000
Australian Dollar	13,794	(892)	12,902	9.26%	1,195	(1,195)
Brazilian Real	8,115	0	8,115	13.89%	1,127	(1,127)
Canadian Dollar	21,204	(412)	20,792	7.89%	1,640	(1,640)
Swiss Franc	16,984	0	16,984	9.95%	1,689	(1,689)
Chilean Peso	2,183	26	2,209	9.22%	204	(204)
Czech Republic Koruna	162	3	165	7.96%	13	(13)
Danish Krona	463	0	463	6.83%	32	(32)
Euro	169,080	(417)	168,663	6.77%	11,422	(11,422)
Hong Kong Dollar	24,976	0	24,976	7.67%	1,916	(1,916)
Hungarian Forint	5,761	(37)	5,724	8.75%	501	(501)
Indonesian Rupiah	6,539	0	6,539	12.46%	814	(814)
Indian Rupee	2,036	0	2,036	10.28%	209	(209)
Israeli Shekel	157	0	157	6.58%	10	(10)
Japanese Yen	26,930	121	27,051	11.68%	3,159	(3,159)
South Korean Won	10,376	101	10,477	7.22%	756	(756)
Mexican Peso	15,242	(649)	14,593	8.25%	1,204	(1,204)
Malaysian Ringit	2,725	61	2,786	10.24%	285	(285)
Norwegian Krone	12,738	(427)	12,311	9.40%	1,158	(1,158)
New Zealand Dollar	9,308	(471)	8,837	11.02%	974	(974)
Philipines Peso	12,657	0	12,657	7.84%	992	(992)
Polish Zloty New	9,296	(313)	8,983	8.39%	754	(754)
Swedish Krone	2,939	111	3,050	7.65%	233	(233)
Singapore Dollars	7,502	(198)	7,304	6.17%	451	(451)
Thailand Baht	8,076	0	8,076	8.39%	678	(678)
New Turkish Lira	6,682	0	6,682	10.78%	720	(720)
New Taiwan Dollar	7,917	0	7,917	6.59%	522	(522)
US Dollars	381,416	(150)	381,266	7.78%	29,674	(29,674)
South African Rand	10,301	0	10,301	10.31%	1,062	(1,062)
	795,559	(3,543)	792,016		63,394	(63,394)

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#### PENSION FUND ANNUAL REPORT & ACCOUNTS

#### **Credit Risk**

Credit risk represents the risk that the counterparty to the financial instrument will fail to discharge an obligation and cause the Pension Fund to incur a financial loss. Market prices generally incorporate credit assessments into valuations and risk of loss is implicitly provided for in the carrying value of the financial assets and liabilities as they are marked to market.

The net market value of financial assets represents the Fund's exposure to credit risk in relation to those assets. For derivative positions the credit risk is equal to the net market value of positive (asset) derivative positions.

	As at	As at
	31 March	31 March
	2016	2017
	£'000	£'000
Fixed Interest	206,631	216,892
UK Equities - Quoted	28,085	38,140
Overseas Equities - Quoted	253,669	321,015
Pooled investments	2,438,204	2,945,420
Pooled property investments	358,863	306,140
Derivatives (net)	(3,543)	213
Foreign currency	2,156	2,812
Short term deposits	0	50,116
Cash and cash equivalents	33,464	31,776
Settlements and dividends receivable	5,398	5,256
Total of investments held	3,322,927	3,917,780

The selection of high quality counterparties, brokers and financial institutions minimises credit risk that may occur through the failure to settle transactions in a timely manner. The Fund's exposure to concentrations of credit risk to individual counterparties comprises of assets that are invested by individual investment managers and in specific investment trusts. The contractual credit risk is represented by the net payment or receipt that remains outstanding, and the cost of replacing the derivative position in the event of a counterparty default.

Credit risk on exchange traded derivative contracts is minimal due to the various insurance policies held by the exchanges to cover defaulting counterparties.

Interest rate agreements and foreign exchange contracts are subject to credit risk in relation to the relevant counterparties, which are principally large banks. The maximum credit risk exposure on foreign currency contracts is the full amount of the foreign currency the Fund pays when settlement occurs, should the counterparty fail to pay the amount which it is committed to pay the Fund.

The Fund's exposure to credit risk at 31 March is the carrying amount of the financial assets.

The Pension Fund believes it has managed its exposure to credit risk, and has had no experience of default or uncollectable deposits over the past five financial years. The Fund's cash holding (short term deposits and cash equivalents) under its treasury management arrangements at 31 March 2017 was £50.116 millions (31 March 2016: £21.296 millions). This was held with the following institutions:

	Credit Rating	at 31 Marc	h 2017 Standard	Balances as at 31 March	Balances as
	Fitch	Moody's	& Poor's	2016 £'000	2017 £'000
Banks and Building Societies				2 000	2 000
Handelsbanken	AA	Aa2	AA-	21,296	0
Lloyds	A+	A1	Α	. 0	20,000
Goldman Sachs International	Α	A1	A+	0	10,000
Money Market Funds					
Standard Life Money Market Fund	AAA	Aaa	AAA	0	10,116
Local Government					
Wirral Metropolitan Borough Council	Page 74			0 <b>21,296</b>	10,000 <b>50,116</b>

#### FINANCIAL STATEMENTS

#### **Liquidity Risk**

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. In assessing each individual investment, a key consideration is to ensure that the liability of the Fund is limited to the amount of the investment in the asset.

The liquidity risks associated with the need to pay members' benefits are mitigated by maintaining a pool of cash. As this pool reduces other strategies will be developed to eliminate this risk. In the first instance, income from investments, now held and reinvested by fund managers, will be used to meet liquidity shortfall.

All the Fund's financial liabilities fall due within 12 months with the exception of the payments due from the Principal Civil Service Pension Scheme (PCSPS) (see note 21). Under the transfer protocol issued by the Department for Constitutional Affairs the capital payments due to the Pension Fund will be repaid in ten annual instalments of £1.504m. The first instalment was received during 2011/12. The 2016/17 instalment was received in April 2017 and is included within current assets. The next instalment is disclosed as part of current assets with the remaining 3 instalments disclosed as part of long term assets.

#### 27. Funding Arrangements

In line with the Local Government Pension Scheme (Administration) Regulations 2013, the fund's actuary undertakes a funding valuation every three years for the purpose of setting employer contribution rates for the forthcoming triennial period. The last such valuation took place as at 31 March 2016. The next valuation will take place as at 31 March 2019.

The key elements of the funding policy are:

- Establish a clear and transparent fund-specific strategy that will identify how employers' pension liabilities are best met going forward;
- Support the desirability of maintaining as nearly constant a primary contribution rate as possible, as defined in Regulation 62(5) of the Regulations;
- Ensure that the regulatory requirements to set contributions to meet the future liability to provide scheme member benefits in a way that ensures the solvency and long-term cost efficiency of the fund are met; and
- Take a prudent longer-term view of funding those liabilities.

The aim is to achieve 100% solvency over a period of 22 years and to provide stability in employer contribution rates by spreading any increases in rates over a short period of time, normally three years.

Solvency is achieved when the funds held, plus future expected investment returns and future contributions, are sufficient to meet expected future pension benefits payable.

At the 2016 actuarial valuation, the fund was assessed as 84% funded (83% at the March 2010 valuation). This corresponded to a deficit of £628 million (2010 valuation: £603 million) at that time.

The primary rate (previously known as the future service rate) over the three year period ending 31 March 2018 is 14.9% of payroll. The secondary rate (the deficit recovery rate) totals £37.872 million across all the Fund's employers, equivalent to an average of 6.0% of payroll.

Individual employers' rates will vary from the primary and secondary rates above depending on the demographic and actuarial factors particular to each employer. Full details of the contribution rates payable can be found in the 2016 actuarial valuation report (https://www.peninsulapensions.org.uk/wp-content/uploads/2013/10/DEVN-March-2016-Valuation-report.pdf) and the funding strategy statement (https://www.peninsulapensions.org.uk/pension-fund-investments/devon-county-council-investments/devon-fund-key-documents/).

#### PENSION FUND ANNUAL REPORT & ACCOUNTS

The valuation of the fund has been undertaken using the projected unit method under which the salary increase for each member is assumed to increase until they leave active service by death, retirement or withdrawal from service. The principal assumptions were:

#### **Financial assumptions**

Assumptions	Rate
Investment return (discount rate)	5.5%
Price Inflation	3.3%
Salary increases	3.9%
Pension increases in line with CPI - Assumed to be 0.5% less than RPI	2.4%

#### Mortality assumptions

Life expectancy from 65 (years)	31 March 2016
Retiring today	
Males	23.3
Females	25.4
Retiring in 20 years	
Males	25.5
Females	27.7

#### **Historic mortality assumptions**

Life expectancy for the year ended 31 March 2016 are based on S2PA tables with a multiplier of 90%. The allowances for future life expectancy are based on the 2015 CMI Model with a long-term rate of improvement of 1.5% per annum.

#### **Commutation assumption**

It is assumed that at retirement 50% of members will opt to increase their lump sum to the maximum allowed.

## **Statistical Summary**

#### **Financial Summary**

	2012/13 £'000	2013/14 £′000	2014/15 £′000	2015/16 £′000	2016/17 £′000
Contributions and Benefits					
Contributions Transfers in from other pension funds	(146,603) (8,647)	(149,016) (7,446)	(150,902) (5,686)	(153,280) (4,766)	(159,873) (8,205)
	(155,250)	(156,462)	(156,588)	(158,046)	(168,078)
Benefits Paid Payments to and on account of leavers	145,497 5,636	150,435 6,251	158,336 68,742	166,247 7,429	168,016 6,403
•	151,133	156,686	227,078	173,676	174,419
Net (Additions) Withdrawals from Dealings with Fund members	(4,117)	224	70,490	15,630	6,341
Management Expenses	8,579	10,074	12,481	13,945	12,286
Returns on Investments Investment Income Increase / (decrease) in Market Value of	(41,840)	(39,625)	(36,629)	(35,743)	(39,852)
Investments during the Year	(285,575)	(103,882)	(280,875)	44,679	(571,754)
Net Returns on Investments	(327,415)	(143,507)	(317,504)	8,936	(611,606)
Net Assets of the Fund at 31 March	(3,006,684)	(3,139,893)	(3,374,426)	(3,335,915)	(3,928,894)

#### **Members Summary**

	2012/13 No.	2013/14 No.	2014/15 No.	2015/16 No.	2016/17 No.
Devon County Council					
Contributors	11,747	13,033	13,849	13,154	12,455
Pensioners and Dependants	11,824	12,175	12,649	12,720	13,737
Deferred Pensioners	11,113	11,576	15,648	16,171	18,923
Other Employers					
Contributors	23,653	24,196	25,620	24,525	26,051
Pensioners and Dependants	15,225	15,951	16,315	16,415	18,050
Deferred Pensioners	16,927	18,234	21,994	23,081	28,217

<sup>\*</sup> Deferred pensioners include frozen memberships pending refunds and those undecided pending resolution.

# **Employing Bodies**

	Active	Ceased	Total
Scheduled body Admitted body	155 56	15 33	170 89
Total	211	48	259

There are currently 211 employers who have active members in the Fund.

#### PENSION FUND ANNUAL REPORT & ACCOUNTS

#### **Administering Authority**

**Devon County Council** 

#### **Scheduled Bodies**

Academy for Character and Excellence
Ace Schools (Plymouth & Devon)
Acorn Multi Academy Trust
Ashburton Town Council
Barnstaple Town Council
Barton Hill Academy
Bay Education Trust
Bicton College
Bideford College
Bideford Town Council
Bovey Tracey Town Council
Bradninch Town Council
Bradworthy Primary Academy

Braunton School And Community College Brixham College

Brixham College Brixham Town Council

Broadclyst Community Primary School

Broadclyst Parish Council

Buckland Monachorum Parish Council

Catered Limited Chudleigh Town Council

Chulmleigh Community College Churston Ferrers Grammar School

Academy

City College Plymouth
Clyst Vale Community College

Coast Academies

Colyton Grammar School Academy Combe Martin Parish Council

Connect Academy Trust
Coombe Dean School
Coombe Pafford School
Cranbrook Town Council
Crediton Town Council
Cullompton Town Council
Dartmoor National Park
Dartmouth Academy
Dartmouth Town Council
Dawlish Town Council

Devon & Cornwall Police & Crime

Commissioner

Devon & Severn IFCA

Devon & Somerset Fire & Rescue Devonport High School For Boys Devonport High School For Girls

Discovery MAT

East Devon District Council Education South West

Eggbuckland Community College Elburton Primary Academy Trust

Exeter City Council
Exeter College
Exeter Learning Trust
Exeter Mathematics School

Exmouth Community College Exmouth Town Council Fremington Parish Council Gatehouse ACE Academy Genesis Academy Trust Great Torrington Academy Great Torrington Town Council

Hayes Road Academy

Hele's Trust

Honiton Community College Honiton Town Council Hooe Primary Academy Trust

Horizon MAT

Ilfracombe Arts College Ilfracombe Town Council Inspiring Schools Partnership Ivybridge Community College

Ivybridge Town Council
Kings Academy
Kingsbridge Academy
Kingsbridge Town Council
Kingsteignton Town Council
Kingswear Primary School
Learning Academy MAT
Learning Academy Partnership

Lipson Academy

Littletown Primary Academy And Nursery Lynton & Lynmouth Town Council

Marine Academy Plymouth
Mayflower Academy
Mid Devon District Council
Moretonhampstead Parish Council
Newport Community School Primary

Academy
Newton Abbot College
Newton Abbot Town Council
North Devon District Council
North Devon Joint Crematorium
Okehampton Town Council
Oreston Community Academy

Petroc

Pilton Community College Plymouth Academy Trust

Plymouth Cast Plymouth City Bus Plymouth City Council

Plymouth College Of Art & Design Plymouth School Of Creative Arts

Plymouth Studio School Plymouth University Plymstock Academy

Queen Elizabeth's Academy Trust

Red One Ltd

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Ridgeway School
Riviera Primary Trust
Route 39 Academy
Schools Company
Seaton Town Council
Shiphay Learning Academy
Sidmouth Town Council
South Brent Parish Council
South Dartmoor Academy
South Devon College

South Hams District Council South Molton Town Council Sparkwell Primary Academy St Boniface Rc Boys School St Christophers MAT St Margaret's Academy Steiner Academy

Stockland Cofe Primary School

Stoke Fleming

South Devon UTC

Stokenham Parish Council Stowford Primary School Studio School - South Devon Tavistock Town Council Team Multi Academy Trust Tedburn St Mary Parish Council

Tedd Wragg MAT

Teignbridge District Council Teignmouth Community School Teignmouth Town Council The All Saints Church Of England

Academy
The Inspire Mat
The Link Academy MAT
Tidcome Primary School
Tor Bridge High
Torbay Council

Torbay Economic Development Academy

Torquay Boys' Grammar School Torquay Girls Grammar School Torquay Museum Trust Torre Primary School Torridge District Council

Totnes Town Council Uffculme Academy Ugborough Parish Council United School Trust UTC Limited

Ventrus

West Devon Borough Council Witheridge Parish Council

#### FINANCIAL STATEMENTS

#### **Admitted Bodies**

Access Plymouth Action For Children Amey Lg Ltd Aspens Services Ltd

Babcock Barnardo's

**Bournemouth Churches Housing** 

Association Burton Art Gallery Churchill Services Compass

Cormac Solutions Ltd

Dame Hannah Rogers School

DCC South West Heritage Trust

Delt Shared Services Ltd

Devon Norse Catering

Devon Norse Cleaning

Devon Norse Facilities Management

D Y S Space Ltd Exeter CVS

Exeter Royal Academy For Deaf Education

Fusion Lifestyle Glen Cleaning Healthwatch

Human Support Group Ltd

**IMASS** 

Initial Plymouth Catering Services

Innovate

Interserve Projects Ltd

ISS

Leisure East Devon
Libraries Unlimited
Livewell South West
Mama Bears Day Nursery
Millfields Community Economic

Development Trust Mitie Plc (Devon) North Devon Homes On Course South West

Peninsula Dental Social Enterprise Plymouth Citizen's Advice Bureau Plymouth Community Homes Plymouth Learning Partnership

Quadron

Sanctuary Housing
SLM Community Leisure

Sodexo Strata Tarka Housing Teign Housing The Childrens Society

Torbay Coast & Countryside Trust Torbay Community Development Trust

University Commercial Services

Plymouth Ltd Virgin Care Viridor

Tor2Ltd

Wolseley Community Economic

Development Trust

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#### PENSION FUND ANNUAL REPORT & ACCOUNTS

#### Statement of the Actuary for the year ended 31 March 2016

#### Introduction

The last full triennial valuation of the Devon County Council Pension Fund was carried out as at 31 March 2016 as required under Regulation 62 of the Local Government Pension Scheme Regulations 2013 (the Regulations) and in accordance with the Funding Strategy Statement of the Fund. The results were published in the triennial valuation report dated 31 March 2017.

#### **2013 Valuation Results**

#### Asset value and funding level

The results for the Fund at 31 March 2016 were as follows:

The smoothed market value of the Fund's assets as at 31 March 2016 for valuation purposes was £3,311m.

The Fund had a funding level of 84% i.e. the assets were 84% of the value that they would have needed to be to pay for the benefits accrued to that date, based on the assumptions used. This corresponded to a deficit of £628m.

#### Contribution rates

The employer contributions rates, in addition to those paid by the members of the Fund, are set to be sufficient to meet:

- The annual accrual of benefits allowing for future pay increases and increases to pensions in payment when these fall due;
- plus an amount to reflect each participating employer's notional share of the Fund's assets compared with 100% of their liabilities in the Fund, in respect of service to the valuation date.

The primary rate of contribution on a whole Fund level was 14.9% of payroll p.a. The primary rate as defined by Regulation 62(5) is the employer's share of the cost of benefits accruing in each of the three years beginning 1 April 2017.

In addition each employer pays a secondary contribution as required under Regulation 62(7) that when combined with the primary rate results in the minimum total contributions as set out below. This secondary rate is based on their particular circumstances and so individual adjustments are made for each employer.

Details of each employer's primary and secondary rates are contained in the Rates and Adjustment Certificate in the triennial valuation report.

#### **Assumptions**

The key assumptions used to value the benefits at 31 March 2016 are summarised below:

Assumption	31 March 2016
Discount rate	5.5% p.a.
Pension increases	2.4% p.a.
Salary increases	In line with CPI until 31 March 2020 and 3.9% p.a. thereafter
Mortality	Funds will pay limited increases for members that have reached SPA by 6 April 2016, with the Government providing the remainder of the inflationary increase. For members that reach SPA after this date, we have assumed that Funds will be required to pay the entire inflationary increases.
Retirement	<ul> <li>"The post retirement mortality assumptions adopted are as follows:         For members, the S2PA series with a multiplier of 90%, making allowance for         CMI 2015 projected improvements and a long term rate of improvement of         1.5% p.a.         For dependants, 115% of the S2PMA tables for male dependants and 80%         of the S2DFA tables for female dependants, making allowance for CMI 2015         projected improvements and a long-term rate of improvement of 1.5% p.a.</li> </ul>
Commutation	Each member retires at a single age, weighted based on when each part of their pension is payable unreduced
	Members will convert 50% of the maximum possible amount of pension into cash

Further details of these assumptions can be found in the relevant actuarial valuation report.

#### **Updated position since the 2016 Valuation**

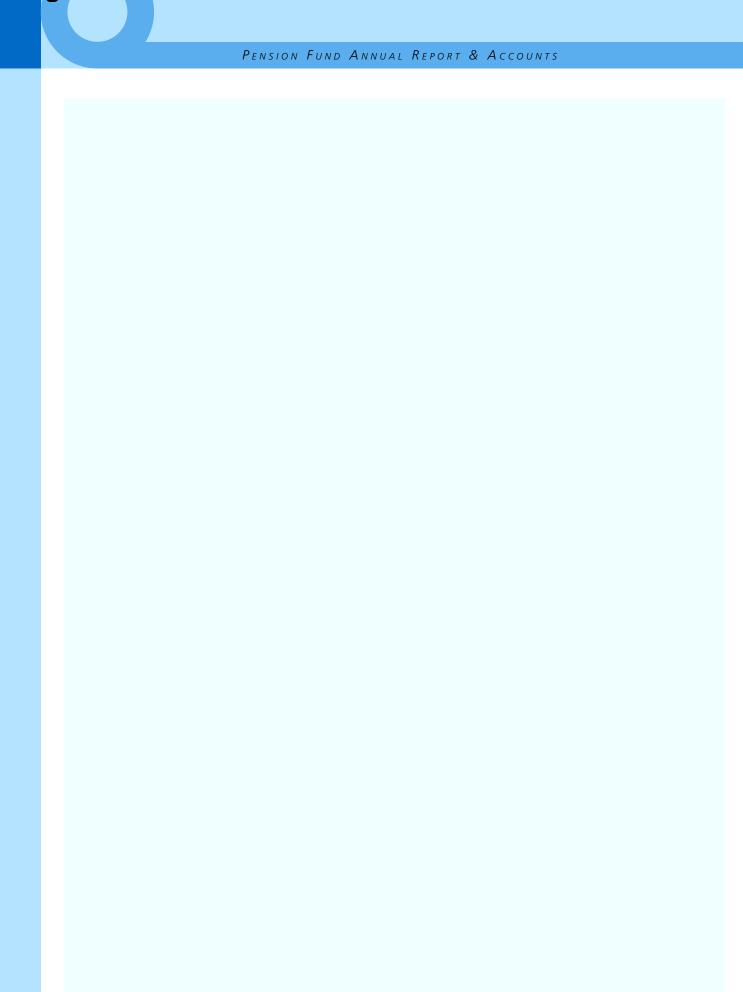
Since 31 March 2016, investment returns have been higher than assumed at the 2016 triennial valuation. The value placed on the liabilities will, however, have also increased slightly due to the accrual of new benefits as well as a decrease in the real discount rate underlying the valuation funding model. Overall, we expect that the funding level should be slightly higher than at 31 March 2016 although the ongoing cost is likely to have increased due to lower real discount rates.

The next actuarial valuation is due as at 31 March 2019 and the resulting contribution rates required by the employers will take effect from 1 April 2020.

#### **Graeme Muir FFA**

Partner, Barnett Waddingham LLP 9 May 2017

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# **Additional Information**

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#### **Investment Powers**

The Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 were in force for the 2016/17 financial year. The requirements of those regulations are set out below:

The Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 require that any pension fund monies not for the time being needed to meet payments shall be invested. The Regulations define what is meant by investment, and place certain restrictions on Local Administering Authorities.

The limits on different types of investment are detailed below. These prescribed limits may be exceeded where the Administering Authority states explicitly in its Statement of Investment Principles that it has adopted the higher limit as set out in the regulations. Where higher limits may be adopted, they are shown in brackets.

- Not more than 10% (15%) of the fund may be invested in unlisted company securities. These are securities which are not listed on either a recognised U.K. stock exchange, or a foreign stock exchange of international standing.
- Not more than 25% (35%) of the fund can be invested in unit trusts, open ended investment companies or any single insurance contract managed by a single body.
- Not more than 2% (5%) of the fund can be invested in any single partnership.
- Not more than 5% (30%) of the fund can be invested in all partnerships.
- With the exception of Government fixed interest stocks, bank deposits and managed insurance funds, no more than 10% of the fund may be invested in a single holding.
- No more than 10% of the fund may be deposited with any one bank (other than the National Savings Bank).
- Loans from the fund to any one body including the Administering Authority, but not including the Government, may not in total exceed 10% of the value of the fund.
- The Fund can enter into stock lending arrangements provided that the total value of the securities to be transferred does not exceed 25% of the total fund value.

Where an external investment manager is appointed the County Council (through the Investment and Pension Fund Committee) must be satisfied that any monies under his management are not excessive having regard to proper advice, diversification of management and to the value of the Fund's assets.

The manager's appointment must be terminable by not more than 1 month's notice. They must comply with any instructions given to them by the Council and must report their actions at least once every three months. In making investments they must have regard to the need for diversification and to the suitability of these investments, and they must be prohibited from making investments that contravene the Regulations.

At least once every three months the Council must review the investments made by the manager, and from time to time consider the desirability of continuing or terminating the appointment.

These regulations have now been replaced by the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016. The new regulations have abolished the limits outlined above. Instead, administering authorities must consult on and publish an Investment Strategy Statement, which must be in accordance with guidance from the Secretary of State. The statement must demonstrate that investments will be suitably diversified and should outline the administering authority's maximum allocations for different asset classes, as well as their approach to risk and responsible investing. Each administering authority was required to publish an administering Statement by 1st April 2017.

#### PENSION FUND ANNUAL REPORT & ACCOUNTS

#### **Statutory Statements**

As required by the Local Government Pension Scheme Regulations a number of Statutory Statements have been prepared and published by Devon County Council (as the Administering Authority). They are as follows:

#### **Statement of Investment Principles**

The Statement of Investment Principles sets out the basis on which the Devon Fund plans to invest the scheme assets. This includes the asset allocation policy, attitudes to risk, policies on engagement, social and ethical issues and states how the fund complies with the Myners Principles. This will be replaced by a new requirement for an Investment Strategy Statement from 1 April 2017.

#### **Funding Strategy Statement**

The Funding Strategy Statement explains the funding objectives of the Fund. This includes how the costs of the benefits provided under the Local Government Pension Scheme ("LGPS") are met though the Fund, the objectives in setting employer contribution rates and the funding strategy that is adopted to meet those objectives.

#### **Communications Strategy Statement**

The Communications Strategy Statement sets out the Fund's policies on the provision of information and publicity about the Scheme to members, representatives of members and employing authorities. It sets out the format, frequency and method of distributing such information or publicity; other key organisations that we communicate with; our values in relation to communications; and the professional expertise available to the Fund.

#### **Governance Policy and Compliance Statement**

The Governance Policy sets out the governance arrangements for the Fund, including the make-up of the Investment and Pension Fund Committee, and an outline of the tasks delegated to the Committee and to the Fund's officers. The Compliance Statement sets out an analysis of the Fund's compliance with the latest guidance issued by the Secretary of State for Communities and Local Government.

#### **Administration Strategy**

Pension fund administering authorities have discretion as to whether or not they prepare a pensions administration strategy. The Devon Fund adopted an administration strategy in February 2015. The objective of the strategy is to define the roles and responsibilities of the Administering Authority and the employing authorities under the LGPS regulations. The strategy describes the service standards set for the administration of pensions in the Fund's dealings with members and employer bodies.

# Copies of these statements as at 31 March 2017 are included in full in Appendix A at the back of the Annual Report.

The current versions of these statements, including any subsequent revisions are published on the Peninsula Pensions website at:

http://www.peninsulapensions.org.uk/lgps/pension-fund-investments/devon-county-council-investments/devon-fund-key-documents/

#### The Fund's Largest Equity Shareholdings

The top five UK and overseas equity holdings are from the Fund's segregated mandates which are now a small proportion of the total fund. The majority of the Fund's equity investments are via pooled funds where the Devon Fund does not directly own the shares in the individual companies.

British American Tobacco         Personal & Household         5.496         0.14           Vodafone         Telecommunications         5.472         0.14           Standard Chartered         Banks         5.101         0.13           Great Portland Estates         Property Development         5.023         0.13           Whitbread         Food & Beverages         4.449         0.11           Balance of Segregated Funds invested in UK Equities         12.599         0.32           Plus investments in UK Pooled Equity Funds         914.767         23.28           Overseas Equities           Company         Sector         Country           Taiwan Semiconductor         Technology         Taiwan         14.229         0.38           AlA Group         Financial Services         China         10.460         0.27           Fomento Economico         Food & Beverages         Mexico         9,731         0.25           Banco Bradesco         Financial Services         Brazil         9,538         0.22           Samsung Electronics         Technology         South Korea         8,798         0.22           Balance of Segregated Funds invested in Overseas Equities         86,259         6.33           P	<b>United Kingdom Equiti</b>	ies			
British American Tobacco	Company	Sector		31-Mar-2017	% of Total
Vodafone				£000	Investments
Vodafone	British American Tohacco	Personal & Househo	ald.	5 496	0 14
Standard Chartered   Banks   5,101   0.13				,	
Great Portland Estates					
Whitbread   Food & Beverages   4,449   0.11   25,541   0.65   0			nt		
Balance of Segregated Funds invested in UK Equities   12,599   0.32				,	
Balance of Segregated Funds invested in UK Equities         12,599         0.32           Plus investments in UK Pooled Equity Funds         914,767         23.28           Overseas Equities           Company         Sector         Country           Taiwan Semiconductor         Technology         Taiwan         14,229         0.36           AlA Group         Financial Services         China         10,460         0.27           Fomento Economico         Food & Beverages         Mexico         9,731         0.25           Banco Bradesco         Financial Services         Brazil         9,538         0.24           Samsung Electronics         Technology         30th Korea         8,798         0.22           Samsung Electronics         Technology         50th Korea         8,798         0.22           Balance of Segregated Funds invested in Overseas Equities         268,259         6.33         1.34           Plus investments in Overseas Pooled Equity Funds         1,042,584         26,54         1.33           Plus investments in Overseas Pooled Equity Funds         33,129         0.84           Property Fund         33,129         0.84           Blackrock UK Property Fund         26,724         0.88           U					
Plus investments in UK Pooled Equity Funds   914,767   23.28   852,907   24.25	Balance of Segregated Ful	nds invested in UK Equities			
Post	0 0	•		914,767	23.28
Company         Sector         Country           Taiwan Semiconductor         Technology         Taiwan         14,229         0.36           AIA Group         Financial Services         China         10,460         0.27           Fomento Economico         Food & Beverages         Mexico         9,731         0.25           Samos Bradesco         Financial Services         Brazil         9,538         0.22           Samsung Electronics         Technology         South Korea         8,798         0.22           Balance of Segregated Funds invested in Overseas Equities         68.26         6.83           Plus investments in Overseas Pooled Equity Funds         1,042,594         26.84           Plus Other Pooled Funds         22,622         0.53           Blackrock UK Property Fund         33,129         0.84           Hermes Property Unit Trust		. ,			24.25
Company         Sector         Country           Taiwan Semiconductor         Technology         Taiwan         14,229         0.36           AIA Group         Financial Services         China         10,460         0.27           Fomento Economico         Food & Beverages         Mexico         9,731         0.25           Banco Bradesco         Financial Services         Brazil         9,538         0.22           Samsung Electronics         Technology         South Korea         8,798         0.22           Samsung Electronics         Technology         South Korea         8,798         0.22           Balance of Segregated Funds invested in Overseas Equities         268,259         1.33           Balance of Segregated Funds invested in Overseas Equities         268,259         6.83           Plus investments in Overseas Pooled Equity Funds         1,042,584         26,54           Plus investments in Overseas Pooled Equity Funds         33,129         0.84           Industrial Property Fund         33,129         0.84           Industrial Property Fund         33,129         0.84           Industrial Property Industrial P					
AIA Group Financial Services China 10,460 0.27 Fomento Economico Food & Beverages Mexico 9,731 0.25 Banco Bradesco Financial Services Brazil 9,538 0.24 Samsung Electronics Technology South Korea 8,798 0.22 52,756 1.34 Balance of Segregated Funds invested in Overseas Equities 268,259 6.83 Plus investments in Overseas Pooled Equity Funds 1,363,599 34.71 The Fund's Largest Property Fund Holdings  Property Fund Blackrock UK Property Fund Holdings  Property Fund Blackrock UK Property Fund Holdings 22,863 0.56 Hermes Property Int Trust 22,863 0.56 Hermes Property Fund 22,863 0.56 Hermes Property Fund 1 124,909 3.18 Plus Other Pooled Property Fund Investments 181,231 0.54 CBRE UK Property Fund Investments 181,231 4.61 306,140 7.75 Specialist Mandate - Pooled Funds  Equity Funds RWC European Focus Fund Montanaro European Smaller Companies Fund 42,198 1.07 State Street Emerging Markets Fund 27,659 0.70 Fac Sc Stewardship Growth Fund 33,967 0.48 RWC Specialist UK Focus Fund 27,659 0.70 Fac Sc Stewardship Growth Fund 37,060 0.94 Uses Interastructure Fund 37,060 0.94 USB International Infrastructure Fund 37,060 0.94 USB International Infrastructure Fund 37,060 0.94 USB International Infrastructure Fund 30,083 0.52 Aviva Investors ReALM Infrastructure Fund 19,834 0.50 4 157 807 4 0.97 Aviva Investors ReALM Infrastructure Fund 19,834 0.50 4 157 807 4 0.97 Aviva Investors ReALM Infrastructure Fund 19,834 0.50 4 157 807 4 0.97 Aviva Investors ReALM Infrastructure Fund 19,834 0.50 4 157 807 4 0.97 Aviva Investors ReALM Infrastructure Fund 19,834 0.50 4 157 807 4 0.97 Aviva Investors ReALM Infrastructure Fund 19,834 0.50 4 157 807 4 0.97 Aviva Investors ReALM Infrastructure Fund 19,834 0.50		Sector	Country		
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Banco Bradesco         Financial Services         Brazil         9,538         0.24           Samsung Electronics         Technology         South Korea         8,798         0.22           Balance of Segregated Funds invested in Overseas Equities         268,259         6.83           Plus investments in Overseas Pooled Equity Funds         1,042,584         26,54           Plus investments in Overseas Pooled Equity Funds         1,042,584         26,54           The Fund's Largest Property Fund Holdings         33,129         0.84           Property Fund         33,129         0.84           Industrial Property Investment Fund         26,724         0.88           Unite UK Student Accommodation Fund         22,863         0.58           Hermes Property Unit Trust         21,331         0.54           CBRE UK Property Fund         20,862         0.53           Plus Other Pooled Property Fund Investments         112,909         3.18           Plus Other Pooled Property Fund Investments         181,231         4.61           Specialist Mandate - Pooled Funds         2         2           Equity Funds         54,436         1.39           RWC European Focus Fund         54,436         1.39           Montanaro European Smaller Companies Fund         42,198<	AIA Group	Financial Services	China	10,460	0.27
Samsung Electronics         Technology         South Korea         8,798         0.22           52,756         1.34           Balance of Segregated Funds invested in Overseas Equities         268,259         6.83           Plus investments in Overseas Pooled Equity Funds         1,042,584         26.54           1,363,599         34.71           The Fund's Largest Property Fund Holdings           Property Fund           Blackrock UK Property Fund         33,129         0.84           Industrial Property Investment Fund         26,724         0.68           Unite UK Student Accommodation Fund         22,863         0.58           Hermes Property Unit Trust         21,331         0.54           CBRE UK Property Fund         20,862         0.53           124,909         3.18         1.39           Plus Other Pooled Property Fund Investments         181,231         4.61           Plus Other Pooled Funds         2         2.66         0.53           Specialist Mandate - Pooled Funds         5         4.436         1.39           RWC European Focus Fund         54,436         1.39           Montanaro European Smaller Companies Fund         42,198         1.07           State Street Emerging Markets Fund	Fomento Economico	Food & Beverages	Mexico	9,731	0.25
S2,756   1.34	Banco Bradesco	Financial Services	Brazil	9,538	0.24
Balance of Segregated Funds invested in Overseas Equities         268,259         6.83           Plus investments in Overseas Pooled Equity Funds         1,042,584         26.54           The Fund's Largest Property Fund Holdings         Property Fund           Blackrock UK Property Fund         33,129         0.84           Industrial Property Investment Fund         26,724         0.68           Unite UK Student Accommodation Fund         22,863         0.58           Hermes Property Unit Trust         21,331         0.54           CBRE UK Property Fund         20,862         0.53           Plus Other Pooled Property Fund Investments         184,299         3.18           Plus Other Pooled Property Fund Investments         181,231         4.61           Specialist Mandate - Pooled Funds         54,436         1.39           Equity Funds         54,436         1.39           RWC European Focus Fund         54,436         1.39           Montanaro European Smaller Companies Fund         42,198         1.07           State Street Emerging Markets Fund         27,659         0.70           RWC Specialist UK Focus Fund         27,659         0.70           Fact Stewardship Growth Fund         27,659         0.70           Fact Stewardship Growth Fund	Samsung Electronics	Technology	South Korea	8,798	0.22
Plus investments in Overseas Pooled Equity Funds				52,756	1.34
1,363,599   34.71   The Fund's Largest Property Fund Holdings	Balance of Segregated Ful	nds invested in Overseas Eqા	uities	268,259	6.83
Property Fund   San	Plus investments in Overs	eas Pooled Equity Funds		1,042,584	26.54
Property Fund         33,129         0.84           Blackrock UK Property Fund         26,724         0.68           Industrial Property Investment Fund         26,724         0.68           Unite UK Student Accommodation Fund         22,863         0.58           Hermes Property Unit Trust         21,331         0.54           CBRE UK Property Fund         20,862         0.53           Plus Other Pooled Property Fund Investments         181,231         4.61           306,140         7.79           Specialist Mandate - Pooled Funds           Equity Funds         8           RWC European Focus Fund         54,436         1.39           Montanaro European Smaller Companies Fund         42,198         1.07           State Street Emerging Markets Fund         33,967         0.86           RWC Specialist UK Focus Fund         27,659         0.70           F&C Stewardship Growth Fund         27,604         0.70           Fabian Pictet Global Emerging Markets Fund         19,275         0.49           Aberdeen Ethical World Unit Trust         2,066         0.05           Infrastructure Funds         37,060         0.94           Hermes Infrastructure Fund         31,116         0.79				1,363,599	34.71
Unite UK Student Accommodation Fund         22,863         0.58           Hermes Property Unit Trust         21,331         0.54           CBRE UK Property Fund         20,862         0.53           124,909         3.18           Plus Other Pooled Property Fund Investments         181,231         4.61           306,140         7.79           Specialist Mandate - Pooled Funds           Equity Funds         Equity Funds           RWC European Focus Fund         54,436         1.39           Montanaro European Smaller Companies Fund         42,198         1.07           State Street Emerging Markets Fund         33,967         0.86           RWC Specialist UK Focus Fund         27,659         0.70           F&C Stewardship Growth Fund         27,604         0.70           Fabian Pictet Global Emerging Markets Fund         19,275         0.49           Aberdeen Ethical World Unit Trust         2,066         0.05           Infrastructure Funds         37,060         0.94           Hermes Infrastructure Fund         37,060         0.94           UBS International Infrastructure Fund         31,116         0.79           Aviva Investors ReALM Ground Rents Fund         19,834         0.50		nd		33,129	0.84
Hermes Property Unit Trust	Industrial Property Investm	nent Fund		26,724	0.68
CBRE UK Property Fund         20,862         0.53           Plus Other Pooled Property Fund Investments         181,231         4.61           Specialist Mandate - Pooled Funds           Equity Funds           RWC European Focus Fund         54,436         1.39           Montanaro European Smaller Companies Fund         42,198         1.07           State Street Emerging Markets Fund         33,967         0.86           RWC Specialist UK Focus Fund         27,659         0.70           F&C Stewardship Growth Fund         27,604         0.70           Fabian Pictet Global Emerging Markets Fund         19,275         0.49           Aberdeen Ethical World Unit Trust         2,066         0.05           Infrastructure Funds         49,504         1.26           First State European Diversified Infrastructure Fund         37,060         0.94           UBS International Infrastructure Fund         31,116         0.79           Aviva Investors ReALM Infrastructure Fund         19,834         0.50           Aviva Investors ReALM Ground Rents Fund         19,834         0.50					0.58
124,909   3.18   181,231   4.61   306,140   7.79	·	st		21,331	0.54
Plus Other Pooled Property Fund Investments         181,231         4.61           Specialist Mandate - Pooled Funds           Equity Funds         Equity Funds           RWC European Focus Fund         54,436         1.39           Montanaro European Smaller Companies Fund         42,198         1.07           State Street Emerging Markets Fund         33,967         0.86           RWC Specialist UK Focus Fund         27,659         0.70           F&C Stewardship Growth Fund         27,604         0.70           Fabian Pictet Global Emerging Markets Fund         19,275         0.49           Aberdeen Ethical World Unit Trust         2,066         0.05           Infrastructure Funds         207,205         5.26           Infrastructure Funds         37,060         0.94           UBS International Infrastructure Fund         31,116         0.79           Aviva Investors ReALM Infrastructure Fund         20,383         0.52           Aviva Investors ReALM Ground Rents Fund         19,834         0.50	CBRE UK Property Fund				0.53
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Specialist Mandate - Pooled Funds           Equity Funds         54,436         1.39           RWC European Focus Fund         54,436         1.39           Montanaro European Smaller Companies Fund         42,198         1.07           State Street Emerging Markets Fund         33,967         0.86           RWC Specialist UK Focus Fund         27,659         0.70           F&C Stewardship Growth Fund         27,604         0.70           Fabian Pictet Global Emerging Markets Fund         19,275         0.49           Aberdeen Ethical World Unit Trust         2,066         0.05           207,205         5.26           Infrastructure Funds         49,504         1.26           First State European Diversified Infrastructure Fund         49,504         1.26           Hermes Infrastructure Fund         37,060         0.94           UBS International Infrastructure Fund         31,116         0.79           Aviva Investors ReALM Infrastructure Fund         19,834         0.50           Aviva Investors ReALM Ground Rents Fund         19,834         0.50	Plus Other Pooled Propert	ty Fund Investments			4.61
Equity Funds         RWC European Focus Fund       54,436       1.39         Montanaro European Smaller Companies Fund       42,198       1.07         State Street Emerging Markets Fund       33,967       0.86         RWC Specialist UK Focus Fund       27,659       0.70         F&C Stewardship Growth Fund       27,604       0.70         Fabian Pictet Global Emerging Markets Fund       19,275       0.49         Aberdeen Ethical World Unit Trust       2,066       0.05         207,205       5.26         Infrastructure Funds       49,504       1.26         First State European Diversified Infrastructure Fund       49,504       1.26         Hermes Infrastructure Fund       37,060       0.94         UBS International Infrastructure Fund       31,116       0.79         Aviva Investors ReALM Infrastructure Fund       20,383       0.52         Aviva Investors ReALM Ground Rents Fund       19,834       0.50				306,140	7.79
RWC European Focus Fund       54,436       1.39         Montanaro European Smaller Companies Fund       42,198       1.07         State Street Emerging Markets Fund       33,967       0.86         RWC Specialist UK Focus Fund       27,659       0.70         F&C Stewardship Growth Fund       27,604       0.70         Fabian Pictet Global Emerging Markets Fund       19,275       0.49         Aberdeen Ethical World Unit Trust       2,066       0.05         207,205       5.26         Infrastructure Funds       49,504       1.26         First State European Diversified Infrastructure Fund       49,504       1.26         Hermes Infrastructure Fund       31,116       0.79         Aviva Investors ReALM Infrastructure Fund       20,383       0.52         Aviva Investors ReALM Ground Rents Fund       19,834       0.50	Specialist Mandate - Po	ooled Funds			
Montanaro European Smaller Companies Fund         42,198         1.07           State Street Emerging Markets Fund         33,967         0.86           RWC Specialist UK Focus Fund         27,659         0.70           F&C Stewardship Growth Fund         27,604         0.70           Fabian Pictet Global Emerging Markets Fund         19,275         0.49           Aberdeen Ethical World Unit Trust         2,066         0.05           207,205         5,26           Infrastructure Funds         49,504         1.26           First State European Diversified Infrastructure Fund         49,504         1.26           Hermes Infrastructure Fund         37,060         0.94           UBS International Infrastructure Fund         31,116         0.79           Aviva Investors ReALM Infrastructure Fund         20,383         0.52           Aviva Investors ReALM Ground Rents Fund         19,834         0.50	Equity Funds				
State Street Emerging Markets Fund       33,967       0.86         RWC Specialist UK Focus Fund       27,659       0.70         F&C Stewardship Growth Fund       27,604       0.70         Fabian Pictet Global Emerging Markets Fund       19,275       0.49         Aberdeen Ethical World Unit Trust       2,066       0.05         207,205       5.26         Infrastructure Funds       49,504       1.26         First State European Diversified Infrastructure Fund       37,060       0.94         UBS International Infrastructure Fund       31,116       0.79         Aviva Investors ReALM Infrastructure Fund       20,383       0.52         Aviva Investors ReALM Ground Rents Fund       19,834       0.50	RWC European Focus Fur	nd		54,436	1.39
RWC Specialist UK Focus Fund       27,659       0.70         F&C Stewardship Growth Fund       27,604       0.70         Fabian Pictet Global Emerging Markets Fund       19,275       0.49         Aberdeen Ethical World Unit Trust       2,066       0.05         207,205       5.26         Infrastructure Funds       5         First State European Diversified Infrastructure Fund       49,504       1.26         Hermes Infrastructure Fund       37,060       0.94         UBS International Infrastructure Fund       31,116       0.79         Aviva Investors ReALM Infrastructure Fund       20,383       0.52         Aviva Investors ReALM Ground Rents Fund       19,834       0.50	Montanaro European Sma	ller Companies Fund		42,198	1.07
F&C Stewardship Growth Fund       27,604       0.70         Fabian Pictet Global Emerging Markets Fund       19,275       0.49         Aberdeen Ethical World Unit Trust       2,066       0.05         207,205       5.26         Infrastructure Funds         First State European Diversified Infrastructure Fund       49,504       1.26         Hermes Infrastructure Fund       37,060       0.94         UBS International Infrastructure Fund       31,116       0.79         Aviva Investors ReALM Infrastructure Fund       20,383       0.52         Aviva Investors ReALM Ground Rents Fund       19,834       0.50         157,807       4,01	State Street Emerging Mar	rkets Fund		33,967	0.86
Fabian Pictet Global Emerging Markets Fund       19,275       0.49         Aberdeen Ethical World Unit Trust       2,066       0.05         207,205       5.26         Infrastructure Funds       First State European Diversified Infrastructure Fund       49,504       1.26         Hermes Infrastructure Fund       37,060       0.94         UBS International Infrastructure Fund       31,116       0.79         Aviva Investors ReALM Infrastructure Fund       20,383       0.52         Aviva Investors ReALM Ground Rents Fund       19,834       0.50         157,807       4,01	RWC Specialist UK Focus	Fund		27,659	0.70
Aberdeen Ethical World Unit Trust         2,066 207,205 5.26           Infrastructure Funds         207,205 5.26           First State European Diversified Infrastructure Fund         49,504 1.26           Hermes Infrastructure Fund         37,060 0.94           UBS International Infrastructure Fund         31,116 0.79           Aviva Investors ReALM Infrastructure Fund         20,383 0.52           Aviva Investors ReALM Ground Rents Fund         19,834 0.50           157,807 14,01	F&C Stewardship Growth I	Fund		27,604	0.70
207,205   5.26	Fabian Pictet Global Emer	ging Markets Fund		19,275	0.49
Infrastructure Funds           First State European Diversified Infrastructure Fund         49,504         1.26           Hermes Infrastructure Fund         37,060         0.94           UBS International Infrastructure Fund         31,116         0.79           Aviva Investors ReALM Infrastructure Fund         20,383         0.52           Aviva Investors ReALM Ground Rents Fund         19,834         0.50           157,807         4.01	Aberdeen Ethical World Ur	nit Trust		2,066	0.05
First State European Diversified Infrastructure Fund         49,504         1.26           Hermes Infrastructure Fund         37,060         0.94           UBS International Infrastructure Fund         31,116         0.79           Aviva Investors ReALM Infrastructure Fund         20,383         0.52           Aviva Investors ReALM Ground Rents Fund         19,834         0.50           157,807         4,01				207,205	5.26
Hermes Infrastructure Fund         37,060         0.94           UBS International Infrastructure Fund         31,116         0.79           Aviva Investors ReALM Infrastructure Fund         20,383         0.52           Aviva Investors ReALM Ground Rents Fund         19,834         0.50           157,807         4.01		reified Infrastructure Fund		40 504	1 26
UBS International Infrastructure Fund         31,116         0.79           Aviva Investors ReALM Infrastructure Fund         20,383         0.52           Aviva Investors ReALM Ground Rents Fund         19,834         0.50           157,807         4.01	·			,	
Aviva Investors ReALM Infrastructure Fund         20,383         0.52           Aviva Investors ReALM Ground Rents Fund         19,834         0.50           157,807         4,01					
Aviva Investors ReALM Ground Rents Fund 19,834 0.50					
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Page <del>87 197,897 4.01</del>	Aviva investors Realivi Gr	ound Rems Fund		157 807	
			Page	87 157,897	4.01

#### PENSION FUND ANNUAL REPORT & ACCOUNTS

#### Scheme and Benefit Information

Devon County Council administers the Pension Fund for its own employees and some 200 other organisations including Unitary, District, Town and Parish Councils, Education establishments and other admitted bodies. These also include a number of employers who have ceased actively participating in the fund though still have a number of pensioners.

The Local Government Pension Scheme (LGPS) is a statutory, funded, salary-related pension scheme with its benefits defined and set in law. The LGPS is contracted out of the State Second Pension Scheme (S2P) and must, in general, provide benefits at least as good as most members would have received had they remained in S2P.

#### **Contributions**

Employer contributions rates are variable and are determined by the fund Actuary. A full valuation is carried out every 3 years in order to establish the value of the assets and liabilities of the fund and determine individual employer contribution rates. The most recent valuation was as at 31 March 2016 with revised employer contributions payable from April 2017.

Employee contributions range from 5.5% to 12.5% depending on the level of their pensionable pay.

#### **Benefits**

The LGPS provides significant retirement and death benefits to its members which include the following:

- A guaranteed pension calculated as 1/49 x actual pensionable pay for each financial year after 1st April 2014
- A guaranteed pension calculated as 1/60 x final salary x service between 1st April 2008 31st March 2014
- A guaranteed pension calculated as 1/80 x final salary x pre April 2008 service
- A tax free lump sum upon retirement calculated using the formula 3/80 x final salary x pre April 2008 service. Options are available to increase the lump sum
- Ability to increase benefits by paying additional voluntary contributions
- An ill health pension payable from any age
- Immediate unreduced pension on redundancy after the age of 55
- Death in Service lump sum of 3 x salary
- Widow's/widower's/civil partner's/co habiting partner pension payable for life
- Children's pensions
- Benefits rise in line with inflation

#### Changes made affecting the LGPS during 2016/17

There were no changes to the scheme rules affecting member benefits during the year. The Local Government Pension Scheme (Management and Investment of funds) Regulations 2016 came into force on 1st November 2016.

#### ADDITIONAL INFORMATION

#### **Automatic Enrolment**

From October 2012, the government introduced 'Automatic Enrolment' which requires employers to autoenrol eligible employees into a pension scheme, although they have the right to opt out afterwards. HMRC provides each employer with their 'staging date' from when the changes will have to be in place. The largest employers received their staging dates first. In 2012/13 Devon County Council became the first of our employers to reach their staging date.

These new duties on employers are to encourage more people to save for a longer retirement.

For more details of the benefits available from the scheme, an online version of the current 'Employee guide to the LGPS' can be found on our website at **www.peninsulapensions.org.uk** 

All employers, members and interested parties are asked to look at the Pensions website, which will be kept up to date with current news on this and other aspects of the pension scheme. Member self-service is also offered through our website, where members can update their personal details and produce their own benefit estimates.

#### **Peninsula Pensions**

Peninsula Pensions was formed in September 2013 following the merger of pension administration services with Somerset County Council. It deals with all aspects of maintaining member records and calculating and paying benefits, including running the pensioner payroll for those who have already retired.

#### **Administrative Performance Standards**

#### **Our aims**

- To supply a high quality pensions administration service.
- To provide value for money.
- To meet the highest professional standards in our dealings with all our customers.

#### Our commitment to you

We are dedicated to placing customers at the heart of our organisation and welcome all contact and enquiries. We will always endeavour to be as good as our word. For instance if we agree to get back to you or reply by a certain date, we will do that. If this turns out not to be possible for any reason, we will contact you and explain why. We will at all times be fair and open, and always explain the reasons behind any decision.

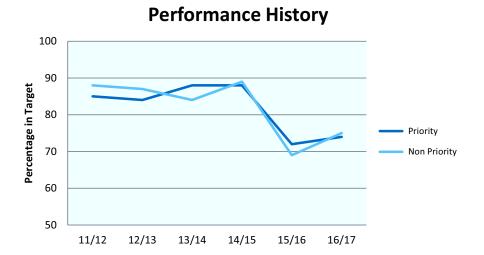
#### Our staff will:

- Treat you as an individual and with dignity and respect
- Listen to what you say
- Be helpful and considerate
- Keep what you say to us as confidential
- Where appropriate, tell you exactly what you need to do and what information we need

These 'Performance Statistics' are part of our ongoing commitment to make our work and performance more open to public scrutiny. Our work has been 'tasked' for a number of years now (every piece of paper/ process we receive is registered on the members computer record), but it's only in recent years that we have begun to really co-ordinate a method of monitoring and analysing the data that the tasking system can provide.

#### PENSION FUND ANNUAL REPORT & ACCOUNTS

The graph below shows two groups of tasks; priority tasks (retirements, death benefits, complaints etc.) and non-priority tasks (tasks which can maybe be delayed for a day or two; a new starter form or an address change for example). The results shown are the average successful completion percentage of all tasks within that category. Percentage in target was lower this year due to the reduction of backlogs.



The following bullet-points should offer some explanation as to the nature of the kind of work which make up our Priority and Non-Priority categories.

#### **Priority**

- Includes all tasks relating to a death in service, death of a pensioner and/or the death of a deferred member.
- Any task relating to the retirement of a police officer or fire fighter (ill-health, normal retirements etc).
- Actual retirements for LGPS staff (including police/fire civilian workers). Covers all available forms of retirement; ill-health, redundancy/efficiency, early retirement, age retirement etc.
- Any query not covered by the other categories that requires a response from ourselves. For example; a
  query on an Admitted Body Status, re-employed pensioner calculations, general telephone queries etc.

#### **Non-Priority**

- All tasks relating to the purchase and administration of Additional Pension or Additional Voluntary Contributions (AVC's).
- The process of making a scheme member a leaver before they reach retirement age (but only to include those members who opt-out of the scheme or leave the Devon Pension Fund employer for employment elsewhere; not other reasons for leaving covered in the other categories).
- The production of cash equivalent transfer values (CETV's) for divorce proceedings, pension sharing and earmarking orders.
- 'Passive' notifications such as address changes, hour changes, marital status changes etc. Basically anything which doesn't require a direct response.
- The process of refunding a scheme members pension contributions (only available to members with less than 2 years total service).
- LGPS Retirement Estimates.

#### ADDITIONAL INFORMATION

- The processing of all new starter forms for new employees (or 'opting-in' forms for existing staff) wishing to join the pension scheme.
- The transfer-in of a scheme members pension rights, accrued with a previous employer/pension provider.
- The transfer-out of pension benefits held in the Devon Pension Fund to an external employer or pension provider (be it a new LGPS administering authority, personal pension plan or a private employer with its own pension arrangements).

#### **Financial/Staffing Indicators**

The most recent figures available are from the CIPFA benchmarking exercise for 2015/16 (the 2016/17 report results unavailable at time of writing). The cost per member was £16.37 and the cost per pensioner was £4.56. These member costs compare favourable to the national average of £18.37 per member and £6.52 per pensioner.

#### Audit

Peninsula Pensions is audited by Devon Audit Partnership and Grant Thornton to ensure the effective and efficient operation of the scheme.

#### **Internal Dispute Resolution Procedure**

The LGPS has a 2-stage dispute resolution procedure. For stage 1 appeals relating to a decision or action by the member's employer, the dispute is dealt with by the nominated person for that employer. All other disputes are dealt with by the Head of Pensions Administration. If the member is not happy with the decision made at Stage 1 then they can move to Stage 2 where the issue will be looked at afresh by a panel consisting of the County Treasurer and County Solicitor. If the member is not happy with the decision made by the Stage 2 panel they can take their case to the Pensions Ombudsman for a final decision.

During 2016/17 there were 8 Stage 1 appeals and 5 Stage 2 appeals, the vast majority relating to ill health retirements.

However as many Stage 1 appeals are dealt with by the member's employer we may not have been informed of all appeals.

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#### PENSION FUND ANNUAL REPORT & ACCOUNTS

#### **Glossary**

#### **Actuarial Terms**

#### Actuary

An independent consultant who advises on the financial position of the fund. Every three years the actuary reviews the assets and liabilities of the fund and reports to the County Council on the financial position and the recommended employers' contribution rates. This is known as the Actuarial Valuation.

#### **BoE spot inflation curve**

A fixed-interest gilt and an otherwise identical index-linked gilt of the same time to maturity will have a different price or yield. This difference in yields indicates the market's expectation of future inflation, or spot inflation, for that particular term. The Bank of England produces an inflation curve which is essentially a best fit of the difference in fixed interest gilts and index linked gilts for terms to maturity of up to 25 years

#### **Deferred Pension**

The pension benefit payable from normal retirement age to a member of the fund who has ceased to contribute as a result of leaving employment or opting out of the pension scheme before state retirement age.

#### Merrill Lynch AA rated corporate bond curve

Corporate bonds are given a credit rating by a credit rating agency which indicates the creditworthiness of the company that has issued the bond. Merrill Lynch produces a yield curve which shows the relationship between the yields on bonds with AA credit ratings against the time to maturity of these bonds.

#### Non-Vested obligations

If active members remain active rather than become deferred then their liabilities will be higher due to assumed salary increases until retirement. These additional liabilities make up the non-vested obligation.

#### **Promotional scale**

This takes into consideration the possibility of promotion during the course of an employees working life.

#### Retirement age assumption

Active members will retire one year later than they are first able to do so without reduction – One year after minimum retirement age

#### **Solvency Test**

An actuarial calculation to determine whether the assets of an occupational pension scheme are sufficient to meet its benefit obligations.

#### S1PA tables

The S1PA tables are published by the Actuarial Profession's Continuous Mortality Investigation ("CMI"). These tables are based on studies of mortality for members of large self-administered pension schemes over the period 2000 to 2006.

#### **Vested obligations**

Vested obligations are liabilities in respect of deferred and pensioner members. It also includes part of the liability for active members. This part is calculated by assuming that active members become deferred immediately and as such does not take into account future salary increases.

#### **Derivatives**

Financial contracts whose value is tied to an underlying asset. Derivatives include futures, options and swaps.

#### **Emerging Markets**

Stock Markets in developing countries (as defined by the World Bank).

#### **Equities**

Ordinary shares in UK and overseas companies traded on a recognised stock exchange. Shareholders have an interest in the profits of the company and are normally entitled to vote at shareholders' meetings.

#### **Fixed Interest Securities**

Investments, mainly in government stocks, which guarantee a fixed rate of interest. The securities represent loans which are repayable at a stated future date but which can be traded on a recognised Stock Exchange in the meantime.

#### **Index Future**

An obligation to make or take delivery of a specified quantity of an underlying Stock/Index at a particular time in the future, at a price agreed when the contract is taken out.

#### **Index (Stock Market)**

The movements in a Stock Market are monitored continuously by means of an Index made up of the current prices of a representative sample of stocks.

#### ADDITIONAL INFORMATION

#### **Indexation**

Also known as Index Matching or Index Tracking. Indexation is a statistical technique used to construct a portfolio of shares that will consistently move in line with a particular Index.

#### **Managed Fund**

A multi-asset pooled fund under which an insurance company offers participation in one or more pooled funds.

#### **Market Value**

The price at which an investment can be sold at a given date.

#### **Performance Services**

WM Performance services are an independent company used to measure the investment performance of the Fund. They also measure 84 Local Authority sector funds calculating, every quarter, the average returns for the median of all the funds and constituent funds (the weighted average).

#### **Pooled Funds**

A fund managed by an external Fund Manager in which a number of investors buy units. The total fund is then invested in a particular market or region.

#### **Portfolio**

A collective term for all the investments held in a fund, market or sector.

#### **Property Unit Trust**

A pooled investment vehicle that enables investors to hold a stake in a diversified portfolio of properties.

#### Return

The total gain from holding an investment over a given period, including income and increase (decrease) in market value.

#### **Transfers to/from Other Schemes**

These are sums paid to or received from other pension schemes and relate to the current value of past contributions which transfer with a member when changing employment.

# Unrealised Increase/(Decrease) in Market Value

The increase/ (decrease) in market value, since the previous year, of those investments still held at the year end.

#### **Unit Trust**

A Pooled Fund in which investors hold units, and where the fund offers new units and is prepared to redeem existing units from holders on a regular basis.

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# Appendix A: Statutory Statements

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# Devon Pension Fund Statement of Investment Principles

## **Updated June 2015**

Approved by the Investment and Pension Fund Committee
On 12<sup>th</sup> June 2015

#### 1. Introduction

Since July 2000, all pension funds have had to prepare and publish a Statement of Investment Principles (SIP). This document is designed to explain to fund members, employers and any other interested parties how the assets are managed and the factors that are taken into account in so doing. The Statement has been prepared in accordance with *Regulation 12 of The Local Government Pension Scheme (Management and Investment of Funds) Regulations* 2009 (SI 2009 No. 3093).

The Devon County Council Pension Fund has had an approved Statement of Investment Principles since February 2000. The latest version is made available on the Council's website.

The SIP has been prepared, in line with guidance received from the Secretary of State for Communities and Local Government, with reference to the Chartered Institute of Public Finance & Accountancy (CIPFA) Pensions Panel publication, 'Principles for Investment Decision Making and Disclosure in the LGPS in the United Kingdom 2009 – A Guide to the Application of the 2008 Myners Principles to the Management of LGPS Funds'. It is accepted that these six principles form the code of best practice for LGPS Funds; this SIP reports the extent of compliance with each of the six principles.

In July 2010 the Financial Reporting Council issued the UK Stewardship Code, which sets out seven principles around corporate governance, and the engagement of pension funds and their fund managers with the companies that they have invested in. The Devon Pension Fund supports the code, and policies in relation to the seven principles are set out within the SIP.

The SIP also has to indicate the extent to which social, environmental and ethical issues are taken into account in the management process. These requirements do not oblige the Fund to adopt particular management policies. They are simply intended to allow the reader to understand the extent to which they influence the Investment Principles and, where they are not taken into account, why they are considered inappropriate.

Pension funds are not all the same. There are perfectly valid reasons why their Investment Principles may be different. They have to reflect how well funded the pension fund is and its maturity (the balance between contributors and pensioners). They will, inevitably, also reflect the views of those responsible for its management, particularly their attitude to risk. The objective at the end of the day is to ensure that the fund can meet all its future pension liabilities, but there are different ways of achieving this.

This Statement must be revised from time to time by the Administering Authority in accordance with any material change in policy.

#### 2. Decision Takers

**Devon County Council** - is the Administering Authority and is responsible for managing the Fund in accordance with the Regulations.

**Investment & Pension Fund Committee** - this County Council Committee, which includes Unitary and District Council representatives and those of the contributors and the pensioners (non-voting) carries out the role of the Administering Authority. It has full delegated authority to make decisions on Pension Fund matters. In particular it:

- decides the Investment Principles;
- determines the fund management structure;
- reviews investment performance;
- appoints and removes investment managers.

**Pension Board** – while not a decision making body, the Pension Board has been set up to assist the Administering Authority in securing compliance with legislation and regulation and the effective and efficient governance of the Fund. The Board can make recommendations to the Investment and Pension Fund Committee or report serious concerns directly to the Pensions Regulator.

**Independent Investment Advisor** - this person is an experienced investment professional who provides independent advice to the Committee on all aspects of its business.

**Devon County Council County Treasurer** - advises the Committee and ensures that it is informed of regulatory changes and new developments in the investment field and implements the Committee's decisions.

**Investment Managers** - carry out the management brief approved by the Committee, within the agreed risk parameters, to achieve the agreed performance targets.

**The Fund's Actuary** - calculates the solvency of the Fund and fixes the employers' contribution rates at a level that will aim to achieve 100% funding in the long-term. As part of this exercise assumptions will be made about future investment returns.

#### 3. Risk and Reward

Successful investment involves taking considered risks, acknowledging that the returns achieved will to a large extent reflect the risks taken. There are short-term risks of loss arising from default by brokers, banks or custodians but the Fund is careful only to deal with reputable counter-parties to minimise any such risk.

Longer-term investment risk includes the **absolute risk** of reduction in the value of assets through negative returns (which cannot be totally avoided if all major markets fall). It also includes the risk of underperforming the Fund's performance benchmark (**relative risk**).

Different types of investment have different risk characteristics and have historically yielded different rewards (returns). Equities (company shares) have produced better long-term returns than fixed interest stocks but they are more volatile and have at times produced negative returns for long periods.

At Fund level, investment risk is managed through:

- Diversification of types of investment and investment managers.
- Explicit mandates governing the activity of investment managers.
- The appointment of an Independent Investment Advisor.

The external investment managers can control relative risk to a large extent by using statistical techniques to forecast how volatile their performance is likely to be compared to the benchmark. The Fund can monitor this risk and impose limits.

The ultimate risk is that the Fund's assets produce worse returns than assumed by the Actuary, who values the assets and liabilities every three years, and that as a result, the solvency of the Fund deteriorates. To guard against this the Investment Principles seek to control risk but not to eliminate it. It is quite possible to take too little risk and thereby to fail to achieve the required performance.

The investment managers need to be given appropriate levels of discretion to switch between investments to reduce the risk of underperformance.

Operational risk to the Fund is managed through:

- A strong employer covenant.
- The use of a Global Custodian for custody of assets.
- Having formal contractual arrangements with investment managers.
- Comprehensive risk disclosures within the Annual Statement of Accounts.
- Internal and external audit arrangements.

#### 4. Investment Principles

#### 1. Risk

Whilst some monies may be invested in high risk investments from time to time, these will only represent a small part of the Fund. Total fund risk will be monitored and controlled (as far as possible) at a level that is considered appropriate for a pension fund.

#### 2. Types of Investment

The majority of the Fund's investments will be made in stocks that are quoted on recognised Stock Exchanges and are easily realisable. Where investments are made in other vehicles (e.g. unit trusts or other pooled funds) there must be an effective way of redeeming them. It is recognised, however, that certain stocks may sometimes become illiquid or unrealisable.

Investments should normally be income producing although this income may be automatically reinvested. Non income producing assets, such as gold or works of art will not normally be purchased. The decision whether or not to hold an asset that is considered to be suitable will only be made on investment grounds.

#### 3. The balance between different types of Investment

The Fund will at all times hold a widely diversified portfolio of investments to reduce risk.

Following a review in November 2011, and a further update in June 2013, the Fund has adopted the following strategic asset allocation as an overall benchmark:

•	Fixed Interest	16%
•	Equities	55%
•	Diversified Growth Funds	15%
•	Alternatives (Property and Infrastructure)	14%

A core portion of the allocation to equities, 40% of the total Fund, will be managed externally on a passive basis. This portfolio will contain a large number of stocks spread over a wide cross section of markets. Within markets, the Fund's holdings will closely track the relevant market indices. 20% of the passive allocation (8% of the total Fund) will track alternative indices based on quality, value and low volatility criteria, rather than the market capitalisation of the shares, with the intention of generating outperformance in comparison with the market capitalisation indices.

The remainder of the assets will be managed (both internally and externally) on a more active basis. The external managers will include both specialist managers, who concentrate on specific sectors of the market and diversified growth fund managers, who have considerable discretion over the choice of types of investment. (A list of current managers and the benchmarks to

which they operate is set out in Appendix B).

The use of diversified growth funds, which will include both equities and fixed interest assets, within a wider range of assets, will provide a greater level of flexibility for the Fund in enabling a more active asset allocation to take advantage of market trends.

The target allocation for Property is 10% of the Fund.

Asset allocation varies over time through the impact of market movements and cash flows. The overall balance is monitored regularly, and if the allocations move more than 2.5% away from the target consideration is given to rebalancing the assets taking into account market conditions and other relevant factors.

The Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 impose limits on certain types of investments. The regulations prescribe lower limits which should not be exceeded, unless the Committee decides to adopt a higher limit as provided for by regulation 14 (3). With regard to the limit on investments in any single insurance contract, the Fund has adopted the higher limit of 35% on an open ended basis. This relates to the Life Funds managed by UBS within the passive portfolio, which exceed the lower limit of 25% following the award of a mandate to manage an alternative indexation portfolio within the Life Funds. The decision to invest in the alternative indexation mandate was taken on the basis that it is a separate investment from the longstanding passive mandate with different risk characteristics. Should the fund wish to take further advantage of the higher limits, the Administering Authority has to get specific approval from the Investment & Pension Fund Committee on each occasion, having met certain requirements.

#### 4. The expected return on investments

It is not possible to control the absolute return on investments but over the long-term the Fund seeks to achieve a real return at least as good as that assumed by the Actuary from time to time in his Valuations. In the short term, returns are measured against a bespoke benchmark based on the Fund's strategic asset allocation. As the Fund is not prepared to accept a higher level of overall risk than the average pension fund, it cannot expect to achieve much higher returns. The strategy described above is expected to outperform the benchmark by 0.5% per annum on a consistent basis.

#### 5. The realisation of investments

Only investments that can be realised are considered to be suitable for the Fund. Pension funds are long-term investors and it is not intended that the fund will be very active in the way it manages most of its investments, particularly in the passive portfolio. Historically employer and employee contributions have exceeded pensions in payment. Rising pensions in payment mean that this is no longer the case, but the Fund also receives significant investment income which can also be used to pay pensions as required. Consequently it is unlikely that the Fund

# Statement of Investment Principles

will need to sell assets to pay pensions in the foreseeable future.

Any asset sales will therefore be based on investment considerations, such as perceived over-valuation or a desire to adjust investment risks.

#### 6. Stock Lending

The Fund participates in stock lending of its segregated assets, as permitted under Regulation 3 (8) and 3 (9) of the LGPS (Management and Investment of Funds) Regulations 2009, and within the limits specified in these regulations.

Stock lending is carried out via the Fund Custodian, who provides security and protection to mitigate risk through an indemnity and the holding of collateral against the stocks lent.

#### 7. Changes to Investment Principles

Although the Investment Principles are intended to remain in place over the long-term, there will be occasions when they need to be revised. The Investment and Pension Fund Committee will review them at regular intervals.

#### 5. Corporate Governance - Effective Engagement

The Devon Pension Fund is fully supportive of the UK Stewardship Code, published in July 2010, and the Committee accepts the rights and responsibilities that attach to being a shareholder and will play an active role in overseeing the management of the companies in which it invests.

The following section sets out the Fund's policy in relation to the seven principles of the UK Stewardship Code:

1. <u>Institutional investors should publicly disclose their policy on how they will discharge their stewardship responsibilities.</u>

The Devon Pension Fund aims to be a supportive, long term shareholder. The Committee will support the latest widely accepted standards of Best Practice in Corporate Governance and will expect the companies in which it invests to comply therewith. It will use its influence as a shareholder to persuade the Directors of any companies that do not already comply to adopt Best Practice.

The Fund will expect its external investment managers to:

- (a) Seek to develop a long-term relationship and an understanding of mutual objectives and concerns with the companies in which we invest.
- (b) Meet regularly with those companies to discuss corporate strategy and objectives, and to make an assessment of management performance.
- (c) Have in place processes in place to ensure access to accurate information regarding companies in which we invest, including the approach to corporate governance adopted by the company.
- (d) Intervene when a company fails to meet expectations in terms of traditional governance inputs (such as board structures) but also the outputs of governance such as acquisitions and operational performance.

The Fund's external investment managers will judge whether to support a company by subscribing to a rights issue, accepting a take-over bid or other similar events purely on investment grounds.

2. <u>Institutional investors should have a robust policy on managing conflicts of interest in relation to stewardship and this policy should be publicly disclosed.</u>

External investment managers will be expected to act in the Fund's interests when considering matters such as engagement and voting. The Fund will expect its fund managers to:

- (a) Put in place and maintain a policy for managing conflicts of interest.
- (b) Ensure that any significant conflicts of interest are disclosed.

3. Institutional investors should monitor their investee companies.

The Fund will expect its external investment managers to

- (a) Satisfy themselves, to the extent possible, that the investee company's board and committee structures are effective, and that independent directors provide adequate oversight, including by meeting the chairman and, where appropriate, other board members.
- (b) Maintain comprehensive records of governance engagements, votes cast and the reasons for voting against management or abstaining.
- (c) Attend General Meetings selectively when they consider it is of value to our investment to do so.
- 4. <u>Institutional investors should establish clear guidelines on when and how they will escalate their activities as a method of protecting and enhancing shareholder value.</u>

The Fund will expect its external investment managers to escalate activities if a company fails to meet expectations. The most important issues for us are:

- Strategy including acquisitions and the deployment of capital
- Operational performance
- Quality of the Board
- Succession planning
- Health & Safety
- Risk management
- Remuneration
- Corporate social responsibility

The Fund will expect its external investment managers to engage with the board in order to better understand what is behind such concerns. Engagement should be regularly reviewed and its success assessed.

5. <u>Institutional investors should be willing to act collectively with other investors where appropriate.</u>

As a general rule we believe the effectiveness of engagement is considerably increased when we find common ground with other shareholders. The Fund will therefore encourage its fund managers to work with collective bodies or collaborate with other shareholders if they believe this will increase the chance of success.

The Fund is a member of the Local Authority Pension Fund Forum (LAPFF), an association of local authority pension funds who act collectively with a view to achieving the highest standard of corporate governance and corporate social responsibility amongst the companies in which they invest.

6. <u>Institutional investors should have a clear policy on voting and</u> disclosure of voting activity.

The Council will instruct its external investment managers to vote at all meetings of UK companies where they have sufficient information to form a view on the issues involved. Voting will be extended to overseas companies when practicable.

The Council will instruct its external investment managers to vote in favour of all resolutions put forward by the Directors of a company unless they are not in the shareholder's interests (e.g. Long Term Incentive Plans with targets that are not demanding enough or where excessive remuneration is proposed) or expose the company to undue risk or they condone bad practice (e.g. Director's service contracts in excess of one year) in which cases it will instruct them to vote against.

7. <u>Institutional investors should report periodically on their stewardship and voting activities.</u>

The Investment and Pension Fund Committee will monitor the fund managers' engagement with the companies they have invested in, through the regular reporting arrangements in place. In addition the external investment managers will be requested to produce an annual summary of their engagement activity for inclusion within the Devon Pension Fund Annual Report.

# 6. Corporate Governance – Social, Environmental and Ethical Issues

The Committee has considered the extent to which it wishes to take into account social, environmental or ethical issues in the selection, retention and realisation of investments and has adopted the following principles:-

- 1. Future investments will not be banned nor existing investments sold solely on social, environmental or ethical grounds.
- 2. Other than the monies set aside for investment in Ethical Unit Trusts (up to 1% of the Fund), investment will not be made in companies solely because of their good record in social, environmental or ethical issues. Many of the Fund's investments would qualify as ethical, however, even though not chosen for that reason.
- 3. It is recognised, however, that the interests of investors on social etc. grounds may coincide with those solely on investment grounds in which case there will be no conflict of interest. Indeed, the Committee believes that in the long run, socially responsible and fiduciary investment will tend to come together since adverse performance on social, environmental or ethical issues will ultimately be reflected in share prices.
- 4. The Fund will encourage its Investment Managers to adopt a policy of engagement with companies to make its view known to their management and to seek to change their behaviour where necessary. This is more likely to be successful if the Fund continues to be a shareholder.
- 5. Although social, environmental and ethical issues rarely arise on the agendas of company Annual General Meetings, where an issue does arise the Council's external investment managers will only vote if it is in the Fund's interest on investment grounds. Some issues may be incorporated into generally accepted Corporate Governance Best Practice (e.g. the inclusion of an Environmental Statement in the Annual Report and Accounts). In this case the Council will instruct its external investment managers to vote against the adoption of the Annual Report, if no such statement is included.

### 7. Compliance with the Myners Principles

Regulations made by the Department for Communities and Local Government (DCLG) require the SIP to comment on the compliance with the Myners principles.

In 2007, the Government asked the National Association of Pension Funds (NAPF) to review the extent to which pension fund trustees are applying the Myners principles. The NAPF made a series of recommendations which included replacing the previous ten Principles with six high level Principles.

The Committee has considered the 6 Myners Principles (set out in Appendix A) and is of the view that the Fund currently complies with the spirit of these recommendations. Further details are given below on each of the 6 principles.

### 1. Effective Decision Making

The County Council has a designated Committee whose terms of reference are to discharge the duties of the Council as the Administering Authority. There is a training programme for Committee members. They also have external and internal advisers and are supported by an experienced in-house team to oversee the day to day running of the Fund. Representatives of the Fund's contributors and pensioners, although not voting members, advise the Committee on the views of their members. The Administering Authority is supported by a Pension Board, whose role is to assist them in securing compliance with legislation and regulation and the effective and efficient governance of the Fund.

### 2. Clear Objectives

This document sets out clear objectives in relation to the split of assets between Equities and Bonds, investment in Diversified Growth Funds, and other assets such as Property.

The Committee is aware of the Fund's current deficit and its investment policy is designed to gradually improve solvency whilst keeping employers' contribution rates as constant as possible. A key objective of the Fund's strategy is to manage the fund to ensure a healthy cash-flow for the foreseeable future.

### 3. Risk and Liabilities

The Committee has considered the mix of assets that it should adopt and the level of risk (volatility of returns) it is prepared to accept. This document sets out current policy, which is designed to improve the Fund's solvency while only accepting moderate risk.

The Committee will regularly review the benefits of using the full range of asset classes.

### 4. Performance Assessment

In the award of mandates to individual investment managers the Investment and Pension Fund Committee has set benchmarks for

each asset class, as set out in Appendix B. The total fund is measured against a bespoke benchmark based on the Fund's strategic asset allocation.

The Fund engages an investment analytics company to provide an independent measurement of investment returns. These are used for comparison purposes against specific and peer group benchmarks.

The Investment and Pension Fund Committee receive quarterly performance reports and are therefore able to consider the performance of all asset classes and managers on a regular basis. These considerations form the basis of decision making.

### 5. Responsible Ownership

Section 6 of this document, on Corporate Governance – Effective Engagement, sets out the Fund's commitment to responsible ownership. The management agreements with the Fund's investment managers include provision for them to engage with companies in compliance with the terms of the Combined Code and the Council's voting policy as set out in this document. As already noted above the Fund is also a member of the Local Authority Pension Fund Forum (LAPFF). The Fund also has investments in specialist pooled funds that are specifically designed to be activist. This document sets out the Council's policy on voting.

### 6. <u>Transparency and Reporting</u>

This Statement of Investment Principles is available to any interested party on request. The latest version is available on the Council's website.

In accordance with LGPS (Administration) Regulations 2008, the Devon Pension Fund has published a Communications Policy Statement, which can be viewed at:

https://www.peninsulapensions.org.uk/wp-content/uploads/2013/08/Devon-Pension-Fund-Communications-Policy.pdf, which describes the Fund's policy on:

- Providing information to members, employers and representatives,
- The format, frequency and method of distributing such information,
- The promotion of the Fund to prospective members and their employing bodies.

The Fund will continue to develop its website, which it considers to be its primary communications channel.

### **Appendix A: The 2008 Myners Principles**

### **Principle 1: Effective decision-making**

- Administering authorities should ensure that decisions are taken by persons or organisations with the skills, knowledge, advice and resources necessary to take them effectively and monitor their implementation.
- Those persons or organisations should have sufficient expertise to be able to evaluate and challenge the advice they receive, and manage conflicts of interest.

### **Principle 2: Clear objectives**

• Overall investment objectives should be set for the fund that take account of the scheme's liabilities, the potential impact on local council tax payers, the strength of the covenant of the participating employers, and the attitude to risk of both the administering authority and the scheme employers, and these should be clearly communicated to advisers and investment managers.

### **Principle 3: Risk and liabilities**

- In setting and reviewing their investment strategy, administering authorities should take account of the form and structure of liabilities.
- These include the implications for council tax payers, the strength of the covenant of participating employers, the risk of their default and longevity risk.

### **Principle 4: Performance assessment**

- Administering authorities should arrange for the formal measurement of the performance of the investments, investment managers and advisers.
- Administering authorities should also periodically make a formal policy assessment of their own effectiveness as a decision-making body and report on this to scheme members.

### **Principle 5: Responsible ownership**

- Administering authorities should adopt, or ensure their investment managers adopt, the Institutional Shareholders' Committee (ISC) Statement of Principles on the responsibilities of shareholders and agents.
- A statement of the authority's policy on responsible ownership should be included in the Statement of Investment Principles.
- Administering authorities should report periodically to members on the discharge of such responsibilities.

### **Principle 6: Transparency and reporting**

- Administering authorities should act in a transparent manner, communicating with stakeholders on issues relating to their management of investment, its governance and risks, including performance against stated objectives.
- Administering authorities should provide regular communication to members in the form they consider most appropriate.

# Statement of Investment Principles

Appendix B: Curren	Appendix B: Current Managers and Mandates			
Manager	Mandate	Target		
Aberdeen Asset Managers Ltd	Global Equity	Outperform FTSE World Index by 3% per annum over rolling 3 and 5 year periods		
Aberdeen Asset Managers Ltd	Global Emerging	Outperform MSCI Emerging Markets Index by 2-4% per annum over rolling 3 year periods		
State Street Global Advisors Ltd	Passive Equities	Performance in line with FTSE World market specific indices		
UBS Global Asset Management (UK) Ltd	Passive Equities	Performance in line with FTSE All Share Index		
UBS Global Asset Management (UK) Ltd	Passive Equities (Alternative Indexation)	Performance in line with FTSE RAFI / MSCI World Quality / MSCI World Minimum Volatility Indices		
Lazard Asset Management LLC	Global Fixed Interest	Outperform Barclays Capital Global Aggregate Bond Index by 1% per annum		
Wellington Management International Ltd	Global Fixed Interest	Outperform Barclays Capital Global Aggregate Bond Index by 1% per annum		
Baillie Gifford and Co.	Diversified Growth Fund	Outperform Bank of England Base Rate by 3.5% per annum net of fees		
Barings Asset Management Ltd	Diversified Growth Fund	Outperform LIBOR by 4% per annum		
Aviva Investors Global Services Ltd	Property	Outperform the IPD UK PPF All Balanced Funds Index		
DCC Investment Team	Specialist Funds	Outperform the median return of the local authority peer group		

# Devon Pension Fund Funding Strategy Statement



### 1 Introduction

- 1.1 This is the Funding Strategy Statement for the Devon County Council Pension Fund. It has been prepared in accordance with Regulation 58 of the Local Government Pension Scheme Regulations 2013 ("the Regulations") and describes Devon County Council's strategy, in its capacity as Administering Authority, for the funding of the Devon County Council Pension Fund ("the Fund").
- 1.2 In accordance with Regulation 58(3), all employers participating within the Devon County Council Pension Fund have been consulted on the contents of this Statement and their views have been taken into account in formulating the Statement. However, the Statement describes a single strategy for the Fund as a whole.
- 1.3 The Fund Actuary, Barnett Waddingham LLP, has also been consulted on the contents of this Statement.

# 2 Purpose of the Funding Strategy Statement

- 2.1 The purpose of this Funding Strategy Statement is to explain the funding objectives of the Fund and in particular:
  - How the costs of the benefits provided under the Local Government
     Pension Scheme (the "Scheme") are met though the Fund
  - The objectives in setting employer contribution rates; and
  - The funding strategy that is adopted to meet these objectives.

# 3 Purpose of the Fund

3.1 The purpose of the Fund is to:

- Pay pensions, lump sums and other benefits provided under the Regulations;
- Meet the costs associated in administering the Fund; and
- Receive contributions, transfer values and investment income.

# 4 Funding Objectives

- 4.1 Contributions are paid to the Fund by Scheme members and the employing bodies to provide for the benefits which will become payable to Scheme members when they fall due.
- 4.2 The funding objectives are to:
  - Set levels of employer contribution that will build up a fund of assets that will be sufficient to meet all future benefit payments from the Fund.
  - Build up the required assets in such a way that employer contribution rates are kept as low and stable as possible.

# 5 Key Parties

5.1 The key parties involved in the funding process and their responsibilities are as follows:

### The Administering Authority

- 5.2 The Administering Authority for the Pension Fund is Devon County Council. The main responsibilities of the Administering Authority are to:
  - Collect employee and employer contributions;
  - Invest the Fund's assets;
  - Pay the benefits due to Scheme members;

- Manage the actuarial valuation process in conjunction with the Fund Actuary;
- Prepare and maintain this Funding Strategy Statement (FSS) and also the Statement of Investment Principles (SIP) after consultation with other interested parties; and
- Monitor all aspects of the Fund's performance.

### **Scheme Employers**

- 5.3 In addition to the Administering Authority, a number of other Scheme Employers, including Admission Bodies, participate in the Fund.
- 5.4 The responsibilities of each Scheme Employer that participates in the Fund, including the Administering Authority, are to:
  - Collect employee contributions and pay these together with their own employer contributions as certified by the Fund Actuary to the Administering Authority within the statutory timescales;
  - Notify the Administering Authority of any new Scheme members and any other membership changes promptly;
  - Exercise any discretions permitted under the Regulations; and
  - Meet the costs of any augmentations or other additional costs in accordance with agreed policies and procedures.

### **Fund Actuary**

- 5.5 The Fund Actuary for the Pension Fund is Barnett Waddingham LLP. The main responsibilities of the Fund Actuary are to:
  - Advise interested parties on funding strategy and completion of actuarial valuations in accordance with the FSS and the Regulations; and
  - Advise on other actuarial matters affecting the financial position of the Fund.

# 6 Funding Strategy

- 6.1 The factors affecting the Fund's finances are constantly changing, so it is necessary for its financial position and the contributions payable to be reviewed from time to time by means of an actuarial valuation to check that the funding objectives are being met.
- 6.2 The actuarial valuation involves a projection of future cash flows to and from the Fund. The main purpose of the valuation is to determine the level of employers' contributions that should be paid to ensure that the existing assets and future contributions will be sufficient to meet all future benefit payments from the Fund.

# 7 Funding Method

- 7.1 The key objective in determining employer's contribution rates is to establish a funding target and then set levels of employer contribution to meet that target over an agreed period.
- 7.2 The funding target is to have sufficient assets in the Fund to meet the accrued liabilities for each employer in the Fund. The funding target may, however, depend on certain employer circumstances and in particular, whether an employer is an "open" employer one which allows new recruits access to the Fund, or a "closed" employer which no longer permits new staff access to the Fund. The expected period of participation by an employer in the Fund may also affect the chosen funding target.
- 7.3 For open employers, the actuarial funding method that is adopted is known as the Projected Unit Funding Method which considers separately the benefits in respect of service completed before the valuation date ("past service") and benefits in respect of service expected to be completed after the valuation respect of service completed before the valuation date ("past service") and benefits in respect of service expected to be completed after the valuation date ("future service"). This approach focuses on:

- The past service funding level of the Fund. This is the ratio of accumulated assets to liabilities in respect of past service. It makes allowance for future increases to members' pay for pensions in payment. A funding level in excess of 100 per cent indicates a surplus of assets over liabilities; while a funding level of less than 100 per cent indicates a deficit; and
- The future service funding rate which is. The level of contributions required from the individual employers which, in combination with employee contributions is expected to support the cost of benefits accruing in future.
- 7.4 The key feature of this method is that, in assessing the future service cost, the contribution rate represents the cost of one year's benefit accrual.
- 7.5 For closed employers, the funding method adopted is known as the Attained Age Method. The key difference between this method and the Projected Unit Method is that the Attained Age Method assesses the average cost of the benefits that will accrue over the remaining expected working lifetime of active members.

# 8 Valuation Assumptions and Funding Model

- 8.1 In completing the actuarial valuation it is necessary to formulate assumptions about the factors affecting the Fund's future finances such as inflation, pay increases, investment returns, rates of mortality, early retirement and staff turnover etc.
- 8.2 The assumptions adopted at the valuation can therefore be considered as:
  - The statistical assumptions which are essentially estimates of the likelihood of benefits and contributions being paid, and
  - The financial assumptions which will determine the estimates of the amount of benefits and contributions payable and their current or present value.

### **Future Price Inflation**

8.3 The base assumption in any valuation is the future level of price inflation over a period commensurate with the duration of the liabilities. This is derived by considering the average difference in yields over the appropriate period from conventional and index linked gilts during the six months straddling the valuation date to provide an estimate of future price inflation as measured by the Retail Price Index (or "RPI").

### **Future Pay Inflation**

8.4 As some of the benefits are linked to pay levels at retirement, it is necessary to make an assumption as to future levels of pay inflation. Historically, there has been a close link between price and pay inflation with pay increases exceeding price inflation in the longer term.

### **Future Pension Increases**

8.5 Pension increases are linked to changes in the level of the Consumer Price Index (or "CPI"). Inflation as measured by the CPI has historically been less then RPI due mainly to different calculation methods. An adjustment is therefore made to the RPI assumption to derive the CPI assumption.

### Future Investment Returns/Discount Rate

- 8.6 To determine the value of accrued liabilities and derive future contribution requirements it is necessary to discount future payments to and from the Fund to present day values.
- 8.7 The discount rate that is adopted will depend on the funding target adopted for each employer.
- 8.8 For open employers, the discount rate that is applied to all projected liabilities reflects a prudent estimate of the rate of investment return that is expected to be earned from the underlying investment strategy by considering average market yields in the six months straddling the valuation date. The discount rate so determined may be referred to as the "ongoing" discount rate.

- 8.9 For closed employers, an adjustment may be made to the discount rate in relation to the remaining liabilities, once all active members are assumed to have retired if at that time (the projected "termination date"), the employer becomes an exiting employer under Regulation 64.
- 8.10 The Fund Actuary will incorporate such an adjustment after consultation with the Administering Authority.
- 8.11 The adjustment to the discount rate for closed employers is to set a higher funding target at the projected termination date, so that there are sufficient assets to fund the remaining liabilities on a "minimum risk" rather than on an ongoing basis. The aim is to minimise the risk of deficits arising after the termination date.

### **Asset Valuation**

8.12 For the purposes of the valuation, the asset value used is the market value of the accumulated Fund at the valuation date adjusted to reflect average market conditions during the six months straddling the valuation date.

### Statistical Assumptions

- 8.13 The statistical assumptions incorporated into the valuation, such as future mortality rates, are based on national statistics. These are adjusted as appropriate to reflect the individual circumstances of the Fund and/or individual employers.
- 8.14 Further details of all of the assumptions adopted are included in the latest actuarial valuation report.

# 9 Deficit Recovery / Surplus Amortisation Periods

9.1 Whilst one of the funding objectives is to build up sufficient assets to meet the cost of benefits as they accrue, it is recognised that at any particular point in time, the value of the accumulated assets will be different to the value of

- accrued liabilities, depending on how the actual experience of the Fund differs to the actuarial assumptions. Accordingly the Fund will normally either be in surplus or in deficit.
- 9.2 Where the actuarial valuation discloses a significant surplus or deficit then the levels of required employers' contributions will include an adjustment to either amortise the surplus or fund the deficit over a period of years.
- 9.3 The period that is adopted for any particular employer will depend on:
  - The significance of the surplus or deficit relative to that employer's liabilities;
  - The covenant of the individual employer and any limited period of participation in the Fund; and
  - The implications in terms of stability of future levels of employers' contribution.

# 10 Pooling of Individual Employers

- 10.1 The policy of the Fund is that each individual employer should be responsible for the costs of providing pensions for its own employees who participate in the Fund. Accordingly, contribution rates are set for individual employers to reflect their own particular circumstances.
- 10.2 However, certain groups of individual employers are pooled for the purposes of determining contribution rates to recognise common characteristics or where the number of Scheme members is small.
- 10.3 The main purpose of pooling is to produce more stable employer contribution levels in the longer term whilst, recognising that ultimately there will be some level of cross-subsidy of pension cost amongst pooled employers.

# 11 Stepping

- 11.1 Additionally, the Administering Authority will consider at each valuation whether the new contribution rate required from an employer by the funding model should be payable immediately or can be reached by a series of steps over a number of years.
- 11.2 The present policy of the Administering Authority is that no more than three equal annual steps will be permitted in the normal course of events. An increase to this may be permitted in extreme cases, but the total will not exceed a maximum of six annual steps

### 12 Cessation Valuations

- 12.1 On the cessation of an employer's participation in the Scheme, the Fund Actuary will be asked to make a termination assessment. Any deficit in the Fund in respect of the employer will be due to the Fund as a termination contribution, unless it is agreed by the Administering Authority and the other parties involved that the assets and liabilities relating to the employer will transfer within the Fund to another participating employer.
- 12.2 In assessing the financial position on termination, the Fund Actuary may adopt a discount rate based on gilt yields and adopt different assumptions to those used at the previous valuation in order to protect the other employers in the Fund from having to fund any future deficits which may arise from the liabilities that will remain in the Fund.

# 13 Links with the Statement of Investment Principles (SIP)

13.1 The main link between the Funding Strategy Statement and the SIP relates to the discount rate that underlies the funding strategy as set out in the FSS, and the expected rates of investment return which is expected to be achieved by the underlying investment strategy as set out in the SIP.

### 14 Risks and Counter Measures

- 14.1 Whilst the funding strategy attempts to satisfy the funding objectives of ensuring sufficient assets to meet pension liabilities and stable levels of employer contributions, it is recognised that there are risks that may impact on the funding strategy and hence the ability of the strategy to meet the funding objectives.
- 14.2 The major risks to the funding strategy are financial, although there are other external factors including demographic risks, regulatory risks and governance risks.

### 15 Financial Risks

- 15.1 The main financial risk is that the actual investment strategy fails to produce the expected rate of investment return (in real terms) that underlies the funding strategy. This could be due to a number of factors, including market returns being less than expected and/or the fund managers who are employed to implement the chosen investment strategy failing to achieve their performance targets.
- 15.2 The valuation results are most sensitive to the real discount rate. Broadly speaking an increase/decrease of 0.5 per cent per annum in the real discount rate will decrease/increase the valuation of the liabilities by 10 per cent, and decrease/increase the required employer contribution by around 2.5 per cent of payroll.
- 15.3 However, the Pension Fund Committee regularly monitors the investment returns achieved by the fund managers and receives advice from the independent advisers and officers on investment strategy.
- 15.4 The Committee may also seek advice from the Fund Actuary on valuation related matters.

15.5 In addition, the Fund Actuary provides funding updates between valuations to check whether the funding strategy continues to meet the funding objectives.

# 16 Demographic Risks

- 16.1 Allowance is made in the funding strategy via the actuarial assumptions for a continuing improvement in life expectancy. However, the main demographic risk to the funding strategy is that it might underestimate the continuing improvement in longevity. For example, an increase of one year to life expectancy of all members in the Fund will reduce the funding level by between approximately 1%.
- 16.2 The actual mortality of pensioners in the Fund is monitored by the Fund Actuary at each actuarial valuation and assumptions are kept under review.
- 16.3 The liabilities of the Fund can also increase by more than has been planned as a result of early retirements.
- 16.4 However, the Administering Authority monitors the incidence of early retirements; and procedures are in place, that require individual employers to pay additional amounts into the Fund to meet any additional costs arising from early retirements.

# 17 Regulatory Risks

- 17.1 The benefits provided by the Scheme and employee contribution levels are set out in Regulations determined by central Government. The tax status of the invested assets is also determined by the Government.
- 17.2 The funding strategy is therefore exposed to the risks of changes in the Regulations governing the Scheme and changes to the tax regime which may affect the cost to individual employers participating in the Scheme.
- 17.3 However, the Administering Authority participates in any consultation process of any proposed changes in Regulations and seeks advice from the Fund Actuary on the financial implications of any proposed changes.

### 18 Governance

- 18.1 Many different employers participate in the Fund. Accordingly, it is recognised that a number of employer-specific events could impact on the funding strategy including:
  - Structural changes in an individual employer's membership;
  - An individual employer deciding to close the Scheme to new employees;
     and
  - An employer ceasing to exist without having fully funded their pension liabilities.
- 18.2 However, the Administering Authority monitors the position of employers participating in the Fund, particularly those which may be susceptible to the events outlined, and takes advice from the Fund Actuary when required.
- 18.3 In addition, the Administering Authority keeps in close touch with all individual employers participating in the Fund to ensure that, as Administering Authority, it has the most up to date information available on individual employer situations. It also keeps individual employers briefed on funding and related issues.

# 19 Monitoring and Review

- 19.1 This FSS is reviewed formally, in consultation with the key parties, at least every three years to tie in with the triennial actuarial valuation process.
- 19.2 The Administering Authority also monitors the financial position of the Fund between actuarial valuations and may review the FSS more frequently if necessary.



# Devon Pension Fund Communications Policy

This policy outlines in a single document the Fund's internal and external communications framework. It sets out our principles for managing communications, including a summary of key strands of communications, and the responsibilities of our staff in relation to communications.

### 1. Why we communicate

We have a large and broad range of member organisations for whom we need to offer specialist advice so that they fully understand their obligations as employers in the Devon Pension Fund.

Our scheme members, whether current employees and actively contributing toward pension benefits, former employees with deferred pension rights, or retired and in receipt of a pension number in their tens of thousands. All are entitled to expert support and information.

# 2. Our methods of communication

We have a range of communication channels and when deciding which to use we take into consideration the message, our customer and the cost to the Fund. Each time, the aim is to use the most appropriate and efficient means for reaching the member or audience.

### 2.1 Internet

Peninsula Pensions is a shared admin service run by Devon County Council on behalf of the Devon and Somerset Pension Funds.



The service web site is an extensive information resource with dedicated sections for anyone who may be thinking of joining, is already a member, or may be a previous member or a pensioner member

https://www.peninsulapensions.org.uk/
Using the navigable menu the reader can

access electronic copies of scheme literature and advice such as on methods of increasing future retirement benefits through options like Additional Voluntary Contributions (AVCs) and Additional Pension Contributions (APCs) - although members should note that we are unable to counsel on whether any scheme suits an individual's personal circumstances and strongly advise that anyone considering an AVC arrangement or any such product takes independent advice before making a final decision.

There is also a section for employers where they can obtain the latest news and advice, or search the Employers Guide and source forms.

### 2.2 Telephone, email and fax

We publish a full list of team contact details via our website, organised into areas of expertise so that employers and members can speak with or email direct to the most appropriate person for their enquiry. Telephone lines are operable during normal office hours.

All official correspondence displays telephone, email and fax details. The Fund Administrators make full use of email for correspondence where suitable.

### 2.3 Newsletters

Employer organisations of the Devon Pension Fund receive a quarterly newsletter via the Peninsula Pensions shared service in the form of an electronic magazine informing them of the latest news and developments affecting the LGPS. This is intended to be helpful and informative.



We encourage employers to circulate the newsletter within their organisation and make available direct emailing to those members of staff who would like it. Special bulletins of this newsletter are also sent from time to time when the occasion or need arises.

Similarly, Peninsula Pensions publishes the newsletter Pensions Post, through which we keep our Fund members up to date with pensions legislation and changes, and is available through member self service for those who have registered.

### 2.4 Member Self-Service

Members can now access their own pension records online, via the Altair Member Self Service portal incorporated into our website. Using simple and easy to navigate screens accessed through a fully auditable security system a member or pensioner is able to:

- update personal details
- view payslips, P60s and annual benefits statements
- model their own benefit calculations
- view newsletters
- request benefit statements
- notify the pensions department of any amendments required
- print nomination and other forms for completion

### 2.5 Scheme Literature

A range of scheme literature is produced by the Fund and made available to employer organisations and employees through our website.

The Fund has produced an Employer Guide. This is a key product for employers as it is a comprehensive reference source which helps them to understand and fulfill their responsibilities. An electronic version is maintained on Devon Pension Fund's website within the dedicated

employer section. Copies of leaflets and forms are also available to employers from the website or on request.

### 2.6 Training & Liaison

We offer specialist training and advice to all Fund employers and this covers the full range of administrative activities and tasks. We will also deliver training that is tailored to the specific needs of an employer in-situ.

The Fund also holds an annual meeting at a technical level for all employers. This meeting, known as the Pension Liaison Officers Group (PLOG) provides an outstanding opportunity for all parties to exchange views and news as well as addressing technical issues. Additional PLOGs will be organised periodically if needs arise.

Dedicated liaison officers provide communications and support to employers on various aspects of pension management and administration.

### 2.7 Annual Employers Meeting

Employer organisations have the opportunity to meet senior Investment and Pension Fund managers once a year at the Annual Employers Meeting. Pitched at a high level target audience of decision makers, the meeting provides formal and informal opportunities to exchange information and ask questions about fund performance, actuarial issues, changes to workplace pension's law, and developments in the reform of public pensions and LGPS specifically.

# 2.8 Annual Consultative Meeting

An Annual Consultative Meeting (ACM) with members is held early in the calendar year. This is organised with the trade unions (Unison and GMB). The Chair of the Committee, the County Treasurer, the Assistant County Treasurer – Investments and Treasury Management, and the Head of Peninsula Pensions attend the ACM to make presentations and answer any questions.

### 2.9 Benefit Statements, Pay Advices, and P60s

Every year, we issue an annual benefit statement to all current contributing members. This shows the current and prospective value of the member's benefits.

Deferred members will also receive a statement where a current address is held for them or through Member Self Service.

We send pay advices to pensioners in April and May each year. These show the effect of the annual pension increase and will include a P60 tax document summarising pay and the tax deducted from it for the previous year.

A payslip is also issued to pensioners if there has been a change of more than £1 to their net monthly income.

### 2.10 Annual Report

The Pension Fund's current Annual Report and Accounts is made available at the Peninsula Pensions website

https://www.peninsulapensions.org.uk/pension-fund-investments/devon-county-council-investments/devon-fund-key-documents/ Hardcopy of the full report can be provided upon request. Employee members are informed of the web link via pay slips and all retired members receive a leaflet by post or through Member Self Service.

Archived annual reports and accounts can also be accessed via the website, as can a range of Fund publications including among others our Statement of Investment Principles, Funding Strategy Statement, and the most recent Actuarial Valuation Report.

# 3. Fund governance

### 3.1 The Investment and Pension Fund Committee

The Investment and Pension Fund Committee fulfils the duties of the Devon County Council as the Administering Authority of the Pension Fund.

The committee is made up of representatives from Devon County Council, Unitary and District Councils, Police, Fire Services and Probation, Academic Bodies, Trade Union, and retired Members.

Its main powers and duties are based on the provisions of the Local Government Pension Fund (Management and Investment of Funds) Regulations 2009, as amended, and are designed to ensure that the Fund is properly and effectively managed. Its purpose is to make sure the Council performs its duties as Administering Authority of the Devon Pension Fund, reviewing and approving the Fund's annual statement of accounts, and making sure that appropriate accounting policies are followed. It also brings to the attention of the Council any concerns arising from financial statements or any audit.

Investment and Pension Fund Committee Meetings are held at least quarterly and are open to the public as observers, other than where information is exempt from public disclosure under the Local Government Act 1972. Committee agendas, reports and minutes are made available via the Devon County Council web site at

http://www.devon.gov.uk/index/councildemocracy/decision\_making/cma/index/councildemocracy/decision\_making/cma/index\_inv.htm

### 3.2 The Devon Pension Board

The Public Services Pension Act 2013 has required all Funds to establish a local Pension Board to assist with governance and compliance from 1st April 2015. Devon Pension board meetings are formal recorded occasions, where the status of the scheme and associated issues are reviewed and recommendations made concerning the standards of scheme governance and administration.

The Board is due to meet at least twice a year, with one meeting in the Spring and one in the Autumn. More information on the Pension Board along with terms of reference and meeting minutes can be found on the Peninsula Pensions website at

https://www.peninsulapensions.org.uk/pension-fund-investments/devon-county-council-investments/pension-board/

# 4. Our communication standards

We aspire to supply a high quality pension administration service providing value for money and to meet the highest possible standards in our dealings with all our customers.

These aims are set out in our Customer Charter which has been drawn up specifically with employee members in mind, whether active, deferred or of pensioner status. It describes how individuals who contact us will be treated by our Pensions Services staff. It sets out core standards of service which are measurable and encourages members to provide us with feedback on how we are doing as well as what to do if unhappy with the service they have received. <a href="https://www.peninsulapensions.org.uk/lgps-member/documents-and-forms/915-2/">https://www.peninsulapensions.org.uk/lgps-member/documents-and-forms/915-2/</a>

### 5. Professional know how

The Devon Pension Fund employs the service of a range of actuarial and investment specialists in order for it to achieve its purpose and fulfil its pensions promise.

### 5.1 Actuarial Services

Actuaries perform a three-yearly Actuarial Valuation of the Devon Pension Fund as required by LGPS Regulations. Assets and liabilities are measured and valued and employer contribution rates are calculated that will achieve the long term Fund Strategy.

The Fund maintains communications with the Actuary and Employers throughout this exercise. All employers get the opportunity to meet the Actuary when preliminary results are known.

The Actuary also provides us with information and advice on range of issues affecting the Fund, especially when an employer organisation is seeking to join or, more rarely, exit the Fund.

Actuarial Services to the Fund are currently provided by <a href="https://www.barnett-waddingham.co.uk/">https://www.barnett-waddingham.co.uk/</a>

### 5.2 Investment Fund Managers / Independent Advisers

Investment performance is consistently monitored and evaluated against portfolio objectives and benchmarks. This is undertaken by the County Treasurer's Investment Team which has regular performance review meetings with the professional external Fund Managers who are appointed to invest the monies belonging to the Fund.

The County Treasurer reports to the Investment and Pension Fund Committee on investment performance and each active external Fund Manager will attend a briefing meeting with the Committee on an annual basis.

Investment constraints are set by the Committee whose professional knowledge is supplemented by the advice of the County Treasurer's Investment Team and an experienced independent investment adviser.

### 5.3 Legal Advice

Legal advice is normally provided by the County Solicitor but may involve the appointment of specialist legal advisers for particular aspects of fund management.

# 6. Other organisations we connect with

# 6.1 Department for Communities and Local Government (DCLG)

DCLG (<a href="https://www.gov.uk/">https://www.gov.uk/</a>) is responsible for government policy on some public sector pensions including the LGPS. The Devon Pension Fund responds to consultation proposals for scheme changes

# 6.2 LGPS Scheme Advisory Board

The Local Government Pension Scheme Advisory Board (<a href="http://www.lgpsboard.org/">http://www.lgpsboard.org/</a>) is a body set up under Section 7 of the Public Service Pensions Act 2013. The purpose of the Board is to encourage best practice, increase transparency and coordinate technical and standards issues.

It will consider items passed to it from the Department of Communities and Local Government ("DCLG"), the Board's sub-committees and other stakeholders as well as items formulated within the Board.

Recommendations may be passed to the DCLG or other bodies. It is also likely that it will have a liaison role with the Pensions Regulator. Guidance and standards may be formulated for local scheme managers and pension boards.

The Devon Fund will need to respond to initiatives undertaken by the Scheme Advisory Board, providing information where required, and feeding into the Board's working groups.

### 6.3 Local Government Association (LGA)

The LGA (<a href="http://www.local.gov.uk/workforce">http://www.local.gov.uk/workforce</a>) represents the interests of 375 local authorities in England and Wales to central government and other bodies; specifically in this instance with regard to local government pensions' policy. The Workforce Team provide technical advice, a suite of guides, booklets and publications and a full programme of pensions training. The Fund obtains clarification and advice from LGE specialists from time to time.

# 6.4 The Pensions Regulator

The Public Service Pensions Act 2013 gave additional responsibility to the Pensions Regulator (<a href="http://www.thepensionsregulator.gov.uk/">http://www.thepensionsregulator.gov.uk/</a>) to oversee the LGPS. The Regulator has issued a code of practice for LGPS funds to follow. The Devon Fund is required to report any significant breaches of the code of practice or regulatory requirements to the Pensions Regulator.

# 6.5 The Pension and Lifetime Savings Association (PLSA)

NAPF (<a href="http://www.plsa.co.uk/">http://www.plsa.co.uk/</a>) speaks collectively for workplace pension schemes with the aim of influencing the direction of retirement provision. It has deep working relationships in Westminster and Whitehall. The Devon Pension Fund is a member of this organisation and this helps us to be part of the national pension debate both in our own right and as a group with other local authority pension funds.

### 6.6 The Local Authority Pension Fund Forum (LAPFF)

LAPFF ( <a href="http://www.lapfforum.org/">http://www.lapfforum.org/</a>) seeks to optimise the influence of local authority pension funds as shareholders to advance high standards of Corporate Governance and Corporate Social Responsibility. The Forum has a number of business meetings and an annual conference or AGM each year which is usually attended by the Assistant County Treasurer – Investments and Treasury Management.

### 6.7 The Society of County Treasurers (SCT)

This is a forum of all Shire and Unitary Council Treasurers meeting regularly for the sharing of information and best practice on all financial matters including pension fund management (<a href="http://www.sctnet.org.uk/">http://www.sctnet.org.uk/</a>)

### 6.8 South West Investment Managers (SWIM)

A group of administering authority investment managers that meets on a six-monthly basis to discuss investment issues and procurement methods. Communication with the SWIM group is crucial to the sharing of best practice and seeking opportunities for collaboration to reduce costs and improve performance.

# 6.9 The South West Area Pension Officers Group (SWAPOG)

This liaison network is set up to promote consistent and uniform interpretation of LGPS rules and regulations among administering authorities in the region.

### 6.10 Press and Media

The Fund will actively engage with the press and other media organisations in order to ensure clarity, facts and fair representation. Enquiries from these bodies are handled by Devon County Council's Press and PR Officer.

# Appendix A

Devon County Council Pension Fund: Meeting Stakeholder Information Needs

# **Scheme Members:**

Expectation	Product	Frequency
Information and news about the scheme; contact details	Internet Website	Constantly available online
	Pensions Post Newsletter	Available through member self service
Scheme information for prospective and new members	Promo Leaflet and Pension Pack	Leaflet distributed through Employers. Pension Pack issued to new members upon joining
Knowledge of Fund Finances, investment performance, and investment principles	Annual Report & Accounts (Summarising leaflet)	Online & uploaded to Member Self Service. Employee members are advised of web link via pay slips. Posted each year to home address of retired members
	Annual Consultative Meeting (ACM)	Annual
Knowledge of benefits (Active and Deferred Members)	Benefits Statements	Annual to home address or via employer, and upon leaving employment
Ways to improve future pensions benefits	AVC and APC product information	Constantly available online
Knowledge of the effects of the annual pension increase and tax	Pensioner Newsletter	Annual
deducted (Pensioner Members)	Pay advices	April & May incl. P60 for previous year
Representation on the Investment & Pension Fund Committee	Trade Union Reps with observer status	At least 4/5 occasions per year
Access to Investment & Pension Fund Committee papers and minutes	Administering Authority archive	Constantly available online
Representation on the Pension Board	Proportionate representation	At least twice per year

# **Employers:**

	Expectation	Product	Frequency
	Scheme literature, guides and forms; Fund Policies and Reports	Internet Website	Constantly available online
	Information about changes in legislation and revisions to scheme requirements. Latest news and investment performance updates.	E-Zine newsletter	Quarterly plus special bulletins
	Knowledge of Fund Finances	Annual Report & Accounts (Full Report)	Annual and archived reports via the website
	Knowledge of the Fund's progress, the pension landscape, developments, news, and information exchange.	Employers Meeting / Forum	Annual plus special events according to need
	Understanding of actuarial matters including funding levels and employer contribution rates.	'Meet the Actuary' Employers Meeting	Three-yearly upon the Actuarial Valuation of the Devon Fund
ןי		Liaison and support	Ongoing
	Technical knowledge and understanding of administrative	Specialist Training	On demand
`	activities and tasks	Pension Liaison Officer Group (PLOG)	Annual and as needs arise
	Scheme information and promotional materials for prospective members	Welcome Pack	Constantly available online
	Enrolment of Employees - advice for employers on complying with auto- enrolment reforms under workplace pension	Information, template letters, forms and flowcharts	Online
	legislation.	Project guidance	Dedicated specialist support
	Representation on the Investment & Pension Fund Committee	Proportionate representation	At least 4/5 occasions per year
	Access to Investment & Pension Fund Committee papers and minutes	Administering Authority Archive	Constantly available online
	Representation on the Pension Board	Proportionate representation	At least twice per year

# Devon Pension Fund Governance Policy and Compliance Statement



### Introduction

This policy and compliance statement outlines the governance arrangements for the Devon Pension Fund, maintained by Devon County Council, as required by regulation 31 of the Local Government Pension Scheme (Administration) Regulations 2008 (as amended).

Under that provision all LGPS Funds in England and Wales are required to produce a Governance Compliance Statement, revise it following any material change in their delegation arrangements and publish it. The statement is required to set out:

- (a) whether the administering authority delegates their function or part of their function in relation to maintaining a pension fund to a committee, a subcommittee or an officer of the authority;
- (b) if they do so:
  - (i) the terms, structure and operational procedures of the delegation;
  - (ii) the frequency of any committee or sub-committee meetings;
  - (iii) whether such a committee or sub-committee includes representatives of employing authorities (including authorities which are not Scheme employers) or members, and if so, whether those representatives have voting rights.
- (c) the extent to which a delegation, or the absence of a delegation, complies with guidance given by the Secretary of State and, to the extent that it does not so comply, the reasons for not complying.

Each administering authority is required to:

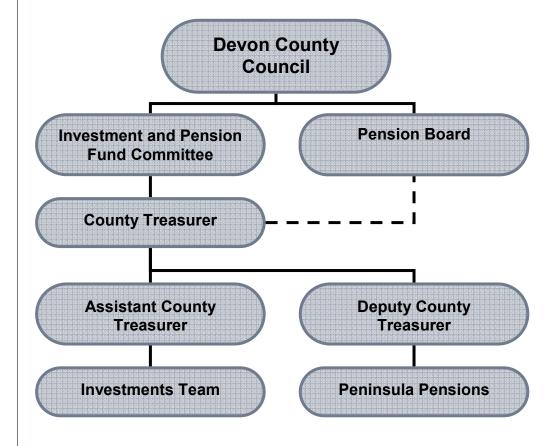
- (a) keep the statement under review;
- (b) make such revisions as are appropriate following a material change in respect of any of the matters mentioned in (a) to (c) above; and
- (c) if revisions are made:
  - (i) publish the statement as revised, and
  - (ii) send a copy of it to the Secretary of State.

In reviewing and making revisions to the statement, the authority must consult such persons as it considers appropriate.

The Governance Policy has been updated to reflect the governance changes required by the Public Sector Pensions Act 2013 and the Local Government Pension Scheme (Amendment) (Governance) Regulations 2015.

### **Governance Structure**

This Devon Pension Fund governance structure is illustrated below. The structure relates to administering authority responsibilities only. Devon County Council is also an employer within the Devon Pension Fund. A separate governance structure and scheme of delegation is in place in relation to Devon County Council's employer responsibilities.



### The Investment and Pension Fund Committee

The Investment and Pension Fund Committee is composed as follows:

Representing	No	Comments
Devon County Council	6	Administering Authority representatives
Unitary Councils	2	One from each of Plymouth City Council and Torbay Council
District Councils	1	Nominated by Devon LGA
Other Employers	1	Nominated by Employers Forum
The Contributors	2	Nominated by UNISON / GMB unions (Non-voting)
The Beneficiaries	1	Nominated by UNISON / GMB unions (Non-voting)

All members and representatives, with the exception of the representatives nominated by the trade unions, have equal voting rights. The Committee has also agreed that the Unitary and District authorities should be able to nominate substitute councillors to attend committee meetings should the nominated councillors be unable to do so.

The Investment and Pension Fund Committee is supported in the execution of its responsibilities by the following:

- The County Treasurer and staff from the Authority's Investments and Pensions Administration teams.
- An Independent Investment Advisor (currently Steve Tyson of AllenbridgeEpic)
- An Actuary (Currently Graeme Muir of Barnett Waddingham)

The Committee meets quarterly, and also has regular training sessions that all representatives and substitute members are invited to attend, in order to ensure that they are equipped as well as possible to fulfil their obligations.

### Role of the Investment and Pension Fund Committee

The Investment and Pension Fund Committee oversees the operation of the Devon Pension Fund on behalf of Devon County Council. The County Council's Constitution sets out the delegated role of the Investment and Pension Fund Committee as follows:

To discharge the duties of the Council as Administering Authority of the Pension Fund and to review and approve the annual statement of accounts of the Devon Pension Fund, to consider whether appropriate accounting policies have been followed and whether there are concerns arising from the financial statements or from any audit that need to be brought to the attention of the Council. To review and approve the annual statement of the Pension Fund accounts.

Devon County Council Constitution Part 3 Responsibility for Functions paragraph 9.1

In fulfilling that role the Committee undertakes the following tasks:

- Monitoring the administration of the Pension Scheme, including the benefit regulations and payment of pensions and their day to day administration, ensuring that it delivers best value and complies with best practice guidance where considered appropriate.
- Exercise of Pension Fund discretions on behalf of the Administering Authority.
- Determination of Pension Fund policy in regard to employer admission arrangements.
- Determination of the Pension Fund's Funding Strategy and approval of its Funding Strategy Statement.
- Receiving periodic actuarial valuation reports from the Actuary.
- Coordination of Administering Authority responses to consultations by Central Government, professional and other bodies.
- Approval and review of the content of the Statement of Investment Principles.
- Approval and review of the asset allocation benchmark for the Fund.
- Appointment and review of Investment Managers, Custodian and Advisors.
- Monitoring the quality and performance of each Investment Manager in conjunction with investment advisors and the Section 151 Officer.
- Setting and reviewing the investment parameters within which the Investment Managers can operate.
- Monitoring compliance of the investment arrangements with the Statement of Investment Principles.
- Assessment of the risks assumed by the Fund at a global level as well as on a manager by manager basis.
- Approval of the Annual Report.

### The Pension Board

The Pension Board is composed of nine members as follows:

Representing	No	Comments
Fund Members	4	Appointed by the Administering Authority from applicants responding to an advertisement.
Fund Employers	4	Two appointed by Devon County Council, plus two elected by employers at an Annual Employers' Meeting.
Independent Member	1	Appointed by the Administering Authority from applicants responding to an advertisement. (Non-voting)

All members and representatives, with the exception of the Independent Member will have equal voting rights. The Board will appoint a Chairman and Vice Chairman from among its members. Members of the Investment and Pension Fund Committee are excluded from membership of the Pension Board.

The members of the Pension Board serve for a four year term, subject to the following:

- The representatives of the administering authority shall be appointed annually by the Devon County Council Annual Council Meeting, but with a view to maintaining stability of membership.
- Two member representatives and one employer representative shall serve for an initial six year term, after which a four year term will be served, to promote continuity of experience by reducing the risk of all members being replaced by new members at the same time.
- The independent member shall also serve for an initial six year term, after which a four year term will be served.
- The membership of any member who fails to attend for two consecutive meetings or two
  consecutive training events shall be reviewed by the Board and shall be terminated in the
  absence of mitigating factors.
- Arrangements shall be made for the replacement of members who resign or whose membership ceases due to non-attendance in line with the procedures for their original appointment.

The Pension Board requires the support of the Fund's key advisors to support it in the execution of its responsibilities. These will include the County Treasurer and staff from the Authority's Investments and Pensions Administration teams. It will also include staff from the Devon Audit Partnership. The Board will also be able to seek advice from other advisors, such as the Fund Actuary, and the Fund's external auditors.

The Board will meet twice a year, once in the Spring and once in the Autumn. In addition training sessions will be held, which may be joint sessions with the Investment and Pension Fund Committee.

### Role of the Pension Board

The role of the local Pension Board as defined by sections 5 (1) and (2) of the Public Service Pensions Act 2013, is to –

- Assist the Administering Authority as Scheme Manager;
  - to secure compliance with the LGPS regulations and any other legislation relating to the governance and administration of the LGPS;
  - to secure compliance with requirements imposed in relation to the LGPS by the Pensions Regulator;
  - in such other matters as the LGPS regulations may specify.
- Secure the effective and efficient governance and administration of the LGPS for the Pension Fund.
- Provide the Scheme Manager with such information as it requires to ensure that any
  member of the Pension Board or person to be appointed to the Pension Board does not
  have a conflict of interest.

The Pension Board will also help ensure that the Devon Pension Fund is managed and administered effectively and efficiently and ensure that it complies with the code of practice on the governance and administration of public service pension schemes issued by the Pension Regulator.

In fulfilling that role the Board undertakes the following tasks:

- Monitor compliance of the Pension Fund with legislation, guidance issued by the Pensions Regulator, and with the policies set out in the Fund's statutory statements.
- Review and scrutinise the performance of the Pension Fund in relation to its governance and administration, policy objectives and performance targets.
- Approval of the Annual Internal Audit Plan for the Devon Pension Fund and for Peninsula Pensions.
- Consideration of the Internal Audit Annual Report and regular update reports for the Devon Pension Fund and Peninsula Pensions.
- Consideration of the External Audit report on the Pension Fund Annual Report and Statement of Accounts.
- Review of the Pension Fund Risk Register.
- Monitoring of the Fund's Internal Dispute Resolution Procedures.

## **Role of the County Treasurer**

The County Treasurer is Devon County Council's Section 151 (Local Government Act 1972) Officer and the Proper Officer under s115 of the Local Government Act 1972 responsible for the proper administration of the Council's financial affairs, including the Devon Pension Fund.

The following responsibilities are delegated to the County Treasurer:

- The management, monitoring and reporting to the Investment and Pension Fund Committee of the activities and the performance of the:
  - a. Investment Managers;
  - b. Investment Consultants and Advisors;
  - c. Fund Custodian.
- The management of the Fund's cash assets directly held by the Administering Authority.
- The authorisation of cash or asset movements between the Administering Authority, the Fund Custodian and the investment managers.
- Accounting for all investment transactions in compliance with standard accountancy and audit practice.
- Taking action to rebalance the Fund by moving funds between current managers, where actual asset allocation varies by more than 2.5% from the target allocation.
- Allocating surplus cash of up to £50m to the Fund's investment managers, in consultation
  with the Chairman and Vice-Chairman, when deemed that such an allocation could be
  made to the benefit of the Fund.
- The payment of fees to the investment managers and the custodian in accordance with their contractual agreements.
- The Committee has delegated the use of voting rights on the Fund's shareholdings to the
  investment managers. In exceptional circumstances the County Treasurer may, in
  consultation with the Chairman and Vice-Chairman, direct the investment managers to vote
  in a specific way.
- The admission of organisations into the Pension Scheme in accordance with approved policy.
- Under exceptional circumstances, taking urgent decisions regarding management of funds in the event that existing fund managers are unable to fulfil their responsibilities.
- In consultation with specialist advisors determining, on a risk by risk basis, whether to
  pursue litigation cases to attempt to recover sums due in relation to taxation issues or class
  actions.
- Exercising the discretionary powers allowed under the LGPS regulations.

### **Governance Compliance Statement**

The following table sets out the Devon Pension Fund's level of compliance with the latest guidance issued by the Secretary of State for Communities and Local Government.

As a statutory public service scheme, the LGPS has a different legal status compared with Trust based schemes in the private sector. Governance matters in the LGPS therefore need to be considered on their own merits and with a proper regard to the legal status of the scheme. This includes how and where it fits in with the local democratic process through local government law and locally elected councillors who have the final responsibility for its stewardship and management.

Principle	Not Compliant	Partially Compliant	Fully Compliant
A. Structure			
(a) The management of the administration of benefits and strategic management of fund assets clearly rests with the main committee established by the appointing council.			<b>✓</b>
(b) That representatives of participating LGPS employers, admitted bodies and scheme members (including pensioner and deferred members) are members of either the main or secondary committee established to underpin the work of the main committee.			<b>✓</b>
(c) That where a secondary committee or panel has been established, the structure ensures effective communication across both levels.			N/A
(d) That where a secondary committee or panel has been established, at least one seat on the main committee is allocated for a member from the secondary committee or panel.			N/A
Explanation of level of compliance (c) and (d) No secondary committee has been established.	shed.		
B. Representation			
(a) That all key stakeholders are afforded the opportunity to be represented within the main or secondary committee structure. These include:			
(i) employing authorities (including non-scheme employers, eg, admitted bodies)		<b>√</b>	

Principle	Not Compliant	Partially Compliant	Fully Compliant
(ii) scheme members (including deferred and pensioner scheme members);		$\checkmark$	
(iii) where appropriate, independent professional observers; and	$\checkmark$		
(iv) expert advisors (on an adhoc basis).			<b>✓</b>
(b) That where lay members sit on a main or secondary committee, they are treated equally in terms of access to papers and meetings, training and are given full opportunity to contribute to the decision making process, with or without voting rights.			<b>✓</b>

## **Explanation of level of compliance**

- (a)(i) Devon's two unitary authorities and district councils are represented on the Investment and Pension Fund Committee. Currently there is no place for a representative of the admitted bodies. The Fund has a significant number of disparate admitted bodies, and it is considered impractical for each body or group of similar bodies to be separately represented on the Committee.
- (a)(ii) Representatives of scheme members are members of the Investment and Pension Fund Committee, but without voting rights.
- (a)(iii) The Devon Pension Fund considers that the roles envisaged by CLG for an independent professional observer are already adequately catered for within the Fund's current governance arrangements through the participation of the Fund's Independent Advisor.

C. Selection and Role of Lay Members		
(a) That committee or panel members are made fully aware of the status, role and function they are required to perform on either a main or secondary committee.		<b>✓</b>
(b) That at the start of any meeting, committee members are invited to declare any financial or pecuniary interest related to specific matters on the agenda.		<b>✓</b>

Principle	Not	Partially	Fully
- 1.1.5.p.c	Compliant	Compliant	Compliant
D. Voting			
(a) The policy of individual administering authorities on voting rights is clear and transparent, including the justification for not extending voting rights to each body or group represented on main LGPS committees.			$\checkmark$
E. Training / Facility Time / Expenses			
(a) That in relation to the way in which statutory and related decisions are taken by the administering authority, there is a clear policy on training, facility time and reimbursement of expenses in respect of members involved in the decision making process.			$\checkmark$
(b) That where such a policy exists, it applies equally to all members of committees, subcommittees, advisory panels or any other form of secondary forum.			$\checkmark$
(c) That the administering authority considers the adoption of annual training plans for committee members and maintains a log of all such training undertaken.		<b>√</b>	
Explanation of level of compliance			
(c) Regular training is provided for members. Conside of annual training plans for members and the mainten undertaken.			
F. Meetings - Frequency			
(a) That an administering authority's main committee or committees meet at least quarterly.			
(b) That an administering authority's secondary committee or panel meet at least twice a year and is synchronised with the dates when the main committee sits.			N/A
(c) That an administering authority who does not include lay members in their formal governance arrangements, must provide a forum outside of those arrangements by which the interests of key stakeholders can be represented.			<b>✓</b>

Principle	Not Compliant	Partially Compliant	Fully Compliant
Explanation of level of compliance			
(b) No secondary committee has been established.			
G. Access			
(a) That subject to any rules in the council's constitution, all members of main and secondary committees or panels have equal access to committee papers, documents and advice that falls to be considered at meetings of the main committee.			<b>✓</b>
H. Scope			
(a) That administering authorities have taken steps to bring wider scheme issues within the scope of their governance arrangements.			$\checkmark$
I. Publicity			
(a) That administering authorities have published details of their governance arrangements in such a way that stakeholders with an interest in the way in which the scheme is governed, can express an interest in wanting to be part of those arrangements.			$\checkmark$

# LOCAL GOVERNMENT PENSION SCHEME

# Devon Pension Fund Administration Strategy



**April 2015** 



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### **Pension Administration Strategy 2014**

### 1. Introduction

Peninsula Pensions is a shared pension administration service, run by Devon County Council, providing the Local Government Pension Scheme (LGPS) administration for both Devon and Somerset administering authorities.

The shared service started on 1 September 2013 with both teams coming together in one office in February 2014.

The Devon and Somerset Pension Funds and their Committees remain independent from each other with each Administering Authority retaining Investment responsibility Both the Devon and Somerset Pension Fund Committees, have agreed to the implementation of a Pension Administration Strategy (PAS). Although there will be one strategy per fund, the contents will be the same for both, to ensure an equal, efficient and quality service for all stakeholders.

The Pensions Administration Strategy supports the pension fund on behalf of its employing authorities and the administering authority. The objective of the strategy is to define the roles and responsibilities of the Administering Authority and the employing authorities under the LGPS regulations.

In no circumstances does this strategy override any provision or requirement of the regulations set out below nor is it intended to replace the more extensive commentary provided by the Employers' Guide and website for day-to-day operations.

The Fund will review and revise this policy statement if policies which relate to strategy matters change. Employers will be consulted and informed of the changes and a revised statement will be supplied to the Secretary of State.

### 2. The Regulations

In accordance with Regulation 59 of the Local Government Pension Scheme (Administration) Regulations 2013:

1) An administering authority may prepare a written statement of the authority's policies in relation to such of the matters mentioned in paragraph (2) as it considers appropriate ("its pension administration strategy") and, where it does so, paragraphs (3) to (7) apply.

### 2) The matters are—

- (a) procedures for liaison and communication with Scheme employers in relation to which it is the administering authority ("its Scheme employers");
- (b) the establishment of levels of performance which the administering authority



and its Scheme employers are expected to achieve in carrying out their Scheme functions by—

- (i) the setting of performance targets,
- the making of agreements about levels of performance and associated matters, or
- (iii) such other means as the administering authority considers appropriate;
- c) procedures which aim to secure that the administering authority and its Scheme employers comply with statutory requirements in respect of those functions and with any agreement about levels of performance;
- d) procedures for improving the communication by the administering authority and its Scheme employers to each other of information relating to those functions;
- e) the circumstances in which the administering authority may consider giving written notice to any of its Scheme employers under regulation 70 (additional costs arising from Scheme employer's level of performance) on account of that employer's unsatisfactory performance in carrying out its Scheme functions when measured against levels of performance established under sub-paragraph (b);
- f) the publication by the administering authority of annual reports dealing with—
  (i) the extent to which that authority and its Scheme employers have achieved the levels of performance established under sub-paragraph (b), and
  (ii) such other matters arising from its pension administration strategy as it considers appropriate; and
- (g) such other matters as appear to the administering authority after consulting its Scheme employers and such other persons as it considers appropriate, to be suitable for inclusion in that strategy.
- 3. An administering authority must—
- (a) keep its pension administration strategy under review; and
- (b) make such revisions as are appropriate following a material change in its policies in relation to any of the matters contained in the strategy.
- (4) In preparing or reviewing and making revisions to its pension administration strategy, an administering authority must consult its Scheme employers and such other persons as it considers appropriate.
- (5) An administering authority must publish—
- (a) its pension administration strategy; and
- (b) where revisions are made to it, the strategy as revised.



- (6) Where an administering authority publishes its pension administration strategy, or that strategy as revised, it must send a copy of it to each of its Scheme employers and to the Secretary of State as soon as is reasonably practicable.
- (7) An administering authority and its Scheme employers must have regard to the pension administration strategy when carrying out their functions under these Regulations.
- (8) In this regulation references to the functions of an administering authority include, where applicable, its functions as a Scheme employer.

### 3. The Administration Strategy

This strategy formulates the administrative arrangements between the pension fund and the participating employing authorities. It recognises that both fund employers and Peninsula Pensions have a shared role in delivering an efficient and effective pension fund to its scheme members and this can only be achieved by co-operation.

With the introduction of this framework, the aim is to enhance the flow of data by having clear channels of communication in place, so that each authority is fully aware of its role and responsibilities within this process, as outlined by the LGPS provisions.

An annual report will be issued by Peninsula Pensions to illustrate the extent to which the standard of performance established under this strategy has been achieved and such other matters arising from the strategy as appropriate.

### 4. Liaison and Communication

The delivery of a high quality, cost-effective administration service is not the responsibility of just the administering authority, but depends on the administering authority working with a number of individuals in different organisations to make sure that members and other interested parties receive the appropriate level of service and ensure that statutory requirements are met.

Peninsula Pensions will have an Employer Liaison Officer who will be the main contact for any administration query relating to the correct interpretation of the LGPS regulations, employer responsibilities and help when completing interfaces and forms.

Each employing authority will designate named individual(s) to act as a **Pensions Liaison Officer** the primary contact with regard to any aspect of administering the LGPS. The Pension Liaison Officer(s) will be given a user name and password to access the employer section of the Peninsula Pensions website

Peninsula Pensions will employ a multi-channel approach in liaising and communicating with employing authorities to ensure that all requirements are consistently met.



The various channels of communication employed by the fund include:

- 1. **Peninsula Pensions website** the main communication tool for both employers and scheme members.
  - Employers Dedicated and secure employer section where employers can access procedure guides, information on courses run by the fund, access back copies of the Pensions Line, access Employer Self Service and Interface information.
  - Electronic communication unless agreed separately all employers will be required to provide data through the Employer Self Service Portal and/or Interfaces.
  - Scheme members access to up-to-date information about all aspects of the LGPS. Member Self service area where member's can update personal details, review annual benefit statements and newsletters and do their own pensions estimates.
  - Contact Details All Peninsula Pension Staff roles and contact information together with both Funds Investment Team contact details
- 2. **Scheme members** who have chosen to opt out of the Member Self Service will continue to receive postal communication. They will still be able to access up-to-date information about all aspects of the LGPS via our website.
- 3. **Periodic newsletters** issued to scheme members and all employing authorities and placed on Peninsula Pensions website.
- Induction and pre-retirement workshops undertaken upon request to develop both employer and scheme member understanding, minimum number of attendees 10 required
- 5. **Pension surgeries** held for scheme members upon employer request to resolve any individual or collective issues that members may have.
- 6. **Quarterly E-zine** sent directly to employer representatives to provide notification of any scheme / administrative updates and developments.
- 7. **Employer seminars and training groups** held when required to review scheme developments, or to resolve any training needs that employers may have.
- 8. **Annual Consultative Meeting** held to review the investment and administrative issues that the pension fund has experienced during the preceding 12 months, and also to look forward at the challenges that lie ahead for the next 12 months.
- 9. **Employer representatives** distribute information supplied by the pension fund to scheme members within their organisation, such as scheme guides and factsheets.

**Note:** Peninsula Pensions are not responsible for verifying the accuracy of any information provided by the employer for the purpose of calculating benefits under the



provisions of the Local Government Pension Scheme and the Discretionary Payments Regulations. That responsibility rests with the employer.

**Payroll providers** – where an employer delegates responsibility to a payroll provider, for the provision of information direct to Peninsula Pensions, a delegation form needs to be completed confirming which areas you are allowing them to act on your behalf for. If the information received from the payroll provider results in wrong information/benefit being paid the responsibilities under the Local Government Pension Regulations rest with the Employer.

### 5. Standards of Performance - Employers

Expectation is to complete 90% of cases within the timescale guoted.

Employer Responsibility	Timescale to inform Peninsula Pensions using Employer Self Service or other agreed methods
To ensure that all employees subject to automatic admission are brought into the scheme from the date of appointment. Determine their pensionable pay and contribution rate.	1 month
Update Peninsula Pensions with changes to scheme members details such as change of hours or name.	1 month
Deduct scheme member contributions including APCs and pay over to the fund.	As stipulated by your pension fund
To deduct from a members pay and pay over any Additional Voluntary Contributions (AVCs) to the inhouse AVC provider	Before the 19 <sup>th</sup> of the following month after deducted from pay
On cessation of membership determine reason for leaving, final pay for calculating pre 2014 benefits and CARE pay for post 2014 benefits as appropriate.	Retirees preferably at least 1 month before date of leaving. All within 5 working days of final payday.  Leavers under age 55 within 1 month from final payday.
Where a member dies in service determine final pay for calculating pre 2014 benefits and CARE pay for post 2014 benefits as appropriate.	Preferably within 2 weeks of date of death. All within 5 working days of final payday.
Provide monthly CARE data within required format	Within 2 weeks of pay run
Provide end-of-year data within required format  Publishing a policy relating to the key employing authority discretions required by the LGPS regulations  Under Data Protection Act 1998 an employer will protect information relating to a member contained in any item issued by Peninsula Pensions from improper disclosure. They will only use information supplied or made available by Peninsula Pensions for the LGPS.	30 April each year Within 1 month of publication Ongoing requirement



There will be a regular exercise to review the	Annually
membership to the employers' website and employing	-
authority contacts in general; Pension Liaison Officers	
will be expected to assist the Employer Liaison Officer in	
this exercise by confirming details Peninsula Pensions	
hold are correct.	

### 6. Level of Performance - Peninsula Pensions

Expectation is to complete 90% of cases within timescale quoted based on all relevant information being received from the scheme employer.

Peninsula Pensions Responsibility	Timescale
To provide guidance on Employer Self Service and interfaces for recording any key information, such as starters, changes and leavers or, if agreed with the employer, to provide a document for the provision of information.	Ongoing support
Provide the Employer Liaison Officer and/or representatives with information and assistance on the LGPS, its administration and technical requirements.	Ongoing support
To accurately record and update member records on pension administration systems.	10 working days
To produce a statutory notification and forward to member's home address, together with information relating to the LGPS including how to request a transfer, inform us of previous service, and complete an expression of wish form.	1 month of notification
To process employer year-end contribution returns and provide consolidated and grouped error reports for action by employers.	3 months
To produce annual benefit statements for all active members as at the preceding 31 March and notify electronically or by post to member's home address.	Sent out/available on MSS by 31 August
To produce annual benefit statements for all preserved members, as at the preceding 31 March, and notify electronically or by post to member's home address.	Sent out/available on MSS by 30 June
To provide information and quotations to scheme member with regard to additional voluntary contribution (AVC) options.	Within 10 working days



	_
To provide information and quotations to a scheme member on the option of making Additional Pension Contributions (APCs).	Within 10 working days
To produce retirement estimates for employers, once in receipt of all of the necessary information.	Within 10 working days
To accurately record and update member records on pension administration systems for those members leaving the scheme, without entitlement to immediate payment of benefits. Provide them with the options available and deferred benefit entitlement.	Within 1 month
To accurately calculate and inform the member of the options available to them upon retirement.	10 working days from receiving all information from employer
Upon receipt of members completed retirement forms finalise pension records, and authorise payment of lump sum and set up of payroll record.	Within 5 working days
Under the Data Protection Act 1998 Peninsula Pensions will protect information relating to a member contained on any item issued by them or received by them from improper disclosure.	Ongoing requirement, online security within databases regularly reviewed.
Each Administering Authority is responsible for exercising the discretionary powers given to it by the regulations. The Administering Authority is also responsible for publishing its policy to its members in respect of the key discretions as required by the regulations.	Peninsula Pensions will maintain links to these discretions on their website.
Notification of Pension Fund Triennial Valuation results including contributions rates	Assuming information provided by Actuaries provisional results December following valuation, with final results the following March



### 7. Financial Information

<u>Contributions</u> (but not Additional Voluntary Contributions) should be paid monthly to the pension fund by BACS unless we have agreed payment by cheque.

The employer must submit an advice with their payment stating the month and the amount of the payment split between pre-2014 membership, post-2014 50/50 membership, and post-2014 100/100 membership for both employee and employer contributions.

<u>Employer contribution</u> rates are not fixed. Employers are required to pay whatever is necessary to ensure that the portion of the fund relating to their organisation is sufficient to meet its liabilities as determined and certified by the fund actuary.

## Administration fees and other charges **Interest on late payments**

- In accordance with the LGPS regulations, interest will be charged on any amount overdue from an employing authority by more than one month.
- Interest will be calculated at 1% above base rate on a day-to-day basis from the due date to the date of payment and compounded with threemonthly rests.

The employer is reported to The Pensions Regulator where contributions are received late in accordance with the regulators code of practice.

Any over-payment resulting from inaccurate information supplied by the employer shall be recovered from the employer.

In the event of the pension fund being levied by The Pensions Regulator, the <u>charge will be passed on</u> to the relevant employer where that employer's action or inaction (such as the failure to notify a retirement within the time limits described above, for example) cause the levy.

Where additional costs have been incurred by the pension fund because of the employing authority's level of performance in carrying out its functions under the LGPS, the additional costs will be recovered from that employing authority.

The pension fund will give written notice to the employing authority stating:

- the reasons for the additional cost incurred
- that the employing authority should pay the additional costs incurred by that authority's level of performance
- the basis on which the specified amount is calculated, and
- the relevant provisions of the Pension Administration Strategy under which the additional costs have arisen.

Any disagreement regarding the amount of additional cost being recovered will be decided by the Secretary of State who will have regard to:



- the provisions of the pension administration strategy that are relevant to the case, and
- the extent to which the pension fund and the employing authority have complied with those provisions in carrying out their functions under these regulations.

The pension fund has an actuarial valuation undertaken every three years by the fund's actuary. The actuary balances the fund's assets and liabilities in respect of each employer, and assesses the appropriate contribution rate for each employer to be applied for the subsequent three year period.

The costs associated with the administration of the scheme are charged directly to the pension fund, and the actuary takes these costs into account in assessing the employers' contribution rates.

**Note:** If an employer wishes to commission the fund actuary to undertake any additional work, the cost will be charged to the employer.

<u>New admission agreements</u> – the setting up of admission agreements requires input from the scheme administrator, their legal representative and the actuary. There will be a charge to the employer who commissions the outsourcing.

Devon Pension & Investment Committee Devon County Council Date 27/02/2015

If you need more information or a different format phone 0843 155 1015, email customer@devon.gov.uk text 80011 (start your message with the word Devon) or write to Devon County Council, County Hall, Topsham Road, Exeter EX2 4QD

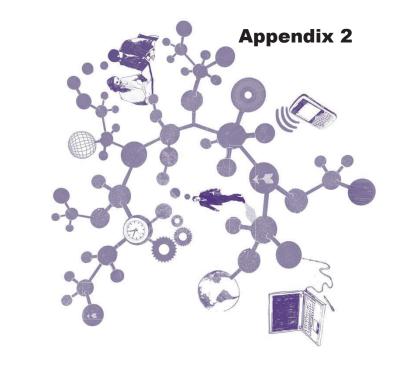


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# for Devon Pension Fund The Audit Findings

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5 September 2017

Dear Members of the Audit Committee

# Audit Findings for Devon Pension Fund for the year ending 31 March 2017

This Audit Findings report highlights the key findings arising from the audit that are significant to the responsibility of those charged with governance (in the case of Devon Devon Fund, the Audit Committee), to oversee the financial reporting process, as required by International Standard on Auditing (UK & Ireland) 260, the Local Audit and Accountability Act 2014 and the National Audit Office Code of Audit Practice. Its contents have been discussed with officers.

As auditor we are responsible for performing the audit, in accordance with International Standards on Auditing (UK & Ireland) (ISA (UK&I)), which is directed towards Groming and expressing an opinion on the financial statements that have been prepared by management with the oversight of those charged with governance. The audit of the financial statements does not relieve management or those charged with governance of their responsibilities for the preparation of the financial statements The contents of this report relate only to those matters which came to our attention during the conduct of our normal audit procedures which are designed primarily for the purpose of expressing our opinion on the financial statements and giving a value for money conclusion. Our audit is not designed to test all internal controls or identify all identify. We do not accept any responsibility for any loss occasioned to any third party acting, or refraining from acting on the basis of the content of this report, as this areas of control weakness. However, where, as part of our testing, we identify any control weaknesses, we will report these to you. In consequence, our work cannot be relied upon to disclose defalcations or other irregularities, or to include all possible improvements in internal control that a more extensive special examination might report was not prepared for, nor intended for, any other purpose.

We would like to take this opportunity to record our appreciation for the kind assistance provided by the finance team and other staff during our audit.

Yours sincerely

Elizabeth Cave

)irector

Chartered Accountants

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# **Purpose of this report**

**Executive summary** 

This report highlights the key issues affecting the results of Devon Pension Fund ended 31 March 2017. It is also used to report our audit findings to management and those charged with governance in accordance with the requirements of ISA ('the Fund') and the preparation of the Fund's financial statements for the year (UK&I) 260, and the Local Audit and Accountability Act 2014 ('the Act').

are required to report whether, in our opinion, the Fund's financial statements give Under the National Audit Office (NAO) Code of Audit Practice ('the Code'), we a true and fair view of the financial position of the Fund.

# Introduction

In the conduct of our audit we have not had to alter or change our audit approach, which we communicated to you in our Audit Plan dated 16 March 2017. Page

Our audit is substantially complete although we are finalising our procedures in the following areas: 162

- Awaiting two bank confirmations on short term deposits
- Management review and standard quality control procedures
  - review of the final version of the financial statements
- obtaining and reviewing the management letter of representation and
- updating our post balance sheet events review, to the date of signing the opinion

We received draft financial statements and accompanying working papers at the commencement of our work, in accordance with the agreed timetable.

# Key audit and financial reporting issues

# Financial statements opinion

position (details are recorded in section two of this report). The draft financial statements and the audited financial statements for the year ended 31 March We have identified no adjustments affecting the Fund's reported financial 2017 recorded net assets of £3,929k. The key messages arising from our audit of the Fund's financial statements are:

- the draft financial statements and the supporting working papers were prepared to a good standard.
- no significant issues have been identified and only one misclassification amendment has been made as a result of our audit

Further details are set out in section two of this report.

We anticipate providing a unqualified audit opinion in respect of the financial statements (see Appendix A)

# Controls

**Executive summary** 

# Roles and responsibilities

The Fund's management is responsible for the identification, assessment, management and monitoring of risk, and for developing, operating and monitoring the system of internal control. Our audit is not designed to test all internal controls or identify all areas of control weakness. However, where, as part of our testing, we identify any control weaknesses, we report these to the Fund.

Trindings

Our work has not identified any control weaknesses which we wish to highlight G for your attention.

Further details are provided within section two of this report.

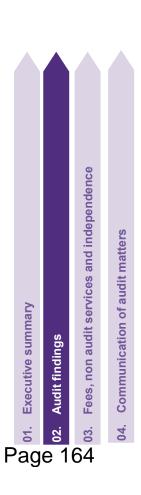
# The way forward

Matters arising from the financial statements audit of the Fund have been discussed with the County Treasurer and Deputy County Treasurer.

# Acknowledgement

We would like to take this opportunity to record our appreciation for the assistance provided by the finance team and other staff during our audit

# August 2017 Grant Thornton UK LLP



# **Materiality**

Audit findings

states that 'misstatements, including omissions, are considered to be material if they, individually or in the aggregate, could reasonably be expected to influence the economic In performing our audit, we apply the concept of materiality, following the requirements of ISA (UK&I) 320: Materiality in planning and performing an audit. The standard decisions of users taken on the basis of the financial statements'.

remained appropriate during the course of the audit and as a result of the increase in net assets over the course of the year we revised our overall materiality to £39,178k As we reported in our audit plan, we determined overall materiality to be £33,724k (being 1% of net assets as at 31 March 2016). We have considered whether this level (being 1% of net assets as at 31 March 2017). We also set an amount below which misstatements would be clearly trivial and would not need to be accumulated or reported to those charged with governance because we misstatements would be clearly trivial to be £1,959k. Our assessment of the value of clearly trivial matters has been adjusted to reflect our revised materiality calculation. would not expect that the accumulated effect of such amounts would have a material impact on the financial statements. We have defined the amount below which

As we reported in our audit plan, we identified the following items where we decided that separate materiality levels were appropriate. We have revised the materiality for management expenses.

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Balance/transaction/disclosure Explanation Due to public interest in these disclosures  Balance/transaction/disclosure  Materiality level  Explanation  Due to public interest in these disclosures  Explanation  Due to public interest in these disclosures	Related party transactions Due to public interest in these disclosures and the statutory requirement for £25,000 them to be made.
---	---

Misstatements, including omissions, are considered to be material if they, individually or in the aggregate, could reasonably be expected to influence the economic decisions of users or a combination of both; and Judgments about matters that are material to users of the financial statements are based on a consideration of the common financial information needs taken on the basis of the financial statements; Judgments about materiality are made in light of surrounding circumstances, and are affected by the size or nature of a misstatement, of users as a group. The possible effect of misstatements on specific individual users, whose needs may vary widely, is not considered. (ISA (UK&I) 320)

# Audit findings against significant risks

Audit findings

In this section we detail our response to the significant risks of material misstatement which we identified in the Audit Plan. As we noted in our plan, there are two presumed significant risks which are applicable to all audits under auditing standards

Risks identified in our audit plan	Work completed	Assurance gained and issues arising
The revenue cycle includes fraudulent transactions  Under ISA (UK&I) 240 there is a presumed risk that revenue may be misstated due to the improper recognition of revenue.  This presumption can be rebutted if the auditor concludes that there is no risk of material misstatement due to fraud relating to revenue recognition.	Having considered the risk factors set out in ISA240 and the nature of the revenue streams at Devon Pension Fund, we have determined that the risk of fraud arising from revenue recognition can be rebutted, because:  • there is little incentive to manipulate revenue recognition;  • opportunities to manipulate revenue recognition are very limited; and  • the culture and ethical frameworks of local authorities, including Devon County Council as the administering body, mean that all forms of fraud are seen as unacceptable.	Our audit work has not identified any issues in respect of revenue recognition.
Management over-ride of controls  Under ISA (UK&I) 240 it is presumed that the risk of management over-ride of controls is present in all entities.	<ul> <li>Work completed</li> <li>review of entity controls</li> <li>review of journal entry process and selection of unusual journal entries for testing back to supporting documentation</li> <li>review of accounting estimates, judgements and decisions made by management</li> <li>review of unusual significant transactions.</li> </ul>	Our audit work has not identified any evidence of management over-ride of controls. In particular the findings of our review of journal controls and testing of journal controls and testing of journal entries has not identified any significant issues. We set out later in this section of the report our work and findings on key accounting estimates and judgements.

and that therefore occur infrequently. Judgmental matters may include the development of accounting estimates for which there is significant measurement uncertainty." (ISA (UK&I) 315). In making the review of unusual significant transactions "the auditor shall treat identified significant related party transactions outside the entity's normal course of business as Significant risks often relate to significant non-routine transactions and judgmental matters. Non-routine transactions are transactions that are unusual, due to either size or nature, giving rise to significant risks." (ISA (UK&I) 550)

# Audit findings against significant risks continued

Audit findings

We have also identified the following significant risks of material misstatement from our understanding of the entity. We set out below the work we have completed to address these risks.

Risks identified in our audit plan	Work completed	Assurance gained and issues arising
Level 3 Investments (Valuation is incorrect)	<ul> <li>We have updated our understanding of your process for valuing Level</li> <li>3 investments through discussions with relevant personnel from the Pension Fund</li> </ul>	Our audit work has not identified any significant issues in relation to the risks identified.
Under ISA 315 significant risks often relate to significant non-routine transactions and independent of page 1 singetments	<ul> <li>We have performed walkthrough tests of the controls identified in the process.</li> </ul>	
Judgernerial matters. Level 3 investments by their very nature require a significant degree of judgement to reach an appropriate valuation at year end.	<ul> <li>For a sample of investments, tested valuations by obtaining and reviewing the audited accounts at latest date for individual investments and agree these to the fund manager reports at that date. In addition reconciling those values to the values at 31st march with reference to known movements in the intervening period.</li> </ul>	
	<ul> <li>Reviewed the qualification of the fund managers as experts to value the level 3 investments at year end and gained an understanding of how the valuation of these investments has been reached.</li> </ul>	
	<ul> <li>Reviewed the nature and basis of estimated values and considered what assurance management has over the year end valuations provided for these types of investments.</li> </ul>	
	<ul> <li>Reviewed the competence, expertise and objectivity of management experts used.</li> </ul>	

# Audit findings against other risks

Audit findings

In this section we detail our response to the other risks of material misstatement which we identified in the Audit Plan.

Transaction cycle	Description of risk	Work completed	Assurance gained & issues arising
Income	Investment activity not valid. Investment income not accurate. (Accuracy)	We have undertaken the following work in relation to this risk:  • We have reviewed the reconciliation of information provided by the fund managers, the custodian and the Pension Fund's own records and sought explanations for variances.	Our audit work has not identified any significant issues in relation to the risks identified.
Investment purchases and sales	Investment activity not valid. Investment valuation not correct.	We have undertaken the following work in relation to this risk:  • We have reviewed the reconciliation of information provided by the fund managers, the custodian and the Pension Fund's own records and sought explanations for variances.	Our audit work has not identified any significant issues in relation to the risks identified.

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"In respect of some risks, the auditor may judge that it is not possible or practicable to obtain sufficient appropriate audit evidence only from substantive procedures. Such risks may processing with little or no manual intervention. In such cases, the entity's controls over such risks are relevant to the audit and the auditor shall obtain an understanding of them." relate to the inaccurate or incomplete recording of routine and significant classes of transactions or account balances, the characteristics of which often permit highly automated

# Audit findings against other risks continued

Audit findings

Transaction cycle	Description of risk	Work completed	Assurance gained & issues arising
Investment values – Level 2 investments	Valuation is incorrect (Valuation net)	<ul> <li>We have undertaken the following work in relation to this risk:</li> <li>We have reviewed the reconciliation of information provided by the fund managers, the custodian and the Pension Fund's own records and sought explanations for variances.</li> </ul>	Our audit work has not identified any significant issues in relation to the risks identified.
Contributions	Recorded contributions not correct. (Occurrence)	<ul> <li>We have undertaken the following work in relation to this risk:</li> <li>Controls testing over occurrence, completeness and accuracy of contributions.</li> <li>Tested a sample of contributions to source data to gain assurance over their accuracy and occurrence.</li> <li>Rationalised contributions received with reference to changes in member body payrolls and numbers of contributing pensioners to ensure that any unexpected trends are satisfactorily explained.</li> </ul>	Our audit work has not identified any significant issues in relation to the risks identified.
Benefits payable	Benefits improperly computed/claims liability understated. (Completeness, accuracy and occurrence)	<ul> <li>We have undertaken the following work in relation to this risk:</li> <li>Controls testing over occurrence, completeness and accuracy of contributions.</li> <li>Tested a sample of individual pensions in payment by reference to members files.</li> <li>Rationalised pensions paid with reference to changes in pensioner numbers and increases applied in the year to ensure that any unusual trends are satisfactorily explained.</li> <li>Complete an analytical review and rationalise pensions paid with reference to changes in pensioner numbers and increases applied in the year to ensure that any unusual trends are satisfactorily explained.</li> </ul>	Our audit work has not identified any significant issues in relation to the risks identified.

# Audit findings

# Audit findings against other risks continued

Transaction cycle	Description of risk	Work completed	Assurance gained & issues arising
Member data	Member data not correct. (Rights and Obligations)	We have undertaken the following work in relation to this risk:	Our audit work has not identified any significant issues in relation to the risks identified.
		<ul> <li>Controls testing over annual/monthly reconciliations and verifications with individual members.</li> </ul>	
		<ul> <li>Tested a sample of changes to member data made during the year to source documentation.</li> </ul>	

# Going concern

preparation and presentation of the financial statements and to conclude whether there is a material uncertainty about the entity's ability to continue as a going concern" As auditors, we are required to "obtain sufficient appropriate audit evidence about the appropriateness of management's use of the going concern assumption in the (ISA (UK&I) 570).

We reviewed the management's assessment of the going concern assumption and the disclosures in the financial statements and concluded that the Pension Fund is a going concern.

# Significant matters discussed with management

There were no significant mattes that were discussed during the course of the audit.

# Accounting policies, estimates and judgements

Audit findings

In this section we report on our consideration of accounting policies, in particular revenue recognition policies, and key estimates and judgements made and included with the Council's financial statements.

Accounting area	Summary of policy	Comments	Assessment
Revenue recognition	Contributions are accounted for on an accrual basis, not simply when cash payments are made or received.	<ul><li>We have no issues to report over the:</li><li>Appropriateness of the policy relating to contributions</li><li>Adequacy of disclosure of accounting policy.</li></ul>	•
Judgements and estimates Page	Key estimates and judgements include:  - Valuation of level 3 investments  - Accruals  - Pension fund liability	<ul> <li>We have no issues to report over the:</li> <li>Appropriateness of policies under relevant accounting framework</li> <li>Extent of judgements involved</li> <li>Adequacy of disclosure of accounting polices</li> </ul>	
Going concern	The County Treasurer, \$151 officer has a reasonable expectation that the Fund will continue for the foreseeable future. Members concur with this view. For this reason, the Fund continues to adopt the going concern basis in preparing the financial statements.	We have reviewed the Fund's assessment and are satisfied with management's assessment that the going concern basis is appropriate for the 2016/17 financial statements.	
Other accounting policies		We have reviewed the Fund's policies against the requirements of the CIPFA Code of Practice. The Fund's accounting policies are appropriate and consistent with previous years.	

# Other communication requirements

Audit findings

We set out below details of other matters which we, as auditors, are required by auditing standards and the Code to communicate to those charged with governance.

- v. w. 4 r	Matters in relation to fraud Matters in relation to related parties Matters in relation to laws and regulations Written representations	<ul> <li>We have previously discussed the risk of fraud with the Audit Committee. We have not been made aware of any other incidents in the period and no other issues have been identified during the course of our audit procedures.</li> <li>From the work we carried out, we have not identified any related party transactions which have not been disclosed.</li> <li>You have not made us aware of any significant incidences of non-compliance with relevant laws and regulations and we have not identified any incidences from our audit work.</li> <li>A standard letter of representation has been requested from the Fund, which is included in the Audit Committee papers.</li> </ul>
ဖ် ဖ် ၁ 170	Confirmation requests from third parties Disclosures	<ul> <li>We requested from management permission to send confirmation requests to fund managers and banks. This permission was granted and the requests were sent. All of these requests were returned with positive confirmation.</li> <li>Our review found no material omissions in the financial statements.</li> </ul>
7.	Matters on which we report by exceptions	<ul> <li>We are required to report by exception where the Pension Fund Annual Report is inconsistent with the financial statements. We are still to review the annual report.</li> </ul>

# Audit findings

# Internal controls

The controls were found to be operating effectively and we have no matters to report to the Audit Committee.

The matters reported here are limited to those deficiencies that we have identified during the course of our audit and that we have concluded are of sufficient importance to merit being reported to you in accordance with auditing standards.

"The purpose of an audit is for the auditor to express an opinion on the financial statements.

The matters being reported are limited to those deficiencies that the auditor has identified during the audit and that the auditor has concluded are of sufficient importance to merit being reported to those Our audit included consideration of internal control relevant to the preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of internal control.

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charged with governance." (ISA (UK&I) 265)

# Audit findings

# Internal controls - review of issues raised in prior year

Assessment
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# Audit findings Misclassifications and disclosure changes

The table below provides details of misclassification and disclosure changes identified during the audit which have been made in the final set of financial statements.

Review of the classification of investments identified a Level 2 investment that has been incorrectly classified as Level 1 in the draft financial statements.
Investments
19,323
1 Misclassification

Fees

Value for Money

# Proposed fee Final fee $\frac{\mathcal{E}}{\mathcal{E}}$ Pension fund audit fees (excluding VAT) 28,603 28,603 28,603

# Independence and ethics

- We confirm that there are no significant facts or matters that impact on our independence as auditors that we are required or wish to draw to your attention. We have complied with the Auditing Practices Board's Ethical Standards and confirm that we are independent and are able to express an objective opinion on the financial statements.
- We confirm that we have implemented policies and procedures to meet the requirements of the Auditing Practices Board's Ethical Standards.
- For the purposes of our audit we have made enquiries of all Grant Thornton UK LLP teams providing services to the group/Council. The table below summarises all other services which were identified.

We confirm that no non-audit or audit related services have been undertaken for the Fund.

04. Communication of audit matters

# Communication to those charged with governance Communication of audit matters

ISA (UK&I) 260, as well as other ISAs, prescribe matters which we are required to communicate with those charged with governance, and which we set out in the table proposite.

Audit

Audit

This document, The Audit Findings, outlines those key issues and other matters arising from the audit, which we consider should be communicated in writing rather than orally, together with an explanation as to how these have been resolved.

# Respective responsibilities

The Audit Findings Report has been prepared in the context of the Statement of Responsibilities of Auditors and Audited Bodies issued by Public Sector Audit Appointments Limited (http://www.psaa.co.uk/appointing-auditors/terms-of-appointments)

We have been appointed as the Council's independent external auditors by the Audit Commission, the body responsible for appointing external auditors to local public bodies in England at the time of our appointment. As external auditors, we have a broad remit covering finance and governance matters.

Our annual work programme is set in accordance with the Code of Audit Practice ('the Code') issued by the NAO (https://www.nao.org.uk/code-audit-practice/aboutcode/). Our work considers the Council's key risks when reaching our conclusions under the Code.

It is the responsibility of the Council to ensure that proper arrangements are in place for the conduct of its business, and that public money is safeguarded and properly accounted for. We have considered how the Council is fulfilling these responsibilities.

Our communication plan	Plan	Findings	
Respective responsibilities of auditor and management/those charged with governance	>		
Overview of the planned scope and timing of the audit. Form, timing and expected general content of communications	>		
 Views about the qualitative aspects of the entity's accounting and financial reporting practices, significant matters and issues arising during the audit and written representations that have been sought		>	
Confirmation of independence and objectivity	>	>	
A statement that we have complied with relevant ethical requirements regarding independence, relationships and other matters which might be thought to bear on independence.	>	>	I .
Details of non-audit work performed by Grant Thornton UK LLP and network firms, together with fees charged			
Details of safeguards applied to threats to independence			
Material weaknesses in internal control identified during the audit		>	
Identification or suspicion of fraud involving management and/or others which results in material misstatement of the financial statements		>	
Non compliance with laws and regulations		>	
Expected modifications to auditor's report, or emphasis of matter		>	
Unadjusted misstatements and material disclosure omissions		>	
Significant matters arising in connection with related parties		>	
Significant matters in relation to going concern	>	>	

# A: Audit opinion

Appendices

# We anticipate we will provide the Fund with an unmodified audit report

# INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF DEVON COUNTY

year ended 31 March 2017 under the Local Audit and Accountability Act 2014 (the "Act"). The pension fund We have audited the pension fund financial statements of Devon County Council (the "Authority") for the financial statements comprise the Fund Account, the Net Assets Statement and the related notes. The CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17. financial reporting framework that has been applied in their preparation is applicable law and the

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Act might state to the members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for published by Public Sector Audit Appointments Limited. Our audit work has been undertaken so that we and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies the opinions we have formed.

Respective responsibilities of the County Treasurer and auditor

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Code of Practice on Local Authority Accounting in the United Kingdom 2016/17, which give a true and fair behalf of the Comptroller and Auditor General (the "Code of Audit Practice") and International Standards pension fund financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Treasurer is responsible for the preparation of the Authority's Statement of Accounts, which includes the on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's As explained more fully in the Statement of Responsibilities for the Statement of Accounts, the County view. Our responsibility is to audit and express an opinion on the pension fund financial statements in accordance with applicable law, the Code of Audit Practice published by the National Audit Office on Ethical Standards for Auditors

Scope of the audit of the pension fund financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to to give reasonable assurance that the financial statements are free from material misstatement, whether the pension fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the County Treasurer; and the overall presentation of the pension fund financial statements.

In addition, we read all the financial and non-financial information in the Authority's Statement of Accounts misstatements or inconsistencies we consider the implications for our report. Opinion on the pension fund information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge to identify material inconsistencies with the audited pension fund financial statements and to identify any acquired by us in the course of performing the audit. If we become aware of any apparent material financial statements

In our opinion:

- the pension fund financial statements present a true and fair view of the financial transactions of the pension fund during the year ended 31 March 2017 and of the amount and disposition at that date of the fund's assets and liabilities; and
- CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17 and the pension fund financial statements have been properly prepared in accordance with the

Opinion on other matters

In our opinion, the other information published together with the audited pension fund financial statements in the Authority's Statement of Accounts for the financial year for which the financial statements are prepared is consistent with the audited pension fund financial statements.

[Signature]

Elizabeth Cave for and on behalf of Grant Thornton UK LLP,

55-61 Victoria Street Hartwell House

Appointed Auditor

Bristol

BS1 6FT

XX September 2017



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CT/17/71 Investment and Pension Fund Committee 15 September 2017

#### **BRUNEL PENSION PARTNERSHIP - PROGRESS REPORT**

#### Report of the County Treasurer

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

#### **Recommendations:**

- (1) That the Committee notes the progress with establishing the Brunel Pension Partnership Limited company.
- (2) That the draft response to the consultation on the Cross Pool Information Forum attached at Appendix 2 be agreed.

#### 1. Introduction

- 1.1. Following approval of the full business case for the setting up of a Financial Conduct Authority (FCA) regulated company to be named Brunel Pension Partnership Limited (BPP Ltd.) by the ten participating LGPS administering authorities, the company has now been established.
- 1.2. This report outlines the progress that has been made since the last meeting of the Committee, and the current issues that need to be addressed.

#### 2. Formal Establishment of the Brunel Pension Partnership Ltd Company

- 2.1 The Brunel Pension Partnership Ltd company was formally created at the Oversight Board meeting in Bristol on 18 July following the signing of the Shareholders agreement by each of the ten participating authorities. Each of the ten authorities has provided £300,000 of working capital to the company.
- 2.2 As reported at the last meeting of the Committee the non-executive board members have been appointed as follows:
  - Chair Denise Le Gal
  - Non-Executive Directors Steve Tyson (Shareholder NED), Frederique Pierre-Pierre, Mike Clark.
- 2.3 In addition the Executive Board roles have also been appointed to as follows:
  - Chief Executive Officer Dawn Turner (ex Environment Agency);
  - Chief Compliance and Risk Officer Laura Chappell (external appointment);
  - Chief Investment Officer Mark Mansley (ex Environment Agency);
  - Chief Operations Officer Joe Webster (external appointment).

- Biographies of the eight members of the Board of Directors are attached as Appendix 1 to this report.
- 2.4 Below Board level, there are a further 27 posts to be filled by the company. During July, staff from within the investment teams at the ten administering authorities were asked if they wished to express an interest in any of these roles. Eight staff from the ten funds (none from Devon) expressed an interest and were interviewed during August. Appointments resulting from this process have yet to be announced. Once this process is concluded, the remaining posts will be advertised externally.
- 2.5 One of the first actions of the Company was to award a contract for Third Party Administrator services to State Street Global Services. This followed an extensive procurement exercise. The appointment of State Street will mean that there is an expectation that the Devon Fund will need to transfer our assets across from our current custodian Northern Trust to State Street at some point. Discussions are taking place on the arrangements for the transition and the timing of the transfer has yet to be determined. A further report will be brought to the Committee at a future meeting.
- 2.6 The Brunel Company has secured office accommodation, and will be based at 101, Victoria Street, Bristol. It is anticipated that the Company will move into the new accommodation in October.
- 2.7 A series of engagement/update events are planned for November. They include an event in Exeter on Tuesday 14 November. Similar events will be held in Bristol, at the Brunel company office, and in Oxford, if members are unable to make the Exeter date. The events will provide an opportunity for the Committees and Pension Boards of the ten authorities to meet with the appointed directors of the company and receive an update on the governance structures and the work in progress on putting together the investment portfolios that Brunel will provide.

#### 3. Cross Pool Information Forum

- 3.1 At the meeting of the LGPS Scheme Advisory Board on 26<sup>th</sup> June it was agreed in principle that an elected member led Cross Pool Information Forum should be established to share and disseminate information on the pooling of LGPS assets. It was also agreed that the chairs of LGPS pension committees should be consulted on the remit, membership and frequency of the proposed forum.
- 3.2 This proposal stems from concerns expressed months ago that elected members were not being kept abreast of progress on pooling, a view shared by the minister (Marcus Jones). However, while such a forum may have been useful a year ago, this proposal appears to have been put forward rather late in the day and it is unclear how the objective of a new cross pool forum will be useful at this stage.
- 3.3 The Brunel Oversight Board have expressed concerns that this will add to the workload of the councillors involved in the forum, and could also undermine the work and authority of the Scheme Advisory Board.

However, given that the decision to establish the forum seems to have been made, we will need to participate and seek to influence the way the forum will operate.

3.4 A draft response to the consultation is attached at Appendix 2 to this report.

#### 4. Conclusion

4.1 Now that the Brunel Company has been formally established and an administrator has been appointed, the next phase of work will concentrate on securing the regulatory approvals required from the Financial Conduct Authority and then planning and agreeing the portfolios that will be required for the participating funds to invest in. The project remains on track to meet the target date of April 2018 for the Company to begin transitioning assets from the participating funds.

#### Mary Davis

Electoral Divisions: All
Local Government Act 1972
List of Background Papers – Nil

Contact for Enquiries: Mark Gayler Tel No: (01392) 383621 Room G97



#### **About the South West Pension Funds:**

The 10 Pension Funds manage £27.5bn of pension savings on behalf of more than half a million scheme members and representing around 2,000 different organisations across the south west, including local authorities, police and fire authorities and schools which have become academies.

#### **About Denise (Independent Chair):**

Denise who hails from Canada has a background that straddles both the financial sector and local government. This included being Vice President of Chase Manhattan Bank, North America 1988 to 1993. Denise has been a leading councillor at Surrey County Council for eight years and for that period has been the Chair of the Surrey Pension Fund – a £3.9 billion Fund. During this period Denise has been a Cabinet Member for Business Services and Resident Experience at the County Council and previously had the Property, Planning and Human Resources Portfolios at Waverley Borough Council. Denise did not seek re-election this May and will be focusing on this and other board roles.

Denise has extensive experience of leading boards and committees, including being a Trustee Director of JP Morgan Chase UK Retirement Plan. Denise also holds several national Pension roles, including:

- □ Chair of the Local Government Pension Committee (LGPC) The Committee established by the Local Government Association (LGA) to represent employers interests to central government and other bodies on pensions policy, as well as providing technical advice and full training programmes on the Local Government Pension Scheme (LGPS) to councillors, officers and anyone with an interest of working within the LGPS.
- □ Vice-Chair of the Local Authority Pension Fund Forum (LAPFF) LAPFF is the UK's leading shareholder engagement group bringing together 73 LGPS funds from across the country with combined assets of over £175 billion to provide a unique opportunity for those funds to discuss and set out the highest standards around corporate governance and responsibility, long term investment interests and shareholder engagement.
- □ LGPS Scheme Advisory Board (SAB) Member Denise, as the representative of County Councils has been a key member of SAB at DCLG since it was established, providing advice to the Secretary of State on structural reform of the LGPS.

#### **About Mike (Non-Executive Director):**

Mike Clark has four decades of finance sector experience including 21 years at Russell Investments where he relished engaging with the complexity of the investment system and its multiple stakeholders. Mike has contributed to public policy over many years: Myners Review, Kay Review, UN Principles for Responsible Investing and the FSB Task Force on Climate-related Financial Disclosure. He also has extensive sustainable and responsible investment



experience. He is a Fellow of the Institute and Faculty of Actuaries (FIA) and has an MA in Mathematics and Computer Science.

#### About Frédérique (Non-Executive Director):

Frédérique Pierre-Pierre has over 25 years' experience in the banking industry across a broad sphere of business development and tailored financial solutions. An established Trustee and NED, her last Executive function was as COO and CIO office in Asset Management at Deutsche Bank. She also was Head of Strategic Solutions in Asset Management and Private Banking at Credit Suisse. Frédérique has a Law Degree from the University of Sorbonne and LLM from Kings College London. She also has an extensive background in derivatives.

#### About Steve (Shareholder Non-Executive Director):

Steve Tyson has extensive experience as a trustee, director and adviser for public and private sector pension schemes and is a Senior Adviser at Allenbridge. A former CEO and CIO at Manulife Asset Management Europe, Steve brings extensive experience in operating in a regulated environment and working within multi-stakeholder public bodies including the LGPS. He is currently an independent adviser to two of the Brunel funds – Devon and Gloucestershire - and as such, has a good understanding of the Brunel ethos and culture. Steve has a strong connection with Bristol as he graduated from Bristol University with BSc (Hons) Mathematical Science.

#### **About Dawn (CEO):**

Dawn was the Interim Managing Director for Brunel Pension Partnership, she has led BPP since August 2015 and is part of the Local Government Pension Scheme Cross Pool Collaboration Group looking at matters that will impact all the pools and leads the Responsible Investment Sub group.

Dawn has been at the helm of the Environment Agency Pension Fund for four years which is a global leader in Responsible Investment (RI) and she is passionate about the role of pension funds in moving to a more sustainable business world. Highlighting the need for robust governance, valuing human resources and the effective management of climate and water related risks to protect investment returns. Dawn is a member of the Institute and Faculty of Actuaries (IFOA) ESG Investment Working Group and the Pensions Life Saving Association (PLSA) Local Authority Committee. Dawn is also deputy chair of the Gwent Police Joint Audit Committee.

In addition, Dawn draws insights from a wealth of experience as a finance professional for over 30 years, including floatation of a major clothing company, managing the implications of mergers and monopolies commission review of the brewing industry and managing the financial separation of Environment Agency Wales from the Environment Agency as EA Wales became part of Natural Resources Wales.



#### About Laura (CCRO):

Laura has over 20 years' experience in Risk and Compliance within asset management, the majority of which has been within the institutional fund management area, most notably Barclays Global Investors (now BlackRock) and Schroders. She was most recently Head of Risk for a large wealth manager in London. A West Country girl at heart, living locally, she is now looking forward to working locally too. Laura graduated from Exeter University with a degree in Biology with Chemistry and is currently finishing her MSc in Coaching and Behavioural Change at Henley Business School.

#### About Mark (CIO):

Mark has over 30 years investment experience. As CIO of the EAPF, he has developed their investment strategy to include allocations to real assets, smart beta and private debt. He has been actively involved in the ongoing development of infrastructure investing. He has helped shape the EAPF's award winning responsible investment strategy over the last decade - most recently on the Policy to Address the Impacts of Climate Change. Previously, Mark has managed responsible investments for charities, developed impact investment opportunities for clients, and advised fund managers and asset owners, including Universities Superannuation Scheme and Aviva, on improving their investment processes and integrating sustainability considerations. He has a mathematics degree from Cambridge and is a Chartered Fellow of the Chartered Institute for Securities and Investment.

#### About Joe (COO):

Joe has over a decade of experience working in the Banking Industry, in both COO and Finance positions. Joining from Deutsche Bank where he recently was the Global Finance Director for Equity Trading, with front to back control responsibility for a large high volume business. In addition he has been leading a transformational change project to resolve portfolio reference data challenges. Joe is a qualified Management Accountant and has a degree in Mathematics from the University of Sheffield.







BPP Ltd leadership team (from left to right):

Mike Clark (Non-Executive Director), Mark Mansley (Chief Investment Officer), Dawn Turner (Chief Executive Officer), Denise Le Gal (Independent Chair), Steve Tyson (Shareholder Non-Executive Director), Laura Chappell (Chief Compliance and Risk Officer)

#### Appendix 2



#### **County Treasurer**

Bob Holloway, Pension Secretary LGPS Cross Pool Information Forum Consultation Scheme Advisory Board Secretariat Local Government Association Layden House, 76-86 Turnmill Street London EC1M 5LG

County Hall

Topsham Road Exeter EX2 4QD

Tel: 01392 383621 Email: mark.gayler@devon.gov.uk Fax: 01392 383623

15 September 2017

Dear Bob,

#### **Cross Pool Information Forum**

Thank you for the opportunity to respond to the consultation document on the proposed Cross Pool Information Forum

We understand that the proposal stems from concerns expressed several months ago that elected members were not being kept abreast of progress on pooling, a view shared by the minister (Marcus Jones). However, while such a forum may have been useful a year ago, this proposal appears to have been put forward rather late in the day and it is unclear how the objective of a new cross pool forum will be useful at this stage.

We also have concerns that this will add to the workload of the councillors involved in the forum, and could also undermine the work and authority of the Scheme Advisory Board. While there is a need for liaison between the pools, we believe that the work done by the officer Cross Pool Collaboration Group is sufficient to undertake this task. Therefore we are not generally supportive of the proposal to set up the elected member forum.

Nevertheless, on the basis that the Forum is likely to go ahead, we have answered the questions raised in the consultation document, and attach our response. Please note that this response was agreed by the Devon Investment and Pension Fund Committee at its meeting on 15<sup>th</sup> September 2017.

Yours Sincerely

Mary Davis **County Treasurer** 

#### Consultation

#### Introduction

- 1.1 At the meeting of the Scheme Advisory Board on the 26th June, it was agreed in principle that an elected member led Cross Pool Information Forum should be established to share and disseminate information on the pooling of LGPS assets. It was also agreed that the Chairs of LGPS pension committees should be consulted on the remit, membership and frequency of the proposed forum.
- 1.2 The same consultation should also seek views on whether a one off open session on progress towards pooling should be organised with an invitation going to all chairs of pension committees and local pension boards.
- 1.3 The closing date for responses is 29<sup>th</sup> September 2017.

#### Part 1 - Cross Pool Information Forum (CPF)

- 1.4 It is <u>not</u> proposed that the CPF be a decision making body nor would its content be technical in nature. It is proposed that its remit would be to receive, share and disseminate information across the pools as well as providing a platform to exchange best practice and items of cross pool interest.
- 1.5 Do you agree that the remit of the CPF should be limited to receiving, sharing and disseminating information as described above?
  Yes [Please select your response]
- 1.6 If you answer "no", please describe below what you think the remit of the CPF should be.

Click here to enter text.

- 1.7 It is proposed that membership of the CPF would be open to a maximum of three nominations from the member administering authorities of each pool. The nominations may all be elected members or include a mixture of elected members and others.
- 1.8 In line with the SAB's previously published statement on pool representation the determination of nominees should include the consideration of the provision of direct representation for scheme members.
- 1.9 Do you agree that membership should be as set out above? Yes

If you answer "no", please describe below how you think membership should be structured.

The Devon Fund has been strongly supportive of scheme member representatives being on the Oversight Board for the Brunel Pension Partnership, and would be equally supportive of scheme member representation on this body.

1.10 It is proposed that the CPF should meet at least quarterly.

1.11 Do you agree that meetings should be held at least quarterly?

No

If you answer "no", please explain below how often you think the CPF should meet.

Given that we have doubts about the value of the forum and the additional work it would generate, half yearly would seem reasonable.

1.12 It is proposed that the Chair of the CPF should be selected from amongst the forum's membership. Do you agree?
Yes

If you answer "no", please explain below how you think the Chair should be selected.

Click here to enter text.

- 1.13 Given the proposed remit of the CPF as a non-decision making body, it is not proposed to include in its remit any arrangements with respect to voting.
- 1.14 Do you agree that voting arrangements should not be included in the remit? Yes

If you answer "no", please explain below why you think voting arrangements should be included.

Click here to enter text.

- 1.15 It is further proposed that the Scheme Advisory Board's Secretariat should support the administration of the CPF in terms of arranging meetings, venues, etc.
- 1.16 Do you agree that the Secretariat should support the CPF in this way? Yes

If you answer "no", please explain below how you think administration of the CPF should be supported.

Click here to enter text.

#### Part 2 - Open Session

- 1.17 In order to better enable the open and wide dissemination of information, it is proposed that a session for all chairs of pension committees and local pension boards on the progress towards pooling should be organised.
- 1.18 Do you agree that an open session of this type would be helpful?
  Yes

Please use the space below if you wish to expand on your response.

We would support this as a one-off event.

1.19 If no, please explain that you would change or add and why.

Click here to enter text.

#### Part 3 - Respondent details

1.20 Please complete the table below with administrating authority and contact details.

Administering Authority:	Devon County Council
Contact name:	Mark Gayler
Email address:	Mark.gayler@devon.gov.uk

CT/17/72 Investment and Pension Fund Committee 15 September 2017

#### MARKETS IN FINANCIAL INSTRUMENTS DIRECTIVE II

#### **Report of the County Treasurer**

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

#### Recommendations:

#### That the Committee:

- (1) Notes the potential impact on investment strategy of becoming a retail client with effect from 3rd January 2018
- (2) Agrees to the immediate commencement of applications for elected professional client status with all relevant institutions in order to ensure it can continue to implement an effective investment strategy.
- (3) In electing for professional client status acknowledges and agrees to forgo the protections available to retail clients attached as Appendix 1.
- (4) That the County Treasurer be authorised to complete the appropriate opt up process with all the relevant institutions and determine the basis of the application as either full or single service.

#### 1. Introduction

- 1.1 Following the financial crisis in 2008 the European Commission instigated a review of the regulations around the management of financial instruments as a result of the increasing complexity of investment instruments available and their perceived influence on the financial crisis. As a result of the review the Commission issued a revised Markets in Financial Instruments Directive (MiFID II). LGPS funds are currently regarded as professional clients under various regulations, but the implementation of MiFID II will result in them automatically being reclassified as retail clients.
- 1.2 The Financial Conduct Authority (FCA) has responsibility for implementing the directive in the UK, and has been undertaking a consultation on how MiFID II should be implemented in the UK. The FCA has now issued its final policy statement setting out the rules for implementation of MiFID II, effective from 3 January 2018. The FCA has reiterated that it is a MiFID II requirement for local authorities (currently treated as professional) to be classified as retail clients by default. However, it has provided greater clarity on the criteria for local authorities administering LGPS pension funds to "opt up" to be treated as "professional" (rather than "retail") clients.

#### 2. Implications of retail status

- 2.1 Professional clients are presumed to have a higher level of understanding of the products that they are investing in and therefore will receive a lower level of protection than retail clients. As a retail client, the Fund could be faced with a much reduced pool of asset managers and consultants willing to provide services, many may not deal with retail clients at all. Those managers who are willing to deal with us will offer a restricted range of products and due to the extra compliance checks and reporting required for retail clients those products could cost more. Initial estimates were that up to 50% of LGPS assets may be affected.
- 2.2 If, when the directive comes into force, the Fund holds assets in products outside of the scope of those available to retail clients, then the manager may eject us from that product resulting in a 'fire sale' of assets. The FCA says that it has limited discretion with regard to transitional arrangements. Given this, it is important that the Fund takes action to opt up to professional client status before 3 January 2018 with each of the managers that we currently have investments with. This will also apply to other service providers, such as the Fund Custodian, and investment advisors and consultants.
- 2.3 A summary of the protections lost as a result of opting up to Professional Client status is attached at Appendix 1 to this report.

#### 3. Opt up criteria

- 3.1 Following a consultation exercise, the FCA, recognizing that the LGPS already has its own governing regulations and oversight bodies, has revised its criteria for opting-up with the aim of making it "easier for local authorities investing on behalf of a LGPS pension fund to opt-up to professional client status". In order to opt up the Devon Fund will need to meet quantitative and qualitative criteria.
- 3.2 To pass the quantitative test, local authorities must firstly meet a portfolio size requirement of £10m, (this amount reflects a lowering of the previous portfolio size threshold of £15m). The FCA thinks that £10m is more suitable to its policy goal, which is "restricting the ability of the smallest, and by implication the least sophisticated, local authorities (town and parish councils, and the smallest county and district councils) to opt-up, but giving larger ones the ability to do so more readily (provided they meet the other criteria)." Clearly the Devon Pension Fund will meet this criteria.
- 3.3 Secondly they must meet ONE of the following tests:
  - a) the client has carried out transactions, in significant size, on the relevant market at an average frequency of ten per quarter over the previous four quarters; or
  - the person authorised to carry out transactions on behalf of the client works or has worked in the financial sector for at least one year in a professional position, which requires knowledge of the provision of services envisaged; or
  - c) the client is an 'administering authority' of the Local Government Pension Scheme within the meaning of the version of Schedule 3 of The Local Government Pension Scheme Regulations 2013, and is acting in that capacity.

- 3.4 The third of these was added following the FCA's consultation, and means that the Devon fund will meet the quantitative criteria to opt up.
- 3.5 The qualitative test requires an: "Adequate assessment of the expertise, experience and knowledge of the client that gives reasonable assurance, in light of the nature of the transactions or services envisaged, that the client is capable of making his own investment decisions and understanding the risks involved."
- 3.6 However, the final policy statement acknowledges the typical LGPS governance arrangements (including the role of the elected committees) and states the following: "Firms may take a collective view of the expertise, experience and knowledge of committee members, taking into account any assistance from authority officers and external advisers where it contributes to the expertise, experience and knowledge of those making the decisions."
- 3.7 We are confident that with the training plans that have been put in place for the Committee in recent years, together with the level of advice received from qualified and experienced officers, investment advisors and consultants, the Devon Fund should be also be able to meet the qualitative test. However this will have to be assessed by each of the external investment managers the Fund currently uses and each will require the completion of required paperwork in order to make the assessment. This will include details of the experience of and training received by members of the Committee, and the requirement for self-assessments. The Local Government Association has agreed a generic template with the majority of investment managers which should make the task easier.
- 3.8 Applications can be made in respect of either all of the services offered by the institution (even if not already being accessed) or a particular service only. A local authority may wish to do the latter where the institution offers a wide range of complex instruments which the authority does not currently use and there is no intention to use the institution again once the current relationship has come to an end, for example, if the next procurement is achieved via the LGPS pool. It is recommended that officers determine the most appropriate basis of the application, either via full or single service.
- 3.9 It should be noted that the Fund will continue to need to opt up to professional client status in order to invest through the Brunel Pension Partnership Ltd, although the Brunel company itself will automatically have professional client status as an FCA regulated entity.

#### 4. Conclusion

- 4.1 It is vital that the Devon Fund takes action to opt back up to professional client status before the January deadline. It is therefore recommended that the Committee agree that Devon County Council in its capacity as the administering authority of the Devon Pension Fund should seek to opt up to professional client status following implementation of MiFID II.
- 4.2 This process should commence as soon as possible in order to ensure completion in good time and avoid the need for appropriate action to be taken by institutions in relation to the Devon Pension Fund's investments.

4.3 The County Treasurer should be granted the necessary delegation to make applications on the authority's behalf and to determine the nature of the application on either full or single service basis.

Mary Davis

Electoral Divisions: All
Local Government Act 1972
List of Background Papers – Nil

Contact for Enquiries: Mark Gayler Tel No: (01392) 383621 Room G97

#### Warnings - loss of protections as a Professional Client

Professional Clients are entitled to fewer protections under the UK and EU regulatory regimes than is otherwise the case for Retail Clients. This document contains, for information purposes only, a summary of the protections that you will lose if you request and agree to be treated as a Professional Client.

#### 1. Communicating with clients, including financial promotions

As a Professional Client the simplicity and frequency in which the firm communicates with you may be different to the way in which they would communicate with a Retail Client. They will ensure however that our communication remains fair, clear and not misleading.

#### 2. Information about the firm, its services and remuneration

The type of information that the firm provides to Retail Clients about itself, its services and its products and how it is remunerated differs to what the firm provides to Professional Clients. In particular,

- (A) The firm is obliged to provide information on these areas to all clients but the granularity, medium and timing of such provision may be less specific for clients that are not Retail Clients: and
- (B) there are particular restrictions on the remuneration structure for staff providing services to Retail Clients which may not be applicable in respect of staff providing services to Professional Clients;
- (C) the information which the firm provides in relation to costs and charges for its services and/or products may not be as comprehensive for Professional Clients as it would be for Retail Clients, for example, they are required when offering packaged products and services to provide additional information to Retail Clients on the risks and components making up that package; and
- (D) when handling orders on behalf of Retail Clients, the firm has an obligation to inform them about any material difficulties in carrying out the orders; this obligation may not apply in respect of Professional Clients.

#### 3. Suitability

In the course of providing advice or in the course of providing discretionary management services, when assessing suitability for Professional Clients, the firm is entitled to assume that in relation to the products, transactions and services for which you have been so classified, that you have the necessary level of experience and knowledge to understand the risks involved in the management of your investments. The firm will assess this information separately for Retail Clients and would be required to provide Retail Clients with a suitability report.

#### 4. Appropriateness

For transactions where the firm does not provide you with investment advice or discretionary management services (such as an execution-only trade), it may be required to assess whether the transaction is appropriate. In respect of a Retail Client, there is a specified test for ascertaining whether the client has the requisite investment

knowledge and experience to understand the risks associated with the relevant transaction. However, in respect of a Professional Client, the firm is entitled to assume that they have the necessary level of experience, knowledge and expertise to understand the risks involved in a transaction in products and services for which they are classified as a Professional Client.

#### 5. **Dealing**

A range of factors may be considered for Professional Clients in order to achieve best execution (price is an important factor but the relative importance of other different factors, such as speed, costs and fees may vary). In contrast, when undertaking transactions for Retail Clients, the total consideration, representing the price of the financial instrument and the costs relating to execution, must be the overriding factor in any execution.

#### 6. Reporting information to clients

For transactions where the firm does not provide discretionary management services (such as an execution-only transactions), the timeframe for our providing confirmation that an order has been carried out is more rigorous for Retail Clients' orders than Professional Clients' orders.

#### 7. Client reporting

Investment firms that hold a retail client account that includes positions in leveraged financial instruments or contingent liability transactions shall inform the Retail Client, where the initial value of each instrument depreciates by 10% and thereafter at multiples of 10%. These reports do not have to be produced for Professional Clients.

#### 8. Financial Ombudsman Service

The services of the Financial Ombudsman Service may not be available to you as a Professional Client.

#### 9. **Investor compensation**

Eligibility for compensation from the Financial Services Compensation Scheme is not contingent on your categorisation but on how your organisation is constituted. Hence, depending on how you are constituted you may not have access to the Financial Services Compensation Scheme.

#### 10. Exclusion of liability

The FCA rules restrict the firm's ability to exclude or restrict any duty of liability which the firm owes to Retail Clients more strictly than in respect of Professional Clients.

#### 11. Trading obligation

In respect of shares admitted to trading on a regulated market or traded on a trading venue, the firm may, in relation to the investments of Retail Clients, only arrange for such trades to be carried out on a regulated market, a multilateral trading facility, a systematic internaliser or a third-country trading venue. This is a restriction which may not apply in respect of trading carried out for Professional Clients.

#### 12. Transfer of financial collateral arrangements

As a Professional Client, the firm may conclude title transfer financial collateral arrangements with you for the purpose of securing or covering your present or future, actual or contingent or prospective obligations, which would not be possible for Retail Clients.

#### 13. Client money

The requirements under the client money rules in the FCA Handbook (CASS) are more prescriptive and provide more protection in respect of Retail Clients than in respect of Professional Clients.

It should be noted that at all times you will have the right to request a different client categorisation and that you will be responsible for keeping the firm informed of any change that could affect your categorisation as a Professional Client.

CT/17/73 Investment & Pension Fund Committee 15 September 2017

#### INVESTMENT STRATEGY STATEMENT

#### **Report of the County Treasurer**

Please note that the following recommendations are subject to consideration and determination by the Board before taking effect.

Recommendation: That the Committee approves the revised Investment Strategy Statement.

#### 1. Introduction

- 1.1. Under the Local Government Pension Scheme (Management and Investment of Funds)
  Regulations 2016, each LGPS administering authority is required to have in place an
  Investment Strategy Statement (ISS). A new ISS was agreed by the Committee in
  February. Guidance requires that the ISS should be revised at least every three years, and
  when any significant changes are made to the Fund's investment strategy.
- 1.2. Following the commitment to private debt agreed at the last meeting of the Committee in June, the strategy should be updated to reflect that decision, and a revised ISS is attached as Appendix 1 to this report. The opportunity has also been taken to make a couple of other minor changes suggested by Internal Audit who have reviewed the strategy and the process for putting it together.

#### 2. Amendments to the Investment Strategy Statement

- 2.1. Three changes have been made to the ISS agreed in February. These are set out in paragraphs 2.2 to 2.4 below in the order in which they appear in the ISS.
- 2.2. The 2016 Regulations repeat the requirement included in the previous investment regulations that the administering authority must invest any Fund money that is not needed immediately to make payments from the Fund. An additional sentence has been added to the first paragraph of the ISS Introduction to state this requirement.
- 2.3. A commitment of 3% of the Fund to Private Debt was agreed at the June meeting of the Committee and allocations were made to the Bluebay Senior Loan Fund I and the Golub Capital Partners International Fund 11. As these allocations will be drawn down over time it is unlikely that a 3% allocation will be achieved during 2017/18. However a proportion of the commitment will be drawn down. Therefore the 2017/18 target allocation figures have been left unchanged, but a note has been added below the table to reflect the private debt commitment.
- 2.4. The 2016 Regulations also state that "the authority's investment strategy may not permit more than 5% of the total value of all investments of fund money to be invested in entities which are connected with that authority within the meaning of section 212 of the Local Government and Public Involvement in Health Act 2007(d)." A statement to that effect has therefore been added at the end of section 2 of the ISS.

#### 3. Conclusion

3.1. These are fairly minor changes to the ISS, but the amendment with regard to the private debt commitment is a necessary amendment to ensure that the Fund is not operating outside of the ISS. The Committee is asked to approve the revised Investment Strategy Statement.

Mary Davis

Electoral Divisions: All
Local Government Act 1972
List of Background Papers - Nil
Contact for Enquiries: Mark Gayler
Tel No: (01392) 383621 Room G97



# Devon County Council Pension Fund Investment Strategy Statement

Draft revision presented to the Investment and Pension Fund Committee – 15 September 2017

# **Devon County Council Pension Fund Investment Strategy Statement**



#### 1. Introduction

The Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016 require administering authorities to formulate and to publish a statement of its investment strategy, in accordance with guidance issued from time to time by the Secretary of State. The administering authority must invest, in accordance with its investment strategy, any Fund money that is not needed immediately to make payments from the Fund.

The regulations provide a new prudential framework, within which administering authorities are responsible for setting their policy on asset allocation, risk and diversity. The Investment Strategy Statement will therefore be an important governance tool for the Devon Fund as well as providing transparency in relation to how Fund investments are managed.

The Devon Pension Fund's primary purpose is to provide pension benefits for its members. The Fund's investments will be managed to achieve a return that will ensure the solvency of the Fund and provide for members' benefits in a way that achieves long term cost efficiency and effectively manages risk. The Investment Strategy Statement therefore sets out a strategy that is designed to achieve an investment return consistent with the objectives and assumptions set out in the Fund's Funding Strategy Statement.

We are long term investors: we implement our strategies through investments in productive assets that contribute to economic activity, such as equities, bonds and real assets. We diversify our investments between a variety of different types of assets in order to manage risk.

The Investment Strategy Statement will set out in more detail:

- (a) The Devon Fund's assessment of the suitability of particular types of investments, and the balance between asset classes.
- (b) The Devon Fund's approach to risk and how risks will be measured and managed, consistent with achieving the required investment return.
- (c) The Devon Fund's approach to pooling and its relationship with the Brunel Pension Partnership.
- (d) The Devon Fund's policy on how social, environmental or corporate governance considerations are taken into account in its investment strategy, including its stewardship responsibilities as a shareholder and asset owner.

Under the previous regulations the Fund was required to comment on how it complied with the Myners Principles. These were developed following a review of institutional investment by Lord Myners in 2000, and were updated following a review by the National Association of Pension Funds in 2008. While a statement on compliance with the Myners Principles is no longer required by regulation, the Devon Pension Fund considers the Myners Principles to be a standard for Pension Fund investment management. A statement on compliance is included at Annex 1.

This statement will be reviewed by the Investment and Pension Fund Committee at least triennially, or more frequently should any significant change occur.

# **Devon County Council Pension Fund Investment Strategy Statement**



# 2. Investment strategy and the process for ensuring suitability of investments

The primary objective of the Fund is to provide pension and lump sum benefits for members on their retirement and/or benefits on death before or after retirement for their dependants, in accordance with LGPS Regulations.

The Funding Strategy and Investment Strategy are intrinsically linked and together aim to deliver stable contribution rates for employers and a reduced reliance on employer contributions over time. The Funding Strategy Statement can be found on the Fund's website at:

https://www.peninsulapensions.org.uk/pension-fund-investments/devon-county-council-investments/devon-fund-key-documents/

The investment objective is therefore to maximise returns subject to an acceptable level of risk whilst increasing certainty of cost for employers, and minimising the long term cost of the Fund. Having a thorough understanding of the risks facing the Fund is crucial and these are covered later in this statement

The Fund has the following investment beliefs which help to inform the investment strategy derived from the decision making process.

- Funding, investment strategy and contribution rates are linked.
- The strategic asset allocation is the key factor in determining the risk and return profile of the Fund's investments.
- Investing over the long term provides opportunities to improve returns.
- Diversification across asset classes can help to mitigate against adverse market conditions and assist the Fund to produce a smoother return profile due to returns coming from a range of different sources.
- Managing risk is a multi-dimensional and complex task but the overriding principle is to avoid taking more risk than is necessary to achieve the Fund's objectives.
- Environmental, Social and Governance are important factors for the sustainability of investment returns over the long term. More detail on this is provided in Section 5.
- Value for money from investments is important, not just absolute costs. Asset pooling is expected to help reduce costs over the long-term, whilst providing more choice of investments, and therefore be additive to Fund returns.
- Active management can add value to returns, albeit with higher short-term volatility.

# Devon County Council Pension Fund Investment Strategy Statement



The Fund's current investment strategy, along with an overview of the role each asset plays is set out in the table below:

Asset Class	Target Allocation 2017/18 (%)	Medium Term Target Allocation (%)	Role(s) within the Strategy
Equities	58	58	
Global and UK Passive	43	36	Generate returns through capital gains and income through exposure to the shares of domestic
Global Active	5	5	and overseas companies; indirect
Emerging Markets Active	5	5	links to inflation.  The Fund invests in a range of
Specialist Funds	5	-	actively and passively managed
Low Volatility Equity	-	7	equity strategies to gain diversified exposure to global equity markets,
Global Small Cap Equity	-	5	using active managers and non- market cap indexation where appropriate and in the expectation that these will add value. Within this allocation are holdings in a number of specialist equity funds to gain exposure to a diverse range of return drivers (including small cap equities and focussed, activism funds).
Fixed Interest	13	13	
Global Bonds	6	-	The Fund invests in a number of global bond investments, to
Corporate Bonds	-	6	provide diversified exposure to
Multi-Sector Credit	6	6	sovereign and corporate bond markets. These are expected to generate less volatile returns than equities, but also to generate returns above those available on domestic sovereign bonds ("gilts"). Within these holdings, the Fund uses active management, and permits its fund managers a degree of flexibility to switch between underlying asset classes and credit qualities to enhance expected returns
Cash	1	1	Held to meet benefit payments

# **Devon County Council Pension Fund Investment Strategy Statement**



Asset Class	Target Allocation 2017/18 (%)	Medium Term Target Allocation (%)	Role(s) within the Strategy
Alternatives / Other	29	29	
Diversified Growth	15*	9	Deliver returns in excess of inflation, with a reasonably low correlation to traditional equity markets and providing a degree of downside protection in periods of equity market stress; opportunity for dynamic asset allocation.
Property	10	10	Generate inflation linked returns through income and capital appreciation via investment in global property markets, whilst providing some diversification away from equities and bonds.
Infrastructure / Private Markets	4*	10	The Fund invests in a diversified portfolio of infrastructure investments, in order to gain exposure to attractive returns and investments with a degree of inflation linkage in the income stream generated.  In the medium term, the Fund intends to increase exposure to private markets (equity and credit) to benefit from diversified sources of return (including illiquidity and complexity premia).

<sup>\*</sup> A commitment of 3% of the Fund will be made to Private Debt during 2017/18, as part of the move towards the medium term target allocation to private markets (see below). However it is likely that only a small proportion of the commitment will be drawn during 2017/18. The increased allocation to private markets will be funded by a reduced allocation to diversified growth.

Full details of the current investment managers and their respective performance benchmarks are included in Annex 2.

Asset allocation varies over time through the impact of market movements and cash flows. The overall balance is monitored regularly, and if the allocations move more than 2.5% away from the target consideration is given to rebalancing the assets taking into account market conditions and other relevant factors.

The Investment and Pension Fund Committee is responsible for the Fund's asset allocation which is determined via strategy reviews undertaken as part of the valuation process. The last review of the investment strategy was in 2016/17 and was both qualitative and quantitative in nature, and was undertaken by the Committee in conjunction with officers and independent advisers. The review considered:

# **Devon County Council Pension Fund Investment Strategy Statement**



- The required level of return that will mean the Fund can meet its future benefit obligations as they fall due.
- An analysis of the order of magnitude of the various risks facing the Fund.
- The requirement to meet future benefit cash flows.
- The desire for diversification across asset class, region, sector, and type of security.

Following the latest investment strategy review, the Committee agreed in 2017 to a number of revisions to the long term investment strategy. These changes include increasing diversification within the equity and fixed income holdings, and also implementing an allocation to private market investments in order to generate returns in excess of inflation, through exposure to companies that are not publicly traded and which therefore provide an "illiquidity premium" whilst providing some diversification away from listed equities and bonds. Details of the agreed medium-term strategy are given in the "medium term target allocation" column above.

In accordance with the requirements of the LGPS (Management and Investment of Funds) Regulations 2016, the Investment Strategy will not permit more than 5% of the total value of all investments of fund money to be invested in entities which are connected with the Authority within the meaning given by applicable legislation.

# **Devon County Council Pension Fund Investment Strategy Statement**



#### 3. Risk measurement and management

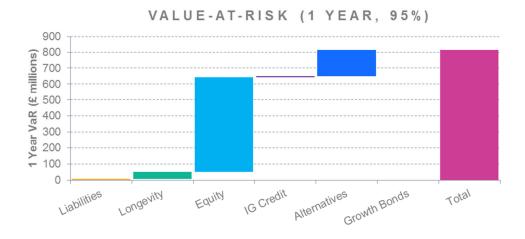
Successful investment involves taking considered risks, acknowledging that the returns achieved will to a large extent reflect the risks taken. There are short-term risks of loss arising from default by brokers, banks or custodians but the Fund is careful only to deal with reputable counter-parties to minimise any such risk.

Longer-term investment risk includes the absolute risk of reduction in the value of assets through negative returns (which cannot be totally avoided if all major markets fall). It also includes the risk of under-performing the Fund's performance benchmark (relative risk).

Different types of investment have different risk characteristics and have historically yielded different rewards (returns). Equities (company shares) have produced better long-term returns than fixed interest stocks but they are more volatile and have at times produced negative returns for long periods.

In addition to targeting an acceptable overall level of investment risk, the Committee seeks to spread risks across a range of different sources, believing that diversification limits the impact of any single risk. The Committee aims to take on those risks for which a reward, in the form of excess returns, is expected over time.

The graph below provides an indication of the main sources of investment risk (estimated by Mercer) to the funding position, as measured using a 1 year Value at Risk measure at the 5% level.



Note: "IG Credit" risk represents investment grade credit risks within Fund's fixed income mandates.

The key investment risks that the Fund is exposed to are:

- The risk that the Fund's growth assets in particular do not generate the returns expected as part of the funding plan in absolute terms.
- The risk that the Fund's assets do not generate the returns above inflation assumed in the funding plan, i.e. that pay and price inflation are significantly more than anticipated and assets do not keep up.
- That there are insufficient funds to meet liabilities as they fall due.

# **Devon County Council Pension Fund Investment Strategy Statement**



• That active managers underperform their performance objectives.

At Fund level, these risks are managed through:

- Diversification of investments by individual holding, asset class and by investment managers.
- Explicit mandates governing the activity of investment managers.
- The appointment of an Independent Investment Advisor.

The external investment managers can control relative risk to a large extent by using statistical techniques to forecast how volatile their performance is likely to be compared to the benchmark. The Fund can monitor this risk and impose limits.

The Fund is also exposed to operational risk; this is mitigated through:

- A strong employer covenant.
- The use of a Global Custodian for custody of assets.
- Having formal contractual arrangements with investment managers.
- Comprehensive risk disclosures within the Annual Statement of Accounts.
- Internal and external audit arrangements.

The ultimate risk is that the Fund's assets produce worse returns than assumed by the Actuary, who values the assets and liabilities every three years, and that as a result, the solvency of the Fund deteriorates. To guard against this the Investment Principles seek to control risk but not to eliminate it. It is quite possible to take too little risk and thereby to fail to achieve the required performance.

The Fund also recognises the following (predominantly non-investment) risks:

**Longevity risk:** this is the risk that the members of the Fund live longer than expected under the Actuarial Valuation assumptions. This risk is captured within the Actuarial Valuation report which is conducted at least triennially and monitored by the Committee, but any increase in longevity will only be realised over the long term.

**Sponsor Covenant risk:** the financial capacity and willingness of the sponsoring employers to support the Fund is a key consideration of the Committee and is reviewed on a regular basis.

**Liquidity risk:** the Committee recognises that there is liquidity risk in holding assets that are not readily marketable and realisable. Given the long term investment horizon, the Committee believes that a degree of liquidity risk is acceptable, given the potential return. The majority of the Fund's assets are realisable at short notice.

**Regulatory and political risk:** across all of the Fund's investments, there is the potential for adverse regulatory or political change. Regulatory risk arises from investing in a market environment where the regulatory regime may change. This may be compounded by political risk in those environments subject to unstable regimes. The Committee will attempt to invest in a manner which seeks to minimise the impact of any such regulatory or political change should such a change occur.

**Exchange rate risk:** this risk arises from unhedged investment overseas. The Fund has a currency hedging policy in place, hedging between 50% and 100% of its exposure to currency risk on passive equity holdings. For other asset classes, currency hedging is reviewed on a case-by-case basis.

# **Devon County Council Pension Fund Investment Strategy Statement**



**Cashflow risk:** the Fund is cashflow negative, in that income and disinvestments are required from the Fund's investments to meet benefit outgoes. Over time, it is expected that the size of pensioner cashflows will increase as the Fund matures and greater consideration will need to be given to raising capital to meet outgoings. The Committee recognises that this can present additional risks, particularly if there is a requirement to sell assets at inopportune times, and so looks to mitigate this by taking income from investments where possible.

**Governance:** members of the Committee and Local Pension Board participate in regular training delivered through a formal programme. Both the Committee and Local Pension Board are aware that poor governance and in particular high turnover of members may prove detrimental to the investment strategy, fund administration, liability management and corporate governance and seeks to minimise turnover where possible.

# **Devon County Council Pension Fund Investment Strategy Statement**



#### 4. Approach to asset pooling

The Devon Pension Fund is working with nine other administering authorities to pool investment assets through the Brunel Pension Partnership Ltd. (BPP Ltd). This is currently work in progress with the intention of meeting the Government's requirement for the pool to become operational and for the first assets to transition to the pool from April 2018.

Once the Brunel Pension Partnership Ltd. is established the Devon Pension Fund, through the Pension Committee, will retain the responsibility for setting the detailed Strategic Asset Allocation for the Fund and allocating investment assets to the portfolios provided by BPP Ltd.

The Brunel Pension Partnership Ltd will be a new company which will be wholly owned by the Administering Authorities. The company will seek authorisation from the Financial Conduct Authority (FCA) to act as the operator of an unregulated Collective Investment Scheme. It will be responsible for implementing the detailed Strategic Asset Allocations of the participating funds by investing Funds assets within defined outcome focused investment portfolios. In particular it will research and select the Manager Operated Funds needed to meet the requirements of the detailed Strategic Asset Allocations. These Manager Operated Funds will be operated by professional external investment managers. The Devon fund will be a client of BPP Ltd and as a client will have the right to expect certain standards and quality of service. A detailed service agreement is being drafted which will set out the duties and responsibilities of BPP Ltd, and the rights of Devon Fund as a client. It includes a duty of care of BPP to act in its clients' interests.

An Oversight Board will be established. This will be comprised of representatives from each of the Administering Authorities. It will be set up by them according to an agreed constitution and terms of reference. Acting for the Administering Authorities, it will have ultimate responsibility for ensuring that BPP Ltd delivers the services required to achieve investment pooling. It will therefore have a monitoring and oversight function. Subject to its terms of reference it will be able to consider relevant matters on behalf of the Administering Authorities, but will not have delegated powers to take decisions requiring shareholder approval. These will be remitted back to each Administering Authority individually.

The Oversight Board will be supported by the Client Group, comprised primarily of pension investment officers drawn from each of the Administering Authorities but will also draw on Administering Authorities finance and legal officers from time to time. It will have a primary role in reviewing the implementation of pooling by BPP Ltd, and provide a forum for discussing technical and practical matters, confirming priorities, and resolving differences. It will be responsible for providing practical support to enable the Oversight Board to fulfil its monitoring and oversight function.

The proposed arrangements for asset pooling for the Brunel pool have been formulated to meet the requirements of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016 and Government guidance. Regular reports have been made to Government on progress towards the pooling of investment assets, and the Minister for Local Government has confirmed that the pool should proceed as set out in the proposals made.

Devon County Council has approved the full business case for the Brunel Pension Partnership. It is anticipated that investment assets will be transitioned across from the Devon Pension Fund's existing investment managers to the portfolios managed by BPP Ltd between April 2018 and March 2020 in accordance with a timetable that will be agreed with BPP Ltd. Until such time as transitions take place, the Devon Pension Fund will continue to maintain the relationship with its

# **Devon County Council Pension Fund Investment Strategy Statement**



current investment managers and oversee their investment performance, working in partnership with BPP Ltd. where appropriate.

Following the completion of the transition plan outlined above, it is envisaged that all of the Devon Pension Fund's assets will be invested through BPP Ltd. However, the Fund has certain commitments to long term illiquid investment funds which will take longer to transition across to the new portfolios to be set up by BPP Ltd. These assets will be managed in partnership with BPP Ltd. until such time as they are liquidated, and capital is returned.

# **Devon County Council Pension Fund Investment Strategy Statement**



#### 5. Social, environmental and corporate governance policy

The Devon Pension Fund has a fiduciary duty to seek to obtain the best financial return that it can for its members. This is a fundamental principle, and all other considerations are secondary. However, the Devon Pension Fund is also mindful of its responsibilities as a long term shareholder, and the Investment and Pension Fund Committee has considered the extent to which it wishes to take into account social, environmental or ethical issues in its investment policies. The Devon Fund's policy is to support engagement with companies to effect change, rather than disinvestment.

In the light of that overarching approach the following principles have been adopted:-

- (a) The Devon Fund seeks to be a long term responsible investor. The Fund believes that in the long term it will generate better financial returns by investing in companies and assets that demonstrate they contribute to the long term sustainable success of the global economy and society.
- (b) Social, environmental and ethical concerns will not inhibit the delivery of the Devon Fund's investment strategy and will not impose any restrictions on the type, nature of companies/assets held within the portfolios that the Devon Fund invests in.
- (c) It is recognised, however, that the interests of investors on social etc. grounds may coincide with those solely on investment grounds in which case there will be no conflict of interest. Indeed, the Committee believes that in the long run, socially responsible and fiduciary investment will tend to come together since adverse performance on social, environmental or ethical issues will ultimately be reflected in share prices.
- (d) The Devon Pension Fund will seek to engage (through the Brunel Pension Partnership, its asset managers or other resources) with companies to ensure they can deliver sustainable financial returns over the long-term as part of comprehensive risk analysis. In the example of fossil fuels, this will mean engaging with oil companies on how they are assessing their business strategy and capital expenditure plans to adapt to changes in cost base and regulation that will ensure the continued delivery of shareholder returns in the medium to long term. Engagement with companies is more likely to be successful if the Fund continues to be a shareholder.
- (e) Although social, environmental and ethical issues rarely arise on the agendas of company Annual General Meetings, where an issue does arise the Council's external investment managers will only vote if it is in the Fund's interest on investment grounds. Some issues may be incorporated into generally accepted Corporate Governance Best Practice (e.g. the inclusion of an Environmental Statement in the Annual Report and Accounts). In this case the Council will instruct its external investment managers to vote against the adoption of the Annual Report, if no such statement is included.
- (f) The Devon Pension Fund recognises the risks associated with social, environmental and governance (ESG) issues, and the potential impact on the financial returns if those risks are not managed effectively. The Fund therefore expects its external fund managers to monitor and manage the associated risks. As the Devon Fund moves towards the new arrangements for the pooling of investments it will work with its partners in the Brunel pool and the Brunel Pension Partnership Limited company to ensure that robust systems are in place for monitoring ESG risk, both at a portfolio and a total fund level, and that the associated risks are effectively managed.

# **Devon County Council Pension Fund Investment Strategy Statement**



(g) The Pension Board regularly reviews all the Fund's statutory statements. Their views will be taken into account in setting the Devon Fund's environmental, social and governance policies. The Fund also holds an annual consultative meeting with fund members which provides the opportunity for discussion of investment strategy and consideration of non-financial factors.

# **Devon County Council Pension Fund Investment Strategy Statement**



# 6. Policy of the exercise of rights (including voting rights) attaching to investments

The Devon Pension Fund is fully supportive of the UK Stewardship Code, published in July 2010, and the Committee accepts the rights and responsibilities that attach to being a shareholder and will play an active role in overseeing the management of the companies in which it invests. During 2017 we will develop this further by becoming signatories to the code. As part of the Brunel Pension Partnership (BPP) we are actively exploring opportunities to enhance our stewardship activities. More information is on the BPP website:

#### https://www.brunelpensionpartnership.org/

The following section sets out the Fund's policy in relation to the seven principles of the UK Stewardship Code, including its policy on the exercise of rights, including voting rights, attached to investments:

(a) <u>Institutional investors should publicly disclose their policy on how they will discharge their stewardship responsibilities.</u>

The Devon Pension Fund aims to be a supportive, long term shareholder. The Committee will support the latest widely accepted standards of Best Practice in Corporate Governance and will expect the companies in which it invests to comply therewith. It will use its influence as a shareholder to persuade the Directors of any companies that do not already comply to adopt Best Practice.

The Fund will expect its external investment managers to:

- (i) Seek to develop a long-term relationship and an understanding of mutual objectives and concerns with the companies in which we invest.
- (ii) Meet regularly with those companies to discuss corporate strategy and objectives, and to make an assessment of management performance.
- (iii) Have in place processes in place to ensure access to accurate information regarding companies in which we invest, including the approach to corporate governance adopted by the company.
- (iv) Intervene when a company fails to meet expectations in terms of traditional governance inputs (such as board structures) but also the outputs of governance such as acquisitions and operational performance.

The Fund's external investment managers will judge whether to support a company by subscribing to a rights issue, accepting a take-over bid or other similar events purely on investment grounds.

(b) <u>Institutional investors should have a robust policy on managing conflicts of interest in</u> relation to stewardship and this policy should be publicly disclosed.

External investment managers will be expected to act in the Fund's interests when considering matters such as engagement and voting. The Fund will expect its fund managers to:

- (i) Put in place and maintain a policy for managing conflicts of interest.
- (ii) Ensure that any significant conflicts of interest are disclosed.

# **Devon County Council Pension Fund Investment Strategy Statement**



(c) <u>Institutional investors should monitor their investee companies</u>.

The Fund will expect its external investment managers to

- (i) Satisfy themselves, to the extent possible, that the investee company's board and committee structures are effective, and that independent directors provide adequate oversight, including by meeting the chairman and, where appropriate, other board members.
- (ii) Maintain comprehensive records of governance engagements, votes cast and the reasons for voting against management or abstaining.
- (iii) Attend General Meetings selectively when they consider it is of value to our investment to do so.
- (d) <u>Institutional investors should establish clear guidelines on when and how they will</u> <u>escalate their activities as a method of protecting and enhancing shareholder value.</u>

The Fund will expect its external investment managers to escalate activities if a company fails to meet expectations. The most important issues for us are:

- Strategy including acquisitions and the deployment of capital
- Operational performance
- Quality of the Board
- Succession planning
- Health & Safety
- Risk management
- Remuneration
- Corporate social responsibility

The Fund will expect its external investment managers to engage with the board in order to better understand what is behind such concerns. Engagement should be regularly reviewed and its success assessed.

(e) <u>Institutional investors should be willing to act collectively with other investors where</u> appropriate.

As a general rule we believe the effectiveness of engagement is considerably increased when we find common ground with other shareholders. The Fund will therefore encourage its fund managers to work with collective bodies or collaborate with other shareholders if they believe this will increase the chance of success.

The Fund is a member of the Local Authority Pension Fund Forum (LAPFF), an association of local authority pension funds who act collectively with a view to achieving the highest standard of corporate governance and corporate social responsibility amongst the companies in which they invest.

# **Devon County Council Pension Fund Investment Strategy Statement**



(f) <u>Institutional investors should have a clear policy on voting and disclosure of voting activity.</u>

The Council will instruct its external investment managers to vote at all meetings of UK companies where they have sufficient information to form a view on the issues involved. Voting will be extended to overseas companies when practicable.

The Council will instruct its external investment managers to vote in favour of all resolutions put forward by the Directors of a company unless they are not in the shareholder's interests (e.g. Long Term Incentive Plans with targets that are not demanding enough or where excessive remuneration is proposed) or expose the company to undue risk or they condone bad practice (e.g. Director's service contracts in excess of one year) in which cases it will instruct them to vote against.

(g) <u>Institutional investors should report periodically on their stewardship and voting activities.</u>

The Investment and Pension Fund Committee will monitor the fund managers' engagement with the companies they have invested in, through the regular reporting arrangements in place. In addition the external investment managers will be requested to produce an annual summary of their engagement activity for inclusion within the Devon Pension Fund Annual Report. A report on voting activity will also be published in the Annual Report.

# **Devon County Council Pension Fund Investment Strategy Statement**



#### 7. Advice Taken

This Investment Strategy Statement has been put together by Devon County Council's professional investment officers, supported by the Fund's Independent Investment Advisor, and with advice from Mercer LLC investment advisors, who have conducted a review of the Fund's investment strategy and asset allocation. Mercer were selected to undertake the investment review following a procurement exercise through the South West LGPS Framework for the Supply of Actuarial, Benefits and Investment Advisory Services, administered by the Environment Agency.

The Devon Fund has committed to pooling investments through the Brunel Pension Partnership Limited (BPP Ltd.), and advice from the Brunel Client Officer Group project team has also been taken into account in shaping the Devon response to the pooling initiative and building an investment strategy that can be implemented via BPP Ltd. once it becomes operational.

The key people who have been consulted and who have provided advice in drawing up the Investment Strategy Statement are:

#### The Investment and Pension Fund Committee

This County Council Committee, which includes Unitary and District Council and other employer representatives and those of the contributors and the pensioners (non-voting), carries out the role of the Administering Authority. It has full delegated authority to make decisions on Pension Fund matters. In particular it:

- decides the Investment Principles;
- determines the fund management structure;
- reviews investment performance;

#### **The Devon Pension Board**

While not a decision making body, the Pension Board has been set up to assist the Administering Authority in securing compliance with legislation and regulation and the effective and efficient governance of the Fund. Members of the Pension Board were included in a consultation workshop on the investment strategy, and regularly review the Fund's statutory statements.

#### County Treasurer: Mary Davis BA (Hons), CPFA

The County Treasurer advises the Committee and ensures that it is informed of regulatory changes and new developments in the investment field and implements the Committee's decisions. Mary Davis is a CIPFA qualified accountant and has been the County Treasurer and Section 151 Officer for Devon County Council since 2008. Mary has responsibility for Devon County Council's finances, including responsibility for the Devon Pension Fund. Mary has a BA (Hons) degree in Economics.

#### Assistant County Treasurer Investments: Mark Gayler ACMA, IMC

Mark Gayler has been Assistant County Treasurer, Investments and Treasury Management at Devon County Council since 2013. Mark heads up the investment team responsible for overseeing the Devon Pension Fund, as well as undertaking treasury management for the council. Mark is a CIMA qualified accountant and holds the CFA Level 4 Certificate in Investment Management. Mark has 28 years of experience within local government, and first moved to the Investment Team in 2010, initially as Deputy Investment Manager.

# **Devon County Council Pension Fund Investment Strategy Statement**



#### **Investment Manager: Daniel Harris BSc (Hons) IMC**

Daniel Harris has been an Investment Manager in the Investment Team since 2013, acting as the deputy to the Assistant County Treasurer. Dan has worked within finance for Devon County Council since 2006. Prior to joining Devon County Council he worked for a Private Banking Company, managing investment portfolios for high wealth clients. Dan has a BSc (Hons) degree in Pure Mathematics and holds the Investment Management Certificate.

#### Independent Investment Advisor: Steve Tyson BSc (Hons), Chartered FCSI, Allenbridge Epic

Steve is the independent adviser to the LGPS for Devon County Council and Gloucestershire County Council Pension Funds. He has over 35 years' investment experience and holds a portfolio of trustee and advisory positions. Formerly Steve was a public member of Network Rail and a NED of Manulife Asset Management. His last full-time role was as Chief Investment Officer and CEO of Manulife Asset Management from 2004-2012, responsible for £4 billion of assets under management and advice in a variety of asset allocation and equity strategies. During his career, Steve managed a wide range of DB and DC pension funds and has specialised in strategic and tactical asset allocation strategies. Steve is a Chartered Fellow of the Chartered Institute for Securities and Investment

#### **Mercer LLC Investment Consultants:**

#### Tessa Page, Principal

Tess is a Senior Principal at Mercer and an LGPS strategy specialist, with close to 15 years' pensions and investments experience. Tess joined Mercer in 2011, having previously worked at JLT (formerly HSBC Actuaries and Consultants). She has a Masters in Biochemistry from the University of Oxford and is a Fellow of the Institute and Faculty of Actuaries.

#### James Giles, Senior Associate

James is a Senior Associate within Mercer's investment consulting practice, with over 10 years' experience advising public and private sector pension schemes on all aspects of investment strategy, implementation and monitoring. James has a BA (Hons) in Politics, Philosophy and Economics from the University of Manchester, and is a Fellow of the Institute and Faculty of Actuaries.

#### **Brunel Client Officer Group**

The Brunel Client Officer Group has provided support with regard to the impact on strategy of the investment pooling proposals. The group comprises the investment officers from the Avon Pension Fund (Bath and NE Somerset Council), Buckinghamshire CC, Cornwall Council, Devon CC, Dorset CC, Gloucestershire CC, Oxfordshire CC, Somerset CC, Wiltshire Council and the Environment Agency.

# **Devon County Council Pension Fund Investment Strategy Statement**



#### Annex 1 – Compliance with the Myners Principles

The Committee has considered the 6 Myners Principles and is of the view that the Fund currently complies with the spirit of these recommendations. Further details are given below on each of the 6 principles.

#### 1. Effective Decision Making

The County Council has a designated Committee whose terms of reference are to discharge the duties of the Council as the Administering Authority. There is a training programme for Committee members. They also have external and internal advisers and are supported by an experienced in-house team to oversee the day to day running of the Fund. Representatives of the Fund's contributors and pensioners, although not voting members, advise the Committee on the views of their members. The Administering Authority is supported by a Pension Board, whose role is to assist them in securing compliance with legislation and regulation and the effective and efficient governance of the Fund.

#### 2. Clear Objectives

This document sets out clear objectives in relation to the split of assets between Equities and Bonds, investment in Diversified Growth Funds, and other assets such as Property.

The Committee is aware of the Fund's current deficit and its investment policy is designed to gradually improve solvency whilst keeping employers' contribution rates as constant as possible. A key objective of the Fund's strategy is to manage the fund to ensure a healthy cash-flow for the foreseeable future.

#### 3. Risk and Liabilities

The Committee has considered the mix of assets that it should adopt and the level of risk (volatility of returns) it is prepared to accept. This document sets out current policy, which is designed to improve the Fund's solvency while only accepting moderate risk.

The Committee will regularly review the benefits of using the full range of asset classes.

#### 4. Performance Assessment

In the award of mandates to individual investment managers the Investment and Pension Fund Committee has set benchmarks for each asset class, as set out in Annex 2. The total fund is measured against a bespoke benchmark based on the Fund's strategic asset allocation.

The Fund uses the services of its custodian bank to provide an independent measurement of investment returns. These are used for comparison purposes against specific and peer group banchmarks

The Investment and Pension Fund Committee receive quarterly performance reports and are therefore able to consider the performance of all asset classes and managers on a regular basis, focusing on the longer term. These considerations form the basis of decision making.

#### 5. Responsible Ownership

Section 6 of this document, on the Policy of the exercise of rights (including voting rights) attaching to investments, sets out the Fund's commitment to responsible ownership. The management agreements with the Fund's investment managers include provision for them to engage with companies in compliance with the terms of the Combined Code and the Council's voting policy as set out in this document. The Fund is also a member of the Local Authority

# **Devon County Council Pension Fund Investment Strategy Statement**



Pension Fund Forum (LAPFF). The Fund has investments in specialist pooled funds that are specifically designed to be activist. This document sets out the Council's policy on voting.

#### 6. Transparency and Reporting

This Investment Strategy Statement is available to any interested party on request. The latest version is available on the Peninsula Pensions website.

In accordance with LGPS (Administration) Regulations 2008, the Devon Pension Fund has published a Communications Policy Statement, which can be viewed at: <a href="https://www.peninsulapensions.org.uk/wp-content/uploads/2013/08/Devon-Pension-Fund-Communications-Policy.pdf">https://www.peninsulapensions.org.uk/wp-content/uploads/2013/08/Devon-Pension-Fund-Communications-Policy.pdf</a>,

which describes the Fund's policy on:

- Providing information to members, employers and representatives,
- The format, frequency and method of distributing such information,
- The promotion of the Fund to prospective members and their employing bodies.

The Fund will continue to develop the Peninsula Pensions website, which it considers to be its primary communications channel.

# Devon County Council Pension Fund Investment Strategy Statement



### **Annex 2 – Current Managers and Mandates**

Manager	Mandate	Target
Aberdeen Asset Managers Ltd	Global Equity	Outperform FTSE World Index by 3% per annum over rolling 3 and 5 year periods
Aberdeen Asset Managers Ltd	Global Emerging	Outperform MSCI Emerging Markets Index by 2-4% per annum over rolling 3 year periods
State Street Global Advisors Ltd	Passive Equities	Performance in line with FTSE World market specific indices
UBS Global Asset Management (UK) Ltd	Passive Equities	Performance in line with FTSE All Share Index
UBS Global Asset Management (UK) Ltd	Passive Equities (Alternative Indexation)	Performance in line with FTSE RAFI / MSCI World Quality / MSCI World Minimum Volatility Indices
Lazard Asset Management LLC	Global Fixed Interest	Outperform Barclays Capital Global Aggregate Bond Index by 1% per annum
Wellington Management International Ltd	Global Fixed Interest	Outperform Barclays Capital Global Aggregate Bond Index by 1% per annum
Wellington Management International Ltd	Multi Sector Credit	Outperform composite of 1/3 Bank of America Merrill Lynch Global High Yield Constrained Index, 1/3 JP Morgan Emerging Markets Bond Index Plus, and 1/3 CS Leveraged Loan Index
Baillie Gifford and Co.	Diversified Growth Fund	Outperform Bank of England Base Rate by 3.5% per annum net of fees
Barings Asset Management Ltd	Diversified Growth Fund	Outperform LIBOR by 4% per annum
Aviva Investors Global Services Ltd	Property	Outperform the IPD UK PPF All Balanced Funds Index
DCC Investment Team	Specialist Equity Funds	Outperform FTSE World Index
DCC Investment Team	Infrastructure Funds	Outperform GBP 7 Day LIBID
DCC Investment Team	Cash	Outperform GBP 7 Day LIBID

CT/17/74 Investment & Pension Fund Committee 15 September 2017

#### **INVESTMENT MANAGEMENT REPORT**

#### **Report of the County Treasurer**

All recommendations contained in this report are subject to confirmation by the Committee before taking effect.

#### **Recommendations:**

- (i) That the Investment Management Report be noted;
- (ii) That the Committee note compliance with the 2017/18 Treasury Management Strategy.
- (iii) That the County Treasurer in consultation with the Chairman be authorised to move up to £100m from UK passive equities to overseas passive equities (North America and Japan), if market conditions provide an opportunity and the appropriate trigger points are hit, and that the trigger points be reviewed at the next meeting of the Committee.
- (iv) That the Specialist Funds investment in the State Street Emerging Markets Fund be switched from the current equal country weighted fund to a fund tracking the MSCI Emerging Markets index.

#### 1) FUND VALUE AND ASSET ALLOCATION

The table below shows the Fund value and the asset allocation for the Fund compared to the target asset allocation as at <u>30 June 2017</u>.

#### **Fund Value and Asset Allocation**

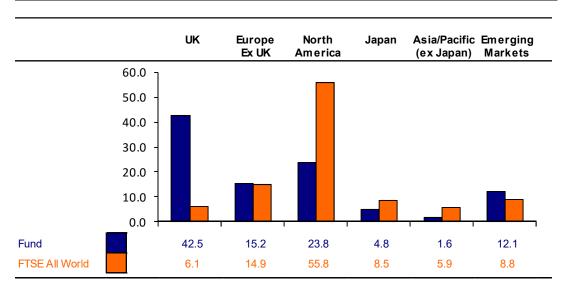
	Fund Value	Target	Fund asset	Variation
	as at	allocation	allocation at	from Target
	30.06.17	2017/18	30.06.17	
	£m	%	%	%
Fixed Interest				
Global Bonds	217.1	6.0	5.5	
Multi-Sector Credit	216.4	6.0	5.4	
Cash	100.5	1.0	2.5	
	534.0	13.0	13.4	+0.4
Equities				
Passive Equities	1,739.8	43.0	43.6	
Active Global Equities	416.3	10.0	10.4	
Active Emerging Markets	182.0	5.0	4.6	
	2,338.1	58.0	58.6	+0.6
Alternatives/Other				
Diversified Growth Funds	593.3	15.0 *	14.9	
Property	368.7	10.0	9.2	
Infrastructure	155.0	4.0	3.9	
Private Debt	0.0	0.0 *	0.0	
	1,117.0	29.0	28.0	-1.0
Total Fund	3,989.1	100.0	100.0	

<sup>\*</sup> Medium term allocation of 3% to Private Debt agreed, but this will be built up over time, funded from a decreased allocation to diversified growth funds

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- The Fund value as at 30<sup>th</sup> June 2017 stood at £3,989.1 million, an increase of £60m over the quarter.
- The table shows the target asset allocation for 2017/18 as set out in the Investment Strategy Statement. With the exception of cash, the actual allocations are all within 1% of the target and no action is required to rebalance between asset classes. While the allocation to cash is higher than target, this will be reduced by the drawdown of the commitment made to private debt funds.
- The following table gives the geographical split of the Fund's equity allocations against the FTSE World geographical weightings:

#### Geographical Split of Equity Allocation compared to the FTSE All World Index

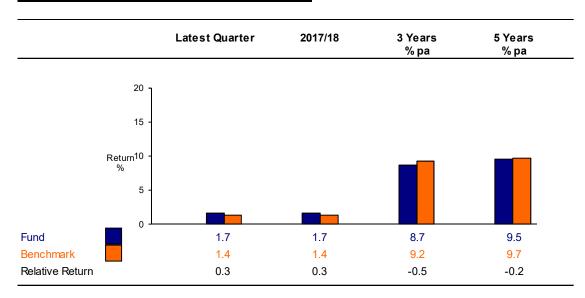


- The table shows that the Fund has an over-exposure to the UK and a significant underexposure to North America compared to the world market. There is also a smaller underexposure to Japan, while the exposure to Europe and the combined exposure to Asia/Pacific (ex Japan) and Emerging Markets is about right.
- It was agreed at the February committee that in principle, the Fund should look to reduce its overweight to UK equities by reallocating to overseas equities, predominantly to US equities with a small proportion to Japanese equities. It was agreed that the County Treasurer in consultation with the Chairman be authorised to move up to an initial £100m from UK passive equities to overseas passive equities, if market conditions provided an opportunity and appropriate trigger points were hit. Market conditions since February have not presented the appropriate opportunity and no action has been taken.
- It is proposed that the trigger points continue to be monitored over the period up to the next committee, and the County Treasurer retain the authorisation to move up to £100m, with the trigger points being applied to both the North America and Japan markets. However, there is a strong possibility that the agreed trigger points will not be hit for a significant period, and it is therefore proposed that officers review the trigger points with a view to recommending an alternative strategy for reducing the UK exposure and moving funds from the UK to overseas equities.

#### 2) FUND PERFORMANCE

The performance of the Total Fund over the last quarter, the financial year, and on a rolling three and five year basis are shown in the following chart.

#### **Longer Term Fund Performance Summary**



The performance statistics quoted are net of fees for the current financial year and the last three years, but the five year figures shown combine gross performance up to 31 March 2014 and net of fees performance from 1 April 2014 onwards.

The last quarter has seen a return 0.3% above benchmark. The total absolute return for the year was +1.7%, ahead of the Fund benchmark of +1.4%. The longer term three and five year returns remain below benchmark.

A breakdown of the performance of the Total Fund for the quarter to 30 June 2017 and the comparative Index returns are shown in the table below:

#### Performance for the quarter to 30 June 2017

Sector	Fund Return	Benchmark	Benchmark Description
	%	%	
Global Bonds	1.0	0.3	BarCap Global Bonds
Multi-Sector Credit	2.0	1.7	MSC Bespoke *
Cash	0.2	0.0	GBP 7 Day LIBID
Passive Equities	1.5	1.6	Devon Bespoke Passive Index
Active Global Equities	2.7	0.5	FTSE World
Active Emerging Markets	1.6	2.3	MSCI Emerging Markets
Diversified Growth Funds	2.0	1.0	Devon Multi Asset Benchmark
Property	2.3	2.3	IPD UK PPF All Balanced Funds
Infrastructure	0.4	1.3	GBP 7 Day LIBID+5%
Private Debt	-	-	GBP 7 Day LIBID+5%

Total Fund	1.7	1.4	Devon Bespoke Index

<sup>\*</sup>Composed of 1/3 Bank of America Merrill Lynch Global High Yield Constrained Index; 1/3 JPMorgan Emerging Markets Bond Index Plus; 1/3 CSFB Bank Loan Index.

Key issues over the quarter include:

- The active equity and fixed interest managers have had a good quarter, performing above benchmark, with the exception of the emerging markets equities mandate which underperformed.
- Currency issues have again had an impact, with a weakening dollar reducing the value of
  the Fund's unhedged US exposure. This has had an adverse impact on the infrastructure
  return, and on the dynamic currency hedged passive US exposure. However the increase
  in the static hedged portion of the passive portfolio from 50% to 100% has protected the
  Fund to some extent. Conversely the strengthening Euro has means that the additional
  Euro hedges put in place have had a negative impact on both equity and infrastructure
  returns.
- The diversified growth funds (DGFs) have outperformed their cash plus benchmarks at a time of modest positive returns in equity and bond markets.
- Property has also seen a modest positive return in line with the benchmark.

#### 3) SPECIALIST FUNDS - STATE STREET EMERGING MARKETS FUND

- (a) The Specialist Equity Funds mandate, to which 5% of the fund is allocated, includes an investment in the State Street equal country weighted fund, which has been held since 1995. The fund allocates an equal weight to each of the countries included within the MSCI Emerging Markets index. This means, for example, that there is an equal amount allocated to Peru and Hungary as there is to South Korea, India and Brazil. This contrasts with the main MSCI Emerging Markets Index which will have higher allocations to the latter countries reflecting the size of their economies.
- (b) The impact of this is that if smaller countries perform better than the larger countries then the Devon investment will do better than the index, whereas if the larger countries perform better, then the Devon fund will do worse than the index. The original strategy was put in place in the 1990s to exploit emerging market volatility in a systematic way and for many years did so successfully. Over the 22 years this investment has been held the annualised return has been 9.6%, compared with the MSCI Emerging Markets index return of 8.0%, i.e. outperformance of 1.6% per year. However, the outperformance was generated in the early years of the investment and more recently the relative returns have been less good. These are summarised in the table below:

#### State Street Equal Country Weighted Fund Performance – Periods to 30 June 2017

	1 Year	3 Years	5 Years	10 Years
	%	%	%	%
Total Return	+20.0	+6.5	+5.0	+6.1
MSCI Emerging Markets Index	+27.4	+10.8	+8.2	+6.7
Difference	-7.4	-4.3	-3.2	-0.6

- (c) The features of the emerging markets universe in the 1990s were rather different to today. All the markets (including China) were small, often under-researched and de-synchronised with large swings driven by perceived political and financial risks. The opportunities to exploit investor behavioural biases were high and the quarterly re-balancing process enabled what was essentially a value style to work well (and at very low cost).
- (d) The current emerging market universe has much larger size variance, broader research coverage and higher levels of inter-dependency (therefore synchronicity). This makes the equal weighted approach less appropriate. In particular it will inevitably overweight smaller markets, which may be small because of persistent economic/political failure rather than investor behaviour. There is also more risk involved in allocating larger amounts to smaller countries, as there are liable to be fewer companies in the indexes of those countries. For Page 230

- example, while there are 111 companies in the South Korea index and 78 in India, there are only three in each of Peru, Hungary and Egypt, so the average allocation to an Egyptian company is 37 times as much as to the average Korean company.
- (e) Therefore, in view of the recent poor results from this strategy, and to reduce the level of risk involved, it is proposed to change the investment such that it tracks the main MSCI Emerging Markets index, rather than the equal country weighted index, which can be achieved through the funds that State Street offers. This will maintain the allocation to emerging markets until the move across to Brunel, but remove the potential for underperformance (or outperformance) compared to the index.

#### 4) BUDGET FORECAST MONITORING AND CASH MANAGEMENT

- (a) Appendix 1 shows the actual to date and revised forecast for 2017/18 against the original budget forecast. There was a deficit of £5.4m between contributions received and pension benefits paid out during the quarter.
- (b) The income received as cash reflects the income from the property mandate, distributions from infrastructure investments and interest on internally managed cash. This income was sufficient to cover the gap between pension benefits payments paid and the contributions received over the quarter. The remaining income is from the Fund's segregated equity and bond mandates and is reinvested by the fund managers.
- (c) Pension administration costs for the first quarter reflect the payment of the annual charge for IT support during the quarter. The updated forecast for the year is still in line with the original forecast. The actual expenditure to date for investment management and oversight and governance are generally low as payments are made in arrears. The high expenditure on actuarial services reflects costs over the quarter that will be recharged to employers, which will then reduce the net expenditure.
- (d) At 31 August 2017 the unallocated cash on deposit amounted to £46.6m. This is summarised in the following table. The cash held is being maintained at a lower level than in the past, with a target level of only 1% of the Fund, and it is therefore necessary to ensure its liquidity for cashflow purposes. However, the return of capital from one of the specialist funds has resulted in £10m being placed in a 6 month notice account. The additional cash is being held to meet future cashflow requirements, including providing for the drawdown of investment commitments.

#### **Cash on Deposit**

Type of Deposit	Maturity	Actual	Average	Current	Average
	period	as at	Interest	as at	Interest
		31/03/17	Rate	31/08/17	Rate
		£m	%	£m	%
Call and Notice Accounts	Immediate	10.1	0.29	36.6	0.38
	6 Month Notice	10.0	0.80	10.0	0.80
Term Deposits	<30 Days	10.0	0.45	0.0	
	>30 Days	20.0	0.60	0.0	
TOTAL (at 31st August 2017	)	50.1	0.55	46.6	0.47

(e) The weighted average rate being earned on cash deposits, as at 31 August 2017, was **0.47%.** This reflects the current low interest rate environment and the need to ensure liquidity as a result of the low level of cash being maintained.

(f) The deposits in place during the year to date have fully complied with the Fund's Treasury Management and Investment Strategy for 2017/18.

Mary Davis

Local Government Act 1972
List of Background Papers Nil
Contact for Enquiries: Mark Gayler
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Appendix 1

#### **Devon County Council Pension Fund Budget / Forecast 2017/18**

	Actual 2016/17 £'000	Original Forecast 2017/18 £'000	to June 17	Revised Forecast 2017/18 £'000	Variance from Original Forecast £'000
Contributions					
Employers	(123,163)	(127,000)	(29,484)	(127,000)	0
Members	(36,709)				0
Transfers in from other pension funds:	(8,205)	(6,000)	(2,014)	(6,000)	0
	(168,077)	(170,000)	(40,372)	(170,000)	0
Benefits					
Pensions	136,549	142,000	35,075	142,000	0
Commutation and lump sum retirement benefits	27,716	30,000	8,992	30,000	0
Lump sum death benefits	3,751	4,000	934	4,000	0
Payments to and on account of leavers	719	500	120	500	0
Payments for members joining state scheme	5,684	6,000	693	6,000	0
	174,419	182,500	45,813	182,500	0
Net Withdrawals from dealings with fund members	6,342	12,500	5,441	12,500	0
Investment Income					
	(23,276)	(24.000)	(5,272)	(24.000)	0
Received as Cash	(16,576)	( , ,	(5,358)	` ' '	0
Reinvested by Fund Manager	(39,852)	(17,000) <b>(41,000)</b>	(10,630)	(17,000) <b>(41,000)</b>	0 <b>0</b>
	(33,032)	(41,000)	(10,030)	(41,000)	
Administrative costs					
Peninsula Pensions	2,059	2,000	744	2,000	0
reminsula remsions	2,059	2,000	744	2,000	0
Investment management expenses	2,039	2,000	744	2,000	<u> </u>
External investment management fees - invoiced	6,182	6,900	821	6,900	0
External investment management fees - not invoiced	4,343	4,400		4,400	0
Custody fees	107	115		115	0
Transaction costs	1,370	1,500		1,500	0
Reversal of accrual	(2,471)	-	0	0	0
Stock lending income & commission recapture	(109)	(100)		(100)	0
Other investment management expenses	50			` _1	0
, i	9,472	12,865		12,865	0
Oversight and governance costs					
Investment & Pension Fund Committee Support	92	95	14	95	0
Pension Board	26	27	6	27	0
Investment Oversight and Accounting	281	285	50	285	0
Brunel Pension Partnership	146	440	(7)	440	0
Legal Support	34	30	0	30	0
Actuarial Services	69	40	106	40	0
Investment Performance Measurement	38	0	0	0	0
Subscriptions	19	20	13	20	0
Internal Audit fees	22	14		14	0
External Audit fees	29	29		29	0
	755	980	181	980	0
Total Management Expenses	12,286	15,845	2,855	15,845	0

CT/17/75 Investment & Pension Fund Committee 15 September 2017

#### PENSION FUND RISK REGISTER

#### **Report of the County Treasurer**

Please note that the following recommendations are subject to consideration and determination by the Board before taking effect.

Recommendation: That the Committee notes the Pension Fund Risk Register and the additional actions proposed to mitigate risk.

#### 1. Introduction

- 1.1. Effective risk management is an essential part of any governance framework as it identifies risks and the actions required to mitigate their potential impact. For a pension fund, those risks will come from a range of sources including the funding position, investment performance, membership changes, benefits administration, costs, communications and financial systems. Good information is important to help ensure the complete and effective identification of significant risks and the ability to monitor those risks. The risks that have been identified are incorporated into the Fund's Risk Register.
- 1.2. The Pension Board monitors the Risk Register as part of its scrutiny role in relation to risk and compliance, and will raise any specific concerns to the Investment and Pension Fund Committee, as necessary. The Pension Board previously considered the Risk Register at its meeting on 10<sup>th</sup> April 2017, and their input has been taken into account in revising the risk register. However, the Investment and Pension Fund Committee is the ultimate risk owner for the Pension Fund and therefore an updated Risk Register is brought to the Committee on an annual basis.
- 1.3. The Risk Register is attached at Appendix 1 to this report. It highlights the key risks in relation to the Pension Fund, the current processes in place to mitigate the risk, and the planned improvements in place to provide further assurance. It incorporates the risk register of both the Investments Team and Peninsula Pensions.

#### 2. Assessment of Risk

- 2.1. Risks are assessed in terms of the potential impact of the risk event should it occur, and in terms of the likelihood of it occurring. These are then combined to produce an overall risk score. Each risk is scored assuming no mitigation, and then on the basis of the mitigation in place.
- 2.2. In addition to the current mitigation in place, further actions are planned to provide a greater level of assurance, and these are detailed together with the planned timescale for the action to take place. The level of risk will be reviewed once these additional actions have been implemented.
- 2.3. Further risks are likely to arise from future decisions taken by the Investment and Pension Fund Committee, and from changes in legislation and regulations. Where such new risks arise they will be added to the risk register, assessed, and mitigation actions identified.

#### 3. Revisions to the Risk Register

- 3.1. The Risk Register is reviewed and updated on an ongoing basis. The following changes have been made to the Register since it was last presented to the Investment and Pension Fund Committee:
  - During 2016/17, the Pension Board suggested amendments to the risk register, including references to the potential impact of the leaving the EU and any consequential changes to the regulatory framework. Risk F13 has been added to the register to reflect this risk.
  - Risk F10 has been expanded to include reference to the Actuary's objective of keeping contributions as stable as possible for employers, whilst ensuring the long term solvency of the Fund.
  - Risk F14 has been added in relation to the risk in relation to the Markets in Financial Instruments Directive II of the Devon Fund being downgraded to retail client status. This is covered in greater detail in a separate report on the agenda for this meeting.
  - Risk F2 An investment strategy review has been completed and a report was
    presented to Investment and Pension Fund Committee on 24th Feb 2017. The 2016
    actuarial valuation has been completed and includes provision for the fund to achieve
    full funding over 22 years.
  - Under Risk I1, the deadline for completing The Pensions Regulator Trustee Toolkit self-assessment has been extended to 31st December 2017.
  - The key risks in relation to Peninsula Pensions have been reviewed and are recorded under Risks Reference PP. Several new risks have been included under this section, including risk PP16 which covers the risk of failure for the shared service arrangement with Somerset.
  - Risk PP18 has been added to the register since the April review, which covers the risk of cyber attacks.
- 3.2. Taking account of the revisions above there are now 44 risks recorded in the Risk Register. The following table summarises the number of risks assigned to low, medium and high risk scores, before and after mitigation.

Risk Category	Number of Inherent Risks Identified	Number of Risks following mitigating action
High	12	1
Medium	22	8
Low	10	35

3.3. Action taken to mitigate risks has reduced the number of high risks from 12 to 1. The remaining high risk is in respect of a market crash leading to a failure to reduce the deficit.

#### 4. Conclusion

4.1. The Committee are asked to note the Pension Fund Risk Register, and the additional actions proposed to mitigate risk.

Mary Davis

Electoral Divisions: All
Local Government Act 1972
List of Background Papers - Nil
Contact for Enquiries: Mark Gayler
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#### **Devon County Council Pension Fund Risk Register**

Aug-2017

#### Key to overall assessment of risk

Combination of impact and likelihood, categorisation of overall risk and level of action required.

	Risk Assessment Matrix						
Δ	5	10	15	20	25		
ПКЕЦІНООБ	4	8	12	16	20		
<u> </u>	3	6	9	12	15		
N N	2	4	6	8	10		
	1	2	3	4	5		
	IMPACT						

#### Impact x Likelihood

#### **20 - 25 VERY HIGH**

• Immediate Action

#### 12 - 16 HIGH

• Regular review to seek better control

#### 8 - 10 MEDIUM

• Review current controls

#### 1 - 6 LOW

• Limited action - long term plans

#### Assessment of impact and likelihood

	Assessment of Impact						
		Financial	Reputation	Stakeholders/Customers			
1	Negligible	< £100k	Minimal and transient loss of public trust.	Minimal impact on stakeholders or customers.			
2	Minor	£100k - £1m	Slight loss of trust with no lasting impact. Little adverse publicity.	Minor impact on stakeholders or customers and customer dissatisfaction. Limited service disruption.			
3	Moderate	£1m - £10m	Moderate loss of trust that receives significant adverse publicity locally with no lasting impact.	Moderate disruption to stakeholders, moderate impact on customers and customer dissatisfaction. Moderate service disruption.			
4	Major	£10m - £100m	Significant loss of trust and receives local media attention with potential for lasting impact.	Significant service disruption and opposition from stakeholders and/or customers. Threa of legal action.			
5	Catastrophic	> £100m	Significant loss of trust and receives national media attention with potential for persisting impact.	Innnosition from stakeholders and/or			

		Assessment of Likelihood	
		Probability Descriptors	Numerical Probability
1	Rare	This will probably never happen/recur.	Under 1%
2	Unlikely	Do not expect it to happen/recur, but it is possible it may do so.	1% - under 5%
3	Possible	Might happen or recur occasionally.	5% - under 20%
4	Likely	Will probably happen/recur, but it is not a persistent issue or circumstances	20% - under 50%
5	Almost Certain	Will undoubtedly happen/recur, possibly frequently. A project more likely to fail than succeed.	Over 50%

Annendiy 1 - Devon Pension Fund Rick Register

		In	herer	t Risk		Cı	urrent	t Risk			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
	Governance Arrangements							•			
rage 239	The Administering Authority fails to have appropriate governance arrangements, including the requirement for a Pension Board, resulting in:  Non-compliance with legislation and/or best practice. Inability to determine policy, make effective decisions and/or deliver service. Risk to reputation.		2	8	<ul> <li>DCC has produced a Governance Policy and Compliance Statement, as required by regulation 31 of the LGPS Regulations 2008.</li> <li>The Governance Policy and Compliance Statement is reviewed and updated regularly and scheme employers are consulted to ensure that the policy remains appropriate.</li> <li>The Statement is published on the Devon Pensions website: https://www.peninsulapensions.org.uk/wp-content/uploads/2013/10/Devon-Pension-Fund-Governance-Policy-270215.pdf</li> <li>Pension fund stakeholders are made aware of the Statement.</li> <li>DCC has appointed an Investment and Pension Fund Committee to discharge the duties of the Council as Administering Authority of the Pension Fund.</li> <li>The Committee review and approve the annual statement of accounts of the Devon Pension Fund, consider whether appropriate accounting policies have been followed and whether there are concerns arising from the financial statements or from any audit that need to be brought to the attention of the Council.</li> <li>A Pension Board has been established as required by the Publi Service Pension Act 2013.</li> <li>Support and training are being provided to ensure that the Board is equipped to undertake its role.</li> </ul>	r	1	4	Mark Gayler / Dan Harris		

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Appendix 1 - Devon Pension Fund Risk Register

		Inl	neren	Risk		Cı	ırrent	Risk			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
	The Investment and Pension Fund Committee and Pension Board are unable to fulfil their responsibilities effectively, resulting in:  Non-compliance with legislation and/or best practice.  Inability to determine policy, make effective decisions and/or deliver service.  Risk to reputation.		3	9	<ul> <li>The Committee has adopted the CIPFA Code of Practice on Knowledge and Skills, and regular training is provided to ensure that members have the level of understanding required.</li> <li>An Annual Training Plan has been agreed for 2017/18.</li> <li>A training and induction programme is available for new Committee and Pension Board Members.</li> <li>The Fund subscribes to relevant bodies (e.g. CIPFA, LAPFF, NAPF) and sends representatives to major conferences.</li> <li>DCC organises at least two training days per year for Investment and Pension Fund Committee and Pension Board members, including an annual shared training day with Cornwall Council.</li> <li>Committee and Pension Board members are made aware of and adhere to the Governance Compliance Statement, and are encouraged to identify training requirements.</li> </ul>	3	2	6	Mark Gayler / Dan Harris		
F1	The Committee Members and Investment Officers make inappropriate decisions as a result of insufficient knowledge of financial markets and inadequate investment and actuarial advice received, resulting in: • Poor Fund performance/financial loss. • Increased employer contribution costs.	4	3	12	<ul> <li>The Investment Strategy is set in accordance with LGPS investment regulations.</li> <li>The Investment Strategy is reviewed, approved and documented by the Investment and Pension Fund Committee.</li> <li>The Investment Strategy takes into account the Fund's liabilities.</li> <li>DCC employ an external investment advisor who provides specialist guidance to the Investment and Pension Fund Committee regarding the investment strategy.</li> <li>An Annual Training Plan has been agreed for 2017/18.Training programmes are available for Committee Members and Investment Staff.</li> <li>Members and Officers are encouraged to challenge advice and guidance received when necessary.</li> </ul>	4	2	8	Mark Gayler		

Appendix 1 - Devon Pension Fund Risk Register

	dix 1 - Devon Pension Fund Risk Regi		neren	t Risk		С	urrent	Risk			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
Fage 241		5	3	15	<ul> <li>Triennial actuarial valuations provide periodic indications of the growth in assets against liabilities. Employer contribution rates are set in response to this. The 2016 actuarial valuation includes provision for the fund to achieve full funding over 22 years.</li> <li>The investment strategy is reviewed annually by the Pension Fund Committee with advice from the External Investment Advisor to determine whether any action needs to be taken to amend the fund's asset allocation strategy.</li> <li>The Fund's investments are diversified across a range of different types of assets to minimise the impact of losses in individual markets.</li> <li>Fund-specific benchmarks and targets are set.</li> <li>Fund assets are kept under regular review as part of the Fund's performance management framework.</li> <li>Fund managers are thoroughly vetted prior to appointment and performance is reviewed regularly against the benchmark and performance objectives, and this is reported to Committee. Appropriate action may be taken if it is considered that an Investment Manager is underperforming.</li> <li>The depth of expertise in the fund managers team will be assessed as part of the appointment process.</li> <li>Performance targets are agreed by the Investment and Pension Fund Committee and are based upon recommendations provided by the DCC in-house Investment Team and our externa investment advisor.</li> <li>The Investment and Pension Fund Committee have the power to terminate a fund manager's contract if it is deemed that the manager has not performed as expected, or there are concerns about future performance due to organisational change / manager departures.</li> <li>Mercers were appointed to undertake an investment strategy review for the fund in 2016. The final report and recommendations were presented to the Investment and Pension Fund Committee in Feb 2017.</li> </ul>		2	10	Mark Gayler		

	dix 1 - Devon Pension Fund Risk Regi		eren	t Risk		Cı	ırrent	Risk				-
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale	1961
F3	The fund is exposed to unnecessary risks and avoidable costs due to poorly structured investment arrangements, resulting in:  • Financial loss.	5	2	10	The Fund attempts to ensure the achievement of best value and minimise exposure to risk via the following:  • The Fund's investments are diversified across a range of different types of assets to minimise the impact of losses in individual markets.  • IMA disclosure tables are reviewed to ensure best execution by managers.  • Investment managers are asked to provide invoices for fees, wherever possible.  • Specialist services (e.g. transitions, currency transfers) are considered where appropriate in order to reduce costs.  • Banking and custodian arrangements are reviewed and retendered when appropriate.	4	1	4	Mark Gayler			ועמ ונכווו ט
Je 2	Collapse of a fund manager or negligence, fraud or wilful default committed by a fund manager, resulting in: • Financial loss.	4	2	8	<ul> <li>The Fund considers the financial stability of managers during the appointment process and the situation is kept under review.</li> <li>DCC use a global custodian service to ensure that there exists a separation of investment management arrangements from custody of assets.</li> <li>Legal requirements are in place for fund managers and are set out in the investment management agreements.</li> <li>Fund managers are required to be fully compliant with FCA, PRA and other regulatory requirements.</li> <li>The risk that a fund manager cannot provide a service during windup is mitigated by the availability of a transition management service by the Fund's Custodian Bank, Northern Trust.</li> </ul>	3	2	6	Mark Gayler			

Appendix 1 - Devon Pension Fund Risk Register

		Inf	eren	t Risk		Cı	ırrent	Risk			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
F5	Market crash leading to a failure to reduce the deficit.  • Financial loss.  • Increased employer contribution costs.	5	3	15	<ul> <li>The fund is well diversified and consists of a wide range of asset classes which aims to mitigate the impact of poor performance from an individual market segment.</li> <li>Investment performance reporting and monitoring arrangements exist which provide the committee and investment officers with the flexibility to rebalance the portfolio in a timely manner.</li> <li>The long term nature of the liabilities provides some mitigation, in that markets tend to bounce back after crashes, such that the impact is significantly reduced.</li> </ul>	4	3	12	Mark Gayler		
Page 243	Pay and price inflation are higher than anticipated.  • An increase in liabilities which exceeds the previous valuation estimate.	4	3	12	<ul> <li>The triennial actuarial valuation review focuses on the real returns on assets, net price and pay increases.</li> <li>Employers pay for their own salary awards and are reminded of the geared effect on pension liabilities of any bias in pensionable pay rises towards longer serving employees.</li> <li>The Fund has recently made new investments in infrastructure funds with inflation linked returns, to act as a hedge against inflation increases.</li> <li>The Committee has received training on understanding liabilities and potential approaches to Liability Driven Investment.</li> <li>Hymans Robertson were commissioned to produce a report which reviewed the strategy for the fixed interest and its role in managing inflation risk. The report was presented to the I&amp;PFC in September 2015, and recommendations partly implemented.</li> </ul>	3	3	9	Mark Gayler		
F7	Increase in number of early retirements due to public service cuts and/or ill health leading to pension liabilities increasing.  • An increase in liabilities which exceeds the previous valuation estimate.	3	3	9	<ul> <li>Employers are charged the extra capital cost of non ill health retirements following each individual decision.</li> <li>Employer ill health retirement experience is monitored.</li> </ul>	2	2	4	Charlotte Thompson		

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Appendix 1 - Devon Pension Fund Risk Register

	aix 1 - Devon Pension Fund Risk Regi		heren	t Risk		Cı	ırrent	Risk			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
F8	The average life expectancy of pensioners is greater than assumed in actuarial assumptions.  • An increase in liabilities which exceeds the previous valuation estimate.	4	3	12	<ul> <li>Life expectancy assumptions are reviewed at each valuation.</li> <li>Mortality assumptions include some allowance for future increases in life expectancy.</li> </ul>	3	2	6	Mark Gayler		
	Scheme employers' contributions to the Fund are not received, processed and recorded completely and accurately  Increased costs across all the remaining scheme employers	3	3	9	<ul> <li>The team has procedures in place to monitor the receipt of contributions to the fund.</li> <li>The team communicates regularly with scheme employers to ensure that contributions are made in a timely manner and are recorded accurately.</li> <li>Details of any outstanding and overdue contributions are recorded and appropriate action is taken in order to recover payments.</li> </ul>	3	1	3	Mark Gayler/ Martyn Williams		
Page 244	An employer struggles to meet contributions increases following an actuarial review and/or ceases to exist with insufficient funding available to settle any outstanding debts, or refuses to pay the cessation value.  • Departing employer not fully meeting its liabilities which leads to increased costs across the remaining scheme employers.	3	3	9	The risk is mitigated by:  Vetting prospective employers before admission and ensuring that they fully understand their obligations. Applications for admission to the Fund are considered carefully and a bond or guarantee is put into place if required.  The Actuary has an objective of keeping contributions as stable as possible whilst ensuring the long term solvency of the Fund.  Outstanding liabilities will be assessed and recovered from any successor bodies or spread amongst remaining employers.  The actuarial valuation attempts to balance recovery period with risk of withdrawal.  If necessary, appropriate legal action will be taken.  An Employer Covenant Risk Assessment has been undertaken by the Fund Actuary, Barnett Waddingham	2	2	4	Mark Gayler/ Charlotte Thompson		
	A significant number of LGPS members transfer their pension pots to other pensions providers in order to obtain a capital sum under the Government's "Freedom and Choice" legislation, resulting in:  • Significant cashflow out of the Fund. • Reduction in assets greater than reduction in the Fund's liabilities.	3	2	6	The risk is mitigated by:  • Effective communication of the benefits of remaining in the LGPS.  • Actuarial calculation of transfer value should ensure transfer value does not exceed reduction in liability.	2	2	4	Mark Gayler/ Charlotte Thompson		

**Appendix 1 - Devon Pension Fund Risk Register** 

		Inh	neren	t Risk		Cu	ırrent	Risk			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
F12	The result of the EU Referendum and the decision to leave the European Union results in significant economic instability and slowdown, and as a consequence lower investment returns, resulting in:  • Financial loss, and/or failure to meet return expectations.  • Increased employer contribution costs.	4	3	12	The risk is mitigated by:  • Diversification of the Fund's investments across the world, including economies where the impact of "Brexit" is likely to be smaller.  • The long term nature of the Fund's liabilities provides some mitigation, as the impact of "Brexit" will reduce over time.	3	3	9	Mark Gayler/ Charlotte Thompson		
F13	The result of the EU Referendum and the decision to leave the European Union results in changes to the regulatory and legislative framework within which the Fund operates	3	3	9	The risk is mitigated by:  The Government is likely to ensure that much of current EU regulation is enshrined in UK law.  Officers receive regular briefing material on regulatory changes and attend training seminars and conferences, in order to ensure that any regulatory changes are implemented in the management of the Fund.	2	3	6	Mark Gayler/ Charlotte Thompson		
F14 <b>D</b>	The Markets in Financial Instruments Directive II (MiFID II) presents the risk that the Devon Fund is downgraded to retail client status resulting in assets being sold at less than fair value and the Fund being unable to access a range of investment opportunities, resulting in: • Financial loss, and/or failure to meet return expectations. • Reduction in diversification opportunities and resultant increase in risk.	4	4	16	The risk is mitigated by:  Availability of LGA template to enable the Fund to make multiple applications to financial institutions to opt back up to professional client status.  Robust training plan to ensure committee and officers have required knowledge and experience to meet the qualitative criteria to opt up.	3	2	6	Mark Gayler	Report to Committee in September 2017 to agree that Devon Fund should opt back up to professional client status. Applications to be made to all current managers and other relevant financial institutions by the end of September 2017	Sep-2017

Appendix 1 - Devon Pension Fund Risk Register

		Inl	heren	t Risk		Cu	rrent	Risk			
k no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
	Brunel Pension Partnership										
Page 2	The Devon Pension Fund has insufficient resources available to deliver the pooling proposal within the required timescale, without impacting the day-to-day management of the fund.  The management of the Pension Fund is adversely affected due to existing resources concentrating on the pooling proposal, resulting in underperformance and failure to meet statutory obligations.  The pool structure is not established within the required timescale and the Devon Pension Fund faces the risk of alternative measures being imposed by Government.	4		12	<ul> <li>A project manager has been appointed to oversee the creation of the Brunel Pension Partnership and will monitor progress against timescales to ensure that deadlines are achieved.</li> <li>Officers from each fund involved with the pooling project are maintaining timesheets in order to monitor the amount of time spent on the project.</li> <li>Regular update meetings are held between the County Treasurer and Assistant County Treasurer, as well as update meetings within the Devon Investment Services team, to review progress, workloads in order to identify and address any areas of concern.</li> </ul>	4	2	8	Mark Gayler	Additional staffing resources may be required if it becomes apparent that insufficient resources exist to take forward the proposal without impacting the day-to-day management of the fund.	el project.
	Asset transition costs are greater than forecast.  • Failure to control operational risks and transaction costs during the transition process may lead to an increase in the initial set-up costs forecast by the pooling proposal.	4	3	12	<ul> <li>Two asset transition management companies have analysed the costs of transitioning our current assets into the pool, under a variety of scenarios. The results of these analyses have been used as a basis for calculating the initial set-up costs of the Brunel Pension Partnership.</li> <li>The transition process includes selling securities from one portfolio and buying securities in another while systematically controlling operational risks and transaction costs. There may also be the opportunity to transfer securities in 'specie', that is to transfer a security directly from an existing portfolio into the new portfolio. The timing of sales and purchases is also critical. A transition manager will be appointed, via a formal procurement exercise, with the objective of preserving asset values, managing risk and project managing the transition process to ensure that costs are monitored and controlled.</li> </ul>	4	2	8	Mark Gayler		

Appendix 1 - Devon Pension Fund Risk Register

	3	Inh	eren	t Risk		Cı	ırrent	Risk			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
Page	Failure of BPP to gain FCA accreditation.  In order for the Brunel Pension Partnership to succeed, it will need to attain FCA accreditation. This is potentially a time consuming, complicated process with many criteria that need to be satisfied before FCA accreditation is granted. If FCA accreditation is not granted, the Brunel Pension Partnership will not be able to continue in its current preferred form and the project will need to be reviewed accordingly. This could lead to significant delays in meeting the Government's target of the pool being operational by April 2018.		3	12	A specialist company with expertise in FCA accreditation has been appointed to advise on what needs to be done to ensure that the Partnership has the necessary structure, resources and qualified staff in order to obtain FCA accreditation.	4	1	4	Mark Gayler		
N)	Custody		1			ı	ı	r			
Cu147	Failure of custodian leading to losses which results in a failure to reduce the deficit and potential adverse media interest.  • Financial loss.	4	2	8	<ul> <li>The custodian contract is subject to regular review and periodic re-tendering. A new contract was awarded to Northern Trust with a start date of 1 September 2014. The procurement process included an assessment of their financial standing.</li> <li>The custodian must adhere to FCA and PRA financial regulations.</li> <li>Fund assets are protected in the event of insolvency of the custodian</li> </ul>	3	2	6	Mark Gayler/ Dan Harris		

Appendix 1 - Devon Pension Fund Risk Register

		Inh	heren	t Risk		Cu	irrent	Risk			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
	Communication										
	Insufficient communication and engagement with the Pension Fund Stakeholders.  Non-compliance with legislation and/or best practice.  Inability to determine policy, make effective decisions and/or deliver service.  Reputation risk.		3	9	<ul> <li>A communications strategy is in place and was last reviewed and updated in November 2015.</li> <li>The Devon Investment Services and Peninsula Pensions websites are kept up to date.</li> <li>Fund Performance is reported to the Investment &amp; Pension Fund Committee on a regular basis.</li> <li>Meetings are held regularly with the Fund's Employing Authorities.</li> <li>Benefit illustrations are sent annually to contributing and deferred Fund members.</li> <li>The contact list for employers is updated regularly.</li> <li>Annual forums are held for employers and Trade Unions.</li> <li>The annual report and accounts are published on the Peninsula Pensions website.</li> </ul>	3	2	6	Mark Gayler / Charlotte Thompson		
	Accounting						<u> </u>			<u> </u>	
	Failure to comply with pension fund accounting regulations.  Risk of the accounts being qualified by the auditors.	3	3	9	<ul> <li>Staff are kept up to date with changes to legislative requirements via network meetings, professional press, training and internal communication procedures.</li> <li>Pension Fund financial management and administration processes are maintained in accordance with the CIPFA Code of Practice, International Financial Reporting Standards (IFRS), and the DCC Financial Regulations.</li> <li>Regular reconciliations are carried out between in-house records and those maintained by the custodian and investment managers.</li> <li>Internal Audits are carried out on an annual basis.</li> <li>External Audit review the Pension Fund's accounts annually.</li> </ul>	3	2	6	Mark Gayler/ Karlien Bond		
	Data Protection		1			1				ı	T
	<ul> <li>The Pension Fund systems and data may not be secure and appropriately maintained.</li> <li>Loss of sensitive data.</li> <li>Reputation risk.</li> <li>Financial loss arising from legal action.</li> </ul>	3	2	6	It is a mandatory requirement for all DCC employees to undertake Data Protection training and to adhere to DCC's data protection policy.	3	1	3	Mark Gayler/ Charlotte Thompson		

Appendix 1 - Devon Pension Fund Risk Register

	dix 1 - Devon Pension Fund Risk Regi		neren	t Risk		Cu	rrent	Risk			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
	Internal										
rage 249		4	3	12	<ul> <li>The Investment Manager is able to cover in the absence of the Assistant County Treasurer.</li> <li>Knowledge of all tasks shared by at least two team members and can in addition be covered by senior staff.</li> <li>Training requirements are set out in job descriptions and reviewed annually with team members through the appraisal process.</li> <li>A formal training record for officers is maintained centrally.</li> <li>A procedure manual is in place which sets out work instructions for the majority of crucial tasks undertaken.</li> </ul>	4	2	8	Dan Harris	The Devon Investment Services procedure manual will continue to be refined and updated on an ongoing basis. Ensure the review of CIPFA's knowledge and skills framework relating to officers results in key outcomes being delivered.	Officers have undertaken the original CIPFA Knowledge and Skills Framework Self-Assessment previously, and will complete The Pensions Regulator Trustee Toolkit for Public Service Schemes by December 2017.
12	Failure of in-house treasury management practices leading to fraud, corruption or error.  Risk of financial loss & damage to reputation.	3	3	9	<ul> <li>Counterparty transactions are authorised by senior staff outside of the investment team.</li> <li>All staff are covered by fidelity insurance up to £15 million</li> <li>Sufficient members in the team to cover absence and leave - a weekly planner is produced in order to review cover requirements.</li> <li>Appropriate separation of duties exists.</li> <li>Treasury Management Practices are reviewed and updated regularly.</li> <li>Up to date financial regulations and practices.</li> </ul>	3	2	6	Mark Gayler		

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Appendix 1 - Devon Pension Fund Risk Register

	dix 1 - Devon Pension Fund Risk Regi			t Risk		Cı	ırrent	Risk			Additional Plans Timescale			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale			
	Governance Arrangements/Code of Practice													
	Failure to issue <b>Annual Benefit statements</b> to active and deferred members by 31st August: • Reputational risk and complaints • Fines	2	4	8	<ul> <li>Project management approach</li> <li>Regular contact with employers to get data.</li> <li>Monthly interfacing to reduce workload at year end</li> <li>Statements to employers for 31/7/17 to allow time for distribution to staff prior to 31/8/17</li> </ul>	2	3	6		Increase employer take up of monthly interfaces. Many leavers are not being notified until year end	31.08.17 to have all pre April 2017 leavers processed			
Page 2	Failure to provide <b>Basic information about the LGPS</b> including: how benefits are worked out; how member and employer contributions are calculated	2	4	8	Reviews of documentation/letters     Website regularly update     Links to Pension Funds investment information and LGPS included on website	2	3	6	Charlotte Thompson / Shirley Cuthbert / Rachel Lamb					
O I	Non-compliance with legislation and failure to correctly implement new legislation and regulations, resulting in:  Incorrect payments being made.  Risk of financial loss and damage to reputation.	3	3	9	<ul> <li>LGA/External training.</li> <li>Project work approach to implementation of legislative changes.</li> <li>In house training for all staff.</li> <li>Use of Perspective and Bulletins</li> </ul>	2	2	4	Charlotte Thompson / Shirley Cuthbert / Rachel Lamb					
	Failure of employing authority to provide timely and accurate member data and not fulfilling their responsibilities resulting in delays or errors with benefit payments.  Risk of financial loss and damage to reputation.  Incorrect benefit calculations  Delays while we request missing information	3	3	9	<ul> <li>Administration Strategy in place since April 2015, employer duties clearly identified. Ability to fine employers is provided for in strategy and LGPS regulations.</li> <li>Employing authorities are contacted for outstanding information when it is identified that information is missing or contains errors.</li> <li>Outstanding data queries are passed to Employer Liaison Team to monitor</li> <li>Advice and consultancy provided.</li> <li>Yearly checks on data to highlight gaps</li> <li>Employer administration meetings held twice a year</li> <li>Quarterly e-zine with administration updates, plus special editions when required</li> <li>Guidance available on website</li> <li>Individual employer meetings include review of employer performance</li> </ul>	3	2	6	Thompson / Shirley Cuthbert / Rachel Lamb	Full review of performance within PP being conducted to incorporate Employer performance and Admin strategies	Aug-2017			

Appendix 1 - Devon Pension Fund Risk Register

		Inl	heren	t Risk		Cu	rrent	Risk			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
PP5	Failure to advise/act on any material changes made to the LGPS as well as other overriding legislation/Public Sector Review	2	4	8	Reviews of documentation/letters / Staff ongoing training  Website regularly update  Links to Pension Funds investment information and LGPS included on website  Participation in all high level Government discussions and consultations  Ensure best practice is implemented and PP is seen as a centre of excellence for pension administration  Be recognised nationally by peers as one of the leaders in pension administration and facilitate site visits	2	3	6	Charlotte Thompson / Shirley Cuthbert / Rachel Lamb		
age 25	Communication Insufficient communication and engagement with LGPS scheme members/employers  Non-compliance with legislation and/or best practice.  Inability to determine policy, make effective decisions and/or deliver service.  Reputation risk.		3	9	<ul> <li>The Peninsula Pensions website is kept up to date.</li> <li>Meetings between PP managers and Communications team on a regular basis - 6 weekly for 17/18 with a communications plan and strategy for the year ahead</li> <li>Meetings are held with the Funds Employing Authorities and on request for training.</li> <li>Benefit illustrations are sent annually to contributing and deferred Fund members.</li> <li>The contact list for employers is updated regularly.</li> <li>Annual forums are held for employers and Trade Unions.</li> <li>The annual report and accounts are published on the Peninsula Pensions website.</li> </ul>	3	2	6	Natalie Taylor		
PP7	Pensioner Payroll/Finance Pension benefits are not paid.  Risk of financial loss arising from compensation claims  Damage to reputation.	4	2	8	The payroll system is set up to pay pensioners monthly. Disaster recovery plan in place with Heywoods which will restore data within 7 days in the event of system failure. The payroll manual has been revised and updated following the introduction of RTI (Real Time Information) and new administration systems.	4	1	4	Mike Germon	Online video training resource outlining key payroll processes	Aug-2017

Appendix 1 - Devon Pension Fund Risk Register

		Inf	erent	Risk	(			Risk			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
	Pension benefits continue to be paid to	2	3	6	All pensioners are contacted annually.	2	2	4	Mike Germon	●Tell us once service is being	
	deceased pensioners.				Pension suspended if post is returned					rolled out to LGPS. Project	
	<ul> <li>Risk of financial loss and damage to</li> </ul>				Pensioners are incorporated into National Fraud Initiative.					dates to be confirmed	
	reputation.				Further targeted checks are conducted with credit reference						
					agencies as appropriate.						
					Monthly mortality screening is undertaken and any positive						
					matches are ceased immediately  • Western Union overseas existence service undertaken bi						
					annually						
PP9	A significant number of <b>LGPS members</b>	3	2	6	The risk is mitigated by:	2	2	4	Charlotte		
	transfer their pension pots to other pensions				Effective communication of the benefits of remaining in the				Thompson /		
	providers in order to obtain a capital sum				LGPS.				Shirley Cuthbert		
	under the Government's "Freedom and				Actuarial calculation of transfer value should ensure current				/ Rachel Lamb		
	Choice" legislation, resulting in:				fair value and not be detrimental to the fund.						
a	<ul> <li>Significant cashflow out of the Fund.</li> </ul>				CLG monitoring CETVs nationwide and reviewing accordingly						
ge	Reduction in assets greater than reduction				(may introduce regulations amendments to prohibit if thought						
, , ,	in the Fund's liabilities.				necessary)						
- 25											
	Data Protection	1 2		_	Controls in place by House and popular popular popular teching	T 2	1	-	Charlotta	Daview under new Date	Dec 2017
	The Pension administration systems and	3	2	ь	Controls in place by Heywoods and regular penetration testing      by both Howwoods and RP / audit chasks undertaken.	3	1	3	Charlotte Thompson /	Review under new Data	Dec-2017
	data may not be secure and appropriately maintained.				by both Heywoods and PP / audit checks undertaken				Shirley Cuthbert	protection legislation due May	
	Loss of sensitive data.								/ Rachel Lamb	2018	
	Reputation risk.								/ Nacher Lamb		
	Financial loss arising from legal action.										
	Personal data being issued to wrong	3	2	6	It is a mandatory requirement for all DCC employees every 2	3	1	3	Charlotte	Review under new Data	Dec-2017
	individual due to manual/printer error		-	J	years to undertake Data Protection training and to adhere to		-	,	Thompson /	protection legislation due May	DCC 2017
	• Loss of sensitive data.				DCC's data protection policy.				Shirley Cuthbert		
	Reputation risk.				, ,				/ Rachel Lamb		
	•										
	<ul> <li>Financial loss arising from legal action.</li> </ul>										
	<ul> <li>Financial loss arising from legal action.</li> <li>Internal</li> </ul>					l	I				
PP12	Internal Concentration of knowledge in a small	4	3	12	Knowledge of all tasks shared by at least two team members	4	2	8		Procedure manuals / training	Mar-2018
PP12	Internal	4	3	12	Knowledge of all tasks shared by at least two team members and can in addition be covered by senior staff.	4	2	8	Mike Germon/ Natalie Taylor	Procedure manuals / training notes to be put in place in all	Mar-2018
PP12	Internal  Concentration of knowledge in a small  number of key officers and risk of departure  of key staff, or non-availability due to sickness		3	12	and can in addition be covered by senior staff.  Training requirements are set out in job descriptions and	4	2	8		- 1	Mar-2018
PP12	Internal Concentration of knowledge in a small number of key officers and risk of departure of key staff, or non-availability due to sickness or other issues.		3	12	and can in addition be covered by senior staff.	4	2	8		notes to be put in place in all	Mar-2018
PP12	Internal Concentration of knowledge in a small number of key officers and risk of departure of key staff, or non-availability due to sickness or other issues. • The risk of losing key staff could lead to a		3	12	and can in addition be covered by senior staff.  Training requirements are set out in job descriptions and	4	2	8		notes to be put in place in all	Mar-2018
PP12	Internal Concentration of knowledge in a small number of key officers and risk of departure of key staff, or non-availability due to sickness or other issues. • The risk of losing key staff could lead to a breakdown in internal processes and service		3	12	and can in addition be covered by senior staff.  Training requirements are set out in job descriptions and reviewed annually with team members through the appraisal	4	2	8		notes to be put in place in all	Mar-2018
PP12	Internal Concentration of knowledge in a small number of key officers and risk of departure of key staff, or non-availability due to sickness or other issues. • The risk of losing key staff could lead to a		3	12	and can in addition be covered by senior staff.  Training requirements are set out in job descriptions and reviewed annually with team members through the appraisal	4	2	8		notes to be put in place in all	Mar-2018

Appendix 1 - Devon Pension Fund Risk Register

		Inh	neren	t Risk		Cı	ırrent	Risk			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Combined Score	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
PP13	Failure of scheme membership data and pension benefit calculation processes leading to fraud, corruption or error.  • Unauthorised payments under the Finance Act 2004.  • Risk of financial loss and damage to reputation.	3	2	6	<ul> <li>Information and instructions are only accepted from authorised sources.</li> <li>Employers and scheme members are required to review and confirm membership records annually.</li> <li>Benefit calculations are checked by senior colleagues and are subject to independent authorisation.</li> <li>All transactions comply with DCC financial regulations and are subject to independent authorisation.</li> <li>All staff are covered by fidelity insurance up to £15 million.</li> <li>Members approaching 75 are separately identified monthly.</li> <li>Data accuracy checks undertaken by the systems team including address / NINO checks</li> </ul>	3	1	3	Mike Germon/ Natalie Taylor	Employer Self Service being introduced to including a reporting element to assist Employers with checking their data annually and signing off as correct	In progress 30/4/17
Page 25	Failure to comply with disclosure regulations and to process accurate pension benefit payments in a timely manner e.g. the requirement to issue information within a certain timescale after a request/event.  • Complaints • Monitoring Employer performance and chasing outstanding data • Fines	3	2	6	Robust workflow management system in place. Payroll deadline procedures in place Item in Business Continuity/Disaster Recovery Plan Participate in National Fraud Initiative (NFI) Life Certificates exercise carried out /mortality checks	3	1	3	Charlotte Thompson	Full review of performance within PP being conducted to incorporate Employer performance and Admin strategies	
PP15	Failure of in-house management practices leading to fraud, corruption or error.  • Risk of financial loss & damage to reputation.	3	3	9	<ul> <li>Transactions are authorised by senior staff</li> <li>All staff are covered by fidelity insurance up to £15 million</li> <li>Sufficient members in the team to cover absence and leave</li> <li>Heywoods Audit trace report</li> <li>Appropriate separation of duties exists.</li> <li>Up to date regulations and practices.</li> <li>Internal and external audit checks performed to ensure that appropriate and effective controls are in place</li> </ul>	3	2	6	Charlotte Thompson / Shirley Cuthbert / Rachel Lamb		

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**Appendix 1 - Devon Pension Fund Risk Register** 

		Inf	neren	t Ris	sk		Cı	ırrent	Risk			
Risk no.	Description of Risk and Potential Impact	Impact	Likelihood	Score	Combined	Mitigating Controls	Impact	Likelihood	Combined Score	Risk Owner	Additional Plans	Timescale
PP16	Failure of Shared Service leading to partner fund externalising pension administration •Reputation risk. • Financial loss arising from legal action •Loss of experienced/key staff	3	2	6		Constant assessment of Performance     Quarterly Shared Service meetings with key Fund colleagues.     Regular meetings between Peninsula Pensions and Employers,     Employer Newsletters	3	2	6	Charlotte Thompson / Shirley Cuthbert / Rachel Lamb	Full review of performance within PP being conducted to incorporate Employer performance and Admin strategies	
	IT/Systems							1		T	T	
PP17	System failure. Loss of sensitive data. Reputation risk. Financial loss arising from legal action.	5	2	10		<ul> <li>The system is backed-up daily. System is hosted by Heywoods</li> <li>A full disaster recovery plan and Business Continuity Plan is in place and tested/updated annually.</li> </ul>	5	1	5	Charlotte Thompson / Shirley Cuthbert / Rachel Lamb		
PP18 Page 254	Financial loss arising from legal action.	5	2	10		<ul> <li>Ensure that the relevant people are suitably vetted and trained, that administrators and service providers have measures in place to avoid security breaches</li> <li>A full disaster recovery plan and Business Continuity Plan is in place and tested/updated annually.</li> <li>Information from The Pensions Regular: You can assess how secure your scheme is and find out more about protecting yourself on the government's Cyber Essentials website. And for more information about protecting against cyber threats, visit the National Cyber Security Centre's website.</li> </ul>	5	1	5	Charlotte Thompson / Shirley Cuthbert / Rachel Lamb		
PP19	Member Self Service: Systems and data may not be secure and appropriately maintained.  • Data security / • Data Protection  - Loss of sensitive data  Reputation risk	3	2	6		<ul> <li>Information and Instructions are only accepted from authorised sources</li> <li>It is a mandatory requirement for all DCC employees to undertake Data Protection training and to adhere to DCC's Data Protection Policy</li> <li>Regular penetration testing</li> <li>Secure website (annual license renewal)</li> </ul>	3	1	3	Mike Germon		

Agenda Item 9

CT/17/76 Investment & Pension Fund Committee 15 September 2017

#### **COMMITTEE TRAINING**

#### **Report of the County Treasurer**

Please note that the following recommendations are subject to consideration and determination by the Board before taking effect.

Recommendation: that the Committee notes the report.

#### 1. Introduction

- 1.1. The Devon Pension Fund has had a longstanding commitment to training for Committee members to ensure that they have the skills and understanding required to carry out their stewardship role. In February 2014, the Investment and Pension Fund Committee adopted the CIPFA Code of Practice on Public Sector Pensions Finance Knowledge and Skills.
- 1.2. The 2017/18 Training Plan was approved by the Committee at its last meeting on 16 June. This report provides an update on the events scheduled over the Autumn.

#### 2. Visit to Peninsula Pensions - 15 September

2.1. A visit to Peninsula Pensions has been organised for the afternoon after the Committee meeting. Members of the Committee and the Pension Board are asked to arrive at Great Moor House by 2.15pm, and will then be able to have a tour of the office and meet the Peninsula Pensions staff. There will then be a presentation on the work of Peninsula Pensions. The visit will conclude at around 3.30pm.

#### 3. Devon Pension Fund Training Day – 18 October

- 3.1. A training day will be held on 18 October at the Buckerell Lodge, from 10am until 4pm. The day will cover the following topics:
  - Economic Outlook and impact on asset allocation.
  - Long term performance.
  - LGPS regulatory update.
  - Communications Strategy

#### 4. Brunel Pension Partnership Engagement Day – 14 November

4.1. The event will be held at Exeter Racecourse between 10.30 and 1.00pm. It will provide an opportunity for the Committees and Pension Board to meet with the appointed directors of the company and receive an update on the governance structures and the work in progress on putting together the investment portfolios that Brunel will provide. The event will be held jointly with the Cornwall, Somerset and Dorset funds and will also be open to

the other Brunel participating funds. A similar event will be held in Bristol, at the Brunel company office, and in Oxford, if members are unable to make the Exeter date.

4.2. Given that the engagement event takes place in the same week as the November meeting of the Investment and Pension Fund Committee, there will not now be a training session in the afternoon following that committee meeting.

#### 5. Self-Assessment Toolkit

5.1. The Committee is reminded of the requirement to complete the Pensions Regulator public sector pensions self-assessment toolkit. A link to the toolkit has been provided to all members of the committee by email. The toolkit provides tutorials, as well as the selfassessment test.

Mary Davis

Electoral Divisions: All
<a href="Local Government Act 1972">Local Government Act 1972</a>
<a href="List of Background Papers">List of Background Papers</a> - Nil

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